

Arctic Development Library

Draft - Northern Frontier Zone Tourism Strategy Type of Study: Plans/strategies Tourism, Nwt General- Tourism Date of Report: 1989 Author: Lutra Associates Ltd. Catalogue Number: 11-8-25

11-E-25 CS

DRAFT NORTHERN FRONTIER ZONE TOURISM STRATEGY TABLE OF CONTENTS: NORTHERN FRONTIER ZONE TOURISM DEVELOPMENT STRATEGY: TECHNICAL REPORT

PAR	т 1: :	BACKGROUND	PAGE
1.	1.1 1.2 1.3	DUCTION Background to the Tourism Strategy Goals, Ojectives and Scope of Tourism Planning Process The Tourism Planning Process Lay-Out and Structure of the Technical and Community Tourism Reports	1 1 3 4 6
2.	2.1 2.2	SM RESOURCES IN THE NORTHERN FRONTIER Overview Community Specific Tourism Resources and Constraints Northern Frontier Zone Tourism Resources and Constraints	8 8 11
3.	3.1 3.2 3.3 3.4 3.5	T CONDITIONS IN THE NORTHERN FRONTIER Introduction Market Structure Market Impact Market Characteristics What Should We Look For in Our Pleasure Travelers? Northern Frontier Communities: Visitor Markets	14 14 16 17 18 22 25
	4.1 4.2 4.3 4.4	RESOURCES AND TOURISM ORGANIZATIONS Introduction Human Resources: A Situational Analysis The Legislative, Policy and Licensing Environment Tourism Organizations: Roles, Responsibilities and Relationships	28 28 28 31 32
	I NORT	MARY OF FINANCIAL/FUNDING RESOURCES AVAILABLE TO HERN FRONTIER ZONE TOURISM INDUSTRY Introduction	36 36
б.	6.1 6.2	ECTIVES ON THE TOURISM INDUSTRY Introduction Community Attitudes and Perspectives Tourism Operator Attitudes and Perspectives	38 38 38 39

PART 2: STRATEGY AND IMPLEMENTATION PLAN

7. NORTHERN FRONTIER ZONE TOURISM DEVELOPMENT STRATEGY407.1 Introduction407.2 Planning Principles407.3 Goals and Objectives417.4 Community Tourism Development Goals, Objectives, Themes and Opportunities/Programs427.5 Northern Frontier Zone Tourism Development Opportunities and Programs48							
8. NORTHERN FRONTIER TOURISM DEVELOPMENT STRATEGY: IMPLEMENTATION PLAN 8.1 Introduction 8.2 Summary of Community Implementation Plans 8.3 Northern Frontier Zone Implementation Plan 8.4 Expected Zone Impacts							
FIGURES:							
Figure 1: Northern Frontier Tourism Zone 2							
Figure 2: Summary of Tourism Infrastructure in Northern Frontier Tourism Zone 12							
Figure 3: Northern Frontier Tourism Market Share							
Origin of Visitation to the Zone 14 Figure 4: Northern Frontier Zone Market Share Canadian							
Figure 4: Northern Frontier Zone Market Share Canadian Visitor Market 15							
Figure 5: Summary of Visitors to the Northern Frontier Zone 18							
Figure 6: Summary of Development Opportunities and Program Northern Frontier Zone 50	<u>.</u> s :						

.

APPENDICES:

- A: Schedule of Tourism Planning Meetings
 B: Fieldworkers/Research Information Package
 C: Advertising and Attendance at Tourism Forums
 D: Inventory of Resources Northern Frontier Zone
 E: Marketing Strategy and Plan
 F: Summary of Contribution Funding Programs and Tourism Resources
 G: Northern Frontier Zone Tourism Development Opportunities and Programs: An Assessment
 H: Acknowledgments. References and Bibliography
- H: Acknowledgments, References and Bibliography

PART 1- Background

1. INTRODUCTION

1.1 Background to the Tourism Strategy

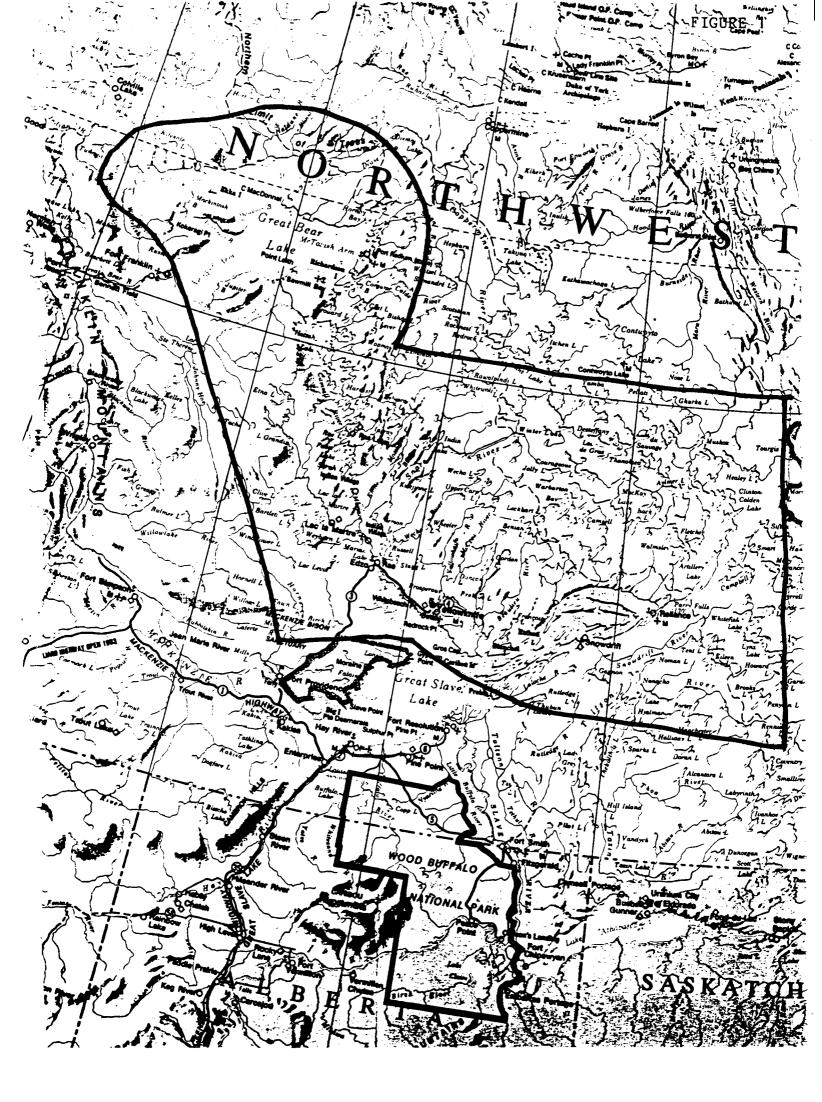
The Northern Frontier Tourism Zone is made up of five (5) **small** traditional Dene communities, one (1) medium sized traditional/quasi-urban Dene community, one (1) large urban **centre** and the lands traditionally used by the residents of these seven (7) communities. The extent of the Northern Frontier Tourism Zone is illustrated in Figure 1.

The Northern Frontier Tourism Zone has very well developed tourism infrastructure and sophisticated products and services in some parts of the zone and, limited tourism development and awareness of the industry in others. The diversity of people, businesses, natural features and resources makes the Northern Frontier Tourism Zone one of the more interesting tourism environments in the N.W.T. The Northern Frontier Visitors' Association (NFVA) serves the interests of the zone's tourism industry.

For some years NFVA, its membership and the Government of the Northwest Territories (GNWT) have been concerned that the Zone's tourism industry may be hindered by the lack of a long range development strategy. Three years ago the NFVA outlined a process for preparing a zone tourism development strategy. Unfortunately that process was never pursued. The continuing need for a blueprint for tourism development in the Northern Frontier precipitated a funding request to the Canada/N.W.T. Economic Development Agreement (EDA) in 1987. Funds to prepare a Northern Frontier Tourism Development Strategy were approved by EDA in early 1988. The availability of tourism planning funds enabled NFVA to contract Lutra Associates Ltd. of Yellowknife and Derek Murray Consulting Associates Inc. of Regina to prepare a Zone tourism development strategy and community tourism development plans. This contract was awarded in February 1988.

The development of the Northern Frontier Zone Tourism Development Strategy and community Tourism Development Plans occurred over a 12 month period. The planning process was directed by a Steering Committee comprised of Northern Frontier Visitors' Association Board and staff and, the G. N.W.T. Dept. of Economic Development and Tourism (North Slave Region's Regional Tourism Officer). The planning process involved Northern Frontier tourism operators, community residents, tourism related socio-cultural organizations, industry associations and government agencies.

1



1.2 Goals, Objectives and Scope of Tourism Planning Process

The Terms of Reference for this planning assignment identified the goal of a tourism development strategy for the Northern Frontier Tourism Zone as "a blueprint which can guide private, public and community investment in and development of the zone's tourism-leisure industry". Specific tourism planning objectives designed to achieve this goal and also identified in the Terms of Reference were:

- 1) to increase industry awareness, understanding and involvement among zone residents, communities and businesses;
- 2) to assess tourism-leisure opportunities in the zone;
- 3) to describe existing and potential markets;
- 4) to describe community-zone integration/linkages;
- 5) to describe community-zone development themes;
- 6) to describe a tourism development strategy for the zone and for each of the seven (7) zone communities;
- •7) to detail a realistic implementation plan for the zone and for each of the seven (7) zone communities; and
- **8**) to supply the necessary regional input into the G. N.W.T. Capital Planning process.

The extent to which these objectives could be pursued or the scope of the tourism planning process was defined by the funding and timeframe assigned to this planning project. Relative to other N.W.T. tourism zones, the Northern Frontier received about one-third of the funds usually expended in zone planning processes and was initially required to complete the planning assignment in six months. While the timeframe was finally expanded, the budget was not.

Given the scope of the planning project, the **Northern** Frontier Zone Tourism Development Strategy:

- Focuses on the supply side of the industry (ie. product development) and seeks compatibility with the Northern Frontier's current marketing strategy. This planning assignment therefore does not include a marketing strategy.
- Is developed from existing product and market information (ie. published reports). This planning assignment therefore did not involve in-depth surveys or interviews with tourism operators.

3

—Lutra —

- Relies heavily on operator/community direction in the identification of realistic, workable tourism opportunities and programs. Evaluation matrices which often characterize tourism planning reports therefore have not been included. Evaluation criteria used in the assessment of opportunities have however been identified.
- Relies on prefeasibility assessments of realistic opportunities. Considerable effort was expended preparing these assessments. These assessments enabled community residents, operators and other interest groups to evaluate the appropriateness of goals and objectives and of each opportunity/program. Prefeasibility assessments also enabled the formation of the implementation strategy.
- Is not supported by graphic displays/drawings/renderings of priority opportunities. Resources did not allow for the elaboration of priority opportunities. Therefore, the output of this planning process are realistic 'no frills' development plans.

1.3 The Tourism Planning Process

The Northern Frontier tourism planning process was structured to achieve the goal and objectives described above. The process exploited the planning team's 'hands-on' Zone and industry knowledge and expertise and was enhanced by the accessibility of the project managers (Lutra Associates) whose offices are located in Yellowknife. Community planning associates in Rae Lakes, Lac La Martre and Snowdrift further enhanced the-process by offering specific linguistic, cultural and industry knowledge.

The planning process had five phases. Each phase was structured to enable community/public ratification and/or participation. The process also featured regular formal and informal reporting to NFVA. Regular telephone communications were maintained with the General Manager and numerous meetings were held with the Steering Committee and/or individual members of it. A list of meetings held during this planning process are shown in Appendix A. Features and highlights of the five planning phases are summarized below.

PHASE 1: Organization and Orientation

The intent of this phase was to ensure understanding of the planning process, outputs and, local involvement.

A detailed work plan and, job descriptions/information materials for community based planning staff were prepared and disseminated. Introductory meetings were held in zone communities (see Appendix A). Community staff were hired in

4

Rae Lakes, Lac La Martre, Snowdrift, Dettah and Rae Edzo. Staff in the former three communities participated for the duration of the planning process.

Excerpts of information materials provided to community staff are attached in Appendix B.

PHASE 2: Zone/Community Profiles and Policy/Funding Framework

The intent of this phase was to develop from secondary sources, profiles of tourism resources (see Chapter 2), policies (see Chapter 4) and funding (see Chapter 5) available to the tourism industry in Northern Frontier. Resource and funding profiles were reviewed and verified by community staff.

PHASE 3: Opportunity and Constraint Identification

The intent of this phase was to identify the strengths and weaknesses of existing tourism resources, plant and infrastructure to attract markets and meet potential demand.

Information for this phase was drawn from secondary sources and from expert opinion offered by zone operators and residents in planning forums (see Appendix A).

Community meetings and tourism open houses were generally well attended. Examples of advertising tools and attendance at these forums are provided in Appendix C.

PHASE 4: Strategy Formulation

The intent of this phase was to gain consensus on industry targets and product requirements, establish goals and objectives, priorize opportunities and to assess costs and benefits. This was done through the dissemination of draft community specific and zone wide tourism plans.

Lutra reviewed draft community plans and the Zone strategy with Northern Frontier communities and with the NFVA Tourism Steering Committee. Input provided in this phase allowed for the finalization of plans (see Phase 5 below).

PHASE 5: Reporting

Finalizing community and Zone reports and preparing implementation strategies for each community and for the Zone as a whole was the intent of Phase 5.

l	Lutra	
---	-------	--

It was anticipated that seven (7) community Tourism Development Plans and a zone wide strategy would be produced. Lutra Associates however had no success in its attempts to involve Snare Lakes in this planning process. Therefore, a tourism plan for that community has not been prepared.

Tourism development plans for the period 1989 to 1993 are available for Rae Lakes, Lac La Martre, Yellowknife, Rae-Edzo, **Snowdrift** and **Dettah/Rainbow** Valley. Part 2 of this technical report describes the Northern Frontier Zone Tourism Development Strategy for 1989-1993. Community tourism development priorities are also summarized in this document (see Chapter 8).

1.4 Lay-Out and Structure of the Technical and Community Tourism Reports

The Northern Frontier tourism planning process has culminated with the production of seven (7) documents:

Northern Frontier Zone Tourism Development Strategy: Rae Lakes Tourism Development Plan. 1989-1993

Northern Frontier Zone Tourism Development Strateav: Lac La Martre Tourism Development Plan. 1989-1993

Northern Frontier Zone Tourism Development Strategy: Rae Edzo Tourism Development Plan. 1989-1993

Northern Frontier Zone Tourism Development Strategy: Yellowknife Tourism Development Plan, 1989-1993

Northern Frontier Zone Tourism Development Strateav: Yellowknife B Band Tourism Development Plan. 1989-1993

Northern Frontier Zone Tourism Development Strategy: Snowdrift Tourism Development Plan. 1989-1993

NortherfFront er Zone Tourism Development Strategy: Zone Technical and Strategy Report. 1989-1993

Each document profiles the tourism environment in light of natural, physical and human resources, community attitudes, market conditions and, the financial support available to the industry. Each planning document also articulates the goals and objectives for tourism development over the period 1989-1993, offers an as-

Lutra—

sessment of community/zone tourism development opportunities and, provides a detailed implementation strategy for realizing opportunities.

~

The <u>Northern Frontier Zone Tourism Development Strateav: Technical Report</u> is divided into two parts. Part 1 is made up of Chapters 1-6 and comprises the technical report or background to the Zone Tourism Development Strategy and specific community Tourism Development Plans. Part 2 is made up of Chapters 7 and 8. These chapters present the components of the Northern Frontier Zone Tourism Development Strategy for 1989 to 1993.

Part 1- Background

2. TOURISM RESOURCES IN THE NORTHERN FRONTIER

2.1 Overview

The geographic boundaries of the Northern Frontier Tourism Zone are illustrated in Figure 1. The Zone is made up of seven (7) communities, four (4) of which are small traditional Dogrib communities - Rae Lakes, **Lac La Martre**, Snare Lake and **Dettah/Rainbow** Valley - and, one the small Chipewyan community of Snowdrift. A sixth community is Rae Edzo, a medium sized **traditional/quasi**urban Dene community. The seventh Northern Frontier community is the Territorial capital of Yellowknife. The Northern Frontier Tourism Zone also includes the lands traditionally used by the residents of the seven (7) communities.

The Northern Frontier Zone is ecologically diverse. The Zone includes tundra, treeline, and boreal forest landscapes. It also features two of the largest and deepest lakes in North America (Great Bear Lake and Great Slave Lake), a diversity of natural geophysical wonders and a variety of wildlife species. The Zone is renown for its fish resources and has a sport fishing lodge industry with more than a 20 years of experience.

The capital of the **N.W.T.** and Northern Frontier Tourism Zone has the best developed infrastructure in the **N.W.T. Yellowknife** is the **transportation** gateway to zone communities and to much of the **N.W.T.** Yellowknife's well developed business community and strong tourism infrastructure dominate tourism activities in the Zone. However Yellowknife is not typical of the **Northern** Frontier rather it is the exception. In some communities there is a very well developed tourism infrastructure with sophisticated products and services. In other parts of the Zone, there is limited tourism development and awareness of the industry.

2.2 Community Specific Tourism Resources and Constraints

Tourism resources is a generic term applied to tourism establishments, tourism related infrastructure and services, wildlife resources and, natural and cultural features. The Northern Frontier Zone has significant resources which enhance tourism potential. Tourism resources specific to each community and/or the traditional lands are discussed in detail in community Tourism Development Plans. Significant tourism resources, strengths and weaknesses are summarized below.

8

RAE LAKES

The community has:

*Good fish resources in Faber, Rae, Sarah and Hottah Lakes;

*A community-owned outpost camp (Hottah Lake Lodge) which requires upgrading/refurbishing; and

*Good historic, wildlife and scenic viewing opportunities.

Currently there is no tourism activity in the community. Main constraints are: inappropriate commercial or public infrastructure suitable for pleasure travelers; high transportation costs from Yellowknife to Rae Lakes; and lack of a skilled, industry aware labour force.

LAC IA MARTRE

The community has a three year history of involvement in the tourism industry and is developing a reputation as a sport fishing destination. The community also actively pursues northern meetings/conferences. The community's key tourism resources are:

*Excellent sport fishing for trout, grayling and northern pike;

*Community owned hotel and lodge with licensed capacity of 20 both based in Lac La Martre; and

*Traditional camp sites, Marian Village and other historic/cultural resources.

Weaknesses in Lac La Martre's tourism industry are those common to all communities in Northern Frontier such as inadequate local industry understanding, skills and involvement.

RAE EDZO

Despite easy access the number of pleasure travelers to the community is not high. The community offers few tourism specific products and services. Rae Edzo has the human resources and physical infrastructure to attract, co-ordinate and host short term events. Tourism potential in Rae Edzo is enhanced by:

*Highway access via Hwy. #3;

*Proximity and access to the North Arm of Great Slave Lake; and

9

*Access to an abundance of wildlife resources' including caribou, wood bison, geese and, ducks.

YELLOWKNIFE

Yellowknife is serving a growing number of tourists annually. The strength of the City's tourism industry is in its:

*Access to 13 lodges with a total bed capacity of 178, six (6) Class B hunting outfitters and five (5) bus and tour operators.

*Six (6) commercial hotels/motels with a combined capacity of 800 beds; 27 year-round eating establishments with a combined seating capacity of 1720; and 17 licensed beverage establishments seating over 1800 patrons.

*Role as gateway to the natural riches of Great Slave Lake, Northern Frontier hinterland and other N.W.T. locations.

*Access to guided and self-guided fishing, sightseeing and/or adventure touring.

*Special events and features unique to the most northerly capital city in Canada.

Weaknesses in Yellowknife's tourism industry are: poor scheduling/lack of co-ordination; poor/limited information services; limited access to Great Slave Lake; and limited public infrastructure to support self guided touring activities.

DETTAH/RAINBOW VALLEY (YELLOWKNIFE B BAND)

The Yellowknife B Band has been involved in the tourism industry for almost two years. **The** Band is building an industry around:

*Access and proximity to the cultural and natural features of Great Slave Lake;

*Scheduled lake touring opportunities;

*Traditional Dene cultural experiences; and

*Proximity to Yellowknife markets and willingness to joint venture with Yellowknife based tourism operators.

Lack of commercial infrastructure, business organizations and skilled human resources are major constraints to the development of the tourism industry in **Dettah/Rainbow** Valley.

10

SNOWDRIFT

While the East Arm of Great Slave Lake is a tourism destination for sport fishermen, itinerant boaters and some adventure travelers, the community of Snowdrift experiences little in the way of tourism activity. **The** resources of the East Arm are unquestionably Snowdrift's greatest tourism assets whether it be:

*Trophy lake trout, grayling and northern pike;

*A wide range of cultural/historic resources;

*Spectacular scenery and diversity of landscape and wildlife; or

*The proposed East Arm of Great Slave Lake National Park.

Tourism industry development in the community is hampered by underdeveloped infrastructure, business organizations and human resources.

2.3 Northern Frontier Zone Tourism Resources and Constraints

The nature of the Northern Frontier Zone is such that many tourism resources are not specific to any one community. The five (5) lodges located on Great Bear Lake are an example of this. These lodges have a combined licensed guest bed capacity of 226. Three (3) Great Bear Lake lodges are accessed from Edmonton, one is accessed from Winnipeg and one from Yellowknife (see Appendix D).

While the Northern Frontier's six (6) sport hunting outfitters all work from a Yellowknife base, these operations are of interest to Rae Edzo, Rae Lakes, Lac La Martre and Snare Lakes as these activities parallel those pursued domestically by community residents. As such sport hunting in Northern Frontier is perceived as a zone-wide activity.

The Northern Frontier is included in a number of package tours, some of which originate in southern Canada. Ten companies offering packaged community, bus, naturalist, adventure and sightseeing tours to/in the Zone are listed in Appendix D. These packages are identified as a zone wide tourism product as more than one community is often involved.

The Northern Frontier Tourism Zone can be accessed by Highway 3. This highway and the **Ingraham** Trail are considered a zone resource as the road, campground and wayside park infrastructure has impacts/benefits to the zone as a whole. Campground and park infrastructure located on Zone highways is described in Appendix D.

11

A summary of the number and capacity of key tourism resources found in the Northern Frontier Zone are summarized in Figure **2** below.

FIGURE 2: SUMMARY OF TOURISM INFRASTRUCTURE IN NORTHERN FRONTIER TOURISM ZONE

Туре	Number of	Licensed Capacity: 1988
SPORT FISHING LODGES/TENT CAMPS	23	506
SPORT HUNTING OUTFITTERS	6	N/A
COMMERCIAL FIXED RO ACCOMMODATION	OF 9	852
EATING ESTABLISHMENTS	32	1864
BEVERAGE SERVICE	17	1761
Outfitters (Short Duration)	16	N/A
PACKAGE TOURS ORIGINATING WITHIN ZONE	12	N/A
PACKAGE TOURS ORIGINATING OUTSIDE OF ZONE	11	N/A

SOURCE: Appendix D

The Northern Frontier Zone's tourism industry is very well developed in some communities and underdeveloped in others. While diversity within the Zone is an attraction, it is also an impediment. Weaknesses in the Northern Frontier's tourism industry include:

* poor positioning and packaging of Zone products

* lack of cultural tour packages

12

 * inconsistent and inadequate Zone information, orientation and promotional services

* weak linkages among Zone operators and Zone communities

•

* inadequate and/or insufficient skilled human resources and organizational structures.

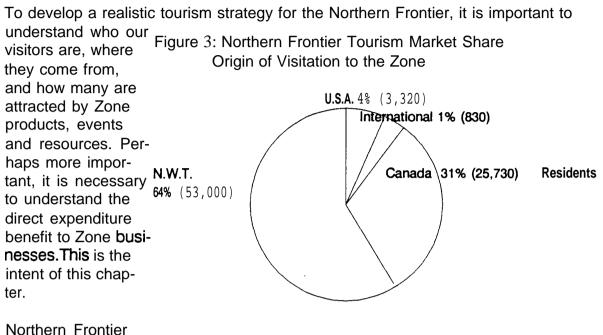
____Lutra ____

13

Part 1- Background

3. MARKET CONDITIONS IN THE NORTHERN FRONTIER

3.1 Introduction



visitor information is

poor. For years data on the Zone was compiled with that of the Big River Tourist Zone. Available market structure and impact data is drawn mainly from survey **work**¹ completed in the Zone in 1982-84 and recently completed Zone market and product development strategies/plans². An example of data which can be extrapolated is presented in Figure 3.

The Department of Economic Development and Tourism and NFVA recognize that explicit market data is required for the Northern Frontier Zone. It is expected that with the regional realignment of the Department and the creation of the

- 1 <u>Visitors To The Northwest Territories 1984</u>. Canadian Facts, prepared for G.N.W.T., Dec. 1984; Visitors To The Northwest Territories 1982, G.N.W.T., 1982
- 2 <u>A Strategic Marketing Plan For Tourism For The Government of The Northwest</u> <u>Territories</u>, 1986, Briar International Business Resources Ltd.

14

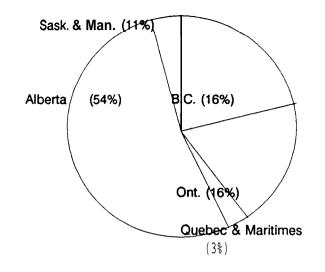
North Slave Region that future visitor surveys will cointide the Zone's geographic boundaries.

Northern Frontier's market data information base will improve in the future as a result of co-operative efforts with Travel Arctic and the Travel Industry Association of the Northwest Territories to develop a visitor inquiry system. A by-product of the system will be the capacity to produce data reports on visitor inquiries giving details on the reason for the inquiry,

and the particular activity

and product required by the

Figure 4: Northern Frontier Zone Market Share Canadian Visitor Market



where and who it came from Source: A Product Development Plan for the Northwest Territories' Tourism Industry

inquirer. Data of this nature will undoubtable improve and update our understanding of the Zone's market share of Canadian visitors as shown in Figure 4. Currently the Zone can assist operators by producing labels for over 20 main categories of Zone activities. The Zone gets it's inquiries from the Travel Industry 1-800 Hotline, by mail in response to Zone advertisements, by phone, referrals from municipal agencies and "off-the-street" inquiries. All inquiry information is stored in an easily accessible micro-computer data base.

Lutra -

15

3.2 Market Structure

An estimated 83,000 trips³ (or 45% of all Territorial travel) are made to and in the Northern Frontier Zone annually. Some 53,000 trips are made by northerners resident in the Territories while our next largest visitor group is the **non-N.W.T**. resident Canadian. Travelers from the United States and international origins represent a smaller portion of visitors. Figure 3 summarizes the origin of total visitors to and in the Northern Frontier Zone.

It is noteworthy that an estimated 65% of the non-resident travel market originates directly to the south of the Zone in the western prairie provinces. This is largely due to the relative ease of air and road access to the Zone. Figure 4 further refines geographic origins for the Zone.

During the early 1980's non-resident travel to the **N.W.T.** declined with largest decreased realized in the Fort Smith Region which included the Northern frontier Zone. Per trip expenditures however managed to improve during the decline period indicating that longer trips are being taken in the region/zone. Although there is no new travel data for the Fort Smith Region or the Northern Frontier

3 Zone travel by N.W.T. residents is estimated @ 53,000 annual trips or 52% of Territorial residential travel. It is assumed that N.W.T. residents travel an average of 2.2 trips annually within the N.W.T. (Source: Economic Study of Proposed East Arm of Great Slave Lake National Park),1987, Lutra Associates Ltd. Zone non-resident travel for business and pleasure is estimated at 62.5% of territorial and 60% of Fort Smith Region travel, for a combined business & pleasure annual trip equivalent to 30,000 annual trips. (Source: <u>A Product Development Plan for the</u> <u>Northwest Territoires'Tourism Industry</u>), 1987 Derek Murray Consulting Associates Inc. It also assumes that 60% of Fort SmithRregion non-residential travel arrives at destinations within the Zone. Zone residential and non-residential combined trip totals = 83,000.

——Lutra ——

16

Tourism Zone since 1984, recent ⁴ consultants' reports forecast corrections in the downward visitor trend.

3.3 Market Impact

The Northern Frontier Zone's share of the Territorial travel market ranks highest among all the other travel zones in the N.W.T. The Zone has relatively well developed transportation and service infrastructure to support its tourism products, ranks as the N.W.T. centre for commerce, government and, diverse and skilled human resources. The Northern Frontier also has a lengthy history in the tourism sector of the N.W.T. economy. All of these factors contribute to our Zone's relatively high share of the Territorial visitor market.

The 83,000 trips to/in the Northern Frontier Zone account for \$51.5 million annually in visitor expenditure. Although non-N .W.T. resident Canadians, American and international travelers take significantly less trips to the Zone, they stay longer and spend an estimated \$3 million more than the Northern Frontier Zone's share of the N.W.T. resident travel market. Residents spend \$24.2 million⁵, while non-resident visitors spend the remaining \$27.4 million. In comparison to our neighbors in the Yukon, it can be expected that our non-resident visitor will spend approximately 5 times more while visiting sites, attractions and products in the Northern Frontier. In today's dollars we can expect that our combined resident and non-resident visitors will spend an average \$621 per trip.

- 4 <u>A Product Development Plan for the Northwest Territories Tourism Industry</u>, Derek Murray Consulting Associates Inc.
- 5 N.W.T. resident travel expenditure is an average of 50% less per trip than non-residents (Ibid 4). Due to the apparent higher number of 'low-spend' rubber tire visitors, the expected per trip expenditure should be lower than the territorial average. In 1982, the Fort Smith Region per trip expenditure was 75% of the Territorial trip expenditure and in 1984 the expenditures were equivalent (Ibid 1). If the 1984 per trip expenditure relationship is assumed for the Northern Frontier Zone and applied to the most recent expenditure figures, then the most recent non-resident trip expenditure is estimated at \$912. If resident travel expenditure is on average 50% less per non-resident trip expenditure, then resident trip expenditure is \$456.

17

—Lutra —

	N.W.T.	Zone
Resident Travel	101,200	53,000
Business	50,600	26,300
Pleasure	50,600	26,300
Resident Travel Expenditures (000)	\$46,173	\$24,181
Non-Resident Travel	80,418	30,000
Business	46,730	12,600
Pleasure	33,688	17,400
General		10,400
Adv. Travel		7,000
Non-Resident Travel Expenditures ('000)		\$27,360

Figure 5: Summary of Visitors to the Northern Frontier Zone

3.4 Market Characteristics

In order to make good planning decisions, operators in the Northern Frontier should have some bottom-line information about markets. The above summary (Figures 3, 4 and 5) breaks out two broad categories of visitors to the Zone, resident and non-resident. Alone however these categories do not tell us much about our markets. Therefore a profile of the characteristics of Northern Frontier's travel markets has been prepared.

The Resident Market

*Territorial residents travel often and annually slightly less than half of them will travel in or to the Zone.

• Resident travel is highlighted by short duration 3 day trips. Residents will travel slightly more than twice per annum in the N.W.T. with at least one of those trips taken for pleasure while the other will be for business purposes. Residents can be expected to take 53,000 trips in the Zone annually.

*Residents will spend less money traveling in the Zone than non-resident visitors primarily due to fewer annual trip days.

• Residents will spend an estimated \$456 per trip compared to approximately \$912 per trip for non-residents. As stated above, the **annual** resident Zone travel expenditure is an estimated \$24.2 million.

18

*/f we assume that our resident travel market **share/desire** similar activities as Canadian adults interested in visiting the N. W. T., the following activities are considered to be somewhat to very important and rated accordingly:

Wilderness/Undisturbed (93%), Visiting Historic Sites (72%), Visiting National Parks (71%), heal Festivals/Events (65%), Purchasing Local Crafts (55%), Experiencing New and Different Lifestyles (45%)⁶. We suspect that the N.W.T. resident pleasure traveller may seek these activities along with others in perhaps a slightly different order. It is noted that the destination for much of the resident travel market is Yellowknife. Visiting friends and relatives, shopping trips and local festivals/events are assumed to be prime travel activities in the Zone. These activities would replace visiting national parks and historic sites because we don't have any parks and few developed historic sites.

*Long range market potential for Zone resident **travel** is not expected to significantly increase through 7995.

. Resident travel is tied to population growth, industry and government spending for travel, and discretionary income for travel. Population growth is forecasted at slightly less than 2% for the Territories, while government/ industry spending should not change significantly over the next five years.

The Non-Resident Market

* Relative to resident visitor travel in Northern Frontier, a higher portion of the Zone's non-resident visitor market is pleasure oriented.

6 <u>A Product Development Plan for the Northwest Territories' Tourism Industry</u>, 1987, Derek Murray Consulting Associates Inc.

19

• Pleasure travel represents 58% of Zone non-resident visitation', while **N.W.T.** residents traveling in the Zone do so for business at least 50%⁸ of the time. Pleasure travel trips are estimated to account for 17,400 of the total 30,000 annual trips made to the Zone.

*Although the resident travel market has stimulated the development of infrastructure, it will be the non-resident pleasure travel market that will provide opportunities for growth.

• It is significant to note that existing strategies for Zone market segment development acknowledge the importance of the non-resident pleasure travel market. Primary Zone target pleasure markets are Western Canada (Alta., B.C., Yukon), midwest and central U.S. States and California. Secondary pleasure markets are Ontario, Northeastern and North Atlantic States, Texas and Arizona. Tertiary pleasure markets are overseas (Germany and Switzerland).^g It is noteworthy that with competitively priced air transport from eastern Canada via Iqaluit, new USA and eastern Canadian markets are now available to the Zone.

***The** non-resident pleasure travel market generally will arrive at destinations in the Zone by air (ie. as opposed to road) and will come primarily from Western Canada.

- Although trip information does not distinguish the Northern Frontier Zone from the Fort Smith G. N.W.T. administrative region, historical data demonstrates that air travel is roughly one third higher than road travel.¹⁰
- 7 58% of total non-residential trips are pleasure (This assumes a direct relationship between Fort Smith Region and the Zone). (Source: <u>AProduct Development Plan for</u> <u>the Northwest Territories Travel Industry.</u> 1987, Derek Murray Consulting Associates Ltd.)
- 8 <u>Economic Study of the Proposed East Arm of Great Slave Lake National Park</u>, 1987, Lutra Associates Ltd.
- 9 <u>A Strategic Marketing Plan for Tourism for the Government of the Northwest</u> <u>Territories</u>, 1986, Briar International Business Resources Ltd.
- 10 Ibid 7

20

*The non-resident pleasure travel market to the Zone pursues activities similar to markets segment arriving in the most N. W.T. locations.

. There are two broad pleasure market segments visiting the Zone. They are:

1)General Touring

2) Outdoor Adventure Travel¹¹

General Touring

*In the N.W.T., general touring accounts for 50% of all pleasure travel largely due to highway infrastructure and opportunities for auto touring. In the Western N. W. T. 60% of all pleasure travel is general touring.

*The **Zonenon-resident pleasuremarket** is estimated at **17,400** trips annually. General touring is roughly 60% of zone pleasure travel thereby providing about 10,400 trips annually.

*The general touring visitor is an independent **traveller** or is on a packaged tour. General tour travel in the Northern Frontier is primarily independent. There are some packaged bus tours arriving in **Yellowknife** (see Appendix D).

*General touring activities include camping, sightseeing, sport fishing, visiting historic sights, and shopping for local arts and crafts.

*The general touring market is a high volume low-spend market. In the Western N. W. T., it accounts for 60% of all pleasure trips, however only **20%** of total pleasure **travel expenditure**.¹²

Outdoor/Adventure Travel Market

* Specialized **travel** products attract the outdoor/adventure **travel** market to the Northern Frontier. Particular activities attractive to **this** segment are packaged sport fishing, **sport** hunting, **naturalist/wildlife** viewing, dog sledding, hiking, backpacking and boating.

- 11 Ibid 7
- 12 <u>A Product Development Plan for the Northwest Territories' Tourism Industry</u>, 1987, Derek Murray Consulting Associates Inc.

21

—Lutra —

*The outdoor/adventure travel market **is** further segmented by consumptive and non-consumptive activities. Consumptive activities are **sport** hunting and sport fishing. Non-consumptive activities are sightseeing, hiking, canoeing, etc. and generally have **little** or no impact on the natural environment.

*The market potential for outdoor/adventure travel demand in the N. W. T. and consequently in the Zone shows greatest strengths in the hiking /backpacking, sport fishing, sport hunting, and raftingnoeing markets. Declining markets are forecasted for hiking/backpacking while increases can be expected in the sport fishing and rafting/canoeing market. No change is anticipated in the potential of sport hunting.¹³

*The adventure travel market amounts to an estimated 7000 pleasure travel trips annually in the Zone. It is not possible to accurately and reliably calculate the distribution of these trips by consumptive and non-consumptive activities. ¹4

3.5 What Should We Look For in Our Pleasure Travelers?

It is beyond the mandate of this tourism strategy to develop a marketing plan for the Zone. A Marketing Strategy and Plan for the Zone (see Appendix E) already exists. It is helpful to understand some characteristics of target markets.

Outdoor/Adventure Traveller

Origin: Western Canada, Ontario and Quebec, major U.S. cities, West Germany Age: 25-44 years Income: High and Upper Middle -\$45,000 + Transportation: Fly/Drive Lifecycle: Young singles, couples (only a few will bring children if they have children) Education: Degrees, Diplomas, Better Educated Occupation: Professionals, Managers, Business owners Accommodation: Hotels and Private Cottages Trip Planning: Use Travel Agents, Will Plan Trips in Advance

13 Ibid 11

14 The residual of the General Touring Market (60% of non-resident pleasure travel to the Fort Smith Region) is the Adventure Travel Market. If it is assumed that there is a direct relation between the Zone and the Fort Smith Region then adventure travel is estimated at 40% of non-residential pleasure travel or 7000 trips.

22

—Lutra—

Travel Philosophies, Benefits and Amenities Sought:

- . they feel money spent on a vacation is money well spent
- . they have travelled a lot to international destinations
- . want to participate in sporting activities
- . they are physically active
- . travel to get away from the demands of a busy job
- . interested in good food

Sport Fishing Target Market

Demographics: Male: 90% Female 10% Age: 35-54 years Income: \$40,000 + Education: High School Graduate +

Characteristics: Avid sport fishermen who fish as a lifestyle, fish out of state and country, long-haul travelers, heavy and regular purchasers of fishing-related merchandise, such as equipment and clothing; sport fishing enthusiasts who fish for a variety of species and enjoy new environments and challenges; outdoors enthusiasts who enjoy adventures; social/intellectual status orientation

Key Influencers:

- personal special interest, hobbies, habits
- societal affiliations (clubs, associations)
- special events/sportsman's shows
- community (including retail stores)

Sport Hunting Target Market

Demographics: Male 95% Female 5% Age: 35-65 years Income: \$50,000 + Education: High School Graduate

Characteristics: Avid hunters who practice hunting ritualistically as a lifestyle, travel out of state and country, long haul travelers, heavy and regular purchasers of hunting- related merchandise, such as equipment and clothing; sport hunting enthusiasts who hunt for a variety of species and enjoy new environments and challenges; outdoors enthusiasts who enjoy adventures; trophy hunting motivation

23

Key Influencers:

- personal special interest, hobbies, habits
- societal affiliations (clubs, associations)
- media/communication
- · special events/sportsman's shows
- community (including retail stores)

Arts/Culture/Touring Target Markets

Demographics: Female: 70% Male 30% Age: 54+ years Income: \$40,000 Education: Post-secondary education

Characteristics: Lovers of natural history, cultural studies, world societies, participants in regular cultural tours and package tours, frequent travelers, prefer vacation settings which include: unique ethnic environment, intellectual stimulation, historical-educational interpretations, guiding, spectacular scenery, unique wildlife and flora, many points of interest, different interests, different regions, lots to see and do, social/intellectual status orientation, once-in-a-lifetime "adventure"

Key influencers:

- personal special interests and hobbies
- media/communications
- societal affiliations (clubs, associations)
 community¹⁵

15 All profile descriptions derived from <u>A Strategic Marketing Plan for Tourism for the</u> Government of the Northwest Territories, 1986, Briar International Business Resources Ltd., and A Product Development Plan for the Northwest Territories' Tourism Industry, 1987, Derek Murray Consulting Associates Inc.

24

Lutra –

3.6 NORTHERN FRONTIER COMMUNITIES: VISITOR MARKETS

There is little or no published market data for Northern Frontier communities. Information which may be available is of a proprietary nature (ie. only one operator in a community) and thus cannot be published. A broad overview of community visitor markets is provided here and in each community Tourism Development Plan report.

YELLOWKNIFE

- Yellowknife is host to a growing number of conferences and meetings on both a territorial and national level. Conferences are generally attracted through a northern based government or professional affiliation. Conferences can last for one week, however, are generally of shorter duration. Delegates enjoy extra conference activities, however few seem to stay beyond their conference dates unless activities are co-ordinated directly into the conference schedule. Conference/meetings vary in size. The meeting market is likely to have 15-40 delegates, while the conference market can have 150-600 delegates.
- There are a variety of planned special events which attract visitors to Yellowknife. The relatively low profile of these events limits markets outside the N.W.T. Regional and territorial traffic likely represent the bulk of visitation expected to Caribou Carnival, Folk on the Rocks and sporting/recreational events. Periodically, a national sporting tournament till be staged in Yellowknife.
- Yellowknife attracts the general touring market:

The independent "rubber tire" traffic finds its way to the end of the road and either stays in one of the campgrounds on the **Ingraham** Trail or at Long Lake, or stays in one of the hotels. This independent "rubber tire" traffic begins arriving in mid-May and slows down considerably in September. The peak season mid-June through mid-August. The "rubber tire" market is relatively self-contained in either a **R.V**. camper or with portable camping equipment. It is a perception that the "rubber tire" market would stay longer if services were improved and more activities offered.

Packaged sightseeing tours are becoming more evident in Yellowknife. During the past number of years, bus tours of senior citizens have been arriving in Yellowknife. Similarly air tours are arriving from southern destinations. These groups are taking advantage of the "ground operator, accommodation, food service and car rental services offered in the city.

• Yellowknife attracts the adventure travel market:

25

Canoe trippers, anglers, hunters, dogsled enthusiasts, and naturalists are frequently seen prior to or after their adventure either in the Zone or outside the Zone. In 1988 one air charter company commented that its canoe trips were higher than previous years. There are indications that the U.S. sport fishing market may be slightly lower in 1988 and 1989 thereby impacting the long distance higher priced sport fishing lodges in the Zone. The sport hunting market is served from Yellowknife. The sport hunting market appears to be a growth segment. At least 200 caribou tags are now used by Yellowknife operators to attract sport hunters primarily from the United States.

LAC IA MARTRE

• Lac La Martre has experienced growth in the adventure travel/sport fishing market during the past two years. Lodge guests originate in the U. S., southern Canada and other Northern Frontier Zone communities. There is an indication that the community is also experiencing growth in the conference/meeting market. Due to the facilities in the community, conferences would be limited to smaller 15-40 delegate groups.

RAE EDZO

• Special events (ie. tournaments and organized group tours) are staged from time-to-time in Rae Edzo and attract short duration (one or **two** day) visitation to the community. The independent "rubber tire" market is drawn from Highway #3, however the perception is that these visitors are few. Those who do wander into the community do not stay long. Visitation has been hampered by a lack of commercial **accommodation**, tourism related activities and attractions.

RAE LAKES

• Visitors to Rae Lakes are the adventure travel type/canoeing and fishing, and visiting friends and relatives. Annual visitor trips originating outside the Zone were few in 1987, while in 1988 there was some evidence of at least one group visiting friends and relatives.

SNOWDRIFT

• Tourism visitation directly to the community of Snowdrift is marginal. An estimated 3 parties, primarily adventure travel visited the community in 1988

26

for sport fishing and photography. Although there is now accommodation and food service in the community, bed space is generally at a premium during the high tourist summer season due to construction and government/service sector use of space. Guests from **Bricker's** Frontier Lodge adjacent to Snowdrift occasionally visit Snowdrift purchasing available crafts.

•

— Lutra —

27

Part 1- Background

4. HUMAN RESOURCES AND TOURISM ORGANIZATIONS

4.1 Introduction

This chapter discusses the human resources and the organizational structures available to **support** the Northern Frontier's tourism industry. The legislative, policy and licensing environment in which the Zone's tourism organizations and businesses function is also briefly discussed.

4.2 Human Resources: A Situational Analysis

Throughout the Northern Frontier Zone there is concern for the quality and quantity of human resources available to the industry. As is discussed in each community Tourism Development Plan, skilled and available human resources are perceived as a major constraint to the development of the industry. Operators and community groups identify human resource deficiencies in:

- •tourism business and hospitality management;
- food and beverage services such as cooking, serving and hosting;
- accommodation services such as cleaning, hosting, camp management, desk clerks, and/or managing;
- lodge operation such as camp management, hosting, guiding of sport hunting or sport fishing guests, and cooking; and
- •travel and information services such as ticket agents, travel/ interpretive guides, and co-ordinators.

In addition to specific industry skills/knowledge, Zone operators and community groups identify a lack of understanding about the tourism industry and, lack of awareness of the economic benefits relative to the costs of developing and pursuing tourism businesses as major barriers to the development of the industry.

Little quantitative information exists on the demand for or the supply of human resources in Northern Frontier. Information which does exist is anecdotal in nature or is so broadly based that it is difficult to extrapolate, estimate or analyze the specific human resource situation in the Northern Frontier. A summary of human resource needs which have been identified for Northern Frontier's tourism industry are as follows.

28

a) Guiding:

In early 1988 there were 237 guides employed in the Northern Frontier Zone tourism industry. 172 guides were employed by Northern Frontier sport fishing lodges. 84% of these guides were employed by 6 Zone lodges. 24 non-hunting guides were employed by 11 non-hunting outfitters operating in the Northern Frontier Zone. 41 guides were employed by five (5) Class B hunting outfitters operating in the Northern Frontier Zone. (Source: G. Connon - March 4/88)

Between 1984-198720 Northern Frontier guides received Level I guide training and six (6) of these received Level II sport fishing training. A further guides received Level 1 training in 1988. As of January 1989, the total number of Level 1 guides in Northern Frontier is Assuming all trained guides work in the Zone's tourism industry, only % of the zone's guiding work force is trained/certified. (Source: G. **Connon**)

Deficiencies in the Zone's guides have been identified by operators, staff of the G. **N.W.T.** and, in the report "<u>Guide Development: Strateav Report</u>", 1987 prepared by Wilderness Consultants. Northern Frontier's guiding requirements are:

*Certified, generally skilled or Level 1 guides

- *Certified Level II guides specializing in caribou sport hunting
- *Certified interpretive guides for non-consumptive tours.

The Northern Frontier Visitors' Association continues to lobby for additional guide training programs in the zone.

b) Tourism Industry and Hospitality Awareness:

In the opinion of Zone operators and industry representatives, tourism and hospitality awareness is limited or nonexistent among many Northern Frontier residents. Lack of industry awareness and hospitality acumen are seen as factors contributing to high industry turn-over rates, recruitment difficulties and, marginal successes in industry training and development efforts. (It is noted that statistics on turn-over rates, recruitment costs/ difficulties and, training and development needs, costs and benefits have not been documented for the Northern Frontier's tourism industry.)

In 1988 the Northern Frontier Visitors' Association managed or participated in two projects which sought to address lack of awareness. The **"Tourism as a Career" program** resulted in a video and manual which promotes careers in the industry. The **"Northern Most Host"** program provides a curriculum for

29

hospitality and tourism awareness training. As of January 1989 funding had not been secured to implement either of these programs in the Zone.

c) Business and Hospitality Management:

Small business development and operational skills are lacking in many Northern Frontier Zone communities. The management functions related to personnel, finance, marketing, business planning and inventory and quality control **are** particularly weak.

To a large extent generic business management training programs such as those offered by **FBDB**, Arctic College and some private sector consultants could meet many industry needs. Unfortunately, the extent of management needs in the tourism industry or many other economic sectors has not been identified. Thus, there is little rationale or incentive for agencies to provide such programs in the Zone.

d) Food, Beverage and Accommodation Services:

Operators in the Northern Frontier report difficulties recruiting and retaining staff for cooking, serving, hosting, cleaning, clerical and/or managerial functions within the Zone's food, beverage and accommodation industries. The level of these difficulties is unknown although some **Yellowknife** operators report a 200-300% turn-over rate per annum in these positions.

While the each industry within the tourism sector seems to suffer from human resource problems, the greatest human resources problems facing Northern Frontier are the lack of specific information on human resource needs and, a plan of action for meeting these needs. Lack of specific or quantifiable human resource data and a plan of action prohibits the industry from mounting an effective, credible lobby for increased industry training and educational programs for the industry.

Lack of tourism industry human resource data has not gone unrecognized in the industry or among agencies/groups which fund or deliver industry training. In fact, the Canada Employment and Immigration Commission's (CEIC) Canadian Job Strategy program recommends that industry specific planning be provided as a rationale for training support funding. The Travel Industry Association of the N.W.T. (TIA) and the G. N.W.T. Dept. of Education did propose a tourism labour force survey (October 1988) for the purposes of gathering demand and supply information. Unfortunately this survey was not implemented.

30

— Lutra —

The G. N.W.T. Dept. of Education is currently attempting to link N.W.T. product development and marketing strategies and, zone specific tourism development strategies in an effort to project human resource needs in the tourism industry throughout the N.W.T. Unfortunately, the output may not be a zone by zone human resource plan but a plan for the whole of the N.W.T. As such, the benefits and appropriateness of this planning work to Northern Frontier may be marginal.

It is noteworthy that the Yellowknife Campus of Arctic College is undertaking a **sectoral** training and educational needs assessment in the City of **Yellowknife**. This assessment will provide baseline human resource data on a sample of **Yellowknife's** tourism businesses.

4.3 The Legislative, Policy and Licensing Environment

The tourism industry in the Northern Frontier Zone is impacted by legislation and the policies which subsequently evolve. Of particular relevance are four (4) Government of the N.W.T. Acts:

G. N.W.T. Travel and Outdoor Recreation Act:

which provides a framework for the operation of tourism establishments and for controlling outdoor recreation activities involving hunting, fishing and camping. It is administered by the Dept. of Economic Development and Tourism.

G. N.W.T. Territorial Parks Act:

which promotes recreation and tourism opportunities and the establishment of natural environment recreation parks, outdoor recreation parks, community parks, wayside parks and historic parks. It is administered by the Dept. of Economic Development and Tourism.

G. N.W.T. Wildlife Act:

which provides an overall framework for the management of wildlife in the N.W.T. It is administered by the Dept. of Renewable Resources.

G. N.W.T. Historical Resources Act:

which enables investigation, recording, salvaging and protection of historical/archaeological resources. It is administered by the Dept. of Culture and Communications.

Other pertinent legislation administered by the Federal Government are:

National Parks Act:

provides the framework for establishing National Parks and National Historic

31

——Lutra ·

Parks. Policy provisions also exist for the creation of National Marine Parks, Canadian **Landmark** Sites and Heritage Rivers. It is administered by Environment Canada-Parks.

Fisheries Act:

provides for the comprehensive and proper management of fish resources. It is administered by the Dept. of Fisheries and Oceans.

Territorial Lands Act:

enables the orderly administration of crown lands in the N.W.T. It is administered by the Indian and Northern Affairs Canada.

Regulations and policies which evolve from legislation have significant impact on the tourism industry. Licensing practices which ensure quality of product, protection of consumer interests and, proper management and use of natural resources are perhaps the best indicators of impact.

Throughout the N. W. T., tourism operators must comply with outfitters' regulations, tourism establishment regulations, fishing regulations, hunting regulations and guiding regulations to name a few. Whether as a result the increasing profile of the tourism industry; the **devolution** of Federal responsibilities to the Government of the N. W. T.; or native land claim legislation requiring participation of **Dene/Metis, Inuvialuit** or **Inuit** in the management of lands and resources, the licensing regime for the tourism industry is in a state of change. Some key issues currently being debated are:

- the requirement for revisions to existing tourism establishment legislation and licensing format;
- the requirement for an outfitting policy; and
- the need to establish and regulate various tourism professions.

Public consultation and input into the development of legislation, policy and management regimes has become an accepted practice in the N. W.T. It is therefore opportune for Northern Frontier's tourism operators and representatives to input into the development of legislation, regulations and policies impacting on the industry.

4.4 Tourism Organizations: **Roles**, Responsibilities and Relationships

The tourism industry in the Northern Frontier Tourism Zone is served by a number of groups/agencies/organizations which have a particular mandate or interest in the industry. Groups which dominate are:

 \bullet The Northern Frontier Visitors Association (NFVA)

32

— Lutra —

- The Travel Industry Association of the N.W.T. (TIA-NWT)
- The G.N.W.T. Dept. of Economic Development and Tourism (ED&T)
- heal Municipal and/or Band Councils.

Lack of clarity in roles and responsibilities of the various organizations and the relationship among them is a general concern which has plagued the development of the tourism industry in the Northern Frontier Tourism Zone. The role and responsibility of these four (4) main organizations is discussed below.

The Northern Frontier Visitors' Association (NFVA):

NFVA is a regional or zone tourism industry association which represents resident and non-resident tourism operators doing business in the Northern Frontier Tourism Zone, and the seven zone communities. The Association is mandated to promote and develop the tourism industry in the zone.

The Association is headquartered in **Yellowknife**. Its offices are staffed by a full time general manager and a support person. The affairs of NFVA are directed by a Board of Directors elected annually. Each of the seven zone communities are represented on the Board of Directors.

This tourism planning process identified the need for NFVA to become the focal point for tourism development in the zone and to increase its involvement in the community, raise its profile, and clarify its role and responsibilities.

The Travel Industry Association of the N.W.T. (TIA-NWT):

The TIA is a Territorial-wide tourism industry organization which supports the six (6) **N.W.T.** zone tourism associations including the Northern Frontier Visitors' Association. TIA is mandated to ensure maximum growth within the **N.W.T.** tourism industry; to develop and promote the tourism industry; and to support the activities of the zone associations.

The **TIA** is headquartered in Yellowknife and maintains a full time executive director and support staff.

G. N.W.T., Dept. of Economic Development and Tourism

The Program and Services Manual, December 1987 for the Government of the N. W.T.'s Department of Economic Development and Tourism lists the mandate of the Department as:

33

"1. To promote the establishment and maintenance of viable Northwest Territories businesses that are able to meet the needs of **N.W.T.** industry and residents for goods, **services** and employment, consistent with community and regional aspirations;

2. To create opportunities for employment and income through the use of traditional skills and pursuits;

3. To develop territorial parks to meet the outdoor recreational needs of Northwest Territories residents and visitors while maximizing employment of local residents and utilizing local business services;

4. To ensure that maximum economic benefits accrue to Northwest Territories residents from renewable and non-renewable resource development activities;

5. To promote a viable tourism industry employing Northwest Territories residents and utilizing community goods and services; and

6. To increase the number of business and pleasure travelers visiting the Northwest Territories."

The Tourism and Parks Division of the Department promotes tourism development throughout the N. W. T.; promotes the **N.W.T.** as a tourist and business destination nationally and internationally; develops tourism infrastructure; and **main**tains and develops Territorial Parks.

The mandate of the Department is implemented through the provision of human and financial support.

The Northern Frontier Tourism Zone is directly served by the North Slave Regional Office of the Dept. of Economic Development and Tourism (ED&T). The North Slave Region maintains an office in each of Rae Edzo and Yellowknife. The staff complement in each office consists of at least one Economic Development Officers or business officer. The North Slave Regional Tourism Officer (RTO) is located in the Rae Edzo office.

Over the course of this tourism planning process it was noted that compared to other regions of the **N.W.T.** and relative to the level of tourism activity in the Northern Frontier Zone, there is inadequate support available to the industry. **Inadequacy** of support is expressed by the:

*number of Regional Tourism Officers (RTO's) in the Zone

34

—Lutra —

*location and accessibility of RTO (ie. currently located in Rae Edzo)

•

*roles and responsibilities of the Dept. of Economic Development and Tourism.

Local Municipal and/or Band Councils:

Municipal and/or Band Councils in the Northern Frontier Tourism Zone have a general mandate to support economic growth within a specific geographic area or among a particular interest group. if the tourism industry has been identified as a priority economic development sector these councils accord special attention or undertaken incentives to stimulate the growth of the industry. This is the case in **Yellowknife**, Lac La Martre and, **Dettah/Rainbow** Valley.

35

— Lutra —

Part 1- Background

5. A SUMMARY OF FINANCIAL/FUNDING RESOURCES AVAILABLE TO THE NORTHERN FRONTIER ZONE TOURISM INDUSTRY

5.1 Introduction

What kind of support can be expected when it is time to develop, expand or upgrade the tourism **industry** or a specific business? **It** may be surprising to find that a wide variety of programs designed to assist with most aspects of business development and industry support do exist. Accessing these programs may be as simple as telephoning the Regional Tourism Officer **(RTO)** in Rae Edzo or the North Slave Regional of the Department of Economic Development in **Yel-lowknife**.

The climate for tourism development in the **Northern** Frontier Zone couldn't be better. Zone communities and business operators have excellent access to regional, territorial and federal government personnel and programs. **There** are at least six (6) Federal and Territorial government **departments** offering direct tourism product and market development programs, business and financial support, and training and human resource development.

The Zone also has easy access to professional business services such as management consultants, small business planners, accounting services and banking. At least five (5) chartered banks and one federal bank are located within the Zone. The head offices of the Northwest Territories Travel Industry Association, and the Legislature of the Northwest Territories are located in Yel-lowknife.

The co-ordination and **delivery** of services to Northern Frontier business operators and Zone communities is better facilitated today than in the past as a result of an expanding local scheduled and charter air service. Secondly, public sector agencies are beginning to see the value in providing similar programs through a single **delivery** mechanism. While access to and delivery of services is good and all communities can be easily accessed from Yellowknife, the tourism industry must take the initiative when seeking support. Businesses should allow plenty of time to implement a plan of action.

Tourism businesses should also be aware of the pitfalls associated with contribution funding. Although a good business plan and funding/financing proposal may have been developed, opportunities for contribution funding can be negated.

36

-----Lutra -----

Prior commitment, market disruption and need (incrementally) are pitfalls that a business or agency should avoid when considering the contribution funding approach. "Don't jump the **gun!"** Beginning a project before approval indicates to the funding agency that there may not be a need for the contribution agreement and penalties can result. Market disruption and contribution funding don't get along. Public/government funding agencies do not want to be seen as **favouring** one business over another operating in the same market area and delivering the same product(s). Some contribution funding programs have specified proposal intake dates or banking days. In the smaller communities an open link with the North **Slave** Regional Office is essential.

•

Northern Frontier residents who attended one of the Northern Frontier Tourism Open Houses (see Appendix C) had an opportunity to discuss funding and resource programs. **These** are summarized in Appendix F.

37

— Lutra —

PART I -Background

6. PERSPECTIVES ON THE TOURISM INDUSTRY

6.1 Introduction

The Northern Frontier tourism planning process included a comprehensive **com**unity consultation program. As is indicated in Appendices A and C, residents of Northern Frontier communities attended a number of planning meetings, tourism open houses and general public meetings. These forums enabled Zone residents to express individual, business and community specific concerns about the development and future of the tourism industry in the Northern Frontier. **These** forums also enabled the exchange of information about the industry, the role of communities in tourism and, the role of the Northern Frontier Visitors' Association. These forums were in part an educational process.

Community specific Tourism Development Plans provide more detail on local concerns. A compendium of local issues and concerns are provided below.

6.2 Community Attitudes and Perspectives

There are seven (7) communities in the Northern Frontier Tourism Zone. In four of the communities - Yellowknife, Dettah/Rainbow Valley, Lac La Martre and Snowdrift- the tourism industry has been identified as an economic development priority. In the communities of Rae Edzo and Rae Lakes, there is a growing interest in the sector and some initiatives are being undertaken. Snare Lake did not participate in this planning process, therefore the level of interest in the industry is unknown.

Attitudes and perspectives common to all Northern Frontier communities were:

- Even though the tourism industry has been active for a number of years in the Northern Frontier Zone, it is not well understood.
- . Many residents particularly those in small communities feel somewhat intimidated by the prospect of more visitors to their communities.
- Some zone residents believe that tourism is a consumptive industry only and one which will deplete or increase competition for natural resources.
- Residents say there is little co-operation or communication among groups and businesses involved in the tourism industry.
- . Existing, skilled human resources and business organizations are already 'stretched to the limit' in most Northern Frontier communities. Additional



human resources and business organizations experienced and/or committed to developing the tourism industry are few.

- It is difficult to attractor expand local interest in the tourism **industry** because wages/remuneration are not competitive with other **N.W.T.** industry sectors.
- Some communities expressed a need to ensure that tourism planning information is kept **confidential**.
- . Within smaller Zone communities, priority has been accorded to those economic sectors which have year-round employment potential.

6.3 Tourism Operator Attitudes and Perspectives

The Annual General Meeting of the Northern Frontier Visitors' Association provided one of the best forums for gathering operator attitudes and perspectives on tourism development in the Zone for the next five years. Direction provided by Zone operators is as follows:

- A Northern Frontier Zone Tourism Development Strategy must be realistic, workable and achievable. It must recognize the strengths and weaknesses of the **industry**.
- The Zone has adequate products" and services. Many however are underdeveloped. The strategy should not create more competition (ie. create more products) within the Zone. Rather there is a need to:

*improve and expand existing products;

*improve the quality of existing products/services;

*better position existing products in the market place (ie. through better scheduling and packaging);

*improve employment and income benefits from Zone products;

*improve industry co-operation (ie. among operators within the Zone); and *improve information on existing Zone tourism products/services (ie. through a Zone visitors' centre).

39

PART 2: Strategy and Implementation Plan

7. NORTHERN FRONTIER ZONE TOURISM DEVELOPMENT STRATEGY

7.1 Introduction

An appropriate and realistic Northern Frontier Zone Tourism Development Strategy for 1989-1993 responds to markets, natural and human resources and, the needs and aspirations of tourism operators and residents throughout the Zone.

Community and a zone-wide approaches were used to develop the Northern Frontier Zone Tourism Development Strategy. As a result five year community Tourism Development Plans exist for each of Lac La Martre, **Dettah/Rainbow** Valley, Yellowknife, Snowdrift, Rae Lakes and, Rae/Edzo. **The** Northern Frontier Zone Tourism Development Strategy integrates community plans and, addresses zone-wide issues and industry directions. The Northern Frontier Zone Tourism Development Strategy also plans for **industry** sectors, resources and concerns which are not addressed in community specific plans.

7.2 Planning Principles

In formulating a tourism development strategy for the Northern Frontier Tourism Zone, it is necessary to define the context or the environment in which the strategy will be implemented. Part 1 of this report provides this background. Secondly, it is necessary to identify the principles which underlie the goals and objectives of the Northern Frontier Zone Tourism Development Strategy. Principles which were identified in this planning process are:

- •The existing Zone marketing strategy and the distinct marketing image/theme for the Northern Frontier (ie. the image of the 'frontier' and the caption -'share the frontier spirit') will be reflected in a tourism development strategy for the Northern Frontier.
- The objective of the Zone's marketing strategy is "to support existing market segments in order to increase the number of visitors, length of stay and expenditures by visitors". This objective should be reflected a tourism development strategy for Northern Frontier.
- The Northern Frontier Zone Tourism Development Strategy must strive for high quality and competitive products/services.

40

• A **Zone** development strategy must recognize the dominance of Yellowknife in the tourism industry. At the same time, maximum involvement and participation in the industry must be sought from all **Zone communities and** residents.

•

- . A tourism development strategy for the Northern Frontier must ensure that zone residents receive maximize economic benefits from the industry and that benefits are broadly disbursed throughout the **Zone**.
- . A tourism development strategy for the Northern Frontier must accurately reflect community/business aspirations and concerns.
- •A tourism development strategy for Northern Frontier must maximize opportunities for industry and community co-operation and communication. A development strategy should minimize competition between Zone communities/operators.
- . Northern Frontier's tourism industry must be complementary to the development of the industry throughout the **N.W.T**.
- The Northern Frontier's tourism industry must be developed in an environmentally sensitive manner and be cognizant of potential land use conflicts.
- •A tourism strategy for the Northern Frontier must ensure that development opportunities are economically viable given the parameters of existing policies and programs.

7.3 Goals and Objectives

The goal of the Northern Frontier Zone Tourism Development Strategy was stated in the Terms of Reference for this planning assignment as "**providing a blueprint which will guide private, public and community investment in and the development of the tourism industry in the Zone**". Following an assessment of existing tourism products, facilities, markets, resources and, human and organizational capabilities on a community by community basis and for the whole of the Northern Frontier Zone, the goals and objectives for tourism development in the Northern Frontier were further refined.

The goals of the Northern Frontier Zone Tourism Development Strategy for 1989-1993 are two fold:

- 1) A viable, year round tourism industry which offers high quality, competitive products; and
- 2) A framework for establishing and controlling tourism development on a community and a Zone level.

41

The goals of the Zone tourism strategy can be accomplished through the following objectives.

- •1. To improve and expand the quality of existing zone products;
- 2. To develop shoulder season tourism products;
- 3. To better position Zone products in the marketplace, improving the Zone's ability to capture tourist and non-tourist travel dollars;
- 4. To improve the quality and availability of information, promotion and orientation services;
- 5. To upgrade tourism related infrastructure;
- 6. To improve industry standards, profile and rewards;
- 7. To clarify and strengthen the role and profile of the NFVA;
- 8. To develop appropriate the human resources and organizational structures required by the tourism industry;
- •9. To improve industry awareness, communications and co-operation.
- 10. To develop industry baseline data to improve planning, monitoring and evaluation capabilities within the Zone.

7.4 Community Tourism Development Goals, Objectives, Themes and Opportunities/Programs

The zone-wide strategy addresses industry sectors, resources or concerns which are not planned for in community specific documents and, integrates Northern Frontier community Tourism Development Plans. To identify gaps and linkages, a summary of community plans is provided here.

LAC LA MARTRE:

Goal:

A viable year-round tourism industry.

Objectives:

1. To improve industry co-operation, commitment and communications

2. To build on and integrate the community's cultural resources in the tourism industry

3. To improve the quality of existing and new services

4. To develop shoulder season activities

5. To upgrade and improve community infrastructure and human resources. Themes:

Sport Fishing and Dene Traditions in the Northern Frontier

42

-----Lutra -----

Development Opportunities/Programs:

~

1. Opportunities

Float Sport Fishing Package Sightseeing Packages: Summer and Winter Tours Learn/Observe/Experience Summer and **Winter** Adventure Packages X-Country Ski, Hike and Canoe Touring

2. Industry Support Pro-

Guide Training Hospitality/Cook Training Business Training Tourism Awareness Tourism Implementor Fish Management Program Familiarization Tours

3. Infrastructure

Community Information Program Traditional Village Community Trail Upgrade and Cabin Program Big Sky Upgrade

RAE LAKES:

Goal:

A framework for developing and controlling tourism in Rae Lakes and for maximizing employment and training opportunities for local residents.

Objectives:

1. To ensure the viability of Hottah Lake Lodge

2. To develop human resources and organizational capabilities in support for a local tourism industry

3. To pursue slow, steady growth in the tourism industry

4. To improve industry co-operation, communications and commitment locally and throughout the Zone

Theme:

The Frontier and Hinterland: Sport Fishing and Hunting **Development Opportunities/Programs:** <u>1. ORDOrtunities</u> Caribou Sport Hunting Short Duration Boat Trips Faber Lake Traditional Tent Camp

Canoe Tripping

Learn/Observe/Experience Dogrib Adventure Travel Packages

43

— Lutra —

2. Industry Support Programs Guide Training Hospitality Training Business Training Cook, Food and Beverage Training Camp Management Training Community Information and Signage Program Tourism Awareness Tourism Co-ordination Structure/Board Training

3. Infrastructure

Arts, Crafts, Information Kiosk Clearing of Faber Lake Channel

RAE EDZO:

Goal:

Establishment of Rae Edzo as a service **centre** and gateway community to the **Northern** Frontier Zone.

Objectives:

1. To expand the community's role as a destination thereby increasing visitation to and extending the stay of visitors to the community

2. To improve tourism related infrastructure and expand services available to business and pleasure travelers

3. To develop human resources and organizational support for tourism 4. To improve packaging, co-operation and communications among business operators in Rae Edzo and, between the community and the rest of the Northern Frontier Zone.

Theme:

Gateway to the homeland of the Dogrib and the North Arm of Great Slave Lake: Information Services, Tours

Development Opportunities/Programs:

1. Opportunities Fly Out Fishing Sport Hunting Short Duration Boat Trips Packaged Bus Tours Learn/Observe/Experience Adventure Packages Hiking Adventures Special Events

2. Industry Support Programs

Guide Training Hospitality/Tourism Awareness Business Management Training

44

Community Information and Signage Program Historic Site Development Legends and History Project

.

<u>3. Infrastructure</u> Mosquito Creek North Arm Territorial Park Frank Channel Edzo Campground

YELLOWKNIFE:

Goal:

Establishment of **Yellowknife** as a desirable, attractive and vibrant tourism destination.

Objectives:

1. To improve co-operation, communications and commitment among local tourism operators and ancillary service groups

2. To improve product packaging

3. To improve local product information services

4. To improve the quality of services and products provided by local tourism operators.

Theme:

The Frontier Capital: Information Services, Tours, Special Events and Attractions **Development Opportunities/Programs:**

1 Opportunities

Caribou Carnival - Canadian Dog Derby Short Duration Packages (ie. Fly Out Fishing; Self Guided Community and Ingraham Trail Tours; You-Drive Tours) International Midnight Sun **Slopitch/Hockey** Tournament "Share the Frontier Spirit" Summer Festival

<u>2. Industry Support</u> Pro-

Receptive Operator Travel Counselors Litter Campaign Community Information/Orientation Program Community Heritage Interpretive Program Full Scale Industry Awareness/Northern Most Host Program Interpretive **Guide/Counsellor** Training, Guide Training, Short Duration Clinics/Seminars Yellowknife Tourism Board Development

45

3. Infrastructure

Yellowknife Visitors' Centre - Airport Information Kiosk Mining Museum Northern Botanical Gardens Signage Program/Entrance Signage Main Street and Heritage Program Comprehensive Trail System Increased/Improved Camping Facilities

DETTAH/RAINBOW VALLEY

Goal:

A framework for controlling and maximizing the benefits from tourism development in and around the communities of **Dettah** and Rainbow Valley **Objectives:**

1. To pursue slow, steady growth in the tourism industry by building on existing tourism products and services and the potential of the communities as tourism destinations

2. To improve industry co-operation, communications and commitment locally and throughout the zone

3. To develop infrastructure and attractions within and surrounding the communities

4. To develop human resource and organizational support for the tourism i n-dustry

Theme:

Gateway to Great Slave Lake: Water based touring Development Opportunities/Programs:

1. Opportunities

Short Duration/Long Duration Boat Tours Learn/Observe/Experience Dogrib Cultural Sightseeing Packages Learn/Observe/Experience Dogrib Adventure Travel Packages

2. Industry Support Programs

Guide Training Hospitality Training Marketing Seminars Minor Water Master Course Business Training Communications Network Historical Interpretive Program and Training Community Information Program Signage and Road Upgrade Tourism Awareness Economic Development **Co-ordinator**

46

3. Infrastructure

Traditional Camp Upgrade Satellite **Summer/Winter** Tent Camp Docking/Passenger Handling Facilities Arts, Crafts, Information Kiosk Tour Boat Tour Boat **Refit**

.

SNOWDRIFT:

Goal:

A framework for controlling tourism development in the East Arm of Great Slave Lake and maximizing the benefits of tourism development to residents of Snowdrift and Reliance.

Objectives:

1. To test small scale community based tourism opportunities which will make the hotel grow

2. To slowly increase pleasure travel to Snowdrift

3. To improve understanding, co-operation, communications and commitment to the industry within the East Arm and throughout the zone

4. To develop infrastructure and attractions within and surrounding Reliance and Snowdrift

5. To develop human resources and organizational support for the tourism industry.

Theme:

East Arm of Great Slave Lake: Tours, Information Services

Development Opportunities/Programs:

1. Opportunities

Physical Expansion and Service Upgrade to Snowdrift Hotel Short Duration Boat Trips Learn/Observe/Experience Chipewyan Cultural Sightseeing Packages Learn/Observe/Experience Chipewyan Adventure Travel Packages

2. Industry Support Programs

Guide Training Hospitality Training Business Training Cook Training Historical interpretive Program and Training Community Information Program Tourism Awareness Tourism Co-ordination Structure

<u>3. Infrastructure</u> National Park Establishment

47

____Lutra ____

Territorial Park Establishment Docking Facilities Arts, Crafts, Information Kiosk Hiking and Ski Trails

7.5 Northern Frontier Zone Tourism Development Opportunities and Programs

In keeping with the goals and objectives of the Northern Frontier Zone Tourism Strategy (see 7.3 above), a requirement to integrate six **(6)** community Tourism Development Plans and, a need to address those industry sectors, resources and concerns not addressed in community plans, the following zone-wide development opportunities and programs have been identified:

1. Attractions/Tours/Events

*Cultural Tour Packages

-Stand Alone Cultural Package -Development of Components for Bus Tours -Development of Components for Air Tours

*Special Attractions and Events - Northern Frontier's Signature Event

-East Arm of Great Slave Lake National Park

-Winter Extravaganza/Break Up in Northern Frontier

-Northern Frontier Summer Festivals

2. Industry Support Programs

a) Research

-Zone and Community Human Resource Data Base and Monitoring System -Northern Frontier Visitors' Survey (exit, motorist, visitors' centre) -Northern Frontier Market Trend Analyses/Segmentation Studies and Monitoring Program Economic Papaline, Study of Zone, Sport Eiching and Outfitting Industries (ic

-Economic Baseline Study of Zone Sport Fishing and Outfitting Industries (ie. Zone specific update of **Topolinski** study)

b) Information/Orientation/Interpretation/Promotion

-Northern Frontier Visitors' **Centre**: Zone Information System (including Zone brochure)

-Integrated Interpretive Planning for Historic Sites

c) Human Resource Development

-Development and Implementation of a Zone-wide/Community Specific Human

48

Resource Development Plan integrating community needs **(ie.** guide, business, food/beverage, cook training, implementation of the 'Northern Most Host Program')

3. Industry Organization and Resource Management -Zone-wide Tourism Awareness Program

.

-Lobby for Input into the **Devolution** of Fisheries Management to G. **N.W.T.** Dept. of Renewable Resources

-Lobby for the Development of a Long-Range Plan for Sport Hunting Outfitting in the **Zone** to address land and resource use, management issues, policy requirements and licensing

-Annual Operational Plan for the NFVA

4. Infrastructure

-Co-ordinated inter-travel zone lobby for the upgrading/maintenance of **N.W.T**. Highway systems, as described in the Ingraham Trail Master Plan and, Highway #3 and #1 Corridor Studies

-Establishment of Zone-wide canoe routes

-Great Slave Lake Marine Parks

-Marine Facilities

-Northern Frontier Visitors Centre

The above mentioned Northern Frontier Zone tourism development opportunities and programs have been described in some detail in Appendix G and summarized in Figure 6.

49

SUMMARY OF DEVELOPMENT OPPORTUNITIES AND PROGRAMS: NORTHERN FRONTIER ZONE

Т

package options.

Program Title	Agency/Time Frame	Capital Costs	Benefits
ATTRACTIONS, TOURS AND, EVENTS			
"Share the Frontier Spirit" Sightseeing and Interpretive Tour Packages	A co-operative approach will be necessary to deliver a high quality zone wide package tour. The oppor- tunity will require tour components comprised of Zone operators who will commit to a partnership arrangement; a tour company or receptive operator to coordinate the package; and sup- port from NFVA and proposed Zone Visitor Centre and staff to host and ar- range operator seminars/training ses- sions, provide partner liaison, and be a cooperative advertising partner. The opportunity can benefit from con- tact with Tourism Canada/Park Canada, TIA and Travel Arctic. Timeframe: The Zone lacks a variety of tour components in the hinterland and smaller communities, however Yellowknife operators should be prepared to initiate planning and im- plementation in year one. We expect that the opportunity will grow with awareness during the 5 year planning timeframe and more components in- troduced thereby diversifying tour	Working capital assistance should be available at the pre-operational phase to plan and implement product, market and human resource development. A range of tasks are required during each of the product development, market develop- ment and human resource development phases. A considerable time investment will be required for these phases.	The benefiis should include a high degree of market awareness for the Zone as a travel destination and Zone operator awareness of the market potential for these tour products. As the tour product(s) grow the spin-off effect should be improved services in the smaller communities, increased labour income and employment and a broader support base for the local tourism industries.

Program Title	Agency/Time Frame	Capital Costs	Benefits
Northern Frontier's Signa- ture Attraction (A) East Arm of Great SI ave Lake	Northern Frontier Visitor Association, should collaborate with the Snowdrift tourism committee and Environment Canada Parks in an effort to support a positive tourism development of the proposal East Arm of Great Slave Lake National Park. Timeframe: At the pre-park decision stage there should be human resource training workshops and seminars conducted in the community with resource per- sons from ED&T, NFVA & industry; tourism awareness; funding and human resource assistance for a pilot program to launch Snowdrift into the industry; continued active repre- sentation on the NFVA board; and in- dustry cooperation and liaison with Environment Canada- Parks. During the Park planning phase there should bean identification and familiarization of hospitality and business oppor- tunities associated with the park; preparation of human resources and zone operators to serve park visitors; and a cooperative marketing strategy and working relationship established with the proposed Zone Visitor	Working capital costs will be required to finance the efforts of the Zone and its staff. Similarly funds should be found and allo- cated for the development of park aware- ness programs, tourism business oppor- tunity identification, hospitality training programs, cooperative market planning and a pilot project. Funding sources for these activities should include to: NFVA, TIA-NWT, EDA Travel Arctic, Environment Canada - Parks and the community of Snowdrift.	The benefit of this program should initially bean awareness of features and benefits of a national park for the Northern Frontier Zone. Subsequently Zone involvement/representation in the planning and implementation of a national park should ensure development is consistent with Zone and community tourism strategies. Long term employment and income benefits can be expected from the implementation of a national park, not to mention the protection of the land and its resources from exploitation by outside resource developers.

Т

Program Title	Agency/Time_Frame	Capital Costs	Benefits
(B) "Share the Frontier Spirit Midnight Sun Festival" - Travel Generator	The opportunity is aZone wide public relations and awareness campaign ; co-ordination of themed products, ac- tivities and events; and a targetted marketing campaign. The festival spirit would be staged over a one month period to take advantage of ex- isting events and provide the oppor- tunity to introduce new attractions, events and activities. The NFVA and the proposed Zone Visitor Centre's staff can provide a support function to the coordination of the festival. The opportunity would benefit through the use of volunteer groups. Timeframe: Due to a higher level of coordination and commitment, the opportunity should be developed over the 5 year time frame involving an increasing number of local partners.	Primarily a coordinating and marketing budget will be required for the successful implementation and planning of this event. Staffing costs and budgets have been identified in the Northern Frontier Visitor Centre feasibility study for operational and support staff for the centre. This staff could be seconded to provide planning and implementation support.	The festival will improve the economic benefit to the tourism, retail, service and transportation sectors of the Zone economy. Increasing and extending visitor trips and improving the level of pe trip expenditure should be benefits of the festival. Because the tourism industry is less affected by boom and bust cycles than other industries, the long term effect ma be improvements to service, retail and tourism wage and benefit scales and reductions to chronic staff turnover rates. A disadvantag of the festival will be the concentration of activities into a defined period and the attendant stresses on Zone merchants.

Ł

	I		Draft Northern Frontier Zone Tourism Development Strategy: Figure 6	
Program Title	Agency/Time Frame	Capital Costs	Benefits	
Northern Frontier Northern Lights Carnival/ Canadian Dog Derby Champion- ship Package Tour	The Northern Lights Carnival is similar to the Summer Festival described above. Packages should include air, accommodation and a range of tour activities located throughout the Zone. The NFVA would be a logical group to promote the features and benefits of developing the carnival as an attractive shoulder season Zone tourism option. The NFVA would not replace existing Carnival Committees however provide a support function to coordination. Zone duties might in- clude tourism industry coordination and marketing. Timeframe: Long term planning should be undertaken to expand the concept to fill a 2 week and possibly a three week period during the shoulder season. It is recommended that assistance be of- fered to the Canadian Dog Derby and Caribou Carnival Committee. Plan- ning should begin in year 1 with full im- plementation by year 5.	Primarily a coordinating and marketing budget will be required for the successful implementation and planning of this event. Staffing costs and budgets have been identified in the Northern Frontier Visitor Centrefeasibility study for operational and support staff for the centre. These staff could be seconded to provide planning and implementation support.	The Zone will benefit by an improved market image and profile as a year round travel destination. The long term spin-off should be improved employment opportunities and labour income in the local tourism, retail and service sectors. As a shoulder season signature event, the opportunity should provide the basis for future growth during that season.	

Program Title	Agency/Time Frame	Capital Costs	Benefits
Short Duration Fly-Out sport Fishing/ Adven- ture Travel Pack- ages	Coordination between the air charter operators and Zone outfitters or lodge operators to offer a shod duration out- door fishing, camping or canoeing ex- perience in the hinterland adjacent to zone communities. Day packages should be competitively priced and targetted at the rubber tire, and visit- ing friends and relatives market. Timeframe: This opportunity could be implemented in Rae Edzo, and/or Yellowknife during the first year of the plan.	A \$40,000 capital budget is suggested to include basic outfitting equipment such as boats and motors, shelter, accommoda- tion and kitchen for attendant and dock.	The benefit of this opportunity would be improved short duration activities for the rubber tire and visiting friends and relatives market. Better use of air charter equipment might be a spin-off of the opportunity.
Short Duration Self-Guided Community Highway #3 and Ingraham Trail Hikes	Interpretive and orientation booktets should be produced for a series of hikes designed to occupy from 1 hour to 1 day. NFVA and Travel Arctic in conjunction with special interest groups could combine resources to produce the interpretive materials. Timeframe: Production of material- Year 1	A full cotour booklet could be produced for resale as a souvenir and fund raiser for the Zone Association. Costs should not exceed \$5000-\$7000.	Opportunity benefits include: extended stay; more activities leading to a higher quality trip experience.
You-Drive Com- munity and En- virons Tours	An interpretive guide and orientation booklet would be useful with advertis- ing by local restaurants, tour outfits etc. The NFVA, and Travel Arctic combining resources with com- munities and operators on the road system should be cooperating partners in this endeavour. Timeframe: Planning and implemen- tation of interpretive/orientation materials should begin in year 1.	A full colour booklet could be produced for resale as a souvenir and fund raiser for the Zone Association. Costs should not exceed \$5000-\$7000.	Opportunity benefits indude: extended stay; more activities leading to a higher quality trip experience and an opportunity for car rental agencies to contribute to the tourism industry.

ł

Program Title	Agency/Time Frame	Capital Costs	Benefits
INDUSTRY SUPPORT PROGRAMS			
Research Programs	A full range of research programs should be undertaken over the next five years: Tourism Human Resource Data Base; Northern Frontier/North Slave Visitor Exit Survey; Airline Pas- senger Traffic; Motoring Visitor Counts; Visitor Information Counts; Sales of Big Game Hunting and Sport Fishing Licenses; Hotel Occupancy Studies; Park Use Studies; Market Segmentation Studies; and Economic Baseline Study of Zone Sport Fishing and Outfitter Industry. The Department of Economic Development and Tourism should provide resources for research programs while the NFVA should in- itiate contact with industry to ensure a cooperative approach and that re- search needs are being met. Timeframe: Baseline data should be developed in year 1 and montiored annually thereafter. Signicant studies such as exit surveys, market segmen- tation studies and economic baseline studies of Zone sport fishing and big game should be scheduled for year 1 and recur again in 1993 (year 5).	Costs of research programs can vary depending on the complexity of data col- lection, analysis and type of publication. Costs have traditionally been absorbed by the Department of Economic Develop- ment and Tourism. In the case of economic baseline studies of the sport fishing and sport hunting industries costs are estimated at \$25-\$40,000. Costs should be absorbed by the Departments of Renewable Resources and Economic Development and Tourism. The estimated cost of conducting a Zone wide human resource inventory is estimated at \$50,000. The cost of this research program may be shared by CEIC, and the Departments of Education and Economic Development and Tourism.	A comprehensive, consistent research and reporting system will allow industry, government and tourism operators to make informed planning decisions in a rapidly growing industry.

I

Program Title	Agency/Time Frame	Capital Costs	Benefits
HUMAN RESOURCE DEVELOPMENT Training Strategy	Each Zone community reports that there are inadequate skilled, available human resources available to meet the needs of the tourism industry. Local community tourism authorities in conjunction with Northern Frontier are required to develop a five year training strategy to be implement in conjunction with this tourism develop- ment strategy. Components of the strategy should include: industry awarness programs, interpretive guide training, guide training, hospitality management. Timeframe: Planning, funding proposals and scheduling should occur in Year 1. Implementation be ongoing.	The cost of developing a Northern Fron- tier industry training strategy could range from \$15-25,000. An annual core budget of \$10,000. might be expected to imple- ment industry awareness programs in the Zone. Guide training can be providedby Arctic College at a per seat cost to CEIC. Hospitality management training can occur at a nominal cost.	A comprehensive training strategy implemented in concert with this tourism strategy will ensure a well integrated and cost efficient approach to human resource development In the Northern Frontier. Building on the above mentioned human resource inventory in an organized fashion will ensure support from funding agencies.

Ι

Program Title	Agency/Time Frame	Capital Costs	Benefits
INFORMATION/ ORIENTATION/ INTERPRETATION SYSTEM	Information and interpretive program- ming will become an important aspect of our product to deveiop existing and new markets. An information/interpre- tive system. With the proposed Zone visitor centre in the planning stage and a variety of products requiring in- terpretation, the Northern Frontier can take a lead role in planning and implementing a system to improve in- formation and interpretation throughout the Zone. it is suggested that a working group be established with membership from industry, government and professional ser- vices to establish the goals, objectives and programs for the system. Timeframe: Planning should be in- itiated in year 1 while full implementa- tion of the system correspond with the opening the proposal visitor centre.	The Prince of Wales Heritage Centre can provide valuable resources to the plan- ning and research component of the sys- tem. Funding for the design and fabrica- tion of exhibition displays, electronic media, print and video marketing aids can be accessed via the EDA program.	The introduction of an information/interpretive system will aid operators specializing in guided interpretive tours. A broader range of materials and resources will be available. The spin-off will be a high quality product thereby assisting in an improved market share. Better Zone information will improve the quality of experience by visitors to the Zone.

Ι

Program Title	Agency/Time Frame	Capital Costs	Benefits
INFRASTRUC- TURE			
Comprehensive Trail System and Park Develop ment Plan	The NFVA can take a lead role in en- suring the Department of Economic Development and Tourism is aware of planning priorities for trails and parks throughout the zone. The Ingraham Trail and Highway #3 planning studies are current planning docu- ments for improvements. Consulta- tion with Association members and communities. The Northern Frontier should consult with its membership and communities prior to its repre- sentation to the Parks and Tourism In- frastructure Capital Programs of the Department. Consultation should in- clude local tourism infrastructure priorities. Timeframe: Annual plan- ning function.	Refer to Ingraham Trail Master Plan, EDA Collaborative Inc., 1985; and Highway # 3: Corridor Plan, EDA Elaborative Inc. 1987 for long range planning considera- tions and budget.	The trail system and park development upgrade will have direct benefits to selected target markets. The intent of the upgrade should be to improve the quality of experience while in the Zone.
Northern Frontier Visitor Centre	The Northern Frontier and Yellowknife Chamber of Commerce were proponents for this project feasibility. The NFVA, however, will likely be responsible for carrying the project through development to the opera- tional phase. Funding considerations could include an industry equity posi- tion, a mortgage against available rental space in the complex and government capital assistance or EDA funding. Timeframe: Planning undertaken 1988; Design and Con- struction should occur pre-1 991.	For details on building design and con- struction and display design and fabrica- tion refer to <u>Northern Frontier Regional</u> <u>Visitor Centre Feasibility Study</u> , 1988, Lutra Associates Ltd. The report recom- mends a \$1.56 million "standalone" struc- ture and integrated interpretive dis- play/exhibition located adjacent to the Prince of Wales Northern Heritage Centre.	The Visitor Centre will be the central agency for the delivery of zone wide interpretive and information programs. It will serve as a catalyst to generate tourism and merchant product sales to Northern Frontier pleasure and business visitors.

I.

Program Title	Agency/Time Frame	Capital Costs	Benefits
Zone Wide Canoe Routes and Marine Park/ Facility Access and Develop ment for Great Slave Lake	Regarding the development of Zone canoe routes and marine access and facilities on Great Slave Lake, the Zone must demonstrate a commit- ment to developing water based ad- venture travel and sightseeing markets. The Zone Association can then become involved in supporting and coordinating efforts to improve in- frastructure. Efforts would be similar to those undertaken with the parks and trails planning process.	Capital funding should be budgeted in the GNWT Economic Development and Tourism Capital Planning process. Shel- ter, portage clearing, marine access/boat handling and marina support will be ac- corded a priority against other capital pfanning projects.	The Canoe route and Great Slave lake Marine Access and Facilities program will have direct benefits to selected target markets. The inten of the programs should be to improve the appeal of the zone as an adventure travel /sightseeing destination and Improve quality of visitor experience.
INDUSTRY OR- GANIZATION			
Outfitting Policy	The Zone Association in conjunction with special interest groups such as the Barrenground Outfitters Associa- tion should seize the opportunity to input into the future direction that out- fitting will take concerning the use of our Zone fish, wild and birdlife popula- tions. The Department of Renewabfe Resources will initiate the policy on behalf of the GNWT. Timeframe: Year 1		A well informed industry representation will ensure a good balance to the delicate issues of resource use and allocations and land use. The outfitting policy wil provide industry with a single clear statement of government vis a vis consumptive and non-consumptive outfitting.

ı

Program Title	Agency/Time Frame	Capital Costs	Benefits
Licensing	There area number of licensing is which are outstanding within Zone. The Zone Association provide industry input into the res tion of these matters. Timefran The Department of Econo Development will be calling for f back on a new licensing regime p to 1990.	the can solu- ne: mic eed-	A revised licensing format for the tourism industry should allow greater product planning flexibility for new and existing markets. A new licensing arrangement should improve the investment potential for zone and northern business operations.
Annual Opera- tional Planning for the Northern Frontier Visitors Association	With a maturing Industry Associat increasing and varied responsibilit there exists the opportunity for Board of Directors to work with Zone manager to devise an opera al planning calendar. The opera al calendar should accord prioritie Zone market development and public infrastructure development public relations/awareness a budgeting components of our a association. The competition funding resources for projects depend more and more on a good nual and long range operational with goals and objectives, programs to meet these go Timeframe: Planning framework implementation year 1 - ongoing	ties, the the tion- tion- es to , product lop- ent, and cone for will d an- plan and als.	The entire industry will benefit from having an association with a clear direction. The spin-off should be a higher quality zone product resulting in an improved visitor expereince.

Т

60

8. Northern Frontier Tourism Development Strategy: Implementation Plan

8.1 Introduction

8.2 Summary of Community Implementation Plans

8.3 Northern Frontier Zone Implementation Plan

8.4 Expected Zone Impacts

----- Lutra -----

NORTH ERN FRONTIER VISITORS' ASSOCIATION FIELDWORKERS/ RESEARCHERS INFORMATION PACKAGE.

•

· --- —

NORTHERN FRONTIER VISITORS' ASSOCIATION TOURISM DEVELOPMENT STRATEGY: FIELDWORKER INFORMATION PACKAGE

The Northern Frontier Visitors' Association (NFVA) has hired Lutra Associates Ltd. of Yellowknife to prepare a tourism development strategy and implementation plan for the Northern Frontier Tourism Zone and each of the seven (7) communities located within the Zone.

Some of the objectives of this tourism planning or strategy development process are to:

*increase the awareness and participation of residents and

businesses in the tourism industry;

*identify and **priorize** tourism related opportunities (ie. businesses, activities, special events) in the zone;

- *prepare community/zone tourism development themes (overall idea for tourism development); and
- *prepare a realistic implementation plan for the zone and
- for each of the seven (7) zone communities.

The Northern Frontier Tourism Zone tourism strategy will be put together in 5 steps or **phases. One fieldworker will be hired** in each community to work on the development of the tourism strategy. Fieldworkers will help community residents to participate in **the** planning process.

Community participation will ensure a worthwhile and workable strategy accepted by, and helpful to, your community.

Members of Lutra's study team are:

-Lois Little '	Yellowknife	873-8903
-Bob Stephen	Yellowknife	873-8903
-Sandy Auchterlonie	Yellowknife	873-8903
-Derek Murray	Regina	(306) 395-3217

Work will commence on Feb. 3, 1988 and will be completed by July 15, 1988.

Fieldworkers will be paid \$120.00 per day and will work as contractors to Lutra Associates.

Fieldworkers are needed for a total of 10 **days** (8 hours of work per day). between March 1, 1988 and July 15, 1988.

Lutra Associates requires fieldworkers with the following experience and/or skills: *bilingual;

*good reading and communication skills;

*experience in, or an understanding of, the tourism industry;

*knowledge of the community's businesses and activities; and

*ability to work with Lutra in a workshop situation.

Fieldworker - Job Description and Work Plan

Phase 1: ORIENTATION TO THE PLANNING PROCESS (Getting Started)

Fieldworker Time: 1 1/2 days

Lutra will meet with you in your community to ensure as a fieldworker, you understand:

-the objectives of the tourism development strategy;

-what is expected at each phase of the process;

-your jobs and responsibilities in each phase;

-your contractual agreement with Lutra;

-what tourism development means to your community; and

-how to effectively get community residents involved.

Fieldworker Duties: You will meet with Lutra and with elected council members and other interested people in the community.

Phase 2: ZONE/COMMUNITY PROFILES (Tourism in Your Community Now)

Fieldworker Time: 3 1/2 days

in Phase 2, Lutra will develop an list of existing tourism related facilities and activities in and around the community, as well as examine tourism travel to your community. This list will be sent to you to discuss with community members.

The inventory of existing tourism related facilities will describe:

-accommodation;

-tent camps;

-camp/picnic grounds;

-food and beverage services;

-transportation facilities;

-crafts and other related goods and services;

-outfitting and guiding;

-package tour products;

-attractions/events; and

-any other tourist facilities and services.

information on tourism travel to the community will describe:

-number of trips;

-how much money visitors spent in the community;

-how visitors travelled to the community;

-the time of year they came; and

-their reasons for traveling to the community.

Fieldworker Duties: You will review and verify this information with community residents. Given the time available, it is recommended that, at minimum, you invite comment from:

-local operators of tourism related businesses (for example: the hotel manager, the co-op/Bay manager, airline representatives and the manager of the craft store);
-the Community Economic Development Co-ordinator (or members of the Band Economic Development Committee);
-the Area Economic Development Officer, G. N.W.T. Dept. of Economic Development & Tourism;
-the Band Manager;
-the Regional Tourism Officer, G. N.W.T. Dept. of Economic Development & Tourism;

-elected Council members.

Phase 3: OPPORTUNITY AND CONSTRAINT IDENTIFICATION (What Can Happen and What to Consider)

Fleldworker Time: 2 1/3 days

As part of Phase 3 Lutra will:

1)' identify the strengths and weaknesses of

existing tourism related facilities to meet potential tourism demand;

2) identify tourism development opportunities (and factors that may

affect these opportunities) at the community and regional level; and

3) establish guidelines for evaluating tourism development opportunities. (businesses, attractions, events).

FleIdworker Duties: With Lutra, you will participate in community workshops to gather input from residents. From this workshop, we will identify and evaluate tourism development **opportunities** and constraints at the community and zone levels.

At the end of Phase 3, fieldworkers and community residents will have started to make some decisions about what kinds of tourism businesses should be started and when they should start.

Phase 4: STRATEGY FORMULATION (Making a Pian)

Fieldworker Time: 1 day

Lutra will:

*priorize tourism development opportunities by type or services offered, season of operation and community/region benefits in the short and long term; *assess the costs and benefits of these opportunities; and *develop an implementation strategy for each community and the region including training and other staff requirements, costs and timing.

Fieldworker Duties: With Lutra, you will participate in workshops to gather input and gain consensus from community residents on development opportunities and your community implementation plan.

Phase 5: REPORTING

Fieldworker Time: 1 2/3 days

In this final phase, Lutra will put together a report about each community and a report on the whole zone. These reports will recommend development ideas, directions and an implementation strategy.

Fieldworker Duties: will prepare drawings of two tourism activities in each community. Examples of the type of drawings that could be done are attached.

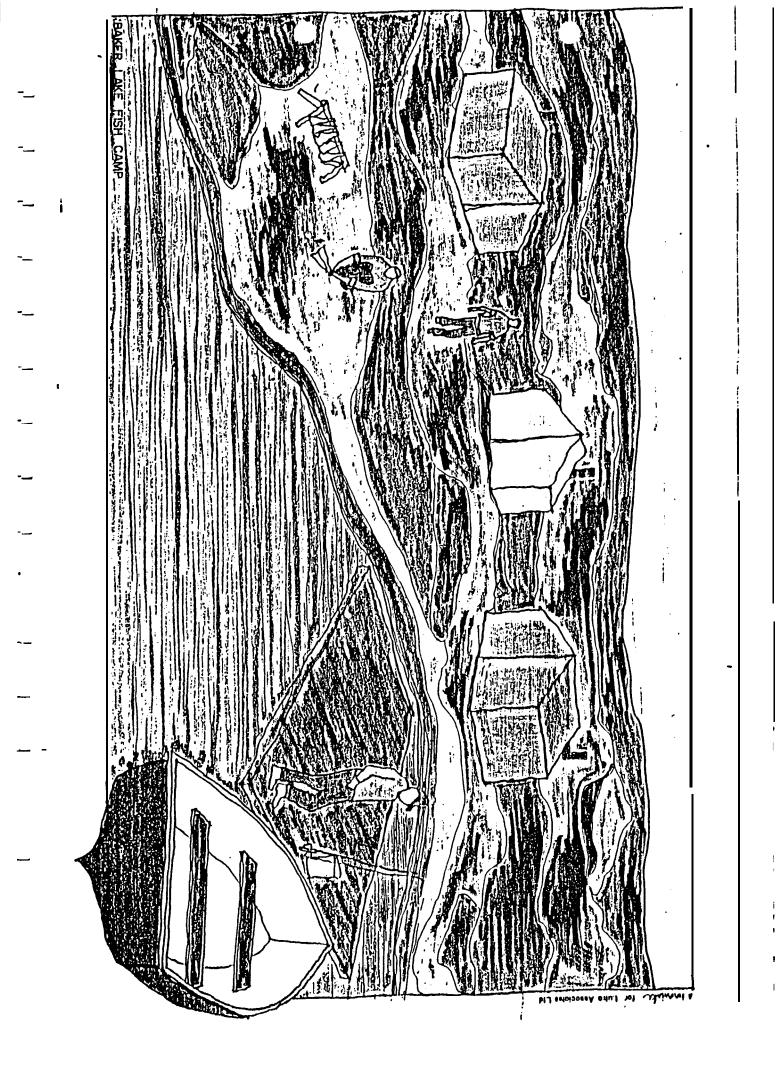
MEETING TO DISCUSS THE FINAL STRATEGY

Northern Frontier Visitors' Association will hold a workshop to discuss the final tourism development strategy and each of the community" plans. This workshop will discuss:

*tourism development strategies: are they acceptable?

- *what can we expect to happen?; and
- *how do we make the plans work?

The Northern Frontier Visitors' Association will co-ordinate this workshop.





CONTRACTUAL AGREÈMENT

This is a contractual agreement between:

Lutra Associates Ltd., a body corporate under the laws of the N.W.T. (herein after known as Lutra)

&

(herein after known as the Sub-contractor)

The duration of this contract will be from March 81, 19 8 to July 15, 1988. During this time the Sub-contractor agrees to:

1) Participate in an orientation to the tourism development strategy project.

2) Review and verify profiles of existing tourism related facilities and demand with selected community residents.

3) Participate in workshops to gather input from residents on: 1) tourism development activities or opportunities and; 2) constraints or concerns that people have about tourism.

4) Participate in workshops to gather input from residents and come to consensus **on: 1)** priorized tourism development opportunities; 2) an assessment of the costs and benefits of opportunities; and 3) an implementation strategy for the community and region including training and employee requirements, costs and timing.

5) Prepare drawings of development opportunities.

Fieldworker time will total 10 days. Fieldworkers will be paid at \$120. per day based on a 8 hour working day. Fieldworkers will not be paid for time spent beyond the 10 days (80 hours).

Nothing contained in this agreement shall be deemed to create the relationship of employer and employee between Lutra and the Sub-contractor.

In witness of the parties in this agreement hereto allixed their hands.

SUB-CONTRACTOR

DATE

WITNESS

LUTRA Associates DATE WITNESS LTD.

وووفد الالتم المر

TOURISM IN THE N.W.T.

*[n 1984, from the end of June to the beginning of Sept., over 15,600. people visited the N.W.T. and spent approximately 10.6 million dollars.

*We must provide visitors with a pleasant experience - clean, reasonably priced facilities, friendly workers and memorable experiences.

COMMUNITY BASED TOURISM - WHAT DOES IT MEAN TO COMMUNITY RESIDENTS?

- *Promotes community economic development and autonomy
- *Provides business and career opportunities
- *Does not pollute or disrupt the land
- *Promotes community pride
- *Can increase community cultural awareness

*Activities can be seasonal and not disrupt traditional activities like trapping, hunting and fishing

COMMUNITY BASED TOURISM DEVELOPMENT

*The preparation of a tourism development strategy is the first step towards community based tourism development.

*A tourism development strategy will investigate, then recommend community tourism development opportunities that match the resources of the community and what visitors want to see and experience.

*Tourism development should happen at a speed that the community accepts and is comfortable with.

*Tourism development can only succeed with community acceptance and support.

*Community acceptance and support comes from participation in the tourism development strategy.

ł

-<u>-</u>-

-___

-___

-__

-____

•___

-_-

*Residents must be aware of the costs and benefits of tourism development.

*Residents must have a positive attitude towards tourists.

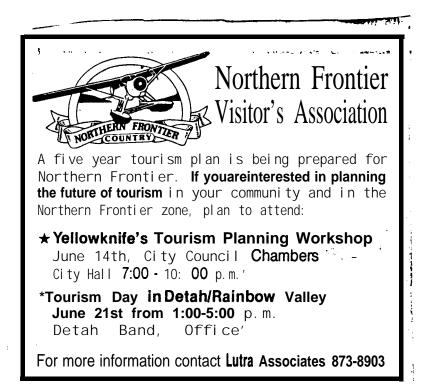
TOURISM ADVERTISING AND ATTENDANCE AT OPEN HOUSES

See attached examples of advertising for Tourism Planning Meetings and Open Houses.

ATTENDANCE AT TOURISM OPEN HOUSES/PLANNING WORKSHOPS

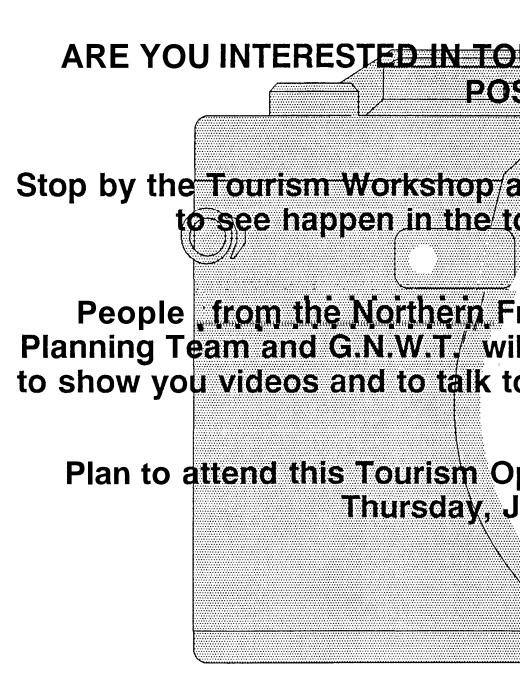
June 9:	Tourism Day in Rae Edzo 1	00 visitors
14:	Tourism Planning Workshop in Yellowknife	8
15:	Tourism Open House in Lac La Martre	25
17:	Tourism Day in Rae Lakes	34
20:	Tourism Planning Workshop in Rae Edzo	5
22:	Tourism Day in Snowdrift	25

-Lutra —



î

ACE YOU INTERSTEP IN FOURISM AS A OAREER OR BUSINE! People from the Northern Frontier Visitors' Association, Touris Planning Team and G.N.W.T/ will/be on hand to answer your quest to show you videos and to talk to you about some tourism opportu Stop by the Teurism Workshop/and talk to us about what you would Plan to attend this Tourism Open House at the Community Hall, The Lac .a Martre Tourism Workshop on Thursday, Whe foth, at I to see happen in the fourism industry in Lac La Martre Wednesday, June 15th, at 8 p.m. athetrance Council Chambors 20



` APPENDIX D

INVENTORY OF RESOURCES NORTHERN FRONTIER ZONE

-

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF LODGES, 1988.

~

** Northern Frontier

cost: \$2600/8 days from Edmonton

Capacity: 54

Ltd. Location: Great Bear Lake Accessed From: Edmonton

Name : Plummer's Great Bear Lodge Accessed From: Winnipeg Season: July& Aug. Capacity: 54

Name : Indian Mountain Fishing Activities: Fishing Lodge Location: Great Slave Lake (East Arm) (East Arm) freezers, guides. Guests a Accessed From: Yellowknife own float plane transport. Season: July & Aug. Capacity: 10

Name : Arctic Cirle LodgeActivities: FishingLocation: Great Bear Lake /Fish: Lake Trout, Arctic Grayling,Coppermine River Outpost CampArctic Char, Northern Pike,Accessed From: EdmontonWhitefish,Season: July & Aug.Facilities: All inclusive - meals,Capacity: 34 (16 Rooms)guides, boats, freezer.

guides, boats, freezer.

Name : Great Bear LodgeActivities: Fishing, conventionsLocation: Great Bear LakeFish: Lake Trout, Arctic Grayling,Accessed From: YellowknifeArctic Char, Northern PikeSeason: July&Aug.Facilities: All inclusive - central heating, showers, lounge, meals, boats, guides, 1800m air strip.

Name : Great Bear Trophy Lodge Activities: Fishing, conventions Fish: Lake Trout, Arctic Grayling, Fish: Lake Trout, Arctic Grayling, Arctic Char, Northern Pike Facilities: All inclusive - dining Season: July & Aug. room, boats, guides, lounge, Capacity: 44 (22 rooms) commissary, **1563** m air strip.

Activities: Fishing Fish: Lake Trout, Arctic Grayling, Location: Great Bear Lake / Arctic Char Tree River Outpost Camp Facilities: All inclusive - indoor Accessed From: Winnipeg plumbing boats motors guides plumbing, boats, motors, guides, dining room, lounge, 5400 ft. airstrip.

> Fish: Lake Trout, Arctic Grayling Facilities: Boats, tackle, freezers, guides. Guests arrange

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF LODGES, 1988.'

Name : Plummer's Great Slave

Activities: Fishing Lake Lodge Fish: Lake Trout, Arctic Grayling, Location: Great Slave Lake Northern Pike, Walleye Indext Direct Direct

~

** Yellowknife
Name: Blachford Lake Lodge
Location: Blachford, Grace &
Long Lakes
Accessed From: Yellowknife
Season: June-Sept.
Capacity: 10 (3 cabins)

Name : Katimavik Lodge Location: Gordon Lake Accessed From: Yellowknife Season: Capacity: 12 (4 cabins)

Name : Lynx Tundra Lodge Location: Lynx Lake Accessed From: Yellowknife Season: June - mid Sept. Capacity: 12

Name : MacKay Lake Lodge Location: MacKay Lake Accessed From: Yellowknife Season: July 1 - Sept. 30 Capacity: 12 (5 cabins)

Name : Moraine Point Lodge Location: Great Slave Lake 'Accessed From: Yellowknife / Hay R. Season: Year-round Capacity: 15

Name: Prelude Lake Lodge Location: Prelude Lake Accessed From: Yellowknife Season: May 15 - Sept. 30 Capacity: 15 Activities: Fishing, skiing, ice fishing snowshoeing, conferences. Fish: Lake Trout, Northern Pike, Arctic Grayling, Walleye, Whitefish Facilities: Boats, motor-s, life jackets, ice house, sauna. Guests provide food, tackle, sleeping bags.

Activities: Fishing, birdwatching, conferences. Fish: Lake Trout, Northern Pike, Whitefish Facilities: Showers, licenced dining, guides, boats, freezers, souvenirs, tackle.

Activities: Fishing, hiking, naturalist and historical tours. Fish: Lake Trout, Arctic Grayling, Arctic Char, Northern Pike Facilities: Showers, maid service, boats, motors, guides.

Activities: Fishing, wildlife observations, hunting. Fish: Lake Trout, Northern Pike Facilities: Showers, boats, motors, tackle, freezers. Guests provide food and sleeping bags.

Activities: Fishing, hiking, skiing, kayaking, dog sledding, wildlife(bison) obsv. Fish: Lake Trout Facilities: All inclusive - indoor plumbing, kayaks, canoes, snowshoes , skis, snowshoes , guides.

Activities: Fishing, conferences Fish: Lake Trout, Walleye, Northern Pike, Whitefish Facilities: Housekeeping cabins, boats, saftey equipment, tackle, store, cafe, licensed dining, banquet facilities NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF LODGES, 1988.

INALLIETrophy LodgeActivities: FishingLocation: Great Slave Lake
(East Arm)Fish: Lake Trout, Arctic GrayliAccessed From: Yellowknife
Season: Late June-Sept.
Capacity: 16 (4 cabins)Factivities: Fishing

Name: Watta Lake Lodge

Lakes Season: June - Sept. Capacity: 12

Capacity: 8

Name : Point Lake Camp Location: Point Lake Accessed From: Yellowknife Season: Aug. - Sept. Capacity: 8

Fish: Lake Trout, Arctic Grayling,

Activities: **Fishing,** naturalist tours. Location:Watta Laketours.Accessed From:YellowknifeFish: Lake Trout, Arctic Grayling,Season:June 10-Sept. 15Whitefish, Northern PikeCapacity:12 (6 rooms)Facilities: Private bath, lounge, guides, boats, motors, dining, freezers.

Name : Yellowknife Lodge Activities: Fishing Location: Duncan & Graham Fish: Lake Trout, Arctic Grayling, Whitefish, Northern Pike Accessed From: Yellowknife Facilities: Plumbing, dining, Season: June - Sept licenced box confectionary licenced bar, confectionary, freezer, guides.

Name: Namushka Lodge Location: Harding Lake Accessed From: Yellowknife Season: June - Sept. Accessed From: 12 Accessed From: Yellowknife Season: June - Sept. Accessed From: Yellowknife Facilities: Cooking facilities, Accessed From: Yellowknife Activities: Fishing, rockhounding, bath, showers, boats, motors, freezer.

-Accessed From: Yellowknife Season: June - Sept. Capaciture 2 bath, showers, boats, motors, freezer.

> Activities: Fishing, sport hunting Fish: Lake Trout Facilities: Tent camp.

Accessed From: Yellowknife Season: Aug. - Sept. Capacity: 34

Name: Arctic Safaris Activities: Fishing, sport hunting Location: Obstruction Rapids, Grady Lake, Lake ProviderIce Facilities: Tent camp Accessed From: Yellowknife

NORTHERN FRONTIER VISITORS' ASSOC. ' INVENTORY OF LODGES, 1988.

** Rae Lakes
Name: Hottah Lake Lodge Activities: Fishing
Location: Hottah Lake Fish: Lake Trout, Arctic Grayling,
Accessed From: Great Bear Lake Northern Pike
Season: July & Aug. ' Facilities: Boats, motors, main
Capacity: 8 lodge with 3 bedrooms, privies,.
*Note: Currently being renovated
for 1989 operation.

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF FIXED ROOF ACCOMMODATION, 1988.

Name Capacity Facilities ** Rae Lakes Rae Lakes Transient 2 Small log housekeeping cabin. Centre cost : \$25./day

> NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF RETAIL OUTLETS, 1988 (WITH MERCHANDISE POTENTIALLY IN DEMAND BY VISITORS)

Name of Store

Type of Merchandise

****** Rae Lakes Rae Lakes General Store General merchandise

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF LODGES, 1988.

🖈 Lac La Martre		
Name: Meni Dene Lodge		
Location: Lac La Martre	expeditions , conferences for 30-40,	
Accessed From: Yellowknife	handicrafts.	
Season: June-Sept/Nov-March	Fish: Lake Trout, Arctic Grayling,	
Capacity: 12(lodge) & 12(camp)	Whitefish, Northern Pike	
Cost:\$675./for 3 days from Yk	Facilities: All inclusive - meals,	
(Cdn)	guides, boats, motors, Cessna 185.	
	Comp intenti 1988	X
NORTHERN	FRONTIER VISITORS' ASSOC.	
INVENTORY OF F	IXED ROOF ACCOMMODATION, 1988.	

Name	Capacity	Facilities	
** Lac La Martre Meni Khon Hotel	8 (4 rooms)	Shared bath, coffee shop, T.V., phone. Canoe rentals and guides available. Souvenirs. Overflow facilities available. for 16 .	ĸ

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF EATING **ESTABLISHMENTS**, 1988

	Capacity	Type of Establishment
** Lac La Martre Meni Dene Lodge	30	Family Restaurant
Meni Khon Hotel	24	Family Restaurant

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF LODGES, 1988.

** Rae Edzo	
Name : Nishi Expeditions Ltd. Location: Mattberry & Basler Lakes	Activities: Fishing,dog sled expeditions. Fish: Lake Trout, Northern Pike,
Accessed From: Rae Edzo	Walleye
Season: June 21 - Aug. 31. Capacity: 6(Mtbrry),4(Basler)	Facilities: Accommodation in tents, Dene guides, boats, motors. (This operation is expected to be licenced in '89,)

Name : Stagg Lake T.edgeActivities: Fishing, photography,Location: Stagg Lakeskidooing, cross country skiing. Location: Stagg_Lake Accessed From: Rae Season: June-Sept./Dec.-May Walleye, Whitefish Capacity: 15

Fish: Lake Trout, Northern Pike, Facilities: Boats, motors, skidoos, skis.

1

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF FIXED ROOF ACCOMMODATION, 1988.

N ame Capacity Facilities

** Rae Edzo Chief Bruno School N/A

The Chief Jimmy Bruno School also operates as a transient centre. Sleeping, bathroom & kitchen facilities are available.

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF EATING ESTABLISHMENTS, 1988

Capacity Type of Establishment

** Rae Edzo 32 Family Restaurant Arny's Cafe 40 Family Restaurant Dene Cafe

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF OUTFITTERS/DAY TRIPS, **1988**

		ACUIVITIES	Season
	** Yellowknife Name : Bluefish Services Location: Great Slave Lake - Yellowknife Bay, Hearne Channel, East Arm	Arctic Grayling, Lake Trout, Northern Pike fishing, lake cruises, sightseeing shore meals. Day & extended trips.	June-Aug.
	Name: Canada North Expeditions Location: Various Zones	Dog team safaris, fishing, sport hunting, traditional experiences, sightseeing. Day trips.	Year-round
	Name : Dene K'e Lodge Location: Great Slave Lake - Back Bay	Lake cruises, Dene cultural experiences .	June - Aug.
	Name: Frontier Tours Location: Yellowknife/Ingraham Trail	Guided tours of Yellowknife by van.	May-Sept.
	Name : Giant Yellowknife Mines Location: Yellowknife	Mine tours	Year-round
	Name: Great Slave Sledging Co. Ltd. Location: Yellowknife/Great Slave Lake- Moraine Point	. Dod sled expeditions,bison viewing.	Year-round
, , , , , , , , , , , , , , , , , , ,	Name: Northern Frontier Vis. Assoc. Location: Prelude Wildlife Trail	Guided walking tours	July-Aug. (weekends)
	Name: Rocking Horse Ranch Location: South of YK on Hwy. #3	Horseback riding, nay and sleigh rides.	Year-round
	Name : Rovin' Raven Boat Tours Location: Great Slave Lake - Yellowknife to Gros Cap	Boat cruises to Wool Bay fish plant.	June-Aug.
	Name: Snowcraft Cruises Location: Great Slave Lake - Yellowknife Bay, East Arm	Lake Trout , Arctic G rayling & Northern Pike fishing , lake cruises. Day & extended trips.	June-Aug.
	Name: Tochatwi Outfitters Location: Great Slave Lake - East & North Arm	Lake Cruises	June-Aug.

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF OUTFITTERS/DAY TRIPS, **1988**

	Activities	Season
Name : Naocha Enterprises Location: Great Slave Lake - Yellowknife Bay	Lake cruises, fishing, shore lunches, sightseeing.	June-Sept.
Name: Arctic Safaris Location: Obstruction Rapids, Lake Providence	Hunting outfitter-Class B, fishing.	AugSept .
Name: High Arctic Adventures Location: Barrens	Hunting outfitter-Class B, fishing.	AugSept.
Name: Qaivvik Ltd. Location: Courageous Lake	Hunting outfitter-Class B, fishing.	AugSept.
Name: Rocknest Outfitters Location: MacKay Lake	Hunting outfitter-Class B, fishing.	AugSept.
Name: The "J" Group Limited Location: Point Lake	Hunting outfitter-Class B, fishing	AugSept.
Name: True North Safaris Location: Jolly Lake	Hunting outfitter-Class B, fishing.	
Name: Raven Tours Location: Yellowknife/Ingraham Trail	Bus tour/hikes	June-Sept.
Name : Sail North Location: Great Slave Lake	Sailboat charters, sailing lessons, rentals. Day & extended trips.	June-Sept.
Name : Narwal Northern Adventures Location: Northern Frontier	Weekend whitewater canoe and kayak expeditions	June-Aug.
Name: East Wind Arctic `l'ours Location: Northern Frontier	Wilderness adventures, photo safaris, historic viewing	July - Sept.

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF OUTFITTERS/DAY TRIPS, 1988

Activities

Season

** Rae Edzo Name : Rabesca Company Outfitters Outfitters Location: Rae Edzo

Fishing, hunting, photography June-Sept. excursions, cultural expedi Lions . Day & extended trips.

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF RETAIL OUTLETS, 1988 (WITH MERCHANDISE POTENTIALLY IN DEMAND BY VISITORS)

Name of Store

Type of Merchandise

** Rae Edzo Dene Video & Gifts Dene art-s and cratts Arny's General merchandise Arny's Dene Stores The Bay

Dene art-s and crafts General merchandise General merchandise

NORTHERN FRONTIER VISITORS' ASSOC. ' INVENTORY OF LODGES, 1988.

** Snowdrift
Name : Frontier Fishing Lodge
Location: Great Slave Lake
Accessed From: Edmonton via
Yellowknife
Season: Mid June - Mid Sept.
Capacity: 24
cost : \$2,500./week/guest
Activities: Fishing, conferences
(max 35).
Fish: Lake Trout, Arctic Grayling,
Whitefish, Northern Pike
Facilities: Licenced dining, sauna,
guides, boats, freezers, store,
tackle.

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF FIXED ROOF ACCOMMODATION, 1988.

Name

Capacity

6 (3 rooms)

Facilities

** Snowdrift
Snowdrift Hotel

Shared accommodation, shared bath, kitchen facilities. Additional 19 beds available in the summer. Meal service in summer. cost: \$80./night \$120. with meals

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF EATING ESTABLISHMENTS, 1988

	Capacity	Type of Establishment
** Snowdrift Dene Hall	n/a	Canteen/Video Games
Bernie's Confectionery	n/a	Fast Food / Video Rental

r'

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF FIXED ROOF ACCOMMODATION, 1.988.

Name	Capacity	Facilities
** Yellowknife Discovery Inn	82 (42 rooms)	Private bath, conference facilities licenced restaurant, lounge, cable T.V., phone, air conditioning.
Explorer Hotel	220 (110 rooms)	<pre>Private bath, conventions/banquets (max 400), licenced dining. lounge, cafe, gift shop, cable T.V., phone, executive suites, courtesy van.</pre>
Gold Range Hotel	72 (42 rooms)	18 rooms with private bath. Phone, T.V., banquets (max. 40).
Northern Lights Motel	29 (20 rooms)	<pre>Privatebath, T.V., parking with plug-ins, complementary tea and coffee.</pre>
Twin Pine Motor Inn	100 (44 rooms)	Private bath, breakfast service, kitchenettes, phone, T.V., conferences .
Yellownife Inn	300(150 rooms)	<pre>Private bath, phone, T.V., radio, ice, Shops, cafe, lounge, tavern, licenced dining, banquets, conferences.</pre>
YWCA	33	co-ed furnished bachelor apartments, radio. Hostel accommodation.
Barb Bromely	2 (1 room)	Bed & breakfast accommodation. Private 1/2 bath, radio, phone , continental breakfast. Year-round.

NORTHERN FRONTIER VISITORS'ASSOC. INVENTORY OF EATING ESTABLISHMENTS, 1988

~

	Capacity	Type of Establishment
<pre>** Yellowknife 50 Mansion/Right Spot</pre>	138	Dining Lounge
Airporter Restaurant	40	Family Restaurant
Factor's Club (Explorer Hotel)	88	Family Dining
Georgio's	n/a	Take-Out
Gold Range Cafe	65	Family Restaurant
Great Gold City Food & Beverage Emporium	75	Family Restaurant
Kentucky Fried Chicken	52	Family / Take Out
Lobo's	n/a	Take-Out
Luigi's Pizza & Deli	n / a	Take-Out
Lunch Box	75	Family Restaurant
Mackenzie Dining Room -(Yellowknife Inn)	30	Family Dining
Mike Mark's Chinese Food	50	Family Restaurant
Millie's Hoist Room	72	Dining Lounge
Miner's Mess (Yellowknife Inn)	100	Family Restaurant
Mr. Mike's	88	Family Restaurant

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF **EATING** ESTABLISHMENTS, 1988

`

	Capacity	Type of Establishment
Nettie's Pyrogy House	110	Family Restaurant
Our Place Dining Lounge	120	Dining Lounge
Papa's Hideaway Dining Lounge	48	Dining Lounge
Papa's Restaurant	44	Family Restaurant
Prelude Lake Lodge (Seasonal Operation)	n/a	Family Restaurant
Red Apple Restaurant	116	Family Restaurant
Smitty's Pancake House	130	Family Restaurant
The Office Lounge	130	Dining Lounge
The Pizza Ma n	n/a	Take-Out
The Split Pea	n/a	Take-Out (Lunch)
Treeline Cafe (Explorer Hotel)	80	Family Restaurant
`Wildcat Cafe (Seasonal Operation)	39	Family Restaurant
YK Bakery & Sub Shop	n/a	Take-Out
YK Pizza and Deli	70	Family / Take-Out

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF DRINKING ESTABLISHMENTS, 1988.

``

Community	Type of Licence	Capacity of Establishment
 * Yellowknife Yk Corral he Elk's Club loat Base Lounge Gallery Pub old Range Tavern 	Cocktail Lounge Club Cocktail Lounge Cocktail Lounge Cocktail Lounge	n/a 140 61 200 150
olar Bowl R.J.'s Bar "ec Hall Tavern oyal Canadian Legion rellowknife Golf Club	Cocktail. Lounge Cocktail Lounge Cocktail Lounge Club club Cocktail Lounge	130 200 200 120 n/a 138
50 Mansion/Right Spot he Office Lounge Jur Place Millie's Hoist Room ackenzie Lounge actors Club Club X	Cocktail Lounge Cocktail Lounge Cocktail Lounge Cocktail Lounge Cocktail Lounge Cocktail Lounge Cocktail Lounge	130 120 72 40 60 n/a

Name of Store

Type of Merchandise

****** Yellowknife YK Inn Smoke Shop

 ** Yellowknife
 Treeline Trappings Ltd.
 Northern Images Ltd.
 Northern Impressions
 Trading Post
 Wolverine Sports
 Overlander Sports
 The Sportsman
 Explorer Gift Shop
 Yellowknife Hardware Ltd.
 McLeod's Hardware
 Polar Parkas & Supplies
 The Bay
 YK Inn Smoke Shop Souvenirs, magazines

NORTHERN FRONTIER VISITORS' ASSOC. , INVENTORY OF RETAIL OUTLETS, 1988 (WITH MERCHANDISE POTENTIALLY IN DEMAND BY VISITORS)

Name of Store

Type of Merchandise

****** Snowdrift * Snowariic Snowdrift Co-op Assoc. Bernie's Confectionery

~

General merchandise Confectionery, video rentals, Dene crafts, fast food

NORTHERN FRONTIER VISITORS' ASSOC. **INVENTORY** OF SERVICES, 1988 (POTENTIALLY USED BY VISITORS)

Name of Business

'Type of Service

** Snowdrift P.O.L. Agent Individual boat owners

****** Yellowknife: Mack Travel Canada North Expeditions Words North Writing & Editing Conference organization Serv. Prestige Planning

Gas and diesel sales Some res-idents will rent boats.

Travel Agency - IATA approved, reservac Mack fravelTravel Agent/Tour Organizer - reservacTop of the World TravelTravel Agent/Tour Organizer - reservacMarlin Yellowknife `l'ravelTravel Agent - IATA approved, reservac.Key West TravelTravel Agent - Reservac Tour Organizers

Treeline Planning Services Conference planning and organization Conference planning and organization

Name of Business	Type of Service
<pre>** Snare Lake P.O.L. Agent</pre>	Gas and diesel sales
** Yellowknife:	
Mack Travel	Travel Agency - IATA approved, reser
Top of the World Travel	Travel Agent/Tour Organizer - reserve
Prestige Planning	Conference planning and organization
Marlin Yellowknife Travel	Travel Agent - IATA approved, reserv
Treeline Planning Services	Conference planning and organization
Words North Writing & Editing	Conference organization
Serv.	
Canada North Expeditions	Tour Organizers
Key West Travel	Travel Agent - Reservac

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF FIXED ROOF ACCOMMODATION, 1988.

Name	Capacity	Facilities
** Snare Lake Snare Lake school	N/A	The school is used as a

The school is used as a transient centre. Facilities are minimal.

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF RETAIL OUTLETS, 1988 (WITH MERCHANDISE POTENTIALLY IN DEMAND BY VISITORS)

Name of Store

Type of Merchandise

****** Snare Lake Snare Lake General Store General Merchandise

~

Name of Business

;

- ^

Type of Service

** Yellowknife Vehicle rental Avis Rent-A-Car Vehicle rental Budget Rent-A-Car Vehicle rental Hertz Rent-A-Car Tilden Rent-A-Car Vehicle rental N.A.R.W.A.L. Northern Canoe rentals Adventures Canoes, mountain bikes, skis Overlander Sports Prelude Lake Lodge Boat rentals Boat rentals Sail North Canoe rentals The Sportsman Boat rentals Yellowknife Trading Post Frame & Perkins Ltd. Raven Tours Service station, charter/tour buses Sightseeing/c!~arter buses YK Esso Service Service station Service station, zodiac boat rentals Yellowknife Motors (Petro Canada) Red Rooster (Turbo) Gas bar Rent A Relic Vehicle rental Mack Travel Travel Agency - IATA approved, reservac Travel Agent - IATA approved, reservad Travel Agent - IATA approved, reservad Travel Agent - Reservad Top of the World Travel Marlin Yellowknife Travel Key West Travel Canada North Expeditions Tour Organizers Words North Writing & Editing Conference organization Serv. **Conference** planning and organization Conference planning **and** organization Treeline Planning Services Prestige Planning

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF PACKAGE TOURS, 1988. (BY LOCATION OF OPERATOR)

	Tour Activities	Zone/Location of Activities
** Calgary Name : Universal Fun Finders Tours Begin Tour: Regina	Community tours	Northern Frontier / Big River
** Edmonton Name : Canadian Motor Coach Tours Ltd. Begin Tour: Edmonton	Bus tour	Northern Frontier / Big River
Name : North Horizon Tours Begin Tour: Edmonton	Community tours	Northern Frontier / Arctic Coast / Big River / Keewatin
** Fort Smith Name: Great Slave Circle Tour Begin Tour: Edmonton / Calgary	Escorted tours	Big River / Northern Frontier
<pre>** Ontario Name : Arctic Waterways Begin Tour: Yellowknife</pre>	Canoeing, fishing, bird and wildlife viewing	Arctic Coast
Name : Camp Wanapitei Co-ed Camps Ltd. Begin Tour: Yellowknife	Guided canoe trips	Arctic Coast
Name : Horizon Holidays Ltd. Begin Tour: Edmonton	Escorted tour and cruise	Northern Frontier / Western Arctic
- Name: Nature Travel Service Begin Tour: Yellowknife, Inuvik	Naturalist tours	Arctic Coast
** Vancouver Name : Evergreen `l'ours Begin Tour: Vancouver	Bus tour	Big River / Northern Frontier
** Washington Name : Special Odysseys Begin Tour: Yellowknife	Historical/cultural experiences, sightseeing	Baffin

ta a K

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF PACKAGE TOURS, 1988. (BY LOCATION OF OPERATOR)

Zone/LocationTour Activitiesof Activities

** Yellowknife		
Name : Arctic Safaris	Hunting, fishing,	Arctic Coast / Big
Begin Tour: Yellowknife	<pre>photography, cultural expeditions</pre>	River
Name: Bathurst Inlet Lodge Begin Tour: Yellowknife	Bird and wildlife viewing, canoeing	Arctic Coast
Name: Canada North Expeditions Begin Tour: Yellowknife / Edmonton	Fishing, hiking, historical/cultural expeditions	Arctic Coast / W. Arctic / Northern Frontier / Baffin
Name: East Wind Tours & Outfitters Ltd Begin Tour: Yellowknife / Edmonton	Fishing, canoeing, wildlife photo tours hiking, historical	Big River / Northern Frontier / Keewatin
Name: Great Slave Sledging Co. Ltd. Begin Tour: Yellowknife	Wildlife" viewing, dog sled expeditions	Northern Frontier
Name: Nishi Expeditions Ltd. Begin Tour: Yellowknife	Fishing, dog sled expeditions, cultural experiences	Northern Frontier
Name : Sail North	Sailboat cruises,	Northern Frontier
Begin Tour: Yellowknife	whitewater rafting, river travel	/ Big River
Name: Top of the World Tours Begin Tour: Yellowknife, Ft.Simpson	Sightseeing, photo safaris, canoeing	Arctic Coast / Big River / Nor them Frontier / W. Arctic
Name : True North Safaris Begin Tour: Winnipeg	Hunting/sightseeing expeditions	Northern Frontier / Arctic Coast
** Yellowknife/Whitehorse Name: Oldsquaw Lodge Begin Tour:Whitehorse	Hiking, wildlife observation	Western Arctic

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF CITY PARKS, 1988

Park Facilities

<pre>** Yellowknife Forrest Drive Park</pre>	Playground, basketball court, picnic tables, horseshoe pitch, track
Forty Sixth St.	Playground, picnic tables
Fritz Theil	Ball diamond, playground, picnic tables, track.
High Rise Park	Playground, picnic tables
Latham Island Park	Playground, basketball court, picnic tables
Matonabee & McNiven Beach	Playground, BBQ's, picnic tables
Pettitot Park	Playground, tennis courts picnic tables, BBQ's, horseshoe pitch
Reservoir Tennis Court	Tennis courts
School Draw	Playground, basketball, picnic tables

**

~

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF G.N.W.T. PARKS

Park Facilities & Features

** Yellowknife
Name : Fred Henne
Type: Community
Location: Yellowknife

٣

Facilities: 92 camping/picnic sites, colli;essi.oil, boat rentals. Features: Swimming, boating, hiking, fishing, camping/picnicking.

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF G.N.W.T. PARKS

Park Facilities & Features

** Northern Frontier Zone Name : Fort Enterprise Type : Historic (Proposed) Location: 40 km N.E. of Yellowknife

Name : Hidden LakeFacilities: NoneType: Outdoor RecreationFeatures: Hiking, fishing,Location: 40 km N.E. ofcanoeing, camping. Yellowknife

Name : Boundary Creek Type : Wayside Location: 30 km S. of Yellowknife (Hwy #3)

Name : Cameron River Crossing Facilities: 8 camping/picnic sites. Type : Wayside

Name : Chan Lake Type : Wayside Location: Between Rae & Providence (Hwy #3)

'Name : Madeline Lake Type : Wayside Location: Ingraham Trail

Name : North Arm Type : Wayside Location: 10 km S. of Rae turn-off (Hwy #3)

Name : Pontoon Lake Type : Wayside Location: Ingraham Trail

Name : Powder Point Type : Wayside Location: Ingraham Trail

Name : Prelude Lake Type: Wayside Location: Ingrahma Trail

Name : Prosperous Lake Type : Wayside Location: Ingraham Trail

Facilities: None Features: Not Avaiable

Facilities: **5** picnic sites. Features: Fishing, picnicking.

Location: Ingraham Trail Features: Viewing rapids/falls hiking,. fishing, swimming.

> Facilities: 5 picnic sites. Features: Day use/rest area, wildlife viewing (bison), hiking.

Facilities: 3 picnic sites. Features: Hiking, boating.

Facilities: 6 picnic sites. Features: Boating, swimming, fishing, hiking, picnicking.

Facilities: 6 picnic sites. Features: Fishing, boating, swimming, picnics.

Facilities: Features: Fishing, hiking, boating.

Facilities: 50 camping/picnic sites. Features: Hiking, fishing, camping, boating, swimming.

Facilities: 1 picnic site. Features: Hiking, fishing, boating.

Name : Reid Lake Facilities: 39 camping/picnic Type : Wayside sites. Features: Hiking, fishing, boating, swimming, camping, picnicking Location: Ingraham Trail Name : Yellowknife River Type : Wayside Facilities: 6 picnic sites. Features: Canoeing/boating , picnics, fishing. Location: Ingraham Trail Name : Old Fort Providence Facilities: None Type : Historic (Proposed) Features: Not Av Features: Not Available Location: 20 km S.E. of Detah Name : Fort Confidence Type : Historic (Possible) Facilities: None Features: Not Available Location: Dease Arm (Great Bear Lake)

C omme n ts

** Yellowknife Site: Yellowknife Significance: Event

Site: Great Slave Lake Significance: Event

Site: Martin Lake Hiking Trail Significance: Natural

Site: Big Lake Hiking Trail Significance: Natural

Site: Cameron Falls Trail Significance: Natural

Site: Reid Lake Trail Significance: Natural

Site: Giant Mines (Brock Shaft) Giant Mines' first test shaft. Significance: Historical

Ravin ' Mad Daze, in June - lat night **shopping**, solstice celebration, street concerts

.

Midnight golf tournament - in June. Solstice celebration, celebrities, sand course.

Caribou Carnival. In March on **Back** Bay - traditional games, entertainment, fireworks.

Canadian Championship Dog Derby. Same weekend as Caribou Carnival. 3 days - 150 miles.

Staging of the Akaitcho / Franklin reunion - end of June .

Folk on the Rocks. Southern & northern musicians gather for a weekend music festival. July

Fall Fair - end of Aug. Fresh flowers & veg., handicrafts & business displays.

Commissioner's Cup sailing race from Yellowknife to Hay River. August .

Marked hiking trail

Marked hiking trail.

Marked hiking trail. Views of falls, rapids and bridge.

Marked hiking trail.

Comments

Site: Ptarmigan Mine Significance: Historical

Site: **Pegmatite** Dikes (Pontoon Lake) Significance: Natural

Site: Old Town Significance: Historic

Site: Bush Pilot's Monument Significance: Natural

Site: Joliffe Island Significance: Historical

Site: Yellowknife Bay (south of Old Indian settlement Detah) Significance: Historic

Site: West Mirage Islands Significance: Natural

Site: Baker Creek Significance: Natural

Site: Walsh, Banting & Jackson Lakes Significance: Recreational

Site: Yellowknife Significance: Natural/Recreational

Site: Yellowknife Ski Club Significance: Recreational

Site: Yellowknife Significance: Recreational

Site: Duck Lake Trail Significance: Natural Abandoned mine (1942).

Course-grained granite rocks good for "rock-hounding".

Walking heritage tour of Old fown.

A large rock outcrop in Old Town with stairway. Views of Great Slave Lake & Yellowknife

"Saunder's Cabin" an abandoned log house.

International Biological Prog. (IBP) Proposed Reserve. Rich avifauna resources.

IBP Proposed Reserve --International Hydrological Decade study area.

Easily accessible, used for fishing as well as other recreational uses.

> There are a variety of lakes & rivers in the vicinity. Use is limited by water level/craft.

> A number of trails used in the winter for skiing, in summer for hiking.

Numerous skidoo and hiking trails are located close to the community.

Skidoo, ski & hiking trail from Yellowknife Bay to Duck Lake .

Comments

Site: Detah / Rainbow Valley Significance: Cultural

Site: Prelude Lake Significance: Natural/Cultural

Site: Near **Detah** Significance: Historical

Site: Yellowknife Significance: Event

Site: Yellowknife Significance: Event

Site: Yellowknife Significance: Event

Site: Yellowknife Significance: Cultural Many Dene women produce traditional handicrafts.

Dene elder provides insights into bush life while guiding along a trail.

Two fur trading posts located in the area from 1922-27. Condition of remains unknown.

Sportsman Bonspiel - Easter weekend. 'Round the clock curling.

1990 Arctic Winter Games - in March. Teams from Alaska, NWT, Yukon & Northern Aita. & Que.

Labatt's Invitational. Hockey Tournament - Easter Weekend

J.H. Sisson's collection of Inuit carvings - Courthouse

comments

** Rae Lakes Site: Faber Lake (S.W. shore) Significance: Natural

Site: Cssino, Faber, Tonggot & Lac Burial grounds of spiritual Sequin Lakes Significance: Cultural

Site: Hottah Lake Significance: Historical

Site: Beaverlodge Lake Significance: Historical

Site: Faber Lakes Significance: Historical

Site: Various Waterways Significance: **Recreational/Trans**.

Site: Various Trails Significance: Recreational/Trans.

Site: Rae Lakes Significance: Cultural

Site: Rae Lakes Significance: Cultural Good beaches

significance.

Old fish camp.

An old uranium mine with two crashed planes.

Old, handhewn cabins with clay fireplaces, made without nails or modern tools.

Most rivers and lakes near the community are used.

There are numerous skidoo and trapline trails in the vicinity of the community

Many local women produce Dene crafts. Gary Mantla-artist Jim Ratratie-local drum maker .

Feasts , drum dancing and tea dancing are still popular in the community.

Most residents spend time on the land and have retained bush skills.

Many older people know old songs , legends and stories.

There are three dog teams in the community.

Comments

**** Lac** La Martre Site: Lac **La Martre** Significance: Recreational

Site: Lac La Martre Significance: Natural

~

Site: La **Martre** River Significance: Natural/Cultural

Site: Lac La Martre (N.E.shore) Significance: Historical

Site: Riviere Grandin (mouth) Significance: Historical/Cultural

Site: Lac La **Martre** Significance: Historical

Site: Mud Lake Significance: Historical

Site: Various Waterways Significance: Recreational/Trans.

Site: Various Trails Significance: Recreational/Trans.

Site: Lac La Martre Significance: Cultural

Site: Lac La Martre Significance: Cultural

Site: Lac La Martre Significance: Cultural

Site: Lac La Martre Significance: Cultural Various skiing/hiking trails near the community. Ski cabin 3 miles from community.

Beaches along the N.E. shore of Lac La Martre.

Falls and very rough rapids. Falls are a sacred dreaming spot .

The old settlement of Lac La Martre.

Cemetery (cabins destroyed by fire).

Northwest Company trading post est. 1789. Site has not yet been discovered.

Trading post built in 1924.

Most rivers and lakes near the community are **used**.

There are numerous skidoo and trapline trails in the vicinity of the community.

Many women are skilled in the production of a variety of handicrafts .

Feasts , drum dancing and tea dancing are popular activities in the community.

Most residents spend time on the land and have retained bush skills.

Many older people know songs, legends and stories.

Comments

Site: Lac La **Martre** Significance: Cultural

Site: Lac La Martre Significance: Recreational

Site: Lac La Martre Significance: Cultural

Site: Lac La Martre Significance: Cultural

Site: Lac La Martre Significance: Historical

Site: Lac La Martre Significance: Natural/Recreational

Site: La Martre River Significance: Natural/Recreational Some residents still maintain and use dog teams. (5 dogteams in the community)

Hiking trail from the community to the La Martre River falls.

Spring Carnival. End of March. Dog races, hand games, drum dance, other traditional games

Canada Day celebrations - July lst. Sports, games and feasts.

Traditional camp sites along the shore of Lac La Martre & on various islands in the lake

Many picnic sites on the islands in Lac La Martre.

Canoe trips to Rae Edzo via the La Martre River available with return by air.

Comments

** Rae Edzo Site: Mile 142 (Hwy #3) Significance: Natural

ς.

Site: Hwy #3 (3 Mi.W. of Mosquilo Creek) Significance: Natural/Cultural

Site: Whitebeach Point Significance: Natural

Site: Rabesca Lake Significance: Natural

Site: Russel Lake Significance: Natural

Site: Marian Lake Significance: Natural

Site: Old Fort Rae (Rae Point, Great Slave Lake) Significance: Historical/Cultural

Site: Old Fort Island (Great Slave Remains of old buildings Lake) Significance: Historical

Site: Old Trout Rock (Great Slave Lake) Significance: Historical/CulLural

Site: Trout Rock (Great Slave Lake) 10-15 cabins (many still in Significance: Historical

Site: James Lake (S.W. shore) Significance: Historical/Cultural

Site: Wecho River system (Mosler/ Wheeler Lakes) Significance: Historical/Cultural

Site: Marion Lake (north end) Significance: Historical/Cultural

Paleozoic escarpment with fossils. Can be viewed from Frank Channel bridge.

Natural. key-hole type arch in the rock, a spiritual place of offering.

Approximately 1/2 mile of white fine sand beach.

A whirlpool in the lake.

Sinkholes and a cave across from the old airport.

Caves on the west of the lake.

Trading post est.1852, by HBC. Spiritual site, has place of offering, cemetery opposite.

possibly a trading post and more recent camps.

Old Dene camp and cemetery.

good shape), some cabins have hand-built chimneys.

Cabins and cemeteries. James -Marion Lake portage has a spiritual place of offering.

Cemetaries

Old Dogrib village and burial ground.

Comments

Old cabins with hand-built Site: Hislop & Wageradi Lakes fireplaces, camping areas, Significance: Historical/Cultural burial grounds. Site: Jim Darwish's trading post (Rae) Significance: Historical Site: Marion Lake, Backwater & Various legends associated Faber Lakes with the landscape. Significance: Cultural Site: Mosquito Creek (Beside Hwy Features: 8 km of rapids, pickeral run each spring. #3) Significance: Recreational Facilities: None Site: Road to Russel Lake Facilities: boat launch, Significance: Recreational garbage bins. Site: Various Waterways Most rivers and lakes are used Significance: Recreational/Trans. by residents. Site: Various Trails There are numerous skidoo and Significance: Recreational/Trans. trapline trails in the vacinity of the community. Site: Winter Carnival Held in March, features a dog Significance: Event derby, traditional games. Held in the summer, features feasts, dene games, drum dancing, hand games. Site: Happy Daze Significance: Event Most local women are skilled Site: Rae Edzo in traditional handicrafts and Significance: Cultural hide preparation. Many older people know Site: Rae Edzo Significance: Cultural traditional Dene legends, stories, skills, etc. Almost all Dene residents Site: Rde Edzo speak Dogrib. Significance: Cultural Site: Rde Edzo Feasts drum dancing and tea dancing remain popular Significance: Cultural activities.

comments

Site: Rae Edzo Significance: Cultural

Site: Rae Edzo Significance: Cultural

Site: Rae Edzo Significance: Event Many residents spend time on the land & have retained bush skills.

Some residents still use dog teams (although most use skidoos).

North Slave Regional Dene Winter Games - March 18-20. Traditional games/activities.

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF G.N.W.T. PARKS

Park Facilities & Features

** Rae Edzo
Name: Edzo
Type: Community
Location: Edzo

1

Facilities: 10 camping sites. Features: Hiking, fishing, camping, picnicking

Comments

** Snowdrift
Site: Various Waterways
Significance: Recreational/Trans .

Site: Various Trails Significance: **Recreational/Trans**.

Site: Snowdrift River Significance: Historical/Cultural

Site: Snowdrift Significance: Historical/Cultural

Site: Snowdrift River Significance: Natural

Site: Lockhart River (mouth) Significance: Historical

Site: Lockhart River (mouth) Significance: Historical/Cultural

Site: Reliance Significance: Historical

Site: Reliance Significance: Historical

Site: Lockhart River Significance: Natural

Site: Pike's Portage Significance: Natural/Historical

Site: McLeod Bay (north side) Significance: Historical

Site: Snowdrift Significance: Cultural Most rivers and lakes near the community are used.

There are numerous **skidoo** and trapline trails in the **vacinity** of the community

Burial ground at the mouth of the Snowdrift River.

Old Chipewyan burial ground.

There are a number of sets of rapids on the Snowdrift River.

Three impressive stone chimneys-the remains of cabins built in 1831 by Cpt. Back.

An old Chipewyan burial ground and seasonal camp.

Various cabins, old trading post .

Archaeological **sites:Reliance**, Belle Island, Artillery Lake and the Lockhart River

Spectacular falls located along the Lockhart River.

A series of lakes and portages connecting Great Slave Lake with Artillery Lake.

A series of archaeological sites from **Taltheilel** Narrows to Reliance.

Many women are skilled in the production of Dene art & craft items.

Comments

Site: Snowdrift Significance: Cultural

~

Site: Snowdrift Significance: Cultural

Site: Snowdrift Significance: Cultural

Site: Snowdrift Significance: Cultural

Site: Snowdrift Significance: Event

Site: Mouth of the Stark River Significance: Recreational

Site: The Gap (Great Slave Lake) Significance: Natural/Recreational cliffs connecting Wildbread &

Site: Great Slave Lake Significance: Recreational

Site: Parry Falls (Lockhart River) Significance: Cultural

Site: Various Locations Significance: Cultural

Feasts and old time fiddle dances are still popular in the community.

Most residents spend time on the land, many trapper's cabins located near the community.

Many older people know Chipewyan legends, stories and songs.

There are two dog teams in the community that are used regularly.

South Slave Regional Winter Games-April 7,8,9. Sports, traditional games & activities

Picnic site with fireplace and table .

A narrow waterway with steep Tochatwi Bays

Numerous picnic, fishing, swimming sites in the vicinity of the community.

A spiritual place of offering, known as "The place where the old lady sits".

A number of trappers cabins in the vicinity of the community are still in use.

comments

handicrafts.

****** Snare Lake Site: Mesa & Granville Lakes' Chiefs Akaitcho & Edzo made portage. peace here. Trees have grown Significance: Historical in a circle, from the dancing. Site: Snare Lake (across Lake from Remains of an old cabin with a community) handbuilt chimney & Significance: Historical underground storage area. Site: Various Waterways Most rivers and lakes near the Significance: Recreational/Trans. community are used. Site: Various Trails Significance: Recreational/Trans. There are numerous skidoo & trapline trails in the vicinity of the community. $\ensuremath{\mathsf{Feasts}}$, drum dancing and tea dancing are still popular in Site: Snare Lake Significance: Cultural the community Site: Snare Lake Most residents spend time on Significance: Cultural the land and have retained bush skills. Site: Snare Lake Some residents still maintain Significance: Cultural and use dog teams. Site: Snare Lake Many women are skilled in the Significance: Cultural production of Dene

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF TRANSPORTATION BUSINESSES, 1988

Zone Communities Served / Type Frequency of Aircraft ** Edmonton Name : Canadian Airlines Daily Yellowknife (Yk -Edmonton .\$526. International Travel : Between travel zones return) . Mode: Air Planes: Boeing 737 Service: Scheduled ****** Fort Providence Name : Air Providence Ltd. As required All communities Travel : Between & within Planes: Cessna, travel zones Piper. Skis, floats and wheels. Mode: Air Service: Charter ****** Hay River Name : Buffalo Airways (1986) As required All communities Planes: DC-3, Ltd. Travel : Between & within Cessnas. travel zones Mode: Air Service: Charter Name : Carter Air Services Ltd. As required All communities Travel : Between & within Planes: Single & Twin Otters. Skis, travel zones Mode: Air floats and wheels. Service: Chdrter As required Name : Landd Aviation Travel : Between & within All communities Planes : Single & travel zones twin engines. Skis, Mode: Air floats & wheels. Service: Charter Name : Northern Transportation n/a Yellowknife. Snowdrift co. Ltd. Travel : Between & within travel zones. Mode : Barge Service: Scheduled/Charter ****** Ottawa, Iqaluit, Boston Name : First Air Travel : Between travel zones Mode: Air Yellowknife (return Daily cost:Yk-Ottawa \$1970 Yk-Iqaluit \$1390.) Service: Scheduled Planes: Boeing 727

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF TRANSPORTATION BUSINESSES, 1988

	Frequency	Zone Communities Served / Type of Aircraft
** Rae Edzo Name : Edzo Air Ltd. Travel : Between & within travel zones Mode: Air' Service: Charter	As required	All communities Planes : Cessnas. Skis & floats.
Name : Roadrunner Transit Travel : Within the Zone Mode: Bus Service: Scheduled	n/a	Yellowknife, Rae Edzo
<pre>** Yellowknife Name : Ptarmigan Airways Ltd. Travel : Between & within travel zones Mode: Air Service: Scheduled/Charter</pre>	La Martre/Snowdrift: 3/wk, Rae Lkes: 2/wk	
Name : Adlair Aviation ^w i'ravel : Between & within travel zones Mode: Air Service: Charter	As required	All communities Planes: Beech King, Single Otter, Bedver. Skis, floats & wheels.
Name : Bathurst Air Services Travel : Between & within travel zones Mode: Air Service: Charter	As required	All communities Planes: Beaver, Pipers, Cessnas. Skis & floats.
Name : LaRonge Aviation Services Ltd. 'l'ravel : Between & within travel zones Mode: Air Service: Charter	As required	All communities Planes: Twin Otters, Beech Barons, Beavers. Skis & floats.
Name: Latham Island Airways Travel : Between & within travel zones Mode: Air Service: Charter	As required	All communities Planes: Turbo Beaver , Twin Otter, Cessna. Skis, floats & wheels.

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF TRANSPORTATION BUSINESSES, 1988

	Frequency	Zone Communities Served / Type of Aircraft
Name : Raecom Air Ltd. Travel : Between & within travel zones Mode: Air Service: Charter	As required	All communities Planes: Single & Twin Otters, Cessna. Skis, floats & wheels.
Name : Spur Aviation Ltd. Travel : Between & within travel zones Mode: Air Service: Charter	As required	All communities Planes: Single & twin engine aircraft. Wheels & floats.
Name : Frontier Coachlines Travel : Within the zone Mode: Bus Service: Scheduled	3/week	Yellowknife, Rae Edzo
Name : City Cab Co. Ltd. Trave l: Within the zone Mode: T ax i Service: Hired	As "required	Yellowknife, Rae Edzo
Name : East Arm Freighting Ltd. Travel : Between & within travel zones Mode : Barge Service: Charter	As required	Yellowknife, Snowdrift & Reliance
<pre>** Yellowknife/Edmonton Name : Northwest Territorial Airways Travel: Between travel zones Mode: Air Service: Scheduled</pre>	Daily	Yellowknife Yk- Edmonton \$526. return (Air Canada) Planes: Electra, DC-3

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF VARIOUS COMMUNITYINFRASTRUCTURE,1988.

Type of-" . . Infrastructure at ** Yellowknife Developable. Land: Limited developable land available. Capacity: Hydro - 23,720 kW Diesel - 12,270 kW. Electric Power: Airport Facilites: 2286/1524 m. ashphalt runway, terminal bldg, all facilities. Unlicenced floatplane access. Road Linkage: Highway #3. Ingraham Trail, ice roads to various mines. Water Linkage: Communities on Great Slave Lake. Recreational Facilities: Ruth Inch Memorial Pool, Yellowknife Community Arena, Gerry Murphy Arena, Yellowknife Curling Rink Q.8. . Prince of Wales Northern Heritage Cultural Facilities: Centre, Northern Arts and Cultural Centre R.V. Sewage Dump Station: One at Pumphouse No. 4 off Old Airport Road Information Services: Yellowknife Tourist Cabin. Seasonal: May-Sept.

NORTHERN FRONTIER VISITORS' ASSOC. INVENTORY OF VARIOUS COMMUNITY INFRASTRUCTURE, 1988.

Type of Infrastructure

1

** Rae Lakes Developable Land:	Planning is required.
Electric Power:	Capacity: Diesel - 180 kW
Airport Facilities:	853 m sand runway, no terminal building, limited maintenance. No floatplane facilities.
'Road Linkage:	A winter road links Rae Lakes with Rae Edzo & Yellowknife
Water Linkage:	Access to the barrengrounds, by boat/canoe to Terra Mines, via the Camsell River. The route needs to be charted.

1

Type of Infrastructure

** Lac La Martre Developable Land:	Little or no land available till airstrip is moved.
Electric Power:	Capacity: Diesel - 440 kW
Airport Facilities:	672m clay runway, no terminal building, limited maintenance. Unlicensed floatplane access.
Road Linkage:	A winter road links Lac La Martre with Rae Edzo & Yellowknife.
Water Linkage:	By canoe to Rae Edzo (3-5 days) via La Martre River. By canoe to Fort Providence 2-3 weeks (currently uncharted).

Type of Infrastructure

** Snare Lake Developable Land:	Land available but no equip., roads, etc.
Airport Facilities:	Unlicensed floatplane access with dock
Road Linkage:	There is no road access to Snare Lake .
Water Linkage:	Access to barrengrounds, 3-4 day trip to Rae Edzo via Snare River.
Electric Power:	No Electric Power Facilities

* RECEIVED JUN - 2 1988

I

MARKETING STRATEGY AND PLAN

.

_

Northern Frontier Visitors Association

June 1, 1988

More than half the leisure travelers to the Northwest Territories visit or pass through Northern Frontier Country. With the largest **number of developed facilities, the zone can easily handle the current number of visitors, and has much unused capacity to serve additional numbers. At the same time, it should** be noted that Northern Frontier has a limited number of tour packages coming into the area (apart from hunting and fishing packages). Basic developmental work is underway to introduce completely new packages , and expand existing packages into new areas.

The marketing strategy for the upcoming year will concentrate on existing products and operators in the zone, but will address the developmental work underway to ensure that there is a proper meeting of product deve opment and market development in future years.

During this interim, or developmental stage, the marketing strategy wi" 1 have the following objectives:

- 1_{\circ} To further develop the image of the "frontier" in relation to both existing and potential products. This program was started in the previous year, and will be strengthened in the year ahead, using the "share the frontier spirit" approach. New frontier images with increased emphasis on history and culture will be added to the image, in line with the tourism development/marketing objectives set by the Government of the Northwest Territories.
- 2. To support existing market segments, in order to increase number of visitors, length of stay and expenditures by visitors.

The five known market segments the program will be directed towards are:

1. Sport Fishing Market

With nearly 30 sport fishing lodges and outfitters in the zone (many with very low occupancy/usage rates) there is substantial room for expansion. This sector must compete with many other lower priced and more accessible operations in the provinces. The marketing program will be directed towards setting Northern Frontier fishing as a special fishing experience which will attract more visitors/users. In addition to attracting visitors from southern Canada and the United States, the program will also reach the visiting friends and relatives market, the convention market and the local market. The marketing materials will stress the range of facilities for fishing in Northerni Frontier and will put increased emphasis on the smaller lodges, and the fishing outfitters who can service clients on shorters stays, or add-on trips.

2. Sport Hunting Market

With some 400,000 caribou in the zone, there is potential for expansion in the sports hunting market. Currently at least six operators provide sport hunting packages, particularly caribou hunts. Last year they jointly attracted 200 hunters to the zone. Capacity exists to double this number, without concern for the herds or the land....since most hunters are looking for a trophy caribou, usually an older bull.

The marketing emphasis for this product will be in the United States. The marketing program will attempt to establish Northern Frontier as the **barren**ground caribou hunting capital of the North and increase capacity with existing operators by 20%. Where possible, it will tie in with the advertising plan developed for TravelArctic.

3. Touring Market

The touring market to Northern Frontier now accounts for close to one third of all visitors to the Northern Frontier zone. Currently it is underdeveloped, but in the long term, offers the most potential for expansion. For example, a proportion of the people who make up this touring market are simply pass-through people on their way to Bathurst Inlet Lodge, or **Coppermine**, or other destinations. With the proper offerings,

page 3

this pass-trhough market could contribute **more** to the economy by participating in **more activities**, or increasing their length of stay in **Northern** Frontier zone.

The **touring market** is defined as the highway **traveller** to Northern Frontier, the individual air traveller to the zone, the package tour participant, or the person coming to the zone for an outdoor adventure, primarily canoeing or taking part in a specific activity such as wildlife viewing.

The general touring market is the most difficult to reach because of the range of reasons for travel to Northern Frontier, and the range of demographics of this group. In the marketing strategy many of the materials produced can be used to reach this **market.and** a portion of of the advertising program will be directed towards the general touring market. Particular emphasis will be given to the highway **traveller**, in conjunction with Tourism and Park's program to upgrade the highway experience through the additional of colorful, informative signage.

4. Confernces/Events/Sports Activities

A large number of current visitors to the area come to Yellowknife to attend conferences, to enjoy specific events such as the **Mignight** Sun Golf tournament, and to participate in major sporting events such as the **broomball** tournament, or the annual Easter weekend curling **bonspiel**.

Part of the marketing strategy will be to promote an increase in the number of conferences, etc. This will be done via contact with groups who are in a position to bid for these events. But the main emphasis of the strategy, will be to encourage people coming to Yellowknife (and that is where most of these events take place) to try both the product offerings outside Yellowknife as well as the many products available in the city. Materials sent out in advance to confernce delegates, and made available through the conference will be prepared, and will include simplified information for booking these side trips.

5. Visiting Friends and Relatives

With the large number of ex-southerners living in the Northern Frontier zone, we attract many visiting friends and relatives each year. This segment will continue to be part of our visitor mix and will increase in direct proportion to the population of **Yellowknife** and the turnover of **Yellowknife** residents. Part of the marketing effort for this segment will be to **encour**age residents to invite more friends and relatives, but the major effort, as in the convention segment, will be to encourage these visitors to take advantage of facilities such as boat cruises, small fishing lodges, air **tr**; ps to smaller **communities**, etc. Support materials will be distributed to **loca**; people to encourage this increased usage of zone services, and the zone will **work closely with operators**, who will also **be** encouraged to develop new products for this market.

 $In\ general\,,$ the marketing strategy will not only encourage increased visitation to the zone, but will concentrate on expanding stays and increasing expenditures.

As well, keeping in mind that ongoing funds from government programs will not always be available, the marketing strategy will introduce and promote the buy-in concept for marketing zone products. Most marketing programs will include "buy-in" **components**, or sponsorship potential, in order to directly assist the operators and businesses in the zone.

MEDIA PLACEMENT

Objectives

- To develop an awareness of Northern Frontier as a travel destination, highlighting the available products in the zone,.
- To generate quality responses, so additional se"ling can be done via the mailing of a response package, and via direct operator contact since operators will be provided with respondents names per market segment.
- To generate 1,500 responses, particularly in areas where product exists.

Expl anati on

In line with the Northern Frontier market segments, ads will be placed in specific publications which match these markets. Placements will be in both U.S. and Canadian publications and will be geared to reach some three million plus primary readers. The ads will be set up so they can be used as a banner format to encourage participation by zone operators. For example, the fishing ad could run under a heading of "Share our Northern Frontier Fishing" with general copy related to the zone. Operators would be able to buy in to the page, or half page, and in the event there were no buy-ins, the ad could still work as a stand alone ad.

SAMPLE BUY-III PRICES Northern Frontier co-opadvertising program

PETERSON'S H UNTING

In this magazine, Northern Frontier will purchase a 1/6 page, black and white ad.. Depending on the number of buy-ins, this ad could extend to a 1/3 page or a half page, or if operators were interested, could go to a full page. Costs per participant, based on a number of variations are as follows:

1/3	page	total	ad	(2	buy	/-ins))
-----	------	-------	----	----	-----	--------	---

Space	cost	for	1/3	page	-	\$2,430.
Less NF	V N umbr	ella	por	-ti on	-	1, 350.
	Balance					\$1,080.

Cost to each of 2. operators would then be \$540. This would give each operator approximately 3 column inches of space in the ad. Comparable cost to purchase 3 column inches of space individually would be \$891. Savings on the buy in would be \$351 per operator.

1/2 page total - 4 buy-ins

Space cost for 1/2 page	- \$3, 240.
Less NEVA umbrella portion	1,350.
Palance	\$1,890

Cost to each of 4 operators would be \$475. This would give each operator approximately 2.5 column inches of space within the ad, in addition to tile NFVA umbrella portion. Cost to purchase this amount of space individually would be \$740. Savings on the buy-in under this scenario would be \$265 per operator.

Full page total - 6 buy-ins

Space cost for full page	- \$5,400.
Less NFVA umbrella portion	1,350.
Balance	\$4,050.

Cost to each of 6 operators would be \$675. This would give each operator approximately 3 .5 **col.inches.** Cost to purchase this space individually would be \$1040. Savings on the buy-in for operator under this scenario would be \$365.

 $In\,\mbox{all}$ of the above scenarios, in addition to the direct savings to the operator, the operator can take advantage of the following:

- 1. A larger ad format in total to attract more attention.
- 2. A centralized information request location through the NFVA office.
- 3. Cross referencing to TravelArctic ad in the same issue, which would happen in this case.

Suggested Media Plan

Publication	Ad Size*	Insertion Date	Cos t**
Field/Stream	Class/dis.	WithT/A ad***	\$ 1,000. Us .
Outdoor Canada	1/3 pg.	Fishing special	2,85 0.
Petersen's	1/6 pg.	With T/A ad	1,425. U.S.
Cdn Geographic	1/3 pg.	Jan/Feb.	2,900.
Up here	1/3 pg.	Travel special	750.
	1/3 pg.	Fi shi ng Speci al	750.
Travel /Lei sure	"1/6 class	TA special	3,029. U.S.
Alaska Milepost	1/3 pg.	1989 edition	1,500. Us.
Outsi de	1/6 pg.	With T/A ad	2,300. U.S.
Participation in Explorers Guide, Cdn. Air-lines msg. etc.	various	as schedul ed	2,500.
	Sub total		\$18,995.
	U.S. exchange	0 32%	2, 959.
	Color seps, ot	her technical	2,000.
	TOTAL		\$23,954.

* Basically we have selected 1/3 page in Canadian magazines and 1/6 page in U.S. magazines. All except class display will have options for buy ins.

****** Costs could vary slightly, but would be kept within the total budget. ******* T/A indicates placement via the TravelArctic Marketing program.

In some cases we are attempting to match ads with editorial. Dates could be adjusted to match editorial if prior to March 31/89 $\,$

NOTE: Media selection could vary following the final tabulation of 88 results and analysis of effectiveness of 88 placements.

MARKETING AIDS

1. ZONE BROCHURE REPRINT

The zone brochure is part of the response package given to people requesting information on travel to the Northern Frontier zone. It provides a pictorial overview of the zone's offerings and is intended to lure people to travel to the area. Last year the zone printed 10,000 **copies** of the brochure. By the end of the season, the zone expects to have approximately 4,000 copies on hand, and will require an additional 5,000 to fill increasing demand for this brochure.

<u>Distribution</u>

This brochure will be mailed as part of the response package to requests for Northern Frontier travel information. As well, **it will** be made available to operators in limited quantity for distribution at consumer shows in the south, and at special events in the south. Copies will be included in conference kits for out-of-town delegates visiting Yellowknife and will be made available at information centres in the zone.

Cost Estimate

Estimated cost to reprint 5,000 copies of the brochure, including approximately six photo changes and minor copy changes will be \$8,000, A total of \$7,000 will be applied for under EDA.

2. PRODUCT INFORMATION GUIDE REPRINT

Objectives

- To have a current listing of services, facilities, attractions, etc.

- To encourage wider use of local services by visitors
- To improve the visitor's experience in Northern Frontier Country

Expl anati on

In the past year the zone produced a 36-page product information guide, which provided a block of copy for zone members, and a simplelisting for non members. In addition, the guide included general information on the zone, and information on each community within the zone. Using the same format, the zone plans to reprint the brochure, adding information on new services, facilities. The sections on fishing and hunting will be reduced, since they will appear in separate flyers.

Quantity

A total of 3,000 copies of the booklet will be printed.

<u>Distribution</u>

The distribution will be roughly divided in two, with about half the copies used locally within the zone, and half the copies used in response to general requests for information. Within the zone the booklet will be used in conference packages, and will be distributed to visitors who actually come into the area.

Estimated Cost

The total cost to prepare and print this guide will be \$6,800. Using the co-operative approach, members will be asked to pay approximately \$50 for their listing in the Guide. This fee can be collected with membership fees... listed under marketing options on the form. It is estimated that about 56 operators/businesses will select the buy-in option, to provide **total** industry revenue to this project of \$2,800. The funding requirement via **EDA will** be \$4,000.

~

Expl anati on

To expand the image of the Frontier, the zone used special mailing envelopes and invitation cards to respond to requests for information. Additional quantities of these materials will be required in the upcoming year.

Quantity

3,000 copies of both the invitation and the mailing envelope will be required.

-

Cost Estimate

Reprint costs for the two items will be \$1,900.

4. 0 NORTHERN FRONTLER FISHING BOOKLET

<u>Objectives</u>

- To increase the number of guests using Northern Frontier fishing facilities
- To highlight the range of fishing experiences available in Northern Frontier, from full service lodges to housekeeping operations, to **fishing** trip outfitters
- To establish Northern **Frontierasthe** fishing **capital of North America especially** for lake trout and great northern pike.

Expl anati on

As the NWT zone with the most fishing lodges and fishing outfitters, this program is designed to increase capacity for all lodges, particularly the smaller lodges and day trip operators. It will serve as a detailed supplement to the TravelArctic fishing guide and will include specific information on each operator who wishes to be included. The information included will attempt to differentiate the experiences at each operation, and will include such details as length of season, main species caught, cost, **periperal** features offered, type of **accommodatio**r and number that can be accommodated. The booklet will follow a similar format to the product information guide, with a general section on fishing **in Northern Frontier (weather, hours of daylight, type** of lakes,) and the detailed listings. The booklet will be approximately 24 pages plus cover.

<u>Quantity</u>

Print run will be 2,000 copies

Distribution

Copies will be sent in response to fishing information requests generated through ads placed in fishing publications. As **well, it** will be distributed to conference delegates, and will be available for visitors to the zone via information centres. It will also be made available to conference organizers who wish to promote pre and post conference trips. Copies will also be sent to major fishing clubs as part of a direct mail information program.

Estimated Cost

The estimated cost of this fishing guide will be \$4,500. Using the co-op or buy-in approach, it is expected that at least 20 of the 30 operators will participation in this booklet. At a cost of \$50 per operator (approx.) the expected revenue will be \$1,000. The amount applied for via EDA will be \$3,500.

5.0 NORTHERN FRONTIER HUNTING FLYER

<u>Obj ecti ves</u>

- -To increase the number of sports hunters coming to Northern Frontier zone.
- -To highlight the Northern Frontier hunting experience, stressing the barrenground caribou
- -To assist in establishing Northern Frontier as the major North American location for barrenground caribbu hunting.

Expl anati on

Currently there are some 200 people who come to Northern Frontier each year to hunt caribou (mainly) and to experience the barrenlands. Outfitters in the area have the potential to double this number, and currently, with approximately 400,000 caribou in the zone, there would be no threat to the herds. As the major caribou hunting zone, Northern Frontier outfitters have received limited assistance to promote their product in the past.

This booklet will highlight the challenge and the adventure of hunting barrenland caribou, and will provide a detailed listing of the operators in the zone, as well as all pertinent data re caribou hunting regulations, bag limits, etc. This will be an $8\frac{1}{2} \times 11$, three fold flyer, geared to the hunting market.

Quantity

Printing quantity will be 1,000 copies.

<u>Distribution</u>

The flyer will be sent out in response to hunting reguests generated through the ad program. It will also be mailed to a select listing of sports hunting clubs/organizations and will be included in a media kit directed to hunting publications.

Estimated Cost

The estimated cost of this hunting flyer is \$1,000. Using the buy-in approach, it is expected that five operators will contribute \$500 to the flyer. The amount requested via EDA will be \$500.

<u>Objective</u>

- To publicize the major events/attractions in the zone in a concise calendar which can double as a poster.
- To encourage the use of major events as a packaging catalyst,
- **To encourage** more people from outside the zone, or outside the **community** to attend Northern Frontier events.
- To display the range of Northern Frontier events. .. historical, **cultural** sports, etc.
- To serve a secondary purpose of supporting **existing zone products** by including some general copy on the calendar

Expl anati on

This marketing item will have a utilitarian purpose, as well as a promotions] purpose. The poster format will fold into an $8\frac{1}{2} \times 11$ piece, suitable for mailing and will highlight events such as Caribou Carnival, the Midnight Sun Golf tournament, the Dene summer games etc. As well it will contain a collection of of other information which introduced zone products. For example historical dates (pouring of first gold brick, or Mackenzie passing thru Rae) could be included. The poster will be done with illustrations, and will contain other interesting information such as temperature highs/lows for a particular month, amount of daylight per month, etc.

Quantity

Printing quantity will be 3,000 copies

<u>Distribution</u>

Copies will be sent in response to requests for information regarding activities in the zone. Also copies will be sent to tour wholesalers, travel agents in nearby markets, and to organizers of major events. Copies will also be distributed locally, as part of a tourism awareness program, and to develop local interest in packaging some of the events/attractions.

Estimated Cost

The estimated cost of this event will be \$4,500. Airlines and **other** companies will be solicited for sponsorship. No funds are being requested from EDA

Obj ecti ve

- To publicize the Mackenzie Highway as a vacation experience and to encourage people to see the complete system, including the Northern Frontier portion.
- To provide a promotional vehicle for more visits to Rae/Edzo and to make the Mackenzie Highway driving experience more enjoyable and educational,

Expl anati on

Currently, nine pages of the Rivers to Roads booklet is dedicated to the portion of the highway from the Mackenzie River Ferry to Yellowknife and beyond. It is an informational booklet, with little lure value, but much copy. The casual driver needs more capsule information on what he is seeing, tomake the trip more interesting. The booklet would tie in with the territorial government's new **signage** project. The format would be a small booklet, similar to the product information guide. Ideally, this should be a co-op venture between Big **River and Northern Frontier.**..or should be a segment of a complete highway guide.

Quanti ty

Printing quantity will be 3,000 copies.

Distribution

The booklet will be sent out in response to requests generated for information for highway drving (via advertising) and will be made available to the 60th parallel information centre. It will also be sent to automobile clubs, to be displayed in their information racks. Clubs will be selected from the known markets for highway drivers.

Estimated Cost

The estimated cost for the highway driving guide will be \$4,500. No EDA funds are requested for this project.

<u>Objective</u>

- To encourage visitors **to** the area to stay longer, to spend more and to have a fuller experience in order to spread positive word-of-mouth advertising when they return to their homes.

Expl anati on

Currently, there is only a limited number of package tours in place in Northern Frontier zone. Although there is development work underway in this area, it is not likely many new products will be in place by the summer of 89. As an interim measure, and inline with likely local packages to be developed, the zone plans to produce three inexpensive broadsheets, tied into the frontier theme, which provide incentive for visitors to extend their stay, or enjoy more of the offerings of Northern Frontier. One will be geared to the aviation story of the zone, one will relate to the geology/rockhounding/mining aspects of the zone. All will tie in closely with products where they exist and will also work as "self-guides" to the area.

<u>Quantity</u>

Printing quantity for each **broadsheep** would be 2,000 copies. This number would satisfy one season's needs, and would not be required once a private operator packages some of the related experiences.

<u>Distribution</u>

Although some of these sheets would be used to fill specific information requests, most would be distributed locally via conventions, information **centres**, hotels, etc. Copies would also be made available to appropriate participants/sponsors.

Estimated Cost

The estimated cost for all three flyers would be \$6,000. A major portion of the expense would be the research and writing component. This program would be operated on a **co-op** or sponsorship basis. For example the local airlines could contribute, or purchase advertising space on the one on aviation history, and the Chamber of Mines might sponsor the geology/mining flyer. No funds are being sought through EDA for this project

9.0 FOLDERS/SHELLS

Objectives

To professionally present the zone's information package to the media conference delegates, travel influencers, etc.

Expl anati on

In the summer of 1987 the Northern Frontier zone produced 2,000 folders/shells. These were completed prior to the introduction of the zone theme, although the logo is included. Quantities are running low, and additonal shells are required for the upcoming year. The same design, color separations will be used with only minor changes.

Quanti ty

Printing quantity will be 1,500

Distribution

The shells will be used for packaging media kits, information packages sent to select publics, to conference delegates and for special presentations.

Estimated Cost

The complete cost of \$3,000 is being applied for under EDA

10.0 I MAGE BANK

<u>Objective</u>

- To develop a comprehensive collection of high quality photographs which are representative of all products and areas in the zone.
- To have a photo collection which can be accessed by members.

Expl anati on

Currently, Northern Frontier has a limited number of slides available for its own use or member use. Although the zone will be able to obtain some photographs from the TravelArctic shoots being done in the summer of 88, they willrequire additional slides to round out the collection. To obtain these photos, the zone will firstly canvas its members, will attempt to purchase photos locally, and then will have a photographer do a "fill-in" shoot. Costs in this area would cover duplication of slides, as well as the cost to hire a local photographer for a limited shoot. It would also cover some image purchases.

Usage

Slides would be assembled and cataloged in a zone library, and would be **used in promotional materials.** As well, the library would be open for members to use when developing their own marketing materials.

Estimated Cost

\$2000. Of this amount, \$1,000 is being applied for under EDA.

11.0 POSTCARD/TEASER PROGRAM

Objectives

- To encourage local residents to invite friends and relatives to the zone.

Expl anati on

Most residents in Northern Frontier, who moved here from southern Canada, have many friends and relatives who have indicated an interest in visiting the zone "some day". **The postcard** will be designed to help "close the deal" and encourage these people to make the move and **travel** to Northern Frontier zone. These postcards will be **used as part of a larger program designed to motivate locals to invite friends and relatives to Northern Frontier.** They will be a colorful card, which can simply be sent out to names provided to the zone office.

<u>Quantity</u>

1,500 cards will be printed.

<u>Distribution</u>

They will be sent to supplied names, generated via a local program to encourage more visiting friends and relatives.

Estimated Cost

The estimated cost of producing the cards will be \$2,000. \$1,000 will be applied for under EDA.

<u>Objectives</u>

- To visually present the Northern Frontier zone to visitors to the area, thus encouraging participation in activities offered.
- To highlight operators products in conjunction with the zone image
- To assist with tourism awareness in the zone, by making the display unit available to **communities**, for public areas.

Explanation

Northern Frontier currently owns the hardware and shipping case for an Instand Display. It also has a number of individual display panels, but these do not tie in with the current theme, nor show the zone to best advantage. The zone proposes purchasing a new set of panels for the existing hardware, and incorporating its new theme, visualimage into these panels. The panels would be designed in such a way, that interchangeability would be possible. For example, two of the panels, may stress the Northern Frontier message, while the other two are general visuals. These visuals could be changed to fishing visuals (provided by a lodge operators) or hunting visuals. This approach makes it possible for operators to tie in with the display at relatively low cost.

Usage

This could be used at **conferences**, **could** be set up in communities as part of the tourism awareness program, could be used for special events in the south and could be used by operators in conjunction with their own display materials.

Estimted Cost

The cost to produce new panels for the approximately $7' \times 10'$ display would be approximately \$3,000.

MEDIA RELATIONS

<u>Objective</u>

The objective of the program **will** be to develop ongoing contact with appropriate media, and encourage the media to consider coverage of northern Frontier products in their publications. It will be designed to tie in with operators, encouraging articles on specific operators. Actual costs of any media tours will not be considered in this program, since operators can obtain funding via other EDA programs.

Expl anati on

During the course of the year, a series of eight different mediakits will be sent to appropriate media. Two of the kits will deal specifically with fishing, one will deal with hunting, and the other five will deal more generally with the products of the zone. An overall media mailing list will be developed and will include contacts at U.S. and Canadian publications, newspaper travel editors and other travel influencers.

Quantity

Approximately 200 media kits will be sent out each mailing.

<u>Distribution</u>

Distribution will be geared to the subject matter in the kits. For example, a fishing media kit will naturally go to all the fishing magazines, outdoors columnists at major newspapers, etc.

Estimated Costs

Much of the material for the kitswill be drawn from existing materials produced via other segments of the marketing program. The only additional item required will be the actual release to be included in the package. As well, there will be some costs for development of the mailing lists for the release. Total estimated cost for this program will be \$3,000. Releeases (8 x \$300) will account for the major expenditure, while mailing list development will account for the budget.

The total amount will be sought under the EDA program, .

PUBLIC RELATIONS

Objective

To develop more awareness arid interest in the development of tourism potential in Northern Frontier, by providing ongoing information in various forms to members and residents of the zone. To reach the southern market on a more direct basis, by arranging for members to make presentations in southern locations, to select **groups** of people in conjunction with other marketing activities.

Expl anati on

More emphasis will be placed on in-zone communications, with the production of ongoing information packages to be distributed to all operators, municipal councils, groups and organizations in the zone. Over the year antotal of six information kits will be distributed. Each will deal with a different topic (i.e. how to become involved in the zone marketing efforts, hospitality, etc) For the southern market, a type of speaker's bureau will be developed, and the zone will arrange for members to speak to at least four groups during the winter promotional season. These groups could include fishing clubs, hunting organizations, travel writers luncheons, etc. The role of the zone will be to arrange these speaking engagements, and supply required materials for the member handling the assignment. The engagements will be scheduled with known participation at sportsmen shows, promotional tours of operators.

Quantity

The information packages will be produced n quantities of 200, to be distributed six times per year. A minimum of four engagements will be established in one year.

<u>Distribution</u>

Information packages **will** be distributed to members, potential members, municipal councils, bands, zone organizations.

costs

The costs will be mainly for the development of specific information pieces for the information packages. This is estimated at \$1800. ($6 \times 300) IN addition there will be a cost for support materials to be used by speakers. This will involve visual materials, development of speaking notes, etc. This cost would be about \$1,000. Total estimated cost, \$2800. All will be applied for under EDA

Program	Applied for under EDA	Industry & other contrib.	Total Budget
1. CONSUMER ADVERTISING	\$24,000.	\$ -	\$24,000.
II. MARKETING AIDS			
 Zone brochure reprint Product guide reprint Misc. response materials reprints Fishing guide Hunting flier Events/attractions calendar Retention sheets Folders, shells Image bank Postcard/teaser Display panels 	7,000. 4,000 ₀ 1,000. 3,500. 500 ₀ 3,000. 1,500. 1,000. 3,000.	1,000. 2,800. 900. 1,000. 500. 4,500. 6,000. 500. 1,000.	8,000. 6,800. 1,900. 4,500. 1,000. 4,500. 6,000. 3,000. 2,000. 2,000. 3,000.
III. MEDIA RELATIONS	3,000.		3,000.
IV. PUBLIC RELATIONS	2,800.		2,800.
Sub total	\$54,300.	\$18, 200.	\$72, 500
DELIVERY @ 17%	<u>9,231.</u> <u>\$63,531.</u>	<u>\$18, 200.</u>	<u>9,231.</u> \$81,731.

<u>Objective</u>

- -To publicize the Mackenzie Highway as a vacation experience and
- to encourage people to $\ensuremath{\text{tr}}\xspace{\textbf{y}}$ the complete system
- -To provide a promotional vehicle for more visits to communities such as Rae Edzo and Fort Resolution
- -To make the Mackenzie Highway driving experience more enjoyable and educational

Expl anati on

Currently there is a **Rivers** to Roads booklet which explains the features along the Mackenzie Highway. It is likely that these copies will be used **upthis year, and something new will be required for next year. Unlike the River to Roads booklet, this production** will be designed **more as a trip** guide, with capsule information blocks describing points of interest, geological formations, camp and picnic sites, historical landmarks. It will be presented in highway segments, to make each stretch of the route more enjoyable. As well, it will tie in with the territorial government's new Mackenzie Highway signage project. The format will be a small, booklet which is easy to handle in a car, and includes a detailed map of the various segments of the highway system. It will be approximately 36 pages, with introductory copy, actual trip guide sections, and some listings of services/facilities along the route.

<u>Quanti ty</u>

Printing quantity will be 3,000 copies

Distribution

The booklet will be sent out in response to requests for information generated via Big River and Northern Frontier advertising programs, as well as general reques It will be sent to automobile clubs for display in their information racks. Clubs for mailings will be selected from the known markets for Mackenzie Highway drivers. It will also be made available to the 60th parallel information centre, and the information centre on the Liard Highway.

Estimated Cost

The estimated cost for the highway driving guide will be \$6,800.

APPENDIX F "

SUMMARY OF CONTRIBUTION FUNDING PROGRAMS AND TOURISM RESOURCES

SUMMARY OF CONTRIBUTION FUNDING PROGRAMS AND TOURISM RESOURCES

	- AGENCY	PBOGBAM	ELIGIBILITY	COMMENIS
MARKET DEVELOPMENT	ECONOMIC DEVELOPMENT	E.D.A. MARKETING INCENTIVES		*in 2nd yr. of 3 yr.agreement
	& TOURISM, DEPT.	*Consumer Programs	N. F. V. A./T.I. A.	*up to 100% of eligible costs
		*Distribution Network	N. F. V. A. /T. I.A.	<pre>*joint marketing with collateral industries</pre>
		*Marketing aid/tools	N. F. V. A./T. I.A.	*develop market 🌡 product info.
		*Marketing new or expanding tourism facilities, prod. lines, services	Private Sector	<pre>*upto 45% to a max. of \$10,000, could include 'fare' tours, adv. direct marketing & aids</pre>
		*Joint marketing	Private Sector	*assistance for J or more operate
		*Package Tour Promotion	Private Sector	*up to 45% to a max. of \$10,000
		*Marketing/Business Meetings Conferences	Private Sector	<pre>*promotions held in the N. W.T. *application intake August 15 ann</pre>
		*Marketing of Incentive Trave	el Private Sector	*to N. W.T. destinations
		*Marketing Studies	Private Sector	*market info. supporting new & expanding tourism business
		E.D.A. MARKET INFO. SYSTEM		*in 2nd yr. of 3 yr. agreement
		*Program Development	N.F.V.A./T.I.A. & Consortia	*up to 100% including fees for prog. dev. & support materials
		*Program Implementation	N.F.V.A./T.I.A. & Consortia	<pre>*up to 100% including fees for product ion, distribution of supp materials, data collection, anal</pre>
	ECONOMIC DEVELOPMENT	TOURISM MARKETING PROGRAM *Marketing aids	All programs are carried out on	The intent is to market the N.W. T as a tourist destination & establ
	A (OCM123)	*Distribution Network	behalf of all N.W.	T. an image & greater awareness of
		*Travel Trade	travel and tourism	N.W. T. in the world market.
		*Outdoors/Adventure Prog. *Sport Fishing/Hunting Prog.	related business & travel assoc.	
		*Media Relations	⊘ (ravel assoc.	
		*Public Relations		
		*Industry Support		
		*Research and Evaluation *Monitoring & Commercial Int.		
		VIncent Concenting/Concent		

*Travel Couselling/Consumer

Service

•	AGENCY	26058a0	ELIGIBILITY	COMMENIS
⊀KET DEVELOPMENT		TRAVELARCTIC TOURISM MARKETING AND COUNSELLING *Print & T.V. ads, film prod. *Trade Shows *Public Relation Campaigns *Fam Tours for travel trade *Financial support to writers & photographers *Finan. Support to travel assoc & businesses *Conducts market research & eva uation of marketing projects *Travel counselling through production of brochures, maps posters, & promo. items *Provides travel info. & comput ized listing of inquiries, res to mail, telephone and in pers	er-	TravelArcticengages in activities; improve the image and level of aware of the N.W.T. as a tourist destinat:
	T. I. A. N.W. T.	*Arctic Hotline Enquiry	Private Sector, Zones Public Sector	*every ador commercialcarri edby TravelArct ic's marketing program carries the toll-free Hotline no, Enquiries receive a customized information package.
		*Consumer Show Program	Licensed N.W.T. Operators & Zone Members	*target locations in Canada & U.S. offers a range of services includin booking show space, booth requireme discounted airfares and complete promotional program in each city. Emphasis is on sel 1 ing actual produ
	N. F.V. A.	*Computerized Enquiry System	Zone Members	*offers printed labels tooperators for enquiries to different activiti happening in the zone.
		*Zone Advertising Campaign	Zone Members	*target Print advert isements in sele and market testedmagazines. Co-op is available for zone operators in conjunction with N.F.V.A.
	DEPT. OF REGIONAL INDUSTRIAL EXPANSION/TOURISM CANADA	 *Canadian Trade Representation abroad & U.S. *Co-ordination of Media Events in Canadian Trade Centres abroad & U.S. *Connection with industry market segments in Canadian Trade Centres abroad & U.S. *Travel writer credentials *International Market Research Tourism Reference and Document 	Zone Operators/ Public Sector Zone Associations & T.I.A.	*Tourism. Canada has representation i: Offices abroad and in the U.S. Reps are available to industry.

~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~	AGENCY	PROGRAM	ELIGIBILITY	_ COMMENTS
	EC. DEV. & TOURISM/ E. D.A.	<b>⊁^project</b> Feasibility	Individuals & tourism business in N.W.T.	*opportunity identification, new Dusiness development, expansion or modern ization/upgrading of existing tourism related busines: Up to 50% of approved costs of consulting services.
		*Tourism Business Development	Individuals, businesses community based org.	*financial incentives to offset capital and increased cost of doing business. Establishment of new business up to 40%; up- grading & expansion of existing business up to 30%. Including capital costs of bldgs., machinery, equip., site servicing & improvements.
		*Tourism Related Public Infrastructure	TIA, NFVA, Regional Counci15 &Commun i ty Associat ions	<b>*establ ishment,</b> modernization! upgrading, <b>expansion</b> of tourism related <b>publ</b> ic <b>infrastructure; u</b> f to <b>80% of eligible costs</b>
	EC. DEV. & Tourism, gnwt	*Product Development Contributions	New or existing northern business duly registered to carry on business - NW1	*preference i5 based on demonstrat need to expand or improve pckg.t services and facilities. Up to \$
		*Tourism Facilities Development Contribution	Active northern business duly registered to carry on business in NWT	*preference is based on <b>need for</b> t purchase, installation, renovatio improvement or expans i on of prem 1 or equipment. Limited to tourism establishments or restaurant. U: to \$25k per recipient.
		*Tourism Support Program	TIA & NEVA	*contribution funding up to 100% or costs is available for: commun i ty tour packaging to coordinate tour: products in ind. communit ies; dev. of mult i-community pkg. tours by establ ishedtour companies; const. tourism related public in frastruct in smal 1 communities; promotion of pkg. tours to increase no. of tour
	FISHERIES & OCEANS, CANADA	*Tourism Wharf Program	Canadian businesses	*wharves or Launching ramps must se tourism industry, Can provide acces: National Historic Site, Amount avai not to exceed \$15,000.
	COMMUNICATIONS CANADA	*Museum Assistance Program	Museums,art galleries, exhibition centres,non- profit institutions	*Exhibitions Assistance Program: Ma \$300,000.for exhibit productions *Planning Grants: Up to 50% to max. of \$50,000.for institution develops *Equipment Grants: Up to 50% of pure: and instal 1 ing of museum related equ
	COMMUNICATIONS CANADA	*Capital Assistance Program	Professional,Non-profit, Cultural assoc.,Municipal and Territorial Gov.	*construction, renovation! repair of cultural bui ldings; equip. purchases preliminary studies to 25%of costs.
	COMMUNICATIONS CANADA	*Festivals and Special Events	*See Capital Assistance Program above	*cultural events Of national scope. assist in increasing audiences for cultural products. Max. 25% of costs

	• • • :::::::::::::::::::::::::::::::::	280684d	ELIGIPILITY	COMMENTS
RUSINESS DEVELOPMENT	DEPT. OF REGIONAL INDUSTRIAL EXPANSION	*Specia l ARDA	Indian & Inuit Business	*priority is placed on improving business and managment skills; Commercial Undertakings funding for establishment, modernization & acquisition of businesses employing, majority of native people. Related Infrastructure funding for capital infrastructure such as access roads, or docks. Viability & no. Of jobs created are min. criteria.
		*Native Eco. Development Program	Inuit, Metis, Status & Non-status Indians	*Contributions to business & economic development planning activity at the community level; product and process innovation; viable Native business ventures including viable primary resource businesses; mark etingof Aboriginal products.
	ARCTIC CO-OPERATIVES LTD.	*Co-operative Development Fund	Member Co-ops	<pre>*loans avai   able for co-op business development at preferred rates.</pre>
	CHARTERED BANKS, FBDB	*Small Business Loan Act: Business Improvement Loans	Small business in transportation, service, wholesale & retail trade.	<pre>*loans for the purchase of land; removat ion, improvement, extension, modernization and/or purchase of premises and/or equipment; gross revenue of business not to exceed \$2m; Loan limit \$100,000 to finance up to 90% of land/ premise costs &amp; 80% of equip. costs; 10 year repayment a 1% over prime.</pre>
	INDIAN AND INUIT AFFAIRS	*Economic Development Program	Status Indians	¥equity contributions for individuals of Status Indian descent. Up to \$25,000 per application available as a leverage fund.

·	AGENCY	PROGRAM	ELIGIBILITY COMMENTS	ā
ness : <b>Lopment</b>	EC. DEV. & TOURISM	*Business Development Programs: -Busi ness Loans & Guarantees Fund -Eskimo Loan Fund	Nort barn Businesses Inuit Controlled Northern Business	<pre>#lender of last resortproviding] &amp; guarantees to a max.total of \$ #loans granted for mo5t legitimate Purposes/not applied against exis debt.</pre>
		-Financial Assistance to Business	Northern Business in Financial Need,	*for legitimate expensesincurred during normalbusiness operations & must demonstrate they contribute to economy, Eligible costs inclu. fixed costs, # of person yrs & and wagebills.
		-Pusiness Development	Business registered to carry on business in the N.W.T.	*for Purchase, installation, renovation, improvement or expans: of equipment or premises, \$18, 00% per additional full time position created to a max. of \$50k not to exceed \$25k of expendi ture purpose
		-Small Business Grants	Business registered to carry on business in the N.W.T.	#contributions <b>up to \$2500 for nee</b> c and <b>where</b> other financial <b>resource</b> are not available,
		-Venture Capital	Individuals, Corporations, Groups are encouraged to form an investment co. known as a Venture Capital Company.	initial investment to a max. Of \$150k. 100% of Venture co. funds

	AGENCY	_PROGRAM	_ELIGIBILITY	CODMENIS
I NDUSTRY SUPPORT & HUMAN RESOURCE DEVELOPMENT	ECONOMIC DEVELOPMENT	*Project Feasibility, Conceptual Design & Maste Planning Studies		*todevelop individual but co-ord. themes for the communities to en- hance their unique tourism attributes within a packaged product. Up to 90% of approved costs.
		⊀Hospitality Awareness	TIA, NEVA, Regional Councils, & Community Associations	*program development - up to 100% including fees to develop prog. and support materials; program implementation - assist in form of a direct contribution to sponsoring assoc. for delivery of hosp. awareness programs
		*Standards and Ratings	TIA	*development of an industry wide standards & ratings system for tourism products and services, Up to 100% for prog. development & 50% for implementation.
	ECONOMIC DEVELOPMENT & TOURISM	*Canadian Executive Service Organization (CESO)	Sole Proprietor, Com- panies, co-ops., non- profit organizations	<b>*counselling</b> from retired <b>expertsin</b> a variety of <b>business dev.</b> fields,
		*Tourism Hospitality Training	TIA, NEVA, Business	*funding for territorial wide needs assessment, training prog.dev.& regional, communityand industry pilot projects & delivery.
		*Tourism Planning and Program Development	TIA, NFVA, Regional & Tribal Councils, Commu- nities & Private Sector	#services include regional, area & community tourism planning; industry staff training; enforcement of touris regs., liaison with gov't & industry. Consultation & assistance delivered through the RegionalTourismOfficer.
		*Tourism & Parks Capital Planning	G.N.W. T.	*NFVA & communities can in Put to the Tourism and Parks capital regarding capital infrastructure for their area.
	ARCTIC COLLEGE	*Levels 1 & 2 Guide Training	Individuals, Outfitters	<pre>*application to Reg. Tourism 0 fficer; location and scheduling of program decided by Tourism Training &amp; Man- power Needs Board.</pre>
	INDIAN & INUIT AFFAIRS	*Inuit & Indian Community Human Resource Strategy		*funds used towards development of human resource & job opportunity inventories & strategies; support to local employment projects; community economic enterprise providing equity financing to business which yield lower than normal rates of return on investment; business training & support services to existing & potential native business people; youth entrepreneurship resources to cover costs to develop & deliver projects for youth aged 17 to 30.

		PROGRAM	ELIGIBILITY	COMMENTS
	F. B.D. B.	*CASE Counsel ] ing	Entrepreneurs	*provision of business <b>support from</b> a pool of counselors assigned to specific <b>business</b> to <b>discuss</b> plans and provide an <b>assessment</b> with recommendations.
Sources: Programs and	Services Manual.1997	Policy & Planning Division. De	• <b>0</b> †.	

Programs and Services Manual, 1997, Policy & Planning Division, Dept. of Economic Development & Tourism

Grants and Loans, June 1996, Northwest Territories Culture and Communication Booklet: "The Native Economic Development Program: Proposal Development Guide", 1984, DRIE-14-03B

Assistance to Business in Canada - ABC Federal /Provincial, FBDB, 1987

# APPENDIX G:

# NORTHERN FRONTIER ZONE TOURISM DEVELOPMENT OPPORTUNITIES AND PROGRAMS: AN ASSESSMENT

----- Lutra -----

# **ATTRACTIONS TOURS AND EVENTS**

# "Share The Frontier Spirit" Sightseeing and Interpretive Tour Packages

# Description

The opportunity is designed to draw together existing and proposed Zone tour product components into marketable 4, 7 and 10 day tour packages. Tour packages would focus on existing and proposed Zone cultural features. Tour packages could be marketed as "escorted, all-inclusive tours", "motor coach tours", or "group inclusive tour". Group tour capacity would be subject to availability of suitable accommodation in smaller communities such as Rae Edzo, Lac La Martre or Snowdrift.

The goal of the tour product should be market recognition of the Northern Frontier Zone as a culturally unique, international destination. The development of the package should be sensitive to community tourism aspirations and service capacities of smaller communities.

A major focus of Zone tour packages should be sightseeing and **experienc**ing/observing the traditional lands of the **Dogrib** and Chipewyan people, traditional lifestyles of the Dene and, modern community lifestyles. Transportation, resource harvesting and, the people, language and customs of the Northern Frontier would be suitable themes for the tour packages.

For the ease and convenience of visitor markets, it is suggested that the packages originate from southern Canadian cities (ie. Edmonton/Calgary, Winnipeg, Ottawa/Toronto and Vancouver). Tour departures should be arranged for both the summer tourism season and spring shoulder season. Packages should include:

- transportation to the City of Yellowknife
- transfers to all hotels
- accommodation in Yellowknife and Zone community hotels
- breakfast in Yellowknife Hotels
- "dine around" passes (lunch and dinner) for Yellowknife restaurants
- air or ground transfers to Zone communities (ie. Lac La Martre, Rae Edzo, Snowdrift)

Lutra –

- hosted reception and orientation tour of each community by a community ground operator/community tour operator
- •meals and accommodation in community hotels
- an itinerary of activities and events in Yellowknife and Zone communities
- outfitted and guided on-the-land/water tours of historical and natural sites, seasonal/cultural camps on Lac La Martre, Yellowknife Bay, Christie Bay and/or North Arm of Great Slave Lake/Frank Channel
- •camping or picnicking at the Gap, Wool Bay, La Martre Falls or islands on Lac La Martre
- Dene drumming, hand games, hide tanning and drying fish demonstrations
- •arts and crafts exhibits/displays and the opportunity to purchase local arts and crafts.

### Market

There is a developing market in the Northwest Territories and particularly in the road accessible Western Arctic for cultural experience and sightseeing tour products. Tour packages and promotional materials should be designed to access widest possible market distribution. A" co-operative packaging and advertising approach with well-established tour brokers and operators should be pursued for maximum benefit.

Airlines, motorcoach tour operators, government (Travel Arctic, Environment Canada-Parks, and Tourism Canada), well-established travel consultants and the Northern Frontier Visitor's Association are excellent cooperative marketing partners for this type of product. Geographic targets should include U. S., domestic Canadian, European and Pacific Rim markets. Currently, Zone operators are marketing tour components for longer duration adventure travel/sightseeing products to Pacific Rim markets.

The better established U.S. and domestic markets are more readily accessed by Zone operators through product distribution networks and consumer show programs. With improved jet service to the Zone from eastern, central and western Canada and, virtually same day service from major centres in the U.S., there is an excellent opportunity for improved penetration to non-consumptive outdoor adventure travel markets.

Distinctive Northern Frontier adventure travel packages with varied and exciting activities, comfortable accommodation and a taste of our "Share the Frontier Spirit" hospitality will be prerequisites to market share growth. The proposed es-

-----Lutra -----

tablishment of the East Arm of Great Slave Lake National Park can enhance market potential and should "stretch" the advertising budget for this product.

Delivering a high quality product to mature markets will require a network of ground operators/contacts in participating Zone communities, suitable accommodation and food service, reliable **transportation**, reliable tour components and, receptive/tour operator(s) to organize an **itinerary** and negotiate price.

Competition in this marketplace is well established throughout the world. Small group exploratory holidays/treks and unique cultural tours are offered on practically every continent. If there is somewhere unique to see and experience, there is probably a tour package or an agent attempting to create one. Competitive products in the Northwest Territories are few.

# **Capital and Operating Cost Guidelines, Profitability and Funding**

It is assumed that all tour components and **services** should be available or planned for within the five (5) year timeframe of the Northern Frontier Zone Tourism Development Strategy. Working capital expenditures will primarily be devoted to product, human resource and market developments. Planning and evaluation should be ongoing functions of product development to accommodate changing market conditions.

The opportunity should maximum economic benefits for Zone 'partners'. To achieve this end, the product should not be limited to one tour but rather varied for greater market potential. A five (5) year phased approach, building a portfolio of high quality marketable tours is recommended.

Working capital assistance should be available at the pre-operational phase to plan and implement product, market and human resource development.

Product, market and human resource development planning steps should include but not limited to:

# 1. Product Development

- Market driven tour package concept
- Market penetration selling price range
- . Identification of receptive operator/tour operator
- . Evaluation of Zone resources and interpretation suitable to target markets
- . Inventory of service, transportation and tour partners

-Lutra —

- Contact with potential tour partners regarding rate structures
- Refining of tour components and initial itinerary scheduling
- . Follow-up contact/seminar with tour partners
- . Confirmation of package dates, services performed and rate structures/co  $\ensuremath{\mathsf{m}}$  remission rates
- Agreements
- Product testing/familiarization tour with travel wholesalers, tour operators, brokers and travel consultants, and evaluation
- Product adjustment as required
- Financial System controlling budget, payable and receivables
- Operations and monitoring/client questionnaire.

# 2. Market Development

- An evaluation of target markets and development of a marketing strategy
- . Development of marketing aids: a full range of marketing aids such as trade/consumer show portable display, trade fact sheet and consumer brochure with rate card and itinerary, product video or sound-on-slide presentation, and high quality photo display
- Market distribution network: direct mail
- Media familiarization tour
- Co-operative advertising **strategy** with airlines, **motorcoach** tour operators, Travel Arctic, Environment Canada Parks, Tourism Canada
- Media advertising strategy
- Trade and consumer show program
- . Direct marketing to special interest groups, clubs and associations
- Product resource kits to N.W.T. visitor centres and for follow-up with prospective clients
- Booking system.

# 3. Human Resource Development

- . Product packaging and market awareness seminars with partners
- Hospitality Training as required
- Operator/trade seminars

-Lutra—

• Specific skill upgrading as required.

Worki ng capital financi ng for product and market development should be shared by industry partners and government funding programs. EDA, Travel Arctic, TIANWT, and the Northern Frontier Visitors Association have program resources available for the development of tour packages.

# **Operating Cost Guidelines and Profit**

It is assumed that a "signature" Zone tour package **will** follow industry commission standards for booking. That is, a net rate, net-net rate and net-net-net rate system will describe commissions paid on retail price to travel agents, on retail price for resale purposes via tour wholesalers/operators and travel packagers, and the lowest possible price available. Commission margins range from 10% -30%.

Profits should be expected by tour partners from increased occupancy levels and greater utilization of service or tour.

# Agency Responsible for Planning and Implementation

A cooperative approach will be necessary to deliver a high quality Zone package tour, "stretch" marketing budgets and, penetrate the competitive market. Industry partners will be required to share expertise and resources to reduce the initial working capital financial burden required to stage the opportunity.

There are a number of roles in the planning and implementation of the opportunity:

A tour company/receptive operator should have excellent marketplace contacts; good community and liaison skills; an industry "track" record; the ability to access enough working capital to coordinate the product and market development; and maintain financial control of the opportunity.

## The Northern Frontier Visitor's Association and the proposed Northern

**Frontier Visitor Centre staff** can play a major role in: hosting and arranging operator seminars and training sessions; providing a valuable liaison function among tour partners, member communities and the designated tour company; arranging co-operative print advertising assistance; contacts, arrangements and financial assistance for trade and media familiarization tours; and hosting trade receptions via Tourism Association affiliates throughout Canada.

L	utra	
---	------	--

The Tourism Industry Association of the Northwest Territories can provide training seminars and assistance specific to marketing and product development; consumer/trade show assistance via the Consumer Show Program; co-operative media advertising; and 1-800 Hotline inquiries.

**Travel Arctic** has market and product resource programs; cooperates with the TIA in a cooperative advertising program in marketing the **NWT** and can **recommend reputable trade contacts; inquiry** system for direct marketing; and product **develop resources.** 

**Tourism Canada/Canadian Consulate** can identify and arrange receptions with reputable trade representatives in major U. S., Pacific **Rim and European cities.** 

**Environment Canada-Parks** can provide cooperative marketing **opportunities** at such time as the East Arm of Great Slave Lake National Park is established.

EDA can provide marketing and product development funding.

# Human Resources

The tour package will require a skilled coordinator who has: community liaison and product development skills; trade contacts; booking and promotion skills; hospitality industry experience; the ability to access enough working capital to co-ordinate the product and market development; and above all, good management and business administration skills. The tour coordinator should capable of identifying skill shortages/weaknesses and notifying tour partners of such. Tour **partners** should be encouraged to enroll themselves and/or their staff in recognized training programs such as Guide training, hospitality, product packaging and selected marketing seminars.

Tourism awareness sessions should be encouraged at the community level to address impacts to smaller communities from increased tourism activity.

# Local Benefits and Advantages/Disadvantages

A co-operative approach to tour delivery should have positive effects on the delivery of a high quality product and the subsequent recognition of the Zone as a unique northern travel destination. As tour product(s) grow, the spin-off effect should be improved services in the smaller communities, increased **labour** income and employment and, broader support for local tourism businesses.

——Lutra ——

# **Special Attractions and Events - Northern Frontier's Signature**

# A) East Arm of Great Slave Lake National Park

~

In a Northern Frontier Zone plan focusing on product development **due recognition should** be given to the proposed East Arm of Great Slave Lake National Park.

The proposed National Park will be established within the context of a **Dene/Metis** final land settlement and as a result of lands selected by Snowdrift. A final settlement is expected within two years. It is therefore possible that Environment Canada-Parks may establish and begin to develop this wilderness park within the life of this planning document. However the timeframe and development scenario envisioned by Environment Canada-Parks is **uncertain**. While the proposed wilderness park is a prime Northern Frontier summer and winter tour destination for outdoor/adventure and sightseeing markets, it is not known whether the proposed Park will attract visitor markets within the next decade. The Park will clearly give broader Zone market exposure and provide an excellent naturalist feature to our inventory of resources.

The future of this Northern Frontier Zone attraction rests firmly with the Snowdrift people and their successful negotiations with Environment Canada. To date an economic study and a consultation process with Snowdrift have been undertaken. The community of Snowdrift has also requested a study to identify and evaluate economic opportunities associated with the proposed Park.

Recognizing the tourism potential of a proposed National Park in the East Arm of Great Slave Lake and, the uncertainty surrounding its development, the Northern Frontier Zone should work to more clearly identify the tourism **opportunities**, benefits and constraints associated with the park establishment. Specific initiatives which may be undertaken are:

# Pre Park decision

- Support Snowdrift in its tourism goals and objectives through the provision of human resource development training programs and, tourism awareness programs
- Secure funding and human resource assistance for a pilot tourism program to launch Snowdrift into the industry
- Stage at least one (1) Northern Frontier Board of Directors meeting in Snowdrift prior to the **Dene/Metis** Final Agreement

-Lutra—

- Encourage Snowdrift's continued representation on the Northern Frontier Visitors' Association Board of **Directors**
- Support hospitality business development workshops and seminars in the community with resource persons from the Department of Economic Development and **Tourism**, Northern Frontier and industry operators
- Ensure industry co-operation and liaison with Environment Canada Parks stressing the benefits of a Parks administrative base in the Northern Frontier Zone.

# Park Planning Phase

- Northern Frontier Zone familiarization of features and benefits of a National Park - NFVA and Environment Canada Parks
- Identification and familiarization of hospitality and business opportunities surrounding the park
- Preparation of human resources and Zone operators to serve park visitors
- Co-operative marketing strategy between the Northern Frontier and Environment Canada Parks vis-a-vis the East Arm of Great Slave National Park Lobby for a relationship between the Northern Frontier Zone Visitor Centre and Park Information Centre.

# B) "Share the Frontier Spirit Midnight Sun Festival"- Travel Generator/Event

# Description

A Zone wide celebration can be built around the broad base of resources, attractions, events and tour products and can focus on a cultural and natural perspective. Other tourism destinations successfully market their festivals, stampedes, and Mardi Gras carnivals with the same or fewer resources than exist in the Northern Frontier Zone.

Although described as a travel generator primarily for Yellowknife, spin-off economic benefits of festivals to the Zone can be high. This opportunity has potential to heighten market recognition of the Zone, its people, resources, activities and events. The event must be linked to the imagery and theme of the Zone; offer a lure to the market distribution network; and above all, welcome and convince the pleasure **traveller** that travel in the **N.W.T.** and particularly the Zone is more appealing than visiting another competitive travel destination.

——Lutra ——

In essence the opportunity develops public relations and awareness of a festive mood throughout the Zone; improves co-ordination of themed products, activities and events; and enables target marketing.

The midnight sun festival should be staged over a one month period to enhance/support existing events such as Canada Day Celebrations; Folk-on-the Rocks; **Zone** community summer festivals; scheduled appearances by northern authors; northern talent festivals (ie. CBC North and The Metis Association annually sponsor talent festivals); Dene Summer Games; northern country food festivals in **Zone** hotels and restaurant featuring; a **northern film** festival featuring a range of northern and southern productions; community arts and crafts fairs with **artisan** demonstrations and sales; and a fishing derby sponsored by a brand named fishing equipment supplier.

Due to the high level of coordination and commitment required, the opportunity should be developed over time and involve an increasing number of local partners. The Northern Frontier Visitors' Association and the staff of the proposed Northern Frontier Visitor Centre can provide a support function to the co-ordination of the festival.

# **Marketing Considerations**

The travel generator provides an excellent opportunity to develop a stronger market profile for the Northern Frontier Zone. The City of Yellowknife has experienced growth in the servicing of Zone's hinterland adventure travel products. The general touring segment has, however, not received the same attention until recent years. A month long festival is particularly well suited to the "rubber tire", air and bus group tour and visiting friends and relatives markets. The festive atmosphere will also offer travel generation potential for conferences.

Alberta, British Columbia, Eastern Canada (Ontario) and the U.S. Eastern Seaboard (Boston area) target markets offer excellent market potential for air, "rubber tire" and group tour packages.

The travel generator will involve a high level of commitment to coordination and long term market planning. A marketing campaign should be developed with specific goals, objectives and marketing programs. The following components might be considered in the marketing program:

# Marketing Aids:

• Travel Writers - Articles placed in **inflight**, motoring and selected travel magazines

Lutra-

- **Co-op** Advertising Print advertising with travel partners such as the Northern Frontier, Travel Arctic, charter and scheduled air carriers, Travel Al**berta**, British Columbia Tourism
- Market access through retailer/wholesaler product distribution networks for air and land packages
- Print Advertising heal and Territorial newspapers
- Product packaging arranged via local receptive and tourism operators Full **Colour** Brochure displaying features and benefits of the month long festival.

# Capital and Operating Cost Guidelines, Profitability and Funding

The major cost of staging the festival will be a program and staff budget for planning and coordinating the festival. It is assumed that the festival will depend on the co-operation of Zone tourism, service and transportation sectors/merchants for its success. Volunteer staff support may be supplied by volunteer agencies (sport & recreation clubs, community service and senior citizen agencies) where an incentive is offered.

An operating budget **would** be used primarily for co-ordination and marketing. **A** Zone-wide public relations campaign, operational and market planning are first year requirements. **The** marketing budget maybe "stretched" through co-operation with industry partners such as air carriers, provincial and territorial government tourism departments, larger group tours and, the Northern Frontier Zone Association. An operating budget can be supplemented via EDA marketing assistance and merchant contributions.

A long term developmental approach should be pursued with annual achievable and measurable goals. Festival benefits will be in overall visitor growth and expenditures in Zone communities.

Staffing costs and budgets have been identified in the Northern Frontier Visitor Centre feasibility study. A budget of 2.5 person years and benefits **totalling** \$66,000. with promotional program of \$15,000. have been set aside to undertake Visitor **Centre** activities, part of which should be dedicated to the development of this opportunity.

# Agency Responsible

Co-ordination of activities should be undertaken by a management board or committee of the Northern Frontier Visitors' Association. The committee/board

Lutra-

should have membership from tourism, transportation and service sectors as well as Zone merchants.

### Human Resources

~

The co-ordinating committee/board should have support staff both paid and volunteer. The Co-ordinator of the proposed Northern Frontier Visitor's Centre with the part-time assistance from NFVA staff, could be seconded to undertake developmental aspects of the opportunity. Staffing duties would include public relations, liaison, marketing, and organization and co-ordination of a variety of volunteer agencies, retail, service and tourism merchants in the Zone business community.

Planned activities should be undertaken by local volunteer agencies interested in fund raising, the service and retail sectors and, the local tourism industry. Where necessary, the NFVA should provide tourism hospitality training sessions to participating businesses.

As the operating structure takes form in year 1, the **co-ordinating** board/committee would be required to meet regularly to review activities leading up to and during the festival month.

### Local Benefits and Advantages/Disadvantages

An intent of the festival is to improve economic benefits to the tourism, retail, service and **transportation** sectors of the Zone economy. Increasing and extending visitor trips and, improving the level of per trip expenditure is central to this intent. By creating a festival atmosphere in the Zone for a defined period, it is expected that these spin-offs will occur. Local residents may also feel more involved in the tourism industry thereby encouraging residents to contribute to the "people imagery" so necessary in our Northern Frontier theme.

At the concept stage it is difficult to forecast a quantifiable economic benefit from the festival. Improved tourism expenditures in the local economy will increase employment and **labour** income opportunities. Because the tourism industry is less affected by boom and bust cycles than other industries, the long term effect may be improvements to service, retail and tourism wage and benefit scales and, reductions to chronic staff turnover rates.

A disadvantage/constraint of the festival will be in the concentration of activities into a defined period and attendant stresses on Zone merchants. The festival must not detract from other season tourism planning.

# Northern Frontier Northern Lights Carnival/Canadian Dog Derby Championship Package Tour

The Northern Frontier Northern Lights Carnival/Canadian Dog Derby Championship iS a travel generator which is conceptually similar to the previously described summer festival.

An extended carnival event with a variety of staged activities, events and tour package options should be central to the concept. Packages should include air, accommodation and a range of tour activities. Activities might include: -dog musher training school in participating communities such as **Yellowknife**, Lac La Martre or Rae Edzo;

-special race for "musher trainees" during community carnivals;

-overnight trek to a traditional camp such as Sombe K'e;

-ice fishing derby with cash prizes donated by recreation equipment sponsors; -attendance and participation at community carnivals;

-tickets to scheduled events such as Crowning of Caribou Carnival Queen, drum dances, feasts, casino nights, northern talent show/festivals, sponsored theatre or art dinner shows;

-escorted community tours with ground/air transfers to communities;

-tickets to celebrity 'old timer' hockey game; and

-modified meal plan including food festivals at community hotels/restaurants (dine-around concept).

The **traveller** should be given ample opportunity to shop for northern merchandise, country foods, and arts and crafts. A reputable receptive operator/tour packager would be required to co-ordinate trip packages and liaise with a Northern Lights Carnival Committee.

Diversifying and escalating the nature and extent of community events, activities and attractions will enhance the Carnival spirit. Frontier dress and a Zone-wide proclamation marking the event would also heighten the Carnival mood and awareness.

# **Marketing Considerations**

Group tour, independent touring, adventure travel and visiting friends and relatives markets are targets for the Northern Lights Carnival.

During the initial stages of development, a two (2) week carnival period should be encouraged. As viability improves, the Northern Lights Carnival could be extended over a three week timeframe. The extended timeframe will allow tour

——Lutra —

operators a series of options for tour packaging. Planning by receptive operators would result in a number of primarily in-town packages and package options which could be marketed via group tour operators and air carriers.

Adventure travel operators, **learn/observe** outfitters or lodges offering cross country skiing day trips, winter camping, ice fishing and survival experiences in the hinterland and dog sledging could coordinate packages to include an **in**-town component thereby capturing the carnival event. Tournament organizers might co-ordinate a **bonspiel**, hockey or squash tournament to take advantage of the carnival event.

Zone merchants, service, tourism and **transportation** sectors, municipal administrations, Northern Frontier Visitors Association, the Government of the Northwest Territories/Travel Arctic and, air carriers would be likely carnival partners. Marketing techniques might include:

- package products with group tour, air carriers
- print advertising in selected magazines
- co-operative advertising and retailer distribution via air carriers/group tour operators
- •local pre-carnival promotion/awareness (radio, flyers, travel nights at the proposed Visitor Centre) directed at Zone residents detailing package options, activities and events
- "fare" tours with travel writers and **articles** in inflight magazines and selected travel magazines.

The Northern Frontier Zone will be required to compete globally for a share of the winter shoulder season travel dollar. **That** is, in March the domestic market is usually looking for a "fun-in-the-sun" holiday. Price competitiveness with sun holiday packages may be difficult for the one-two week **traveller**, however 4 day long weekend/sprint vacations featuring unique experiences and amenities could bean approach to attract the group tour market.

# Capital and Operating Cost Guidelines, Profitability and Funding

Service clubs and volunteer committees currently organize community carnivals as regional events. To transform the carnival to a major domestic travel generator will require co-ordination and market planning. Access to paid support staff would improve success potential.

If the carnival/festival is staged as a national **cultural** event, assistance can be secured for 25% of project costs. It is assumed that the festival will depend on

Lutra-

the commitment and co-operation of Zone tourism operators, service and retail merchants, air carriers, Travel Arctic/Northern Frontier and municipal governments. The co-ordination of volunteer agencies such as sport and recreation clubs, community service and senior citizen agencies should also be pursued as a source of carnival programming/co-ordination support.

An operating budget **would be used primarily** for marketing and co-ordination. Initial operating requirements will be a public relations program directed at local merchants and selling the features and benefits of the carnival, followed by a marketing program directed at specific target segments. A budget may be "stretched" if industry partners such as air carriers, provincial and territorial government tourism-departments, larger group tour operators and the Northern Frontier Visitors' Association are carnival participants. EDA and merchant contributions can supplement marketing budgets.

A long term development plan should be pursued with annual, achievable and, measurable goals. Festival costs and benefits will be in overall visitor growth and expenditures in the Zone.

Staffing costs and budgets have been identified in the Northern Frontier Visitor Centre feasibility study. A budget of 2.5 person years and benefits totalling \$66,000. and promotional program of \$15,000. have been set aside to undertake Zone activities. A component of the Visitor Centre program should be dedicated to the development of the carnival opportunity.

# Agency Responsible

**The** Northern Frontier Visitors Association would be a logical group to promote the features and benefits of the Northern Lights Carnival as an attractive shoulder season tourism option. The Association would not replace existing Carnival Committees but rather provide support to them. NFVA duties could include tourism industry coordination and marketing.

# Human Resource

Support staff, paid and volunteer are required to stage the Northern Lights Carnival. The **Co-ordinator** of the proposed Visitor Centre could be seconded for liaison and developmental aspects of the program. 2-2.5 person years are available to the event through the-proposed Visitor Centre.

Staff should have good public relations, organizational, marketing skills and travel counseling skills. Training and resources may be available through the 'Northern Most Host' program and the **TIA-NWT**. Planned activities should be un-

----Lutra -

dertaken by local volunteer agencies; the service, retail and transportation sectors; and the local tourism industry. Where necessary, tourism hospitality training sessions should be staged to encourage businesses and staff to participate.

A Carnival Steering Committee should meet regularly to review activities leading up to and during the carnival period. The Committee should evaluate activities and the performance of the Carnival annually.

# Local Benefits and Advantages/Disadvantages

Given that winter carnivals are popular regional events increased commercial accommodation within the Zone may be a future requirement. The viability of adding rooms to accommodate peak tourism needs will require further investigation by hotel operators in participating Zone communities.

The image and market profile of the Northern Frontier Zone will improve as a year round travel destination. The long term spin-off should be improved employment opportunities and **labour** income in the local tourism, retail and service sectors. As a shoulder season event, the Northern Lights Carnival should provide the basis for future growth during that season.

# Time Frame

The Northern Frontier Northern Lights Carnival/Canadian Dog Derby Championship should be co-ordinated with the development of the Northern Frontier Visitor Centre in order to maximize use of resources and staff. Planning should begin in 1989 with a view to full implementation by 1993.

# Short Duration Package Tour Components

Zone tour components suitable for the conference, business and independent touring visitor markets are required to improve the Northern Frontier Zone as a business/pleasure and independent touring destination. The duration of these activities is 1/2 day tours. Marketable examples include but are not limited to:

# a) Fly-Out Sport Fishing Tour

# Description

Currently sport fishing and camping trips are offered by Zone outfitters/lodge operators and air charter companies. The longer duration product is primarily supplied to the adventure travel market as weekend or 5 day full **service** and housekeeping packages. The general touring "rubber tire", group tour and **bus**i-

Lutra –

**ness/conference** markets may take advantage of these packages **but look for a** shorter duration 1-2 day challenging and exciting adventure.

Although there are sport fishing/outdoor adventure lodges, sport fishing charter boat and canoe outfitters within the Zone, fishing adventures of 1 day in duration is limited by cost to the charter boat outfitters and boat rental merchants. The visiting angler may charter a float equipped aircraft, however due to licensing restrictions, most air charter companies could offer only a shore fishing experience.

An opportunity may exist for air charter companies and lodge operators/outfitters to package short duration fly-out angling experiences. The experience should have scheduled departures daily or every second day during the high tourism season July - August from suitable locations such as Frank Channel or **Yel-lowknife**. To maintain competitive rates, the location angling destination should be **closeby**, sheltered, have safe/reliable boats and motors, and be functional with or without guides. Target markets should include the "rubber tire", visiting friends and relatives, and independent touring markets. The product is well suited as a tour component for group tours/and the "sprint" market trend.

The product should be priced competitively within the range for Great Slave Lake and coastal deep sea fishing day packages in the U. S., British Columbia and Mexico. A day long (6-8 hours) fishing trip can exceed\$100 (U.S. funds) per person.

Licensing and viability are the major opportunity constraints. A joint venture between an air charter company and an existing/proposed licensed outfitter would satisfy **licensing requirements. At \$125** Cdn/\$100 U. S., viability will depend on high volume sales. Fixed costs **would initially be high.** 

A \$40,000 capital cost budget will include basic outfitting equipment such as boats and motors (4), shelter, accommodation & kitchen for attendant, and dock.

# B) Short Duration Self-Guided Community Highway #3 and Ingraham Trail Hikes Tour

Interpretive and orientation booklets should be produced for a series of 1 hour to 1 day long hikes/treks. Hiking themes might include: the North Arm of Great Slave Lake, the La **Martre** River, the East Arm of Great Slave Lake, the natural environment and proposed Botanical Gardens, community heritage (self-guided tours already exist), mining heritage (ie. rock hounding, a mine tour and a visit to the proposed mining museum), cross country skiing, and recreation/fitness run or hike about the community or on the **Ingraham** Trail. The Northern Frontier

——Lutra—

**Visitor Centre or suitable centre in** Rae Edzo could be the origin for some treks. **Opportunity** benefits include more activities leading to a fuller/higher quality experience and extended stay.

# C) You-Drive Community and Environs Tours

•

Similar to the above opportunity, self guided tours would be directed at the motoring/sightseeing visitor. Tours could integrate highway and community opportunities for natural interpretation, purchase of snacks (ie. country food - dry fish/meat, **bannock**, caribou burgers), arts and crafts including cultural displays and, boat rentals. An interpretive guide and orientation would be development requirements. Planning (refer to Highway #3: Corridor Study, EDA Collaborative Inc. 1987 and Ingraham Trail Master Plan, EDA Collaborative, 1985) has been initiated with Economic Development and Tourism, G. N.W.T. capital plan resources.

# INDUSTRY SUPPORT PROGRAMS

# RESEARCH

Tourism visitor surveys, market trend and baseline information for the Northern Frontier is inadequate and out-of-date. To monitor and evaluate the performance of tourism plans and specific business initiatives in the Northern Frontier Zone and, to make informed decisions to cope with industry changes, specific research programs must be undertaken in the Zone.

During the first year of implementation of this tourism plan, effort should be made to develop a comprehensive data base which can be updated regularly. Such a data base would facilitate trend analysis and enable adjustments to be made to product development and marketing directions. A research program in the Northern Frontier must be consistent with other travel zones.

Priority should be accorded to:

- . Northern Frontier Zone/North Slave Region Visitor Exit Survey to be conducted in 1989 and updated in 1993 (ie. at beginning and end of this five year plan);
- . Northern Frontier Zone Motoring Visitors by volumes and origin to be conducted in 1989 and monitored annually; (It should be noted that the Department of Public Works and Highways/Transport currently conduct annual counts. However, the data are not wholly representation of visitors to the

Lutra —

NWT. A conversion factor' should be developed to make data more useful to the Zone.)

- Northern Frontier Airline Passenger Traffic to Northern Frontier destination(s) or pass through to another NWT destination to be conducted in 1989 and monitored annually;
- Visitor Information Centre Users to be conducted in conjunction with the establishment of the proposed Zone Visitors' Centre and monitored annually thereafter.
- . Sale of Big Game Hunting Licences and Fishing Licences to be collected annually on a zone by zone basis. (A Zone-wide count of licences sold to nonresident visitors would be useful planning data.)
- **. Hotel Occupancy Studies:** Visitor use patterns within our Zone hotel industry can be monitored annually. The existing hotel occupancy data collection program should be refined and promoted within the hotel **industry**. Refinement of the data collection methods and outputs is also required.
- Park Use within Ingraham Trail and Highway #3 must be monitored. Consideration should be accorded to examining the Environment Canada-Parks model for monitoring park use as a vehicle for monitoring similar use of GNWT parks.
- Market Segmentation Studies: Within the Northern Frontier Zone the independent highway traveller and his product needs is probably our least known market segment. A study to examine this segment is required.
- Economic Baseline Study of Zone Sport Fishing and Outfitter Industries: In 1981 the NWT's sport fishing industry was examined in terms of its economic contribution to the NWT gross domestic product. The report was completed in manner to enable area specific data to be extracted. It is recommended that the study be updated and expanded to include big game sport hunting. Data should be compiled and made available on a zone specific basis. This study and report may be done co-operatively by the Department of Fisheries and Oceans, Department of Renewable Resources, Department of Economic Development and Tourism and, the TIA-NWT.

Tourism Industry Human Resource Inventory: For each of proposed development opportunity, a human resource allocation of trained guides, business managers, boat captains etc., has been suggested. Where it was assumed there were skill shortages, training programs have been recommended. An inventory of skilled and available human resources (ie. supply) within the Northern Frontier and, of the number of jobs and associated qualifications (ie. demand) within the tourism industry in the Zone is not available. As such, it is not possible to accurately determine deficiencies in the tourism industry's labour force or to plan

----Lutra -

ways in which any deficiencies may be met. At the same, there is the perception that there are shortages of skilled industry trained personnel.

The Northern Frontier is required to prepare a zone-wide human resource inventory identifying the supply and demand for human resources within the Zone's tourism industry. A sectoral training and educational needs assessment currently being undertaken by the Yellowknife Campus of Arctic College would bean appropriate model upon which to build. Inventory data should be updated regularly.

The **Northern** Frontier Visitors Association should initiate this inventory in cooperation with the Tourism Industry Association of the **NWT**, Department of Economic Development and Tourism, Department of Education, and Canada Employment and Immigration Commission **(CEIC)**.

The estimated cost of the Arctic College Yellowknife **sectoral** needs assessment is \$35,000. The cost of preparing a human resource **inventory** throughout the Zone is estimated at \$50,000. assuming that the model and inventory of Arctic College-Yellowknife Campus is built upon.

### **iNFORMATION/ORIENTATION/INTERPRETATION**

Each Northern Frontier community Tourism Development Plan stresses the need for interpretation or information programs focusing on products, events and resources. With the proposed development of a Northern Frontier Visitors' Centre and the expressed interest of the Prince of Wales Northern Heritage Centre in tourism information and interpretation, comes the **opportunity** to plan and implement a Zone wide information, orientation and interpretation system and support programs. (Background information is available in the <u>"Northern Frontier Visitor Centre Feasibility Study</u>", Lutra Associates, 1988 and each of Northern Frontier community Tourism Development Plan.)

To ensure an integrated, cost efficient approach to Zone wide information, orientation and interpretation programming, it will be necessary for the Northern Frontier Visitors Association to take a lead role in expressing the need and **co-ordinat**ing a response to it. In addressing Zone information, orientation and interpretive needs the following steps might be pursued:

- Establish a working/steering group with membership from the tourism industry and government
- Establish goals and objectives for an information/orientation interpretation system
- Identify and **confirm** interpretation/information/orientation needs

Lutra —

- . Identify and co-ordinate resources for planning, **design**, and implementation
- Monitor and evaluate results and make adjustments as required.

Program components of an information/orientation/interpretation system should include:

#### a) Interpretation/information

- Inventory of Zone historical, natural and wildlife resources suitable for tourism product development or as a developed attraction;
- Secondary source and field assessment of selected resources;
- Preparation of interpretive aids; and
- Interpretive program **delivery** seminars (ie. effective use of interpretive sites/materials and delivery/communication of interpretive message to tourism markets).

### b) Interpretation/Information/Orientation

**Travel Counselors:** With the proposed establishment of a Northern Frontier Visitor's Centre there will be a requirement for a visitor information program and for trained professional travel counselor staff. The Visitors **Centre** will require at least 1 year round professional travel **counsellor/coordinator**, and up to 5 seasonal counselors. Professionalism, product knowledge, a good appreciation of Northern Frontier heritage and cultural resources, and excellent communication skills will be essential qualifications for these staff.

An order of magnitude budget forecast for travel counselor wage and benefit package is \$66,000 annually.

### c) Northern Frontier Travel Communications Program

A travel zone communications plan dictates the "message mix" of information, orientation and product promotion efforts and is linked to a Zone wide information system. An effective message should heighten hospitality awareness within local communities.

The Northern Frontier Visitors Association should undertake to develop a revised and coordinated communications plan for the Zone. The communications message should target selected markets (visiting friends and relatives, **business/pleasure**, conference, rubber tire and independent touring) and, feature upto-date information/orientation about the range of activities, events and products in Northern Frontier Zone.



١

Available Zone resources for planning and implementing a communication plan include Yellowknife based: advertising agencies; exhibition display planners; landscape architects; print and audio/visual services; and tourism planners and consultants.

Examples of communications aids which might be employed are:

- Community Service Broadcasting on local radio and television networks of activities, events, services, road conditions, weather;
- •Locally and frequently published tabloid of activities, events and services; (Currentlya City of Yellowknifetourism supplement appears once in the Yellowknifer/News North during the high tourism season.)
- Public relations and orientation "refresher seminars" for Visitor Centre staff, tour escorts and other tourism industry staff serving and informing the public;
- Co-ordinated travel features in selected northern and southern magazines;
- . Protected and attractive community bulletin boards/orientation maps and information kiosks located in all Zone communities (hotels or other prominent **centres)** and major point of entry airports;
- Staged events to attract, inform -and orient pleasure, business and local markets (ie. travelogues, local mini-trade shows);
- Continuous use of local TV information channel with screens strategically located (ie. in proposed Visitors **Centre**);
- Programmable Electronic Message Boards/Computer Linkage among Visitor Centres in the Zone and across the Northwest Territories;
- Northern Frontier Information/Orientation Brochure/Booklet with a map of hiking trails, major facilities, shopping and services; map insert locating the Zone to other major North American centres; photos of our frontier people, heritage sites, modern air travel support facilities, the Northern Frontier Visitor Centre, winter dog mushing and cross country skiing, and sailing and power boating on Great Slave Lake;
- Portable Exhibition Display (ie. a photo display of features and benefits of visiting the Zone) showing active economic sectors, welcoming and friendly residents, air transportation network and services facilities; and
- Northern Frontier Video: A short, focused high quality/interest video for use at trade shows/conventions featuring benefits and services of the Zone.
- •

### HUMAN RESOURCE DEVELOPMENT

Each community Tourism Development Plan identifies training needs ranging from organizational/co-ordination training for Tourism Boards to hospitality training for Zone residents to specific industry skill (ie. guide training) development. The extent of training required in each community and throughout the Zone is however unknown.

There is a need to build upon Zone human resource inventory data (see above) to determine the extent of human resource training required in Northern Frontier. Secondly, there is a need to develop a cost effective strategy for meeting Zone wide training needs. A Zone training strategy should include:

#### a) Industry Awareness Program/Northern Most Host Program

Education and public relations programs stressing the importance of the tourism i ndustry in the Northern Frontier should target not only the tourism, service and transportation sectors but also the retail sector, local citizens and schools. NFVA and local tourism structures can collaborate to ensure a well focused industry awareness campaign. NFVA might assume responsibility for initiating this program. Training resources and trainers are available in the Zone to conduct awareness sessions.

#### b) Interpretive Guide/Counsellor Training

Tour escorts and travel counselors must be good communicators and professional ambassadors of the Zone. These skills are required in all **Zone com**munities.

The Level 1 guide training program offered through Arctic College provides general training for tour escorts/guides and travel counselors. The Prince of Wales Heritage **Centre** maybe approached to provide shorter duration training for interpretive guides.

#### c) Guide Training

There is an apparent **shortage** of well trained sport fishing and hunting guides in the Northern Frontier Zone. Because of the short guiding season and wage competitiveness of other industry sectors (ie. mining, government), it has been difficult to maintain a reliable local **labour** pool. Wage benefits for sport hunting and fishing are low. Further and unlike other jurisdictions, a guiding license has little value in the N.W.T. This is in large part as a result of the lack of professional

-----Lutra -----

designation that come with lengthy and quality service in the outfitting industry. The number of guide training programs held in the western N.W.T. is less in the eastern N.W.T. Those which have been staged in the western N.W.T. have had a low attendance and high drop-out rate. The impetus to have a well trained guide labour pool should come from local outfitters, lodge operators and Hunters and Trappers Associations. The NFVA and community tourism organizations have a responsibility to promote the professional. Awareness, training, apprenticeship, and professional designation would also improve the value of guiding as a career within the Zone.

#### d) Short Duration Hospitality Management Clinics/Tourism Seminars

Zone tourism operators may take advantage of a variety of hospitality seminars and management training programs which are offered on a regular basis within the Zone. Programs are delivered by a variety of agencies including the Tourism Industry Association of the N. W.T., Federal Business Development Bank, Arctic College, the Native Women's Association, and the Dept. of Economic Development and Tourism. Each agency has course registration calendars, while the Tourism Industry Newsletter NWT Tourism Today, highlights many industry specific training sessions. Zone operators can be included on agency mailing lists upon request. Courses costs are minimal and provide good value for dollar invested.

Currently, the Dept. of Education is working on a human resource plan for the tourism industry **in the N.W.T. The** NFVA might consult with the Department regarding a framework for a training strategy. The cost of developing a Zone tourism industry training strategy could range from \$15-\$25,W.

Lutra -

# INFRASTRUCTURE

### **Comprehensive Trail System and Park Development Plan**

The Zone has had planning studies completed recently **for trail and park** development on the **Ingraham** Trail and Highway #3. Some recommendations are currently being implemented by the Dept. of Economic Development and Tourism.

The formulation of Zone capital priorities are based on a Dept. of Economic Development & Tourism and Zone Association consultation process which involves municipal councils and **MLA's.** The Northern Frontier Visitors' Association by annual resolution, identifies its capital planning priorities to the Department of Economic Development and Tourism for the immediate fiscal year and subsequent 4 years. A copy of the resolution should then be circulated to all interest groups including those involved in its development. Trail and park development priorities will then appear in the context of other Zone and community specific tourism and infrastructure capital priorities. Refer <u>Ingraham Trail Master Plan</u>, EDA Collaborative Inc., 1985 and <u>Highway #3: Corridor Study</u>, EDA Collaborative Inc., 1987 for long range capital planning considerations and budget.

### Northern Frontier Visitor's Centre

The Northern Frontier Visitor's **Centre** is seen as a catalyst, generating tourism and merchant product sales to Northern Frontier pleasure and business visitors. Feasibility planning for the Visitor's **Centre** was undertaken in the last half of 1988 (Northern Frontier Regional Visitor **Centre** Feasibility Study, Lutra Associates Ltd.). The report recommends a \$1.56 million "stand alone" structure and integrated interpretive display/exhibition located adjacent to the Prince of Wales Northern Heritage Centre in **Yellowknife**. The proponents of the facility are the Yellowknife Chamber of Commerce's Tourism Committee and the Northern Frontier Visitors Association.

The impetus to proceed beyond the feasibility stage must come from NFVA's Board of Directors and involve an active lobby with municipal and territorial politicians in the Zone. Further, there is a requirement to contract or second a resource person to conduct the necessary support tasks to ensure the project is carried through to the operational phase and, to ensure continuity to display/exhibits and communications programming.

Lutra

- Reasonable lake access for the independent boater and tour operators from communities such as Rae, **Yellowknife**, Dettah, and Rainbow Valley;
- Adequate safety shelters (ie. at designated locations on the lake); and
- Outfitter licensing regimes.

The Northern Frontier Visitors Association might take a lead role in co-ordinating interests among Great Slave Lake tourism user groups and communities. In this regard, the following steps might be taken:

- Establish linkage with local yachting and sailing associations and liaise with member communities;
- Inventory Zone proposals to develop access to the Lake (ie. Yellowknife Marina Proposal, Yellowknife B Band Proposal for Rainbow Valley Marina, and Frank Channel development proposals);
- Inventory sites on Great Slave Lake suitable for safety shelters;
- Priorize support for capital dollars for marine access and safety/shelter facilities;
- Prepare a resolution of NFVA Board of Directors to include improvements in capital planning priorities; and
- Develop a marketing strategy to improve the Zone's market penetration as an adventure travel/boating destination.

# INDUSTRY ORGANIZATION

### **Outfitting Policy**

Currently, the **G. N.W.T. Department of Renewable Resources is preparing a** policy on guiding and outfitting in the **N.W.T.** This policy will guide the use of wildlife resources by the tourism industry.

The **opportunity** exists for the Northern Frontier Zone to input into the future direction of guiding and outfitting in the **N.W.T**. The NFVA will however be required to co-ordinate interest group and community input and make representation to the Department of Renewable Resources. Timing is of the essence as the policy is currently being drafted.

#### Licensing

The GNWT Department of Economic Development is currently working to revise Territorial licensing structures and legislation. The Northern Frontier Visitors As-

**sociation** can" play an important role in **co-ordinating** member/interest group participation and input into the license review.

### Annual Operational Planning for Northern Frontier

The work of the Northern Frontier Visitor's Association should be guided by an annual operational plan. The annual operational plan should be developed by NFVA Board members immediately following the AGM.

An operational planning exercise identifies annual goals, objectives ongoing program functions and single/one-time projects. A framework for annual operation planning for **NFVA** is:

#### Set annual goals and objectives

~

**Establish Zone Marketing Plan (ie.** mi x for the year) -liaise with zone membership

-co-op advertising program

-consumer show reception schedule

-familiarization tours, travel writers, trade delegations

-research program -information/interpretation program

-budgets and funding proposals

#### Establish Product/Public Infrastructure Plan

-liaise with zone membership/communities.

-identify priorities

-capital plan submission

-identification and allocation of resources to Zone products

#### **Establish Public Relations Plan**

-Design and implement awareness campaigns

-Schedule calendar of meetings

-Schedule calendar of Board and AG meetings

-Identify Lobby efforts

-Newsletter

#### Establish Human Resources Development Plan

-Update inventory information

-Set up annual training calendar

-Liaise with communities/members

-Negotiate for training seats

-Prepare funding proposals

----Lutra -----

# Establish Zone Financing Pian -Identify Fund Raising Priorities

-Membership Drive

-Contribution Agreements

-Annual Financial Statements

### **Special Projects**

-Identify One Time Projects (ie. licensing review, guiding and outfitting policy, Mackenzie Bicentennial, human resource inventory)

> — Lutra — _

#### APEPENDIX "B"

#### TERMS OF REFERENCE

#### NORTHERN FRONTIER ZONE TOURISH

#### DEVELOPMENT STRATEGY

#### 1.0 INTRODUCTION

The attached information constitutes the terms of reference for the preparation of an estimate. and specifications for the required planning/development study. By November 13, 1987 at 4:30 p.m., three copies of the written proposal are to be delivered to the Manager of the Northern Frontier Visitors Association and three copies to Alan Vaughn, ADM, Tourism and Parks, Yellowknife. 

h e proposal must detail: . -Т

5. . . . . . . . . . . . . .

area, and a project schedule which outlines: time frames; a time sequence of events; and study stages; ...

[°]concise outline of the work to be carried out including apublic 

[°]**a** fixed upset cost of all anticipated disbursements, **sub-totalled** for each of the study stages;

- [°]a fixed upset cost for all professional fees, sub-totalled for each of the study stages;
- a fixed upset total cost (fees and expenses), sub-totalled for each of the study stages; and,
- a fixed cost upset for the public consultation process.

#### STUDY O REANIZATION 2.0

The Northern Frontier Visitors Association Beard Executive together with a designated representative of the implementing agency (Government of the Northwest Territories - Department of Economic Development and Tourism) will provide direction to the consultant. . . The Executive together with the implementing agency representative also have full responsibility for monitoring the work of the consultant, and approving the contractor's invoices and reports.

Minutes of the Executive meetings will be kept by the Northern Frontiers Visitors Association Manager and made available to the implementing agency representative and to interested members of the public on request.

. ../2

.' .-.:

APPENDIX "B"

)

. .

• • •

Invoices will be submitted to the Manager; reviewed by the manager for accuracy and completeness; and then forwarded to the President of the Northern Frontier Visitors Association and the implementing agency representative for approval for payment. Following approval, the Manager will pay the invoices.

All reports will be forwarded directly to the Manager. The Manager will provide the President and implementing agency representative with copies for review.

The Manager will provide the President and implementing agency "representative with written notes concerning the completeness and technical soundness of all reports. All reports must be approved by the president and implementing agency representative. As "such, payment for work completed, and written acceptance of the consultant's work, will be made by the Manager following his receipt of written direction by the President and implementing agency representative.

The Manager will administer all project funds. Only the Presidenttogether with the implementing agency representative, in writing can authorize the Manager to release project funds, for any purpose.

#### STUDY AREA DEFINITION 3.0

As is indicated on the attached map, the study area includes all the communities in the Northern Frontier Tourism Zone and all the nearby. lands that **areserviced/used** by those communities.

------

Al though the attached map shows specific boundaries for the area, contiguous areas traditionally used by study area residents should also be considered. These areas may be traditional hunting areas which could have potential for tourism. Therefore, the tourism industry of the. study area may benefit from the tourism resources of nearby areas.

Communities within the study area include Detah, Lac la Martre, Rae-Edzo, Rae Lakes, Snare Lakes, Snowdrift and Yellowknife.

#### 4.0 BACKGROUND

The study area is the most economically developed region in the N.W.T. However, broad disparities in levels of tourism development exist between the various communities and sectors. Yellowknife possesses highly developed tourism services and infrastructure relative to the rest of the N.W.T. The existing sportfishing sector, comprised mainly of fly-in lodges, is mature and well established. This contrasts sharply with tourism development in the outlying communities, which, generally, is in its infancy. Often the resident population has very . ../3

5. 2

limited awareness of the opportunities presented by tourism;  $\cdot$  nor do they have adequate training and financial resources to exploit the available opportunities.

The overalllowlevel of tourism development cannot be equated with a lack of potential in the region. On the contrary, there is Interest by tour operators, writers and promoters as wellas by visitors from Canada and abroad in the area. The Northern Frontier includes a diverse and often spectacular mix of natural and cultural resources. The region contains Great Bear and Great Slave Lakes, myriad smaller lakes and river systems, the Precambrian Shield, lands above and below the treeline plus a tremendous variety of flora and fauna. It is accessible by road, air, and water. The Dene communities are involved in traditional lifestyle activities and possess a rich cultural heritage.

Included in the study area are the communities of Yellowknife, Detah, Rae-Edzo, Lac la Martre, Rae Lakes, Snare Lake and Snowdrift. Yellowknife is the gateway and hub of the entire region. Rae-Edzo, the largest Dene community, -is positioned to benefit significantly from Mackenzie Highway corridor development. Lac la Martre has a history of tourism involvement and is currently operating a successful community based sport fishing lodge operation. Rae Lakes is situated in close proximity to some excellent sportfishing resources which the community is interested in exploiting. Snare Lake, the smallest and most remote community, has had very limited tourism involvement. Snowdrift, on the East Arm of Great Slave Lake, has a history of small scale tourism development and is well positioned geographically to take advantage of further development in both the consumptive and nonconsumptive sectors. While Detah currently has no direct community tourism involvement there is significant potential, mainly due to its proximity to Yell owknife. Snare Lake is the only community in the study area not served by either all weather road or scheduled airflight links.

As outlined there are numerous tourism development opportunities in the Northern Frontier Region. To date there has been a reliance on business/commercial travelers and few attractions or facilities have been developed to service the pleasure traveller. Knowledgeable industry persons are consistent in proclaiming that before development can take place, the various components which are crucial to successful development must be addressed. Resources must be evaluated in order that opportunities can be analyzed for their potential in the marketplace. When markets for the petential products have been assessed the appropriate facilities, services, attractions, manpower training, development and marketing programs can beput in place.

. ../4

### APPENDIX "B"

- 4 -

More specifically, an inventory and evaluation of specific opportunities and constraints relating to the development of the tourism operations within the study area is required. Particular attention should be paid to identifying feasible opportunities for local private sector involvement in tourism and in recommending a role for the local community councils, the Government of the Northwest Territories, the Northern Frontier Visitors Association, and the Federal Government (particularly Tourism Canada) in supporting the development and operation of healthy resident owned and managed tourism businesses.

**Planning at this stage** could alleviate many of the-potential negative impacts of the industry, provide a **blue** print for efficient development, **serve as** an educational **tool**, stimulate tourism related activity, and gain the participation of **community** residents.

· · ·

ECTIVE

### 5.0 **OBJECTIVE**

۰.

٠.

The project will provide a guide to desirable tourism development for the private and public sectors and provide useful '-background information for -investors, community residents and other interest groups. The primary short term objective will be to supply the necessary regional input -to 'the Government of the Northwest Territories Capital Planning process. The study will examine the area's tourism-leisure potential and detail a specific implementation strategy whereby that potential may be maximized. Within that strategy, the study will identify and priorize specific "tourism development investment opportunities for all relevant communities.

Both the results of the study and the study process are to be used to increase the 'awareness of community residents of the fundamental characteristics of the tourism industry, and the methods by which the development of the tourism industry can be realized. Consequently, special consideration should be given by the contractor as to the process or techniques for effectively involving residents and groups of the area in the study.

#### 6.0 **CONTRACT** PURPOSES

The contract should provide the private sector, local communities/bands and the Government of the Northwest Territories with an appropriate conceptual plan for directing the development of tourism in the Northern Frontier study area, and a plan to guide the implementation of the proposed development and marketing strategies.

. ../5

<u>.</u>

. ۰.

7.0

7.1

The following provides an 'indication of the contract's general purposes:

- increase the awareness of the area's residents of the tourism industry, and the opportunities for their involvement in the tourism industry;
- 0 assess community and highway corridor related tourism opportunities where they exist;
- Û describe the existing and potential markets;
- 0 describe a tourism development strategy for the "area", and for each of the communities;
- 0 detail a practical implementation plan for the "area strategy", and for each "community strategy"; -identify "intercommunity linkages" within the development . Û
- "strategies and implementation plans;
- 0 identify community and area tourism "themes" within the development strategies and implementation plans.

PROJECT REQUIREMENTS - PART I RESEARCH: DATA COLLECTION, AWARENESS, FIELD WORK, IDENTIFICATION AND • • • DESCRIPTION

More specifically; but without limiting the generality of the foregoing, the contractor is required to complete the tasks as listed below: _____ ". -." '.'. --

The contractor shall prepare and submit a detailed work program to the Manager for -review. The work program will include, but not necessarily be limited to: the identification of all component tasks and their inter-relationships; 'milestones" (i.e. points in the work program for interim review and approval of work completed to that time); and, all meetings with the Executive or communities that the contractor feels are required.

#### 7.2 Information/Data Collection

The contractor shal 1 identify, collect and review all reports, proposals and plans relevant to the study.

The contractor is solely responsible for the gathering, interpretation and analysis of all base information required to successfully complete the project requirements. It is also the responsibility of the contractor to prepare any required base plans, using the metric system.

-. · · ·

. ../6

- 6 -

. . . . . . . . . .

. .

1

۰.

The Government of the Northwest Territories will oan the foll owing documents to the contractor:

- 0 Community Based Tourism, SummaryReport,1983; Community Based Tourism, Full Report, 1983' A
- 0
- 0
- Wildlife Ordinance; Travel and Tourism Ordinance and its Regulations; Tourism Facilities/Development Contribution Program; o 0
- Management and Training Contribution Program;
- 0 Tourism Policy
- 0 Business Development Tourism Planning Project, Executive Summary Report, 1982; 0
- Baffin Regional Tourism Planning Project associated Reports listed in the Summary Report; and,
- 0 A strategic Marketing Plan for Tourism for the Government of the Northwest Territories, 1986; 0
- Snowdrift Economic Development Study, 1987; A
- Û
- 0
- Highway #3 Corridor Study, 1987; Rae Band Tourism Study; Economic Study of The Proposed East Arm of Great Slave Lake Park, 1987; National
- 0 Products from current planning projects as and when available.

#### 7.3 Study Framework - Policy/Funding

When preparing any of the plans, strategies or programs called for in tasks 7.4 and 7.15 inclusive, the contractor shall wrk within the framework of the Government of the Northwest Territories' recently adopted long range tourism development and marketing strategies, and the associated policies and programs. In addition, recommendations drafted by the contractor should be designed to reflect:

^o the need to enhance/protect traditional cultures/lifestyles;

- ^othe cultural and economic development aspirations of area residents;
- [°] the level of services and management/staff skills likely available (or attainable in the near future), in the area;
- the availability of government funds, and the ability of area operators to generate investment dollars;
- constraints posed by the natural environment (weather, sustainable yields, etc.), and the existing transportation system (costs, 0 accessibility, etc.); ^o the written goals and objectives of the Northern Frontier Visitors
- Association; and,
- known external influences on the travel industry such as societal trends, the rise in cost of energy, and national/international economies.

. . . .

When detailing new program initiatives, the contractor should fully consider opportunities for funding through existing federal government programs (Economic Development Agreement, General Development Agreement, Industrial and Regional Development Program, etc.). proposed initiatives which would likely qualify for federal support funding, should be so noted. دی اور میں اور میں جب میں اور موجود

· · · · · · · · ·

. . . .

. .

#### 7.4 Public Consultation Program

. .

.

)

The contractor shall design, and following its approval, implement an consultation program as an integral component of the planning process. The program is to be designed -to provide residents/groups with an understanding of: interested area

[°] the fundamentals characteristics of the tourism industry;

^o the interests, **nature**, and **likely** demands of tourists; ^o the potential costs and benefits (social, economic and environmental) associated with participation in the tourism

industry; and, **the** opportunities, **techniques, and** "pre-requisites (e.g. skill levels, 'available infrastructure) to successful participation in the tourism industry.

The contractor shall ensure that language interpretation services are' provided when necessary.

## Tourism Resources Inventory 7.5

The contractor shall develop based on available written information, field investigations and interviews of community residents, ongoing discussions with the appointed community contacts, and inventory of those natural features, natural systems, archaeological resources, legends/stories/"local" sites, historical sites, and current land uses/lifestyles located within the study area that are suitable for inclusion in visitor tours, in any of the four seasons.

#### 7.6 Constraints to Tourism

The contractor shall identify and describe the constraints to area tourism, through a consideration of such factors as:

- weather (e.g. ice, snow, winds, hours of sunshine);
- 0 visitor safety (e.g. bear-man conflicts, community search and rescue capabilities);
- ^ovisitor physical fitness requirements (e.g. "ruggedness' of the landscape, extremes of temperatures) and, need for visitor flexibility (e.g. limited range of visitor services, unpredictable weather);

.../8

#### APPENDIX "B"

- 8 -

e existing tourism infrastructure and services;
 ^e residents' lifestyle, attitudes (e.g. aspirations), familiarity with tourism (understanding/responding to tourist needs), and with tourism (understanding/responding to service).

skills (e.g. entrepreneurial, technical and management skills); potential land use conflicts (e.g. hunting and trapping, mineral and petroleum exploration activities); 0

expense and limited availability of scheduled air access; and,
 community ordinances (with respect to alcoholic consumption, etc.).

#### 7.7 Inventory of Existing Services/Facilities

The contractor shall inventory and critically assess the quality, numbers and 'appropriateness" of the existing private sector services (restaurants, outfitting services, hotels, gas stations, etc. ) and Government of the Northwest Territories services/facilities (camping and day use areas, highway pull-offs, lookouts, trails, historic sites, information centres, etc.) currently available in the study area. .

#### 7.8 Existing Visitation " an e star 🗛

. •

•

Based on" secondary information (e.g. consultation with the appointed Community Contacts, interviews of "knowledgeable" locals, visitor statistics, hotel occupancy records) the contractor shall describe existing highway and community gisitation in terms of:

٠.

visitor Interests and activities;

origin of visitors;

- visitor length of stay;
- visitor numbers;

average seasonal community/area hotel occupancy rates;
 average seasonal passenger loads for air carriers;

-

"vi si tor expendi ture patterns (types of expenditures, rather than magnitude); --

visitor age and party size;

o seasonal and weekly distribution of visitation; o main purpose of visit (a part of an organized tour?, commercial/ business travel?);

"role of industrial tours/attractions (e.g. NercoCon, Giant Mines); "use of community/locally based fishing, naturalist and big game

- hunting lodges/operations;
- 0 source of pre-trip information concerning the area (tour agency?, book?, etc.);
- visitor satisfaction with their trip to the area; and,
- 0 existing area vacation packages and theirs: itinerary; client demographics/profile; and cost.

· .......

#### - 9 -

### 7.9 Assessment of Tourism Opportunities

• •

: .

.. .

. .

. .

.

• • • • • • • • •

. ../10

Through a consideration of the identified suitable resources (task 7.5), existing services (task 7.7) and the constraints (task 7.6), the contractor shall provide a detailed assessment of community and area tourism related opportunities for each of the four seasons.

The contractor is to give consideration to the whole range of potential vacation offerings; adventure tours; naturalist lodges; "wilderness" survival/skill learning trips; cultural encounters; arts and crafts tours; sport fishing and hunting; "general interest" tours; nature and photographic safaris; community "events", etc.

•. • •

6 • 0 • PROJECT REQUIREMENTS - pART II PRODUCT: ANALYSIS, DEVELOPMENT AND MARKETING STRATEGIES. IMPLEMENTATION, ACTION PLANS, SITE DRAWINGS, FISCAL CONSIDERATIONS AND • SCHEDULES

More specifically, but without limiting the generality of the foregoing, the contractor is required to complete the tasks as listed below:

#### 8.1 Market Analysis

The market/situation analysis will be presented by the contractor in terms of:

- ^o for each 'product" the "market match", with the clientele clearly identified by such key traits as demographics/profile (origin, age, party size, interests, educational background, length of desired visit, expenditure patterns, main purpose of visit, etc.)., and propensityto utilize the identified product;

potential number of visitors, by "product"; likely seasonal distribution of visitations; and, . 

- -.... • • • • • • • • •
- 8.2 Visitor Requirements .

The contractor shall provide a description of the likely visitor requirements on a community basis, for such key traveller services as:

- ⁰ commercial accommodation;
- prepared and unprepared food; "
- " automobile services;
- information services;
- equipment rentals;
- handicraft and souvenir outlets;
- day use sites and road side pull-offs;

- public campgrounds; information/interpretation centres; and, bases for industrial tours and community/locally operated fishing, naturalist and biggame hunting lodges.

#### 8.3 Development Strategy

The contractor will develop a comprehensive overall tourism development strategy for the "area", and a specific development strategy for each of the communities, each to reflect the results of the above analysis and include but not be limited to the following:

.../11

0.3

.

-...

- a presentation of private sector/community development or upgrading opportunities for tourism services plant, attractions and events, ordered as to priority, scale and type for each community as well as a projection of capital and O&M costs;
- each relevant community (i.e. subject to their interest and availability of rescurces) to be presented with a minimum sample of four regional tour packages (three in the prime season and one in the should season) in which they could participate, when the identified upgrading, construction and expansion of services and infrastructure have been completed. The packages should be detailed in-terms of such factors as: cost (in terms of order of magnitude) to the consumer; marketplace appeal; target market(age, income, origin, educational background, etc.) and likely volume of clientele; trip itinerary; and, required ground operators, services and equipment. The communities' involvement in the packages will be defined as to organization, services and facilities required;
- the magnitude, variety, type and location for all proposed or improved public visitor services and activities (e.g. campsites, day use area, access points, road signage);
- feasible strategies/services that the private sector, zone association, and the Government of the Northwest Territories should adopt to increase visitation in the "shoulder" and "off" seasons;
- a consideration of the requirements for inter-community cooperation in the development of the tourism product with specific reference to the communities involved. Special consideration is to be given to packaging requirements outlining the linkages between the communities.
- the communities; a consideration of any important **influence** or areas contiguous or"" related to the **study** region in the development of the tourism . product;
- e within the development strategy special consideration will be given to mechanisms or programs designed to facilitate the involvement of community residents in all aspects of the tourism development. Assumed in the project is the underlying objective of creating conditions whereby the economic benefits accruing from and control of the tourism industry is channeled to local residents; and,
- " manpower training requirements.

#### 8.4 <u>Visitor Projections</u>

٠.

The contractor shall provide an indication of the types and numbers of visitors likely to utilize the proposed developments, services and facilities, and preliminary feasibility assessments for all proposed substantive new/expanded private sector initiatives.

. ../12

#### 8.5 Implementation Strategy

۰.

• • • •

The contractor shall prepare an implementation strategy which includes but is not necessarily limited to identification of:

- the role of the communities/bands, travelassociation, and private sector in planning, developing, operating and promoting the various proposed facilities and programs;
- a technique/formula which can be used by area businesses to establish competitive and appropriate pricing structures for their services/products;
- the role of the Government of the Northwest Territories and the Federal Government in supporting the development and operation of the tourism/travel industry in the study area;
- ⁰ steps to avoid potential conflicts between visitor activities and existing land uses, and between visitors and the lifestyles of residents; and,
- the relative priority of implementing the various component proposal: of the development strategies, both on a regional basis, and on a community basis. The contractor should attach a time frame and cost estimate to the suggested sequence of events.

It is noted that the cost estimate should be subdivided for each proposed program/project in terms of suggested private sector, community, Government of the Northwest Territories, and federal government capital costs. Additionally, any likely operations and maintenance costs for the communities, the federal government, or the Government of the Northwest Territories in each of the first five . years of "operation of the program should be identified on a program/project basis.

•...

### 8.6 <u>Cost/Benefit Analy</u>sis

In consideration of the need for the communities and the Government of the Korthwest Territories to identify all possible associated costs and benefits, including positive and negative social, cultural, economic and environmental impacts of tourism development, before development proceeds further, the contractor shall outline in terms of the proposed development strategy the following:

^oeconomic impact; including employment, by type, revenues generated and accruing to specific individuals or groups, spin-offs from the development of community infrastructure and services, foregone opportunities with reference to alternative uses of resources if/ where applicable, return on investment for identified tourism opportunities, seasonality of trade;

. ../13

APPENDIX "B" - 13 - _)

·••,•

### 9.0 DOCUMENTATION

3

. •

- 9.1 The contractor will prepare a minimum of three short interim progress reports suitable for general public distribution. 15 copies of each of the interim reports will be made available for use by interested area residents.
- 9.2 The contractor shall prepare, 100 copies of a concise black and white summary report, suitable for general public distribution. The summary report should include illustrations (e.g. plans, sketches and charts), and written text to document the nature of the development concepts, the implementation strategy and the social -economic, environmental impact analysis.
- 9.3 A technical "report should be prepared. It should include: map(s) indicating the variety, type and location for all development or upgrading opportunities, including packaged tours; a documentation of. the study process, community Consultations, assumptions made in . preparing the social -economic-environmental impact analysis, rationale . for the development and management concepts, the basis for the proposed implementation strategy, and any other Information required to complete the various project tasks.

Twenty-five copies of the technical- reports are to be produced by the contractor. The technical report does need **to** be translated.

- 9.4 The contractor is to encourage his staff to take photographs of tourist attractions/facilities while they are working in the field.
- 9.5 The contractor shall participate in the public presentation of the interim reports, and the final study conclusions.

#### 10.0 PROJECT STAFF

As one of the major criteria for the selection of the contractor will be assigned project staff and their roles in the study, only project . . staff in the role as specified in the contractor's proposal are to be utilized in completing the project requirements unless approved in writing by the Secretary of the Committee beforehand.

#### 11.0 INTERNAL AND EXTERNAL CONTACTS

11.1 The contractor shall notify the Manager prior to any anticipated contacts with government staff, the public or media.

.../14

11.2

It is "suggested that whenever possible the contractor carry out the required project work in the study area.

- 11.3 The contractor shall contact the Secretary of the Committee prior to each community visit.
- **12.0 OTHER CONDITIONS**
- 12.1 <u>Extra Services</u>

If the contractor wishes to receive remuneration for any additional work or expenses (i.e. work or expenses not covered by the terms of reference or the contractor's proposal), then the work and associated cost estimate must be approved in writing by the Manager before the work is undertaken.

12.2 Terms of Payment

Payment to the contractor on account of his fee shallbe made as foil ows:

consideration will not be given to providing the contractor with an advance at the outset of the project;

- ^o subject to the performance of the work, payment will be made for professional fees at the conclusion of the "study stages", upon
- receipt of invoices detailing the work which has been completed
- up to 80% of the agreed 'fixed upset cost estimate" for fees;
   subject to the performance of the work, disbursements (i.e. costs for transportation, rcom and board, printing and xerox, long distance phone calls) will be reimbursed by the client to the contractor at the conclusion of the study stages upon receipt of documented invoices, up to 80% of the agreed 'fixed upset cost estimate" for expenses;
- ^o the remaining 20% of the contract price will be paid when all the study requirements are completed to the entire satisfaction of the President and implementing agency representative: and.
- President and implementing agency representative; and, . "the contractor may with the prior written approval of the Manager, adjust the ratio of estimated fees and expenses as specified in his proposal, but the total amount for fees and expenses shall not exceed the total agreed "fixed upset cost".

. ../15

### 12.3 Te

• •

#### Tender Process/Contract Termination

The lowest or any proposal not necessarily accepted.". ".

• .

•••

. -

Should it become necessary to terminate the contract prior to its completion, the contractor shall be paid in full for all disbursements and for all itemized portions of the work accepted by the Executive and implementing agency representative. Sections not yet completed will be paid based directly upon the percentage of work completed therein.

#### 12.4 <u>Sub-Contracting</u>

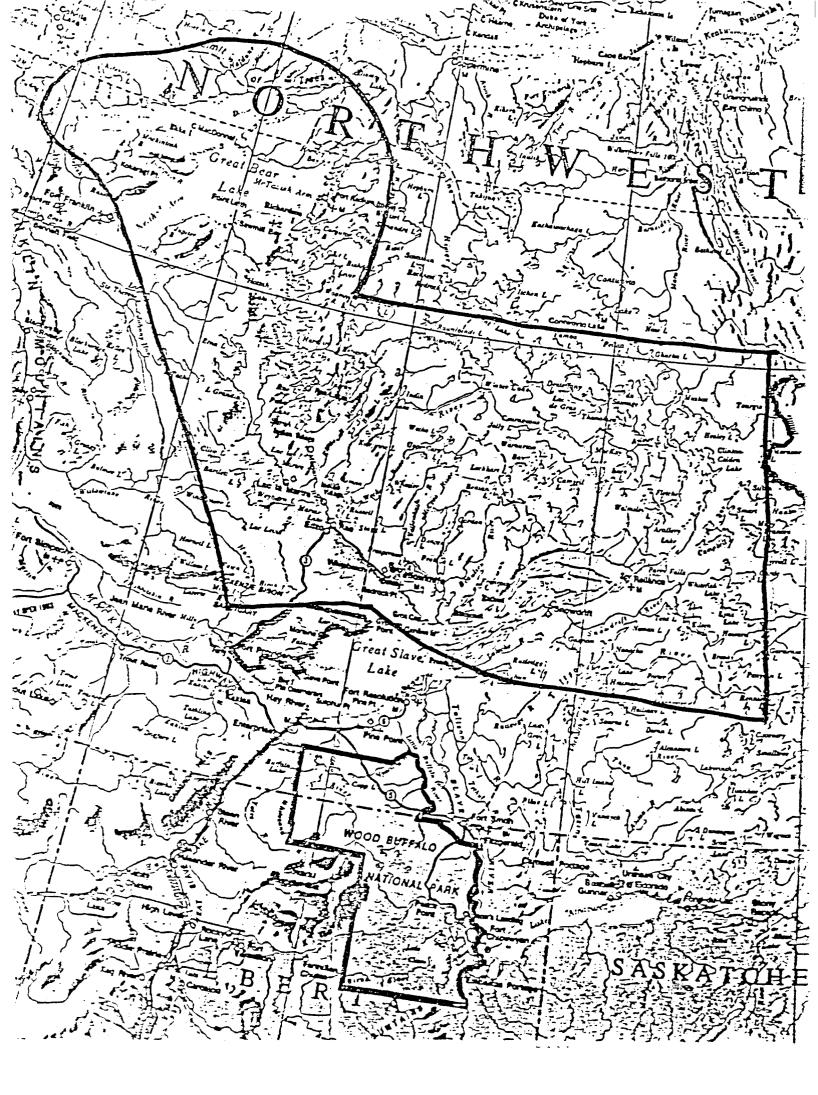
The contractor **shall** agree, unless otherwise agreed upon by the parties, that fees for the services of any other contractor obtained by subletting any part of this **agreement** shall be the responsibility of the contractor.

#### 12.5 Ownership of Reports/Photographs

All background reports purchased or reproduced by the contractor, and charged to the study,- are to be turned over to the Secretary at the conclusion of the study. Furthermore, the originals of all photographs taken by the contractor's staff for the study, are to be turned over to the Manager at the conclusion of the study.

•___

. .



#### DRAFT WORKPLAN: NORTHERN FRONTIER VISITORS'ASSOCIATION (NFVA) TOURISM DEVELOPMENT PLAN

	RESPONSIBILITY	COMPLETION	OUTPUT/PROCESS	COMMENTS			
PHASE 3: OPPORTUNITY AND CONSTRAINTS IDENTIFICATION: April 1 - May 6,1988							
1.Preliminary development opportunities and ' constraints	Bob Stephen Derek Murray	April 8/88	Recognize opportunities and constraints by product/package, season, community				
2.Preliminary evaluation criteria	Bob Stephen Derek Murray	Apr 8/99					
3.Community Review	Bob Stephen Lois Little Community staff	Apr 29/88	One to one small group, public meetings,open house formats are proposed. Subject to community " wishes	Community staff can expect to work 2.3 days during PhaseIII.			
4.Finalize Opportunities, Constraints and Priorization Criteria	Lois Little Bob Stephen	May 6/88					
PHASE 4 : STRATEGY FORMUL	PHASE 4: STRATEGY FORMULATION May 9 to May 31/88						
1. Establish Initial Opportunity Priorization	Bob Stephen Derek MUrray	May 16/88	Opportunity priorization by product,season, community in a)shortterm or year 1 and b)longtermsyears 2-5.				
2.Establish Initial Industry Targets	Derek Murray Bob Stephen	May 16 /88	Industry targest established by community, product,volume, economic impact				
3.Industry/Community Workshops	Derek Murray Stephen/Little Community staff	May .27/98	Identify/confirm: strategy goals and objectives,community/ regional priorities opportunities and implementation considerations.	Community staff can anticipate 1 day of work.			

*** - -

-

	RESPONSIBILITY	COMPLETION	OUTPUT/PROCESS	COMMENTS		
PHASE 4: STRATEGY FORMULATION May 9 to May 31/88 can't						
4. Reporting	D.Murray/B. Stephen/L.Little	May 31/88	Verbal presentation to NFVA Executive			
PHASE 5: REPORTING Jun	e 1 to July15/88					
1,Development of Technic Report - 7 communities and regional specific	al Lois Little Bob Stephen Derek Murray Sandy Auchterlonie Community Staff	June 30/98	Include: methodology, inventory, opportunities. constraints, programs, strategy, implementation. Communities will input renderings/drawings			
2.Development of Summary Reports	Derek Murray/ Lutra	June 30/88	of development opportunities.			
3.Participant Review (NFVABoard and other interest groups)	Lois Little Sandy Auchterlonie Bob Stephen	July 15/88	To reviewaltreports and discuss implementation.			

#### DRAFT WORKPLAN: NORTHERN FRONTIER VISITORS' ASSOCIATION (NEVA) TOURISM DEVELOPMENT PLAN

#### DRAFT WORKPLAN: NORTHERN FRONTIER VISITORS'ASSOCIATION(NEVA) TOURISM DEVELOPMENT PLAN

	RESPONSIBILITY	COMPLETION	OUTPUT/PROCESS	COMMENTS
PHASE II: PROFILES Februa	ry 22 to March 31,1988			
I.Resource SupplyProfiles Bob Stephen (fixed roof, tent camps, Sandy Auchterlonie camp/picnic grounds, focal and beverage services, inter/intra zone transportation. crafts and related services,outfitting/ guiding,package tour, attractions/events,other facilities. natural/historic/ archaelogicalfeatures/sites, current land uses and lifestyles).		March 11/88	Sources: -Rae Band Tourism Study -Snowdrift Economic Plan -Hwy. #3 Corridor Study -Proposed East Arm of Great Slave Lake National Park study -Fort Smith Region Economic Data Base Documented byseason and community and describing constraints (weather safety, accessibility, conflicts, available support resources, etc.)	·,
2.Demand/Market Profiles (visitor interest, activitie origin, length of stay, volume, seasonality, transportation/accommod&tion patterns, age, party size, distribution, purpose, activities, expenditures, etc.)	Derek Murray Bob Stephen	March 19/88	Source: -Visitor statistics -WAVA, Liard Hwy.,Arctic Coast,Keewatin and Baffin tourism developmentstudies Documented by community in terms of resident/non-resident travel trends and by product type.	
3. GNWT policy/funding framework	Bob Stephen	March 19/88	-G.N.W.T. Tourism policies -GNWT Marketing, Product and Program development strategies -Funding environment:SARDA,EDA, CEIC,GNWT	
4. Community Review	Sandy Auchterlonie Community Researchers	March 31/88	Community researchers will verify profiles with local residents. Approx. 3 days of work each.	
5. Submission of Revised Profiles/Inventories	Loie Little	March 31/88	Constitutes first report	

# DRAFT WORKPLAN: NORTHERN FRONTIER VISITORS-ASSOCIATION (NFVA) TOURISM DEVELOPMENT PLAN

-

	RESPONSIBILITY	COMPLETION	OUTPUT/PROCESS	COMMENTS
PHASE II: PROFILES Febru	ary 22 to March 31,1988			
I.Resource Supply Profiles (fixed roof, tent camps, camp/picnic grounds, food and beverage services, inter/intra zone transportation. crafts and related services,outfitting guiding, package tour, attractions/events, other facilities. natural/histori archaelogical features/sites land uses and lifestyles).	Sandy Auchterlonie 9/ .c/	March 11/88	Sources: -Rae Band Tourism Study -Snowdrift Economic Plan -Hwy.#3 Corridor Study -ProposedEast Arm of Great Slave Lake National Park study -Fort Smith Region Economic Data Base Documented byseason and community and describing constraints (weather safety, accessibility, conflicts available support resources, etc.)	·,
2.Demand/Market Profiles (visitor interest, activitie origin, length of stay, volume, seasonality, transportation/accommod&tion patterns, age, party size, distribution, purpose, activities, expenditures, etc.)	Derek Murray Bob Stephen	March 19/88	Source: -Visitor statistics -WAVA,Liard Hwg., Arctic Coast,Keewatin and Baffin tourism development studies Documented bycommunity in terms Of resident/non-resident travel trends and by product type.	
3. GNWT policy/funding framework	Bob Stephen	March 19/88	-G.N.W.T. Tourism policies -GNWT Marketing, Product and Program development strategies -Funding environment :SARDA,EDA, CEIC,GNWT	
4. Community Review	Sandy Auchterlonie Community Researchers	March 31/88	Community researchers will verify profiles with local residents. Approx. 3 days of work each.	
5. Submission of Revised Profiles/Inventories	Lois Little	March 31/88	Constitutes first report	

	RESPONSIBILITY	COMPLETION	OUTPUT/PROCESS	COMMENTS
PHASE 1: ORGANIZATION/0	RIENTATION February 8/88 to 1	March 25/89 cante	d	
			4.RAE/EDZO -Fred Behrens (NFVA) 5.LAC LA MARTRE -Alphonse Nitsiza (NFVA) 6.RAE LAKES -John Nah=hea (NFVA) 7.SNARE LAKES -George Lafferty (Settlement Sec.)	
4.Community Meetings	Lois Little Sandy Auchterlonie (Lutra)	March 23/88	Purpose to get approval of workplan/schedule and discuss the planning process and the concerns and other matters related to the industry.	7 Community Based Meetings
5.Hiring and orientation of Field Staff	Lois Little Sandy Auchterlonie Community Researchers	March 23/88	Purpose to conduct interviews,hire and orient community staff	<pre>6 orientation sessions. Community staff can expect to work 1.5 days during this phase.</pre>
6.Revision of any Plans	Lois Little	March 25/88	Finalized workplan and community materials.	NFVA Executive Meeting
				<b>7</b>

DRAFT WORKPLAN: NORTHERN FRONTIER VISITORS'ASSOCIATION (NEVA) TOURISM DEVELOPMENT PLAN

page 3.....