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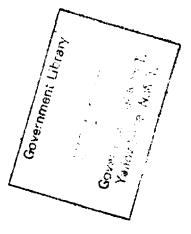


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N.W.T. PROPERTY TAX REVIEW

VOLUME 2

DATA BASE



JANUARY, 1986

PREPARED FOR:

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THE DEPARTMENT OF LOCAL GOVERNMENT OF THE NORTHWEST TERRITORIES

C.N. WATSON AND ASSOCIATES LTD., ECONOMISTS

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CONTENTS

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		PAGE
1.	I NTRODUCTI ON	1-1
2.	N.W. T. MUNICIPAL AND TAXATION ACTS	2-1
3.	N.W.T. LAND OWNERSHIP AND CULTURAL BACKGROUND	3-1
4.	N.W.T. DEMOGRAPHICS AND EMPLOYMENT	4-1
5.	N.W.T. DEVELOPMENT INVENTORY	5-1
6.	LOCAL GOVERNMENTS AND SERVICES	6-1
7.	LOCAL REVENUES AND EXPENDITURES	7-1
8.	ASSESSMENT AND TAXATION	8-1
9.	INTER-PROVINCIAL COMPARISON OF ASSESSMENT PRACTICE	9-1
10.	G.N.W.T. TAX REVENUES AND EXPENDITURES ON COMMUNITIES	10-1
11.	G.N.W.T. ASSESSMENT PRACTICE	11-1
12.	SCHOOL RATES AND EDUCATION FINANCING	12-1
13.	STUDY BI BLI OGRAPHY	13-1

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1. INTRODUCTION

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1. I NTRODUCTI ON

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This Data Base sets out, primarily in tabular and graph format, the background information gathered as part of the Northwest Territories Property Tax Review. Use of data concerning **local** revenues, expenditures, assessment and related matters, is of critical importance to a financial policy study such as this one. An important objective is to ensure that the data being used is accurate, complete and presented in the most useful and insightful manner. One way of achieving this purpose was to subject this information to the scrutiny of those **N.W.T.** officials who helped generate the information and are most knowledgeable in it. This was achieved at the January review meetings, with additional information

The importance of having a complete and accurate data base cannot be over-emphasized since, in many cases, the options and conclusions flow directly from the insights provided by the data.

The Data Base has been organized into twelve sections. The information provided is offered without commentary in the report but is referenced in Volume 1 and will be referred to in Volume 3 as well. Presenting this information in a separate document enables it to be used more readily, in association with the text, and also focusses each report on its particular purpose. The nature of each section is as follows:

- 2. **N.W.T.** Taxation and Municipal Acts The sections of the two Acts which bear most directly on this property tax review are **summarized.** This is designed to clarify policies and procedures and provide a basis for establishing where actual practice may be deviating from the approach **called** for, or permitted, in the legislation.
- 3. N.W.T. Land Ownership and Cultural Background This section sets out basic understandings concerning the unique cultural milieu of the N.W.T. as it relates to matters such as assessment and property taxation. These understandings are critical to the formulation of an approach which is geared to the North and workable in this particular environment.

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1. <u>INTRODUCTION</u> (Cent'd)

- 5. N.W.T. Development Inventory This section provides information as to the amount of publicly-owned or rented housing in the Territories, the nature of the major resource developments and other commercial and utility enterprises. This provides insight into the nature of the assessable property involved and a basis for considering assessment options.
- 6. Local Governments and Services This section outlines the different types of local government structures functioning within the N.W.T., together with the differences in services which they typically provide. This is significant in that movement up this municipal hierarchy involves moving from no property taxes, to nominal taxes, to achieving significant reliance on property taxation.
- 7. Local Revenues and Expenditures The primary purpose of property taxes is to help finance services provided by local government. The extent to which other revenues are being accessed is an important consideration, as is the cost and variety of services being financed in each case.
- 8. Assessment and Taxation This section provides information concerning the two matters with which this study is most directly concerned - assessment and taxation. It provides information as to major taxpayers, tax incidence comparisons, appeals, assessment base years and tax arrears.
- 9. Inter-Provincial Comparison of Assessment Practice -This section highlights differences and similarities between practice in the N.W.T. and the more remote areas of B.C., Alberta, Saskatchewan, Manitoba, Ontario, New Brunswick, the Yukon and Alaska. In so doing, it flags particular approaches for more detailed evaluation.
- 10. G.N.W.T. Tax Revenues and Community Expenditures -This section looks at property tax in the context of overall G.N.W.T. taxation and other revenues, in order that its composition and importance may be understood. In addition, G.N.W.T. expenditures on local government services are summarized so as to clarify where the burden of responsibility ultimately rests for financing local services.

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1. <u>INTRODUCTION</u> (Cent'd)

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- 11. G.N.W.T. Assessment Practice This section sets out information on the resources, activities, staffing and accomplishments of the Department of Local Government's Assessment Office. This group will inevitably be directly affected by, and responsible for implementing, many of the policy changes which result from this study.
- 12. School Rates and Education Financing A large percentage of the property taxes collected in the N.W.T. are, at least in name, collected for purposes of education. This section briefly reviews the system for providing and financing education which has been operating within the N.W.T.
- Study Bibliography A variety of sources were consulted during the course of the study, many of which are noted herein, should N.W.T. officials wish to consult them further.

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2. N.W.T. MUNICIPAL AND TAXATION ACTS

Municipal Act

The applicable sections of the N.W.T. Municipal Act may be summarized as follows:

"Municipality" means a city, town, village or hamlet. Interpretation

An unincorporated settlement may be established as a municipality if the **commissioner** has received a requesting petition signed by at least twenty-five adult residents, and if he is of the opinion that the settlement has developed sufficiently so as to warrant participation of its residents in the governing of its local affairs. A notice shall be posted locally for at least three months prior to the change, to allow time for receipt of appeals. 5.3(1)

The Commissioner may declare a town or village to be a city where it appears to him that the population exceeds 6,000 and the "taxable land assessment" exceeds \$3,000 per capita. 5.4(1)

The Commissioner may declare a village or hamlet to be a town, where it appears to him that the population exceeds 1,000 and the taxable land assessment exceeds \$2,500/capita. s.4(2)

The Commissioner may declare a hamlet to be \mathbf{a} village where the hamlet has a population which exceeds 500 and is raising or is about to raise revenue by taxing the assessed value of the land. 5.4(3)

The secretary-treasurer of a hamlet shall submit a trial balance and a statement of revenue and expenditures for the previous month at the first meeting of hamlet council in each month. s.135(2)

The Hamlet Mayor is to provide quarterly financial statements to the Commissioner. **s.135(3)**

The financial year of a city, town or village shall be the calendar year and the financial year of a hamlet shall be the year from April 1 - March 31. Annual statements are to be provided to the Commissioner within four months of year end. s.140(1)

Every municipality, other than a hamlet, may impose a tax upon land and impose a business tax. s.159(1)

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THE N.W. T, MUNICIPAL AND TAXATION ACTS

Municipal Act (Cent'd)

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- The Commissioner may pay a quarterly grant to hamlets to cover expenditure shortfalls and where excess funds remain, "... the annual grant payable to the hamlet may be reduced by the amount of such excess in the following year". s.159(2)
- Council may make by-laws for the licensing, regulating and controlling of all businesses that are carried on within the municipality, including fixing the fees to be charged for business licenses. **s.178(2)** (3)
- Garbage collection and disposal and water supply charges may be paid out of general municipal revenue and/or by the owners and occupants of the affected lands. **s.180(c)**
- Council may, with the approval of the Commissioner, make grants to local school districts, but not exceeding the amount in lieu of taxes levied for school purposes under the Municipal Grants Act (Canada). s.190
- A municipality may undertake local improvement works such as roads, sidewalks, sewers and waterworks. **s.194**

A work may be paid out of general funds, where in the opinion of Council it benefits the municipality generally. ${\tt s.199}$

No city or town may contract debts in excess of 20% of the total liable to taxation or grants in lieu.
 (10% in the case of a village) s.205(1) (2)

Debt excludes local improvements and public utility improvements secured by utility rates. **s.205(3)**

All lands within a municipality are subject to taxation by the municipality except crown or territorial lands, schools and associated residences (1.6 hectares per site maximum), municipal lands, hospital lands, churches and Sunday schools, ex-servicemen organizations if authorized by by-law, cemeteries, mining claims, social and recreational societies. **s.211(1)**

Municipal Act (Cent'd)

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Every occupant of Crown or Territorial Lands (other than those in an official capacity) are Liable to assessment and taxation, but where "... virtually no municipal services or benefits are provided" Council may exempt the occupant from taxation. **s.211(2)**

The assessor shall assess all lands in the municipality each year. $$\rm s.212$

The Assessment is to be conducted in accordance with standards prescribed by the Municipal Act. ${\tt s.213(a)}$

- The assessor is to prepare a general assessment roll in a **form** prescribed by the Commissioner and including all exempted land, **s.213(c)**, and all other lands, **s.214**.
- The assessor is to note in the assessment roll whether a person is a public school supporter or a separate school supporter. **s.219(1)**
- The **Commissioner** may make regulations prescribing standards and methods of assessment, levels of value to be used in determining fair actual value and rates and forms for the guidance and use of assessors. **s.221** These standards and methods are to be used by the assessor. **s.222(1)**

Where no standards and methods of assessment have been prescribed, the assessor shall determine "... fair actual value in a manner that is fair and equitable with the level of value prescribed for use in determining the fair actual value of other improvements in the same area". s.222(2)

Land value should be based on locational considerations, soil quality, profitability of potential use, drainage project benefits, and other considerations. s.223(3)

- Land used for residential purposes by its owner or dependents shall be assessed for same, despite higher zoning being in place. **s.223(4)** (5)

Any improvement on non-assessable land shall be assessed at the prescribed percentage of its fair actual value to the person who has title or exclusive use of the improvement. s.224(2)

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Municipal Act (Cent'd)

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Land and improvements shall be assessed and set down in the assessment roll separately. ${\tt s.225}$

Pole lines, cables, towers, poles and wires used for electrical and communications purposes (other than those underground in a mine) shall be assessed at 440/kilometre. s.226(1)

Similarly, railway tracks within the municipality (other than those underground in amine) shall be assessed at \$440/kilometre of each track. s.226(2)

A pipeline shall be assessed in accordance with regulations prescribed by the Commissioner. s. 227

The assessor shall forward the general assessment roll to Council not later than December 1 each year. **s.228(1)**

The assessment roll for the following year shall only involve changes providing for new assessments and decreases via destruction or other cause. s.231(2)

Council must adopt a general assessment roll not later than September 30 in the year preceding taxation. s.231(3)

The assessment roll is open for public inspection for 30 days from the date of notice in the office of the municipal secretary-treasurer. s.235(1)

An assessment may not be varied by the Court of Revision if its assessed value bears a fair and just relation to the value at which other lands in the municipality are assessed. The Court may order • a new assessment to be made of the whole municipality or any portion thereof. s.248(3)

Appeals to the Court of Revision may subsequently be appealed to a judge. ${\tt s.253}$

The Commissioner **may divide** any municipality into zones for assessment and taxation purposes, increasing or reducing the assessed value (for taxation purposes) of all lands in any such zone by such uniform percentage of the actual assessed value as seems proper to him. **s.260**

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THE N.W.T. MUNICIPAL AND TAXATION ACTS

Municipal Act (Cent'd)

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- Annual estimates of revenues and expenditures for villages are to be approved by the Commissioner. s.261(3)
- Council may classify property into residential and non-residential, with the former subdivided into different groupings and establish different tax rates in each case. **s**.263
- Where a municipality has a public and separate school district, the two tax rates shall be calculated separately. **s.264(1)**
- The secretary-treasurer of every municipality shall make out one general tax roll each year. **s**.266

A business tax shall be imposed (if authorized by municipal by-law) on every person; partnership or association (corporation?) carrying on any form of business and occupying premises in the municipality. The business tax rate shall be based on the assessed value of the premises occupied and shall not exceed one half of the general tax rate of the municipality. s. 269 The tax is payable only when the business is being carried on and the premises are being occupied. s.273(1)

- Any business newly occupying premises during a year shall be added to the business assessment roll immediately and become liable for taxation. s.273(3)
- A mobile unit located on land not owned by its owner may be taxed (by municipal by-law). **s.277**
- A community service charge may be levied in any municipality in an amount not exceeding \$25/capita/ year on every inhabitant (for at least six months) who has attained 19 years of age, is not liable for property taxes on owned or occupied land and has been employed in the municipality. s.283

This charge is to be collected by employers from eligible employees, accounting to the secretary-treasurer for these funds. s.287(1)

- Every council shall levy a school tax at a uniform rate as set by the Commissioner on the municipal assessment, except where taxes are being paid to a school district. **s.288** Municipal Act (Cent'd)

- The Commissioner sets a school mill rate for each municipality involved before March 1 in each year, not to exceed 20 mills per dollar. s.289(1)(2) The Commissioner may also specify dates on which school taxes are to be paid to him. s.290
- All land taxes in a municipality are payable on October 31 of each year, or at an earlier date if established by by-law. s.293(1) Council may provide for the granting of a discount for early payment. This does not apply to local improvement taxes or community service charges. s.293(2) (3)
- Council may establish an amount not exceeding 2% on the first day of default and a further 2% per month on the unpaid balance thereafter. **s.293(5)**
- As soon as the tax roll has been completed, each secretary-treasurer shall send out statements of demand for taxes stating when the taxes are to be paid and when discounts or penalties are to be applied or charged. **s.295(1)** (2)
- Various remedies exist to enforce payment of taxes, including sale of land for arrears of more than a year. s.299-s.336

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Taxation Act

The basic assessment and taxation procedures set out in the Act may be summarized as follows:

The Act does not apply to the tax-based communities which currently contain the majority of the population and assessment in the N.W.T.; s.3(1)

Those who occupy real property "... in an official capacity as an employee of the Crown" are not liable to property taxation; s.3(1.1)(a)

Cables, towers, poles and wires are to be assessed as real property at the rate of 440/km., s.16(1) and railway tracks are to be valued at \$3,750/km.; s.16(2)

Pipelines are to be assessed in accordance with the Commissioner's regulations; s.17(2)

The Assessor is to forward the annual assessment roll to the **Commissioner** before December 1 each year. The Commissioner is to examine the roll, note any errors and return it for collection (timing unspecified); **s.20(1)**

The Commissioner may order that the whole or any part of the assessment roll for thprevious year be adopted as the assessment roll, s.21(1). He may also require an assessment roll adopted in any year to be **re-written**, s.21(3) or appoint a special examiner to examine the assessment of the Territories; s.22

When the assessment roll has been returned from the Commissioner, the Assessor shall give public notice that objectors have thirty days to file a complaint, during which the time the roll is available for inspection; s.24(2)(3)

The assessment value complained against shall not be varied by the Court of Revision if the value at which it is assessed bears a fair and just relation to the value at which other real property in the Territories is assessed. The Court, without determining the complaint, may order a new assessment to be made; s.37(3)

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Taxation Act (Cent'd) The Commissioner may order the assessment and collection of taxes for any mobile unit located on land not owned by the unit owner; s.46(1)

Each year the **Commissioner** levies taxes on the assessed value of **a**ll real **property liable** to taxation at such uniform rate per **dollar** as is necessary to raise revenues sufficient to meet the estimated expenditures for the Territories for the **year**, **s.50(1)**. That is, in the case of a hamlet, revenue sufficient to meet the capital and operation and maintenance expenditures of the hamlet for that year plus an education tax at such uniform rate per dollar, not in excess of twenty mills, as determined by the Commissioner; **s.50(2)**

In determining the rate of tax to be levied, the Commissioner is to make allowance for other anticipated revenue receipts, the probable amount of real property taxes that may not be collected, the cost of the collection system, and the amount necessary to defray the expenses of the public service (including deficits carried forward) for the Territories for the year; s.50(4)

Where taxes payable are less than \$5.00 in any year, the amount payable shall be \$5.0(.); 5.51

After the **Commissioner** levies the taxes, the Assessor is to forward the completed tax roll to the Collector of Taxes; s.53

All property taxes levied in and for any year become payable on June 1 of that year; **s.56(1)**

The Commissioner may discount taxes by up to 5% for all payments made before the expiration of two months of the demand; s.56(2)

All taxes remaining unpaid after the expiration of three months following the demand for payment, shall bear interest at the rate of 12% per annum; s.56(3)

Unless otherwise provided, unpaid tax constitutes a lien on real property; s.58(1)

Where taxes are unpaid in respect of real property occupied by a tenant, the tenant may be required to pay the taxes directly; s.60(1)

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Taxation Act (Cent'd)

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- Where taxes remain unpaid for a period of more than 30 days, the Collector may collect the taxes by means of a distress sale of any goods and services found on the property; ${\tt s.64(1)}$
- Where any property taxes remain unpaid for more than one year after the May 1 by which they were imposed, the real property shall, subject to the Taxation Act, be sold by the Territories for tax arrears with tax sale held not later than July 15, s.72(1). The Commissioner is to sign the collector's tax list; s.73
- Every person who violates any provision of this Act (for which no other penalty is provided) is guilty of an offence and liable on summary conviction to a \$50 fine; s.95
- On application by a taxpayer or official, the Commissioner may vary the time within which anything required by this Act is to be done; s.96

This Act is in force in any area ordered by the Commissioner, **s.97.** These exclude areas:

situated within a city, town or village; held by Her Majesty or for the public use of the Territories; used as a public or separate school, including related buildings, to the extent of 1.6 hectares/school; owned by a municipality, university, hospital, orphanage, asylum, home for the aged or infirm, church or Sunday school (not including the portion used for living . quarters), public library, institute, society (to the extent of 0.8 hectares of land in each case), cemetary (4 hectares of land), and community association;

Taxation areas have been designated to include various hamlets, communities, mines, lodges, oil projects, microwave sites.

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THE N.W.T. MUNICIPAL AND TAXATION ACTS

Commissioner's Regulations

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- Commissioner's regulations which have been issued during the past decade and are applicable to property taxation, may be summarized as follows:
- All lands are to be assessed at fair actual value. However, if no market value data is available, development cost as outlined in the new "Handbook for Land Assessment" will be accepted as representing the fair **actual** value; Reg. 264(2)
- Line Pipe Assessment Rates vary from \$17,300-564,000 per km. for oil and from **\$17,300-783,300** per km. for gas, depending on the pipe diameter and coupled with a table of depreciation rates; Reg. 265
- Regulations are issued annually by the Commissioner establishing taxes at the rate of 25 mills per dollar of assessed value with 12 mills per dollar for education tax and 13 mills per dollar for general tax in a hamlet liable to taxation under the Act;
- Regulations are issued annually by the Commissioner directing (the tax-based) municipalities to levy twelve mills per dollar as school tax;
- For purpose of placing an assessed value on lands leased by Giant Yellowknife Mines (No. 92081405) and Cominco (No. 940), the assessment rate is to be 62.5% of 66-2/3% of 100% until altered by order of the Commissioner; Reg. 164
- Improvements to lands in municipalities are to be assessed at 66-2/3% of fair market value. Any improvements subject to general assessment are to be assessed based on the 1976 Alberta Assessment Manual. Where the 1959 Alberta Assessment Manual was used, new improvements were to be assessed on that basis until the next general assessment of the area. However, all improvements within Yel lowknife, **Inuvik** and Pine Point are to be assessed in accordance with the 1977 Alberta Manual, updated to 1977 Edmonton replacement cost; Reg. 173
- Improvements made in Pine Point by **Cominco** (lease **1590**) are considered to be within a zone assessed at 55% of the assessment rate established in 1972 until altered by order of the Commissioner, other than for requisitions made under the annual N.W.T. school levy.

Property Assessment & Taxation Act Review

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The first purpose of the Property Assessment and Taxation Act is to fuse into one Act the provisions of the present Municipal Act and Taxation Act, which deal respectively with tax based municipal corporations, which collect their own taxes, and taxation areas, taxed by the Commissioner.

At the same time a number of amendments are likely to be included, some innovative, some merely reflective of current (possibly not legal) practice. This short summary* will draw attention to some problems and some suggested solutions. It should be noted that this summary is preliminary and does not yet reflect policy.

Liability to assessment will continue to include all real property within all communities and taxation areas, i.e. areas declared by regulation to be assessable pursuant to the Act.

Liability to taxation will be reviewed and revised, with particular reference to schools, universities, hospitals, cemeteries, museums and the like in terms of clarity and consistency.

Complaints about the assessment roll may be made to a Board of Revision (rather than a Court of Revision) and appeals from the decisions of a Board of Revision may be made to a (new) Assessment Appeal Board. Appeals from that Board to the Supreme Court of the N.W.T. would be on matters of law only.

The classification of property and the application of different mill rates to different classes will be expanded to allow for any number of classes, which will allow, for the first time, sub-classes of non-. residential property.

The collection of taxes will be modified to allow for both prepayment and payment in installments. This will assist tax based municipal corporations with their cash flow.

Business assessment and taxation, seldom, if ever, used will be dropped, as will the community service charge.

Mobile unit assessment and taxation will be absorbed into general assessment and taxation procedures.

* prepared by the Municipal Affairs Policy Advisor

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Property Assessment & Taxation Act Review (Cent'd)

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The concept of the certificate of failure to pay taxes set out in sections 281 and 282 of the **Municpal** Act will be recommended for general application.

The remedies to enforce payment of taxes will be reviewed and revised in light of the Canadian Charter of Rights and Freedoms.

The provisions dealing with the sale of land for taxes will be reviewed to determine whether they should be retained more or less as they stand or modified to be made optional rather than mandatory, with the possible change that only the taxing authority could appropriate property, not speculating members of the public. Lastly there remains the possibility of dismantling the system entirely and relying on other remedies, e.g. the certificate of failure to pay taxes.

The whole Act is to be updated in terms of current practice. Section 50 of the Taxation Act, for instance, sets out a rationale for the mill rate, which is simply impracticable. The terminology, syntax and style will also be updated and brought into line with the language of the draft Local Government Act and Local Authorities Elections Act.

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3. N.W.T. LAND OWNERSHIP AND CULTURAL BACKGROUND -, . •

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Implications OF ABORIGINAL RIGHTS (LAND CLAIMS) FOR THE ASSESSMENT AND TAXATION OF PROPERTY IN THE NWT

I NTRODUCTI ON

There are three major aboriginal groups in the NWT. The Inuvialuit, through their organization called the Committee for Original Peoples' Entitlement, or COPE, settled their comprehensive claim with the Federal Government in 1984. The Dene/Metis are actively negotiating with the Federal Government regarding their claim for the area they call Denendeh. They have several agreements initialed but not yet ratified, including Lands and Resources and Wildlife. The Inuit are also in active negotiations for the area they call Nunavut. They have more agreements initialed than the Dene/Metis. Together, these three claim areas cover virtually the entire NWT. Settlement of the outstanding claims is likely at least two years away.

These claims were accepted for negotiation by the Federal Government in the mid 1970's following a number of landmark court cases that established the concept and validity of aboriginal right and title. Negotiations have been long and frustrating, with breakdowns at several times and both sides accusing each other of not bargaining in good faith. To some significant extent, the speed with which they get settled depends on the **policy** of the government and the desperation of the aboriginal group. For example, COPE agreed to extinguish their rights on signing, something that all aboriginal groups consider unacceptable but the Liberal government refused to change. COPE felt it was preferable to being overrun by hydrocarbon exploration and development with no ability to protect the land, control the activity or reap the economic benefits. No other group has been desperate enough to accept extinguishment yet. It is one of the items under review by a Federal Task Force; if government policy changes, it may help speed up settlements.

The **Dene/Metis** and **Inuit** settlements are likely to contain many of the same broad elements as COPE: ownership of certain lands including sub-surface rights to **Some** of it, cash compensation to be used for social and economic development and involvement in the management of **the** land and resources in the whole claim area. The boundaries among the claim areas are yet to be formally fixed, but are likely to approximate the ones on the attached map.

COPE

settled by Act of Parliament in July 1984; has constitutional protection
near and dear to COPE's heart has been the concept of WARM - a western arctic regional municipality. It would have legislative powers which in some areas would be as great as those of the GNWT. The GNWT originally undermined the idea in favour of a looser regional council with advisory powers.

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- the Federal government has made a commitment to COPE to discuss the formation of WARM following the settlement. Guessian of WARM is still very much alive. in 1980, the Legislative Assembly directed the GNWT to work with COPE and the in the region to get WARM going. Some discussions have started. WARM following the settlement. Such discussions have not begun, but the issue
- the Town of Inuvik has consistently opposed WARM; it has a non-native majority unlike the rest of the communities in the region.
- under the settlement, land owned by the Inuvialuit will not be taxed, but buildings on it can be taxed. This is likely in recognition at least in part of the cultural distaste for private property and the fact that these communities are unlikely to ever become tax-based.

INUIT

- the fact that the ownership of the land, including land within the municipalities, was in doubt was one of the reasons for **Inuit** opposition to the introduction of property assessment and taxation in 1980.
- following 1981, when it became clear that it would proceed despite opposition, the strongest regional council in the east, the Baffin Regional Council, or BRC. requested that a portion of the revenue raised through taxation go to them for regional development. In 1983, BRC formally approved the introduction of property taxation on a number of conditions. These included consultation on timing with each community, a phased-in approach, starting with the largest and moving to the smallest communities, and a 25-35% cut for the BRC. This request was made in the context of a larger discussion about local and regional revenue generation.
- the impact of an eventual settlement is still unclear. The **Inuit** have agreed not to select for direct ownership lands within municipal boundaries, on the condition that the lands within these boundaries now held by the GNWT and Federal government be transferred to the municipalities. As municipalities do not' normally tax themselves, this could effectively remove property taxation as much of an issue. (The number of privately owned lots is very small except for Frobisher Bay which is already tax-based.)
- existing municipal governments in Nunavut are essentially aboriginal governments. With the exception of Frobisher Bay, the communities have comfortable native majorities, well established native language use and only one council per community. There is no reason for these conditions to change significantly. Under a settlement, new special powers and rights could be exercised without drastic change to the institutions.

DENE/METIS

- the issue of existing municipal lands being selected under the claim and possibly coming under the control of an aboriginal corporation of some kind has not yet been addressed in negotiations. However, because of the different nature of Dene/Metis land use compared to that of the Inuit, it is quite possible that they may select land within municipalities. It is more complex

than in **Nunavut** because many western communities do not have clear established municipal boundaries and because there are more tax-based communities. These communities, with the exception of Pine Point, have significant native minority populations that will be claim beneficiaries and may want control over some lands in municipalities.

the **Dene/Metis** are publicly committed to public forms of government with some special protections for aboriginal people as preferable to a reserve or two-level system of government. (See "Public Government for the People of the North" 1981.) They have discussed public governments with guaranteed representation for aboriginal people, language rights and special provisions for management of land and resources.

however, the situation is further complicated by other factors. Non-renewable resource development is eroding the native majority quickly and it is likely to disappear in a few years. Also, most Dene communities have two councils. The Band Council which until about ten years ago has been the main institution and is set up under and protected by the Federal Indian Act; and the Settlement or Hamlet Council which is a new institution, a creature of the GNWT and has often been controlled by non-natives. There is a history of confusion and disagreement between them in many communities. In the last 3 or 4years, most have developed a working relationship; some have even combined, such as in Fort Resolution and Fort Good Hope. However, while this movement seems to be strengthening, it is tenuous and often dependent on personalities and circumstances.

the Dene desire to control their local affairs is very strong, and there is more likely to be change in local government structures as a result of the settlement of their claim and other related political development processes than in Nunuvut.

the other major process of political development underway is through the Western Constitutional Forum (see below). Two papers in its most recent publication (November 1985) address the possible interface between aboriginal governments and public governments quite well.

DIVISION OF THE NWT

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the move to division was essentially part of the same movement that establ shed the Inuit Land claim. The Inuit felt far away from Yellowknife and wanted a territory of their own. For nearly 10 years, they have advocated the establishment of an Inuit homel and (Nunavut) both at the claims table and publicly. The 1982 referendum on division saw the east overwhelmingly in avour of it.

the non-native elements in the west are in general opposed to division, while the **Dene/Metis** are lukewarm. They support the **Inuit** move to self-government but fear the loss of a native majority in a shrunken western territory. the GNWT is formally in support of division and has discussed it at great length over the years since native people began running for Assembly in greater numbers in 1979.

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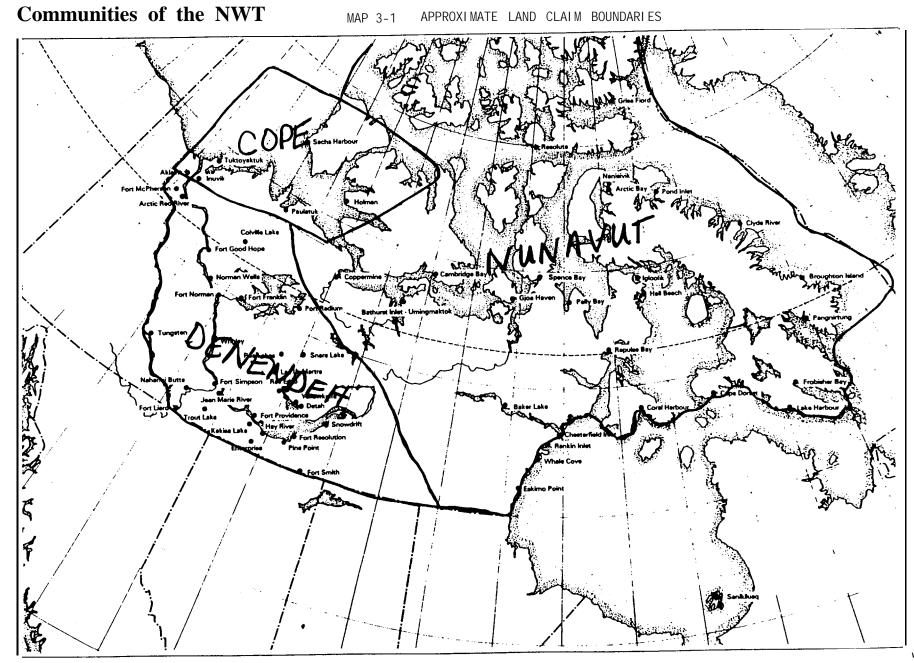
the Federal government has supported division but only if a northern consensus on the boundary and the process can be reached. They have funded a **process** agreed upon by the Legislative Assembly and the native organizations called the Constitutional Alliance. It represents all interests and is made up of the Western Constitutional Forum and the **Nunavut** Constitutional Forum. Since their establishment in 1983, they have done research into constitutional development issues, extensive public consultation and negotiated on a boundary. The boundary has been a very hot political issue and is still unresolved. Some elements suggest that division is a dead issue because of the inability to reach a consensus on a dividing **line** coupled with the high costs of establishing and operating a new government. The Federal government has refused to move without northern consensus.

- division will be into two territories, with no real change in the nature of power held by the territorial government(s). Changes in local government structures are likely to be influenced by a combination of land claim settlements and new forms of public governments that evolve in the west via the Western Constitutional Forum process, rather than by division itself.

OTHER COMMENTS

- the concern that issues affecting land, such as **property taxation**, be left until claims are settled has been expressed by communities in both the east and the west. While they were initially supported by the Legislative Assembly, the Executive Committee proceeded anyway and intends to continue. as recently as the summer of **1985**, representatives of Municipal Affairs and Assessment were in at least one community explaining assessment despite the local concern that it may prejudice the claim. It is possible that when notices go out next year, they will simply not be paid, as has happened in other similar communities. (Example: Fort Good Hope.)
- communities. (Example: Fort Good Hope.)
 the lack of private property in most non-tax based communities means that a few people only would pay taxes. The prospect of many more communities becoming tax-based in the near future seems dim. as other Regional Councils gain strength, they can be expected to make requests " similar to that of BRC.
- the Assessment staff are telling people that they will be taxed on their own homes, even if they lease the land from the Hamlet on a long term (Rae/Edzo) or if the land is held collectively (Fort Good Hope).
 the move to assess and tax land before claims are settled may possibly be
- the move to assess and tax land before claims are settled may possibly be prejudicing the claim and actually may be inciting people to select land within the municipal boundaries.
- there is an issue of squatters in Yellowknife, in which taxation is one element. It does not involve claims and is in a tax-based community, so it is not discussed herein.

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SOURCE : FEE YEE CONSULTING LTD.

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INTRODUCTION

To address the problems we face and prepare for the future, the government has determined courses of action, priorities to achieve three goals:

To renew the economy by promoting employment and the development of renewable and non-renewable resources - Economic Renewal.

To bring home ownership within the reach of more residents of the Northwest Territories, while reducing the shortage in public housing and improving community services - Better Housing and Community Services.

To foster strong, vital communities by delegating responsibility, by developing local education and health promotion programs, and by supporting individual and community cultural initiatives - Self-Reliant Communities.

THE PRIORITIES

ECONOMIC RENEWAL

Employment

To stimulate employment of northern residents in **all** sectors of the **N.W.T.** economy.

Renewable Resources

To assist resource users to participate in the management and utilization of renewable resources and to promote the development and growth of the renewable resource economy.

Non-Renewable Resources

To ensure maximum benefit from the **N.W.T.'s** potential through the orderly development of **N.W.T.** wealth in non-renewable resources.

BETTER HOUSING AND COMMUNITY SERVICES

Housing

To assist N. **W.T.** residents to obtain suitable, affordable accommodation.

Capital Planning

To make the allocation of capital monies more responsive to community infrastructure in keeping with the growth of communities.

Energy

Increased efficiency in the use of energy,

SOURCE: "Northwest Terr tories Prior' t es", February,1985

SELF-RELIANT COMMUNITIES

Political Development

Continued development of political processes and institutions to strengthen the capacity within the north to reflect and reconcile the cultural, linguistic, geographic interests and to ensure these interests are represented at the national level.

Education

To provide training opportunities for N. **W.T.** residents who, because needs were not met in the regular school system, are unable to participate fully in the northern **labour** force.

Healthy Life Styles

To promote healthy life styles.

Language and Culture

That the Government of the **N.W.T.** communicate with and provide services to northern residents of aboriginal descent in a language and manner to which they are accustomed. - - - - •

4. N.W.T. DEMOGRAPHICS AND EMPLOYMENT

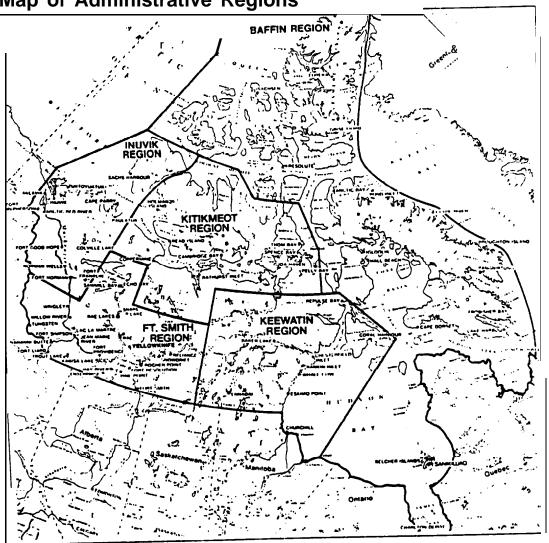
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Map of Administrative Regions

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TABLE 4-1

DEMOGRAPHIC AND ECONOMIC DATA FOR N.W.T. TAX-BASED COMMUNITIES

	POPULATION						INCOME		
FACTORS COMMUNITY	COMMUNITY Status	REGION	DEC./84	EST. INCR. 1981-84	15-64 yrs.	Imuit	Dene	GRO (PS Non-Status Indians & Metis	PER CAPIT/ 1982 (\$)
Frobisher 8ay	Town	Baffin	2,904	5	63	61.6	0.2	0.4	10,503
Inuvik	Town	Inuvik	3,421	2	69	22.7	7.6	8.2	11,845
Fort Simpson	Vi 1 i age	Fort Smith	1,054	74	67	0	46.9	15.2	9,076
Fort Smith	Town	Fort Smith	2,408	110	65	2.8	13.9	30.9	10,399
Hay River	Town	Fort Smith	3,112	249	68	0.9	9.1	19.0	12,160
Pine Point	Town	Fort Smith	1,710	(151)	66	0.7	4.0	10.9	10,677
Yellowknife	City	Fort Smith	10,884	1,401	72	1.7	5.9	5.9	15,912
			25,493	2,530			•	•	

SOURCE: N.W.T. Data Book 84/85 and information provided by G.N.W.T.Bureau of Statistics.

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EST. \mathbf{x} TNTLANTIVE GROUPS INGR. 15-64 Inuit Dene Non-Status 1981-04 yrs. 0 0 0 55 54 99.1 0 0 0 58 54 99.1 0 0 0 0 58 54 99.1 0 0 0 0 0 51 55 94.4 0 0 0 0 0 0 0 21 55 94.4 0<	CTORS REGION					NO		
I DEC./84 INCR. 15-64 Tnuit Dene Non-Status 439 64 55 95.1 0 0 0 413 35 54 97.1 0 0 0 849 65 54 97.1 0 0 0 65 54 98.1 0 0 0 0 0 758 12 54 95.1 0 0 0 0 0 758 51 55.1 92.3 0	REGION		EST.	*		NATIVE	SKOUPS	1982
439 64 55 95.2 0 0 0 1 413 35 54 94.7 0		DEC./84	INCR. 1981-84	15-64 yrs.	Inuit	Dene	Non-Status Indians å Metis	PER CAPITA
413 35 54 97.1 0 0 758 12 47 95.1 0 0 0 758 12 47 95.1 0 0 0 0 758 12 47 95.1 0 0 0 0 0 758 53 94.0 55 92.4 0 0 0 0 805 100 50 37 53 96.4 0 0 0 0 805 100 50 97.4 0 0 0 0 0 0 0 805 101 56 94.5 92.0 0	Baffin	439	64	55	95.2	0	0 (11,554
849 65 54 95.1 0 0 0 758 12 47 95.1 0 0 0 0 758 12 55 92.3 0 0 0 0 0 758 12 56 92.3 0 0 0 0 0 889 51 55 92.4 0 0 0 0 0 889 10 50 92.4 0 0 0 0 0 889 10 56 92.4 0 0 0 0 0 889 10 53 96.4 0 0 0 0 0 897 145 16 50 92.1 0 0 0 0 1,1793 123 51 94.9 91.6 0 0 0 0 1,1793 133 55 54 91.6 0 0 0 0 1,1793 133 55 54 91.7<	Baffin	413	35	54	97.1	00	•	3,100
500 56 54 95.6 0 0 758 12 58 92.3 0 0 758 12 58 92.3 0 0 0 758 51 55 94.4 0 0 0 0 889 51 55 94.4 0 0 0 0 889 100 50 96.4 0 0 0 0 889 51 55 92.0 0 0 0 0 0 889 103 53 96.4 0 0 0 0 0 880 1.143 123 51 94.9 0 0 0 0 1 1.143 123 51 91.6 0 0 0 0 1 1.143 123 51 91.6 0 0 0 0 1 1.143 123 53 91.6 0 0 0 0 601 232 <td< td=""><td>Baffin</td><td>849</td><td>65</td><td>54</td><td>- 56</td><td>-</td><td></td><td>3.374</td></td<>	Baffin	849	65	54	- 5 6	-		3.374
7411 02 77 97.0 0 0 738 51 55 94.4 0 0 0 889 51 55 94.4 0 0 0 0 805 100 50 93.7 0 0 0 0 0 805 100 50 92.1 0 0 0 0 0 805 100 50 92.1 0 0 0 0 0 805 16 54 92.0 0 92.1 0 0 0 0 10 1,143 123 58 77.4 0.9 0 0 0 11 1,272 165 58 91.6 0 <	Baffin	500	8 8 5	4 <u>3</u>	98°U			7.494
$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	Bartin	114	70		05.10			4,131
11 53 94.4 50 93.7 50 93.7 0 0 420 37 53 96.4 0 0 0 0 805 100 50 50.7 0 0 0 0 805 100 51 92.1 0 0 0 10 145 16 54 92.1 0 0 11 264 92.1 0 0 0 0 11 123 51 94.9 0.9 0.8 0.8 11 203 155 514 0.9 0.8 0.6 11 203 153 133 63 78.3 0.5 1.6 11 203 153 10.5 0.6 0.6 0.6 11 203 133 55 0.6 0.6 0.6 <	Baffin Doffin	86/ 573	31	4/ 58	92.3	00	• •	4,326
100 50 93.7 0 0 0 420 37 53 96.4 0 0 0 100 53.7 53 96.4 0 0 0 100 264 16 54 55 92.0 0 0 100 264 16 50 92.0 0 0 0 10 123 51 92.0 0 0 0 0 397 45 51 92.0 0 0 0 0 10 203 15 51 92.0 0 0 0 10 203 15 54 95.7 0 0 0 10 203 137 91.9 0.5 0 0 0 10 203 137 0.5 0.6 0 0 <td< td=""><td>Bdffin Baffin</td><td>C 17</td><td>16</td><td>55</td><td>94.4</td><td>0</td><td>0</td><td>4,933</td></td<>	Bdffin Baffin	C 17	16	55	94.4	0	0	4,933
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$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	Baffin	420	37	53	96.4	0	0	3,160
99/ 44 56 50 92.0 0 0 445 16 50 92.0 0 0 0 $1,143$ 123 51 94.9 0 0 0 $1,143$ 123 58 77.4 0.9 0 0 397 45 46 97.2 0 0 0 203 15 58 77.4 0.9 0.8 203 15 58 77.4 0.9 0 203 15 58 77.4 0.9 0 213 13 63 78.3 0.5 0 0 848 39 59 92.5 0 0.6 0 0 749 28 91.5 0 0 0 0 0 737 337 49 91.7 0 0 0 0 745 28 92.6 0 0				55	9 00	9	U	4.664
$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$	Keewatin	/66	4	0	00.00			
$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$	Keewatin	264	9	4 C	0,26	50	<u>َ</u>	5.163
1.143 12.3 51 94.3 0.9 0.8 337 45 58 77.4 0.9 0.8 203 15 58 77.4 0.9 0 203 15 58 77.4 0.9 0 203 15 58 91.6 0 0 203 13 63 78.3 0.5 1.66 848 39 59 92.5 0 0 0 632 109 48 95.7 0 0 0 0 7 64 43 61 91.9 0 0 0 0 754 53 60 0 0 0 0 0 0 764 43 61 51.8 20.9 0 0 0 0 764 57 57 0 0 0 0 0 0 209 133 57 0 0 0 0 0 0 612 192 <td>Keewatin</td> <td>445</td> <td>91</td> <td>2:</td> <td>1.72</td> <td>5 0</td> <td></td> <td>3,763</td>	Keewatin	445	91	2:	1.72	5 0		3,763
1,272 163 58 7.4 0.5 0.5 397 45 46 97.2 0 0 203 15 58 91.6 0 0 203 15 58 91.6 0 0 848 39 59 92.5 0 0.6 632 109 48 95.7 0 0 0 632 109 48 95.7 0 0 0 270 13 49 91.9 0 0 0 270 13 61 91.9 0 0 0 270 13 61 0 0 0 1.9 764 43 61 0 1.9 0 0 0 299 13 57 0 71.9 0 1.9 0 299 192 61 0 0 1.9 2.1 0	Keewatin	1,143	123	21	6.46	- 3	2	292.62
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$ \begin{bmatrix} 632 \\ 337 \\ 337 \\ 37 \\ 37 \\ 570 \\ 13 \\ 459 \\ 270 \\ 13 \\ 459 \\ 28 \\ 56 \\ 92.4 \\ 0 \\ 1.9 \\ 574 \\ 53 \\ 574 \\ 53 \\ 51 \\ 612 \\ 192 \\ 61 \\ 1.0 \\ 61 \\ 1.0 \\ 61 \\ 1.0 \\ 61 \\ 1.0 \\ 61 \\ 1.0 \\ 61 \\ 1.0 \\ 61 \\ 1.0 \\ 61 \\ 1.0 \\ 61 \\ 1.0 \\ 61 \\ 1.0 \\ 61 \\ 1.0 \\ 61 \\ 1.0 \\ 61 \\ 1.0 \\ 61 \\ 1.0 \\ 61 \\ 1.0 \\ 61 \\ 1.0 \\ 61 \\ 1.0 \\ 61 \\ 1.0 \\$	Kitikmeot	848	39	59	92.5	0	0.6	4,899
337 37 57 60 91.7 0 0 270 13 49 91.9 0 1.9 270 13 49 91.9 0 1.9 270 13 49 91.9 0 0 0 764 43 61 51.8 20.9 17.7 574 53 60 0 71.9 17.7 299 13 57 0 71.9 17.1 612 192 67 1.0 6.4 10.3 870 98 64 87.8 2.2 2.1 14.612 134 52 0 70.6 20.1	Kitikmeot	632	109	48	95.7	0	0:	4 .04/
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764 43 61 51.8 20.9 17.7 574 53 60 0 63.2 31.5 299 13 57 0 71.9 17.1 612 192 67 1.0 6.4 10.3 870 98 64 87.8 2.2 2.1 1.612 134 52 0 70.6 2.1 1.612 134 52 0 70.6 2.1	Kitikmeot	459	28	56	92.4	0	5	· + 0.4 /
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299 13 57 0 71.9 17.1 612 192 67 1.0 6.4 10.3 870 98 64 87.8 2.2 2.1 1.612 134 52 0 70.6 2.1 1.8612 134 52 0 70.6 20.1	Inuvik	574	53	60	0	63.2	31.5	3,209
612 192 67 1.0 6.4 10.3 870 98 64 87.8 2.2 2.1 1.612 134 52 0 70.6 20.1	Inuvik	299	13	57	0	71.9	17.1	5,416
870 98 64 87.8 2.2 2.1 1.612 134 52 0 70.6 20.1	Inuvik	612	192	67	1.0	6.4	10.3	11,483
1,612 134 52 0 70.6 20.1	Inuvik	870	86	64	87.8	2.2	2.1	1,882
18 583	Fort Smith		134	52	0	70.6	20.1	3,367
			662-1					

TABLE 4-2 Demographic and economic data For n.w.t. hamlets

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TABLE 4-3

	DEMOGRAPHI (C AND	ECONOMIC DA	TA
FOR N.W.T.	SETTLEMENTS	AND	UNORGANI ZED	COMMUNI TI ES

					PUPI	ATION			
FACTORS	COMMUNITY			EST.	×.		X NATIVE	GROUPS	INCOME
COMMUNITY	STATUS	REG10N	DEC./84	INCR.	15-64	lnuit	Dene	Non-Status	PER CAPIT/
				1981-84	yrs.			Indians & Metis	1982
Grise Fiord	Settlement	Baffin	128	22	62	9U.6	0	4.7	
Nanisivík	Unorgan.	Baffin	279	18	60	41.9	0	0	11,554
Resolute Bay	Settlement	Baffin	162	(6)	55	90.7	0	0	
Baffin	Unorgan.	Baffin	182	4	N/A	73.1	0	0	
Bathurst Inlet	Unorgan.	Kitikmeot	22	2	62	100.0	0	0	
Bay Chimo	Unorgan.	Kitikmeot	65	5	N/A	10U.O	0	0	
Kitikmeot	Unorgan.	Kitikmeot	3U	0	N/A	83.3	0	0	
Keewatin	Unorgan.	Keewatin	35	11	N/A	57.1	0	0	
Arctic Red River	Settlement	Inuvik	121	1	52	5.0	76.9	14.0	
Colville Lake	Unorgan.	Inuvik	5?	0	N/A	0	100.0	0	
Fort Good Hope	Settlement	Inuvik	542	79	57	0	73.4	20.3	4,503
Fort McPherson	Settlement	Inuvik	701	69	60	0	74.9	14.3	5,964
Paulatuk	Settlement	Inuvik	192	18	58	94.8	0	0	-,
Sachs Harbour	Settlement	Inuvik	158,	(3)	56	89.9	3.2	Ō	
Inuvik	Unorgan.	Inuvik	10	$(\tilde{1})$	N/A	50.0	0	50 . U	
Detah	Unorgan.	Fort Smit	143	ìō'	55	0	100.0	0	
Enterprise	Settlement	Fort Smit	46	0	77	ŏ	0	10.9	
Fort Liard	Settlement	Fort Smit	406	1.	55	Ő	81.3	8.4	4,204
Fort Providence	Settlement	Fort Smit	659	54,	58	0 .	72.4	15,0	4,0711
Fort Resolution	Settlement	Fort Smit	466	(14)	64	0. 0	43.6	33.5	3,931
Jean Marie River	Unorgan.	Fort Smit	73	4	46	6.8	78.1	15.1	5,751
Kakisa Lake	Unorgan.	Fort Smit	36		81	0.0	100.0	0	
Lac La Martre	Settlement	Fort Smit	299	31	47	0	96.7	1.3	
Nahanni Butte	Unorgan.	Fort Smit	93	8	53	0	87.1	0	
Paradise Gardens	Unorgan.	Fort Smit	48	0	N/A	0	10.4	20.8	
Rae Lakes	Settlement	Fort Smith	206	6	51	0	42.2	52.9	
Reliance		Fort Smit	200 15	0	N/A	0	42.2 33.3	33.3	
Snare Lakes	Unorgan. Settlement	Fort Smit	78	9	53		33.3 100.0	33.3 0	
Snowdrift	Settlement	Fort Smit		•		0		•	2 400
Trout Lake		Fort Smit	265 61	12 2	58	0	90.2	1.9	3,406
	Unorgan.				64	0	9u.2	0	17 440
Tungsten	Unorgan.	Fort Smit	380	60	72	0	2.9	4.5	17,413
Wrigley Fort Smith	Settlement	Fort Smith	149	12	67	0	92.6	3.4	
	Unorgan.	Fort Smit	271	(12)	N/A	4.1	18.5	8.9	
			6 979	2 0 9					
			6,378	392		L			

SOURCE: N.W.T. Data Book84/85 and information provided by G.N.W.T. Bureau of Statistics.

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Hay River Keserve

Location

6()°51' N, 115°44' W. Elevation unknown. 2() 1 air km SW of Yellowknife. M the Fort Smith Region. Hay River Area.

On the east bank of the east channel of the Hay River at its intersection with the south shore of Great Slave Lake.

Topography

On alluvially deposited sand, silt and clay over shale bedrock. Old village near the river mouth. tends to flood in Spring. Newer village located approximately 32km south. is 16- 26m higher. Thickly forested.

Climate

See Hay River.

History

Today's Dene village is located in the heart of traditional Slavey lands. In 1974. under Treaty 8 in an effort to protect their traditional lifestyle and lands, the residents requested the creation of a reserve, the only one in the NWT. It includes 1.818 hectares. The southern boundary is Hwy #6. Because of flooding, the population gradually has moved along the riverbank to the new village, which offers stable ground and reproved housing.

In August 1981. forests, immediately to the south. were heavily damaged by fire but the village was saved by a wind shift. Forest damage. however, has greatly affected trapping — a major winter source of income. Demography Permanent residents: 298. Political **Organization** Reserve status.

Dene Band Chief: Pat Martel Councillors:Fred Martel Jr., Phillip Fabian, Florence Cayen, Daniel Sonfrere.

Asst. Secretary: Verda Tambour. Band Office: (403) \$374-6701.

MLA Donald Stewart, (Hay River); MP DavidNickerson, PC (Western Arctic).

Economy

Major Activities Hunting. trapping. crafts. domestic fishing. Seasonal wage employment in Hay River with NTCL. Banks

None. Service in Hay River.

Renewable Resources Fish: Inconnu. Jackfish (Pike), Lake Trout: Pickerel (Walleye), Whitefish.



Game: Beaver, Black Bear, Fox, Lynx, Wolf, Wolverine. Woodland Caribou. Total number of trappers: see Hay River total.

Other renewable resources: forest.

Minerals: see Hay River.

Prices and Income Consumer prices: see Hay River. Infrastructure

Power

From Hay River.

Water

There Is a transmission line from Vale Island and a truck fill station, defivered **by Council** truck.

Sanitation

Pit privies and pumpout tanks. Pickup by private contractor and released into Hay River Sewage Iagoon, Garbage is collected weekly by Band Council and deposited at Hay River landfill site.

Fuei

Obtained from Hay River. Transportation

Air See Hay River.

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Road Access road, 22km in length off N. W.T.

Hwy No. 2 to Hay **River**. Old village roads, rough tracks; new village, gravelled. In winter, Hay **River** immediately accessible across frozen river. New village ice road located near Hay River bridge. Bus/taxi: regularly scheduled. Van/Bus service.

Water

Canoes and kickers, scows

Communications Postal Service: from Hay River. Telephone: NorthwesTel, local and long distance. CBC Radio and Television from Hay River.

Protection Services

Police: RCMP. Hay River. Other legal and court services: South Slave Native Court Workers. Angle Lantz (874-2415).

Fire department: a fire station consisting of a hose and hydrant is located at the new truck fill center. Fire extinguishers m houses.

Medical/Social Services See Hay River.

Churches: Anglican and Catholic in old village, Pentecostal in new village.

Education

School: Indian Village. K-7. Principal Brent Kaulback. Students, Grades K-6 (19 S3-84): 4(): Grades 7 and up. 7. • Teachers: 3, 1 classroom assistant, 1 tutorial assistant.

Local Education Authority:IndianVillage Education Committee. School year: August 31June28. A new log school is slated for construction in 1984-85.

Vocational and Continuing Education Adult education centre, one resident adult educator.

Housing and Accommodation

49 log and frame houses in the new village, 6 of which are new log houses Recreation

Community center. Summer camp program for children. Drop-in center planned. Beach in old village. Baseball diamond. Picnic and barbecue area planned, Skating rink. Other: see Hay River.

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LABOUR FORCE AND INCOMES

41% of the N.W.T. labour force is comprised of natives, while the balance is non-native. This occurs despite the fact that the native population in the 15-64 age bracket outnumbers the non-native population by 1,400 persons. This is the result of a non-native participation rate of 84% compared to 54% for the native population. Native unemployment, which ranges as high as 43% for Dene males, averages 31%, compared to 7% for non-natives.

Average income (for all tax returns) in the tax-based communities **ranges** from \$15,000 in Fort Simpsons to \$18,000 in **Inuvik**, Fort Smith and Hay River to **\$22,000** in **Yellowknife** and Hay River and \$29,000 in **Frobisher** Bay.

More than half of the Hamlets have average incomes of \$8,000-11,000 with a number being much greater (i.e. Arctic **Bay/Nanisivik** at **\$21,000;** Cambridge **Bay**_{at} \$20,000 and Norman Wells at \$26,000).

Incomes in the unorganized communities are generally at the lower level, although in Tungsten they average \$41,000.

Incomes are lowest in the Keewatin Region and highest in the Fort Smith Region.

From 1976 to 1981, reported income for the Northwest Territories increased . from \$194,000,000 to \$382,000,000 - a 97% increase, as compared to a National average increase of 84%. (Incomes in the N.W.T. are at the National Average.)

62% of this income was reported in the Fort Smith Region, with only 10% (\$36, 521, 000) in the Keewatin and Kitikmeot Region combined. The latter have 16% of the N.W.T.'s population.

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COST OF LIVING DIFFERENTIALS

Four of the tax-based communities are 15-29% above 1983 costs in Edmonton, while Fort Simpson is 30-39% above, **Inuvik** is 40-49% above and **Frobisher** Bay is 50-59% above 1982 Montreal costs.

Most of the hamlets are 60-79% beyond Winnipeg, Edmonton, or Montreal price levels, although several (Gjoa Haven, Holman Island, Pelly Bay and Spence Bay) are 90-139% beyond Edmonton price levels. Prices are most favorable in Rae Edzo (+30-39%) and Eskimo Point (+40-49%).

The unorganized communities follow a similar pattern, ranging from a less than 15% differential in Tungsten and a 15-29% differential in Fort Liard and Fort Reliance to a 90-99% differential in **Grise** Fiord and Sachs **Harbour**.

Costs are highest in Kitikmeot (97% above Edmonton's) while in the other Regions, the average is 49-65%.

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TABLE 4-4

EMPLOYMENT IN THE N.W.T.

(AS OF MARCH, 1985)

Industry	No. of Employees	% of Total
Mining, Oil and Gas ^z	2,468	13.9
Manufacturing	341	1.9
Transportation and Communications	1,872	10.6
T rade4	2,252	12.7
Finance and Insurance	556	3. 2
Community and Business Services	4,687	26. 5
Public Administration	4,731	26. 7
Other3	799	<u>4. 5</u>
Total	17, 706	100.0

'Government employment extends across other classifications and totals 7,234 (40.9% of total). This is comprised of: 2,643 Federal; 3,739 Territorial and 852 municipal. An additional? 527 employees are employed by Federal Government Enterprises. 2,400 government employees are located in Yellowknife.

Business activity is conducted by 3,381 companies (1,344 registered as Territorial and 2,037 as extra-Territorial). 46 co-operatives are in place as well.

²Cil and gas exploration rights and permits tots'lled 1,110 in the Arctic Islands, 242 on the marine coast and 107 on the N.W.T. mainland. 881 oil and gas leases exist on the N.W.T. mainland, with 160 on the Arctic Islands and 135 on the marine coast. During the past four years, annual crude oil production in the N.W.T. has fallen slightly to 152,000 m³?

Natural gas production is well down from the 1981 level of 397,000,000 $\rm m^3$ but has stabilized at 250,000,000 $\rm m^3.$

Electrical energy production amounted to 43,513 MW.h in March, 1985, of which 60% was hydro and 40% was thermal.

Mineral claims numbered 18,848 in the Mackenzie, 12,162 in the ${\rm Arctic}$ and Hudson Bay and 2,124 in Nahanni.

Mining production was in gold, silver, lead and zinc **and** amounted to an estimated \$516,000,000 in 1983.

³Fur production has averaged \$2,700,000 per annum from 3,200 trappers, lumber production \$1,600,000-2,000,000/year and fishery production \$1,500,000.

⁴The 36 community co-operatives in the N.W.T. employ 350 people.

SOURCE: Statistics Quarterly Vol. 7 No. 2, June, 1985, Bureau of Statistics, Government of the Northwest Territories

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TABL 1981 EXPERIENCED LABOUR FORCE¹

COMMUNI TI ES	PRIMARY	MANUFAC - Turi Ng	CONST- RUCTION	TRANSP., COMM. & OTHER UTI LI TI ES
Tax-Based	1, 715	235	655	1,525
Haml ets	355	125	190	435
Settlements	100	70	100	90
Unorgani zed	280		20	35
TOTALS	2,450	430	965	2, 085

1 Includes employed labour force plus those who last work
2 Rows may not equal totals due to rounding

SOURCE: Statistics Canada, 1981 Census

TABLE

COMMUNI TI ES	PRI MARY	MANUFAC- TURI NG	CON- STRUCTI ON	TRANSP., COMM.& OTHER UTILITIES
Frobisher Bay	10	45	7U	165
Inuvik	100	55	75	230
Fort Simpson	20	5	60	40
Fort Smith	50	'10	55	115
Hay River	70	40	120	390
Pine Point	595	5	20	25
Yellowknife	870	75	255	560
TOTALS	1, 715	235	655	1, 525

1 Includes employed labour force plus those who last work
2 Rows may not equal totals due to rounding

SOURCE: Statistics Canada, 1981 Census

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TABLE

EXPERIENCED LABOUR FORCE IN N.W.T

		MANUFAC-	CONST-	TRANSI Comm. Othe
COMMUNITIES	PRIMARY	TURING	RUCTION	UTILIT
connertills	1 KIMAK I	TOKING	ROOTION	UTILII
Arctic Bay	20		5	10
Broughton Isl and	20		5 5 5	10
Cape Dorset	10	5	5	10
Clyde River	5	-		10
Hall Beach	5			5
Igloolik	10		5	10
Lake Harbour	5	5	5	5
Pangnirtung	5	30	15	15
Pond Inlet	25	5	5	10
Sanikiluaq			5	5
Baker Lake	5	40	10	60
Chesterfield Inlet	-			5
Coral Harbour				10
Eskimo Point	15	-	15	15
Rankin Inlet	10	5	20	55
Repulse Bay			5	10
Whale Cove				5
Cambridge Bay	15	•'	10	50
Coppermine	25		10	15
Gjoa Haven	5		5	
Holman Island	5		5	5
Pelly Bay	20			1.5
Spence Bay Aklavic	46	1 Г		15
Fort Franklin	45	15 5	5	15
Fort Norman	10 5	5	10	10
Norman Wells	ວ 50		10 20	5 45
Tuktoyaktuk	50 60	15	20 15	45 20
ιακτυγάκτακ	00	CI	10	20
TOTALS	355	125	190	435

 1 Includes employed labour force plus those who last work $^2 \mbox{Rows}$ may not equal totals due to rounding

SOURCE : Statistics Canada,1981 Census

TABLE 4-

EXPERIENCED LABOUR FORCE¹II

COMMUNI TI ES	PRI MARY	MANUFAC- TURI NG	CON- STRUCTI ON	TRANSP. COMM. 8 OTHER UTILITIE
Grise Fiord Resolute Bay Arctic Red River Fort Good Hope Fort McPherson Paulatuk Sachs Harbour Enterprise Fort Liard Fort Providence Fort Resolution Lac La Martre Rae Lakes Snare Lakes Snow Drift Wrigley	15 5 20 5 15 10 10 5 10 5	15 50 5	$ \begin{array}{c} 10 \\ 15 \\ 10 \\ 40 \\ 10 \\ 10 \\ 5 \\ 5 \end{array} $	5 5 15 5 10 5 25 10
TOTALS	100	70	100	90

1 Includes employed $1\,abour$ force Plus those who $last\,wo$ 2 Rows may not equal totals due to rounding

SOURCE : Statistics Canada, 1981 Census

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TABLE 4 EXPERIENCED LABOUR FORCE¹IN

·				70.440.0
				TRANSP COMM.
	1	ANUFAC-	CON-	OTHER
COMMUNITIES	PRI MARY	TURI NG	STRUCTION	UTILITI
Naniojuju	110			10
Nanisivik	110	1		10
Baffin Dethumet Imlet	5	1		20
Bathurst Inlet	ا _ج ا	1		
Bay Chimo	5 5			
Kitikmeot	5	1		
Keewatin	1	1		
Colville Lake	1	1		
Inuvik	1	1	_	
Detah	1	1	5	
Jean Marie River	1	1	5	
Kakisa Lake	۱ I	1	_	
Nahanni Butte	111	1	5	
Paradi se Gardens	1		5	
Rel i ance	1	1		
Trout Lake	5			
Tungsten	140			5
TOTALS	200		00	25
TOTALS	280	1	20	35
				1

 $\begin{array}{c} 1 \\ \text{Z} \\ \text{Rows may not equal totals due to rounding} \end{array}$

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SOURCE : Statistics Canada, 1981 Census

COMMUNITY	DEC.84 POP'L	MAJOR ACTIVITIES	MAJOR BUSINESSES & INFRASTRUCTURE
Grise Fiord	128	Hunting, trapping, isning, tourism	G.F. Eskimo Co-op; Arctic Shipping&Explor.
<u>Bathurst Inlet</u>	22	Tourism, hunting, fishing, trapping, mineral exploration	B.I. Natural ist Lodge; B.I.Developments (retail)
Bay_Chimo	65	?	?
Colville Lake	57	Hunting, fishing, trapping, tourism	Kapami CO-OP; The Lodge; Colville Lake Lodge
Detah	143	<u>Hunting, trapping, fishing</u>	N/A
Fort Li ard	406	Trapping, hunting, ishing, hwy.construct on	Pointed Mt. Gas 18 miles; Beaver Construction; me Bay; HRY Holdings, Liard Air; Liard Valley Dev.; Native Crafts
Fort Resolution	466	Logging/sawmill, trapping, hunting, fishing	Slave iverSawmi11; The Bay; Hunter Eros.; Bjornson Constrn.; Beaulieu Motel
lean Marie River	73	Hunting, fishing, trapping, crafts, community sawn111	N/A
Kakisa Lake	36	Trapping, fishing. tourism	N/A
Lac La Martre	299	Trapping , hunting. fishing	Lac la Martre Co-op; Meni kohn Cafe; Amy's Store
Nahanni_Butte	93	Trapping, tourism	General Store
Paradise Gardens	48	?	?
Rae Lakes	206	Fishing, hunting. trapping	Rae Lakes General Store; R.L. Uene Counci 1 Outfitters/ Contractors
Snare Lakes	78	Hunting, fishing, trapping	Amy's General Store; Hozi1aNaedik's Store
Snowd_rift	265	Trapping, isning, hunting,	Snowdrift Co-Op; Frontier ishing Lodge, Snowdrift Canteen; Craft Shop and Hotel /Restaurant
Trout Lake	61	handicrafts, tourism Fishing, hunt 1 ng, trapp1 ng, tourism	Fi shi ng 'Lodge
Tungsten	380	Minina	lungsten Mining; Domco Foods; Matson Lake Bus; Auto Drilling; Bank of Commerce; Grizzly Bar; Snips
Wrigley	149	Hunting. trapping, fishing	Petanea Co-Op; <u>Wrigley</u> Construction: Moses Contracting
T <u>OT</u> AL	2990		
Rae Edzo*	1512	Fishing, hunting, trapping, local development	21+ retail & construction operations

 TABLE
 4-10

 OVERVIEW OF LOCAL ECONOMIC ACTIVITY FOR UNASSESSED NOT COMMUNITIES

•Assessment almost complete

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SOURCE : N.W.T. Oata Book 84/85

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TABLE 4-11

EMPLOYMENT BY MINE IN SEPTEMBER, 1985 IN N.W.T.

Thor Lake	8	(not	produci ng)
Terra	5	(not	produci ng)
Bullmoose	34	(not	produci ng)
Salmita	88		
Giant (YK)	291		
Pol ari s	277		
Pine Point	512		
Nanisivik	194		
Lupi n	393		
Con (YK)	357		
Tungsten	207		
Total	2, 366		

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Notes: This is actual employment in this month. It fluctuates a little each month.

The actual number of employees on the payroll will be larger for the mines operating on fly in/fly out schedules. For example, **Lupin** works on a 2 weeks in and 2 weeks out schedule. Therefore, there is one employee 'out', but still on the payroll, for each employee listed in the total above.

SOURCE: Fee Yee Consulting Ltd. from GNWT Mining Inspection Service Data

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5. N.W.T. DEVELOPMENT INVENTORY

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LISTINGS IN THE NORTHWEST TERRITORIES BUSINESS DIRECTORY FOR COMMUNITIES PAYING PROPERTY TAXES

	Number	_%
Tax-Based		
Frobisher Bay	61	
Inuvik	155	
Fort Simpson	29	
Fort Smith	76	
Hay River	140	
Pine Point	26	
<u>Yellowknife</u>	396	32.2
SUB-TOTAL	883	71.8
Hamlets	6	
Arctic Bay	12	
Broughton Island	9	
Cape Dorset Clyde River	9	
Hall Seach	6	
Igloolik	5	
Lake Harbour	2	
Pangnirtung	31	
Pond Inlet	10	
Sanikiluag	1	
- •		
Baker Lake	16	
Chesterfield Inlet	5	
Coral Harbour	5	
Eskimo Point	14	
Rankin Inlet	20	
Repulse Bay	5	
Whale Cove	4	
Cambridge Bay	17	
Coppermine	4	
Gjoa Haven	6	
Holman	7	
Pelly Bay	6	
Spence Bay	3	
Ablauik	3	
Aklavík Fort Franklin	3	
Fort Norman	9	
Norman Wells	51	
Tuktoyaktuk	19	
Tuktojuktuk	10	
Rae Edzo	13	
Assessed Settlements		
Nanisivik	4	
Resolute Bay	13	
Arctic Red River	N/A	
Fort Good Hope	5	
Fort McPherson	7	
Paulatuk Sasha Harbaur	2	
Sachs Harbour	5 1	
Enterprise	1	
Fort Providence	ð	
SUB-TOTAL FOR THE	346	28.2
38 COMMUNITIES	340	20.2
TOTAL	1,229	100.0

SOURCE : Northwest Territories Business Directory, 1984

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TABLE 5-2

INFORMATION RE HINTERLAND DEVELOPMENTS (MINES) IN N.W.T.

Operating Mines:

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POLARI S	owned by Cominco fly in/fly out with workers from Edmonton, Yellowknife and Montreal through Resolute Bay, on a 60 days in and 3 weeks out schedule mines lead/zinc has one decline, complete mill, camp and docking facilities
<u>SALMITA</u>	owned by Giant fly in/fly out from Yellowknife on a 10 weeks in and 2 weeks out schedule gold has one decline, mill and two camps; work starting on a shaft
<u>LUPIN</u>	owned by Echo Bay fly in/fly out from Edmonton, Yellowknife and Coppermine on a 2 weeks in and 2 weeks out schedule gold has one shaft, one decline, camp and mill
CON	owned by Cominco just outside Yellowknife with all employees living in and around Yellowknife, i.e. included in Yellowknife population figures gold 2 main shafts, several service shafts, mill and arsenic plant
<u>GI ANT</u>	principal owner is Falconbridge just outside Yellowknife with employees living in or around Yellowknife, i.e. included in Yellowknife population figures gold one main shaft, 4 service shafts, mill
<u>TUNGSTEN</u>	owned by Canada Tungsten (principal shareholder is Amax) townsite of Tungsten was developed for the mine and is listed in population figures has incline, mill and small camp for single employees; most employees live in Tungsten townsite mines tungsten
<u>NANISIVIK</u>	principal owner is Mineral Resources International has permanent townsite developed for the mine and is listed in population figures also has limited fly in/fly out from Montreal lead and zinc portal on hillside, mill and dock; employees live in townsite

INFORMATION RE HINTERLAND DEVELOPMENTS (MINES) IN N.W.T. - Cent'd

- <u>PINE POINT</u> owned by **Cominco** large town of Pine Point developed for the mine; all employees live there

 - lead and zinc3 open pits and mill; developing underground decline

Possible future mines:

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BULLMOOSE	property owned by Terra Mines (YK) gold has one decline and a camp development activities underway with workers flying in; expected production start-up in 1986 with full production in 1987 would be fly in/fly out from Yellowknife
THOR LAKE	property owned by Highwood Resources beryllium and other rare earths bulk sampled in 1985; development decision pending results if it goes ahead, it would be in 1987 as a fly in/fly out operation from Yellowknife one decline and two temporary camps
CULLATON LAKE	owned by International Corona closed in 1984; reopening depends on management changes and prices; everything still in place 'on stand-by' gold was fly in/fly out from Thompson, Manitoba, Eskimo Point and Rankin Inlet
TERRA	closed; site is being maintained 'on stand-by' pending change in price of silver silver several people on site doing exploration work one decline, camp and mill was fly in from Edmonton
<u>CADI LLAC</u>	almost into production when cost over-runs and financial problems forced shut down in 1983; bankruptcy has been declared and decisions re sale are pending in B.C. site was basically complete including mill; still there other factors affecting possible production are prices of silver/ lead/zinc and all weather access road silver/lead/zinc/mist. principal owners Hunt Bros. (Texas)

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INFORMATION RE HINTERLAND DEVELOPMENTS (MINES) IN N.W.T. - Cent'd.

- <u>IZOK LAKE</u> joint project of Kidd Creek Mines and Echo Bay near (50mi) existing Lupin Mine copper/zinc/lead/silver
 - feasibility study underway; would likely need road
 - development decision at least 2 years away

Other information:

Other promising exploration areas are near Indian Lake and the existing mines at Lupin and **Salmita**, but there are no actual development projects being actively considered.

Only three operating mines are completely fly in/fly out: Polaris, **Salmita** and **Lupin.** Nanisivik has limited fly in, with the majority of employees living in the townsite. The others are either single industry towns that developed around the mine or are located in an existing centre.

Factors affecting the speed and possibility of re-openings or new developments include prices, willingness of governments to fund infrastructure such as roads, federal policies and land claims.

SOURCES: Prepared by Fee Yee Consulting Ltd. from information supplied by:

GNWT Mining Inspection Services GNWT Bureau of Statistics GNWT Energy Mines & Resources Secretariat NWT Chamber of Mines

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N.W.T.

MAJOR MINES AND HYDROCARBON DEVELOPMENTS LOCATED IN THE HINTERLAND

(OVER \$ MILLION)

	Land	Improvement	Tota 1
Cadillac Mines	2, 652, 715	14, 960, 814	17, 613, 529
(Cominco) Polaris Mine	1, 736, 653	37, 631, 891	39, 368, 544
Cullaton Lake Mine	515, 662	6, 367, 829	6, 883, 491
(Echo Bay) Lupin Mine	1, 475, 037	35, 963, 283	37, 438, 320
Tungsten	377, 129	26, 850, 535	27, 227, 664
Pointed Mountain (gas plant and pipeline)	1, 756, 771	8, 335, 193	10, 091, 964

There are several other mines with assessed values in this range. (e.g. Giant, Pine Point, etc.). They appear on the roll for the community they are located in.

There **are** two other assessments at approximately \$5 million. The one listed under "Mines" for \$5,483,465 (total) is a total of a number of assessments all having the same mill rate. They are mining claims and \bullet properties. The one listed under "oil and gas" for \$4,889,939 total is also a combined total **of** a number or properties all being assessed at the same mill rate. They are exploration and drilling areas.

Source: 1984 HQ's Assessment Roll

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INFORMATION CONCERNING MAJOR N.W.T. RESOURCE INDUSTRIES

 Giant Yellowknife Mines Limited
 Tons of ore milled in 1984 was consistent with the level achieved during the past decade (although a significant decline occurred in 1980). Ounces of gold per ton was at the highest annual average since 1974, and the net value of metals recovered (\$50,000,000) was substantially higher than any previous year. Sales were buoyed by the Salmita Division. However, net income declined as a result of operating costs and write-offs (\$5,700,000 for the Salmita Mine, 150 miles N.E. of Yellowknife) increased significantly.

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- Consolidated ore reserves are equal to approximate"ly three years' production with an active exploration program underway at both properties.
- Pine Point A termination fund is being set up to set aside money Mines Ltd. for employee severance pay and to close the mine and townsite.
 - A two year plan involves returning the mill to full capacity to take advantage of economies of scale and mining a higher grade ore.
 - Whether the mine will continue to operate beyond the two-year period will depend largely on the success of exploration efforts to find new higher grade deposits on the property and on zinc prices. There are no plans for Pine Point to explore elsewhere.
 - Cominco, the parent company, is planning to develop a large, rich zinc deposit in Western Alaska by 1989 that is expected to replace Pine Point as a zinc source.
- Canada Tungsten Mining Corporation
 The company recently announced that mineable reserves of tungsten at its N.W.T. mine could be reduced by half as a result of a depressed market.

- The net loss for the nine months ended September 30, 1985 was \$5,200,000, identical to the previous year loss for the same period.
- The mine was closed January 22, 1983 but resumed production December 1, 1983 at a reduced rate.

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Echo Bay - In 1980, Echo Bay began construction of the Lupin Gold 4. Mine, with commercial production reached in October, Mines Ltd. The mill capacity was expanded by 50% in 1984. 1982. - The Lupin work force totals approximately 300 people working two weeks in and two weeks out for surface employees and four weeks in and two out for underground Approximately 170 people are on site at any workers. time. - Access to the mine is provided over a 372 mile winter ice road for 10 weeks each year. Nanisivik Mines Ltd. - The Nanisivik Mine is a 2000 tonne-per-day zinc-lead-5. (Mineral Resources silver mine on Northern Baffin Island, that has been in International Limited) continuous operation since 1976. Annual sales revenue has been in the \$45,000,000 per year range in recent years. The mine continues to be profitable and has investment funds available. The staff averages 190 persons. 6. Cominco Ltd. - As well as owning Pine Point Mines, the Company operates the Polaris zinc-lead mine on Little Cornwallis Island, operating since 1982. - It has also operated Con Mine since 1938, where ore produced at the mine is milled and refined on site. - Revenue increased in 1984, but profits were lower because of lower gold prices. Exploration in 1984 came

close to replacing reserves mined and further

opportunity for exploration exists.

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INFORMATION CONCERNING MAJOR N.W.T.

RESOURCE INDUSTRIES (Cent'd)

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5-7

Economic Function 1

Business of the Commission

Northern Canada Power Commission (NCPC) is a Federal Crown Corporation which operates under authority of the Northern Canada Power Commission Act. It is concerned with the planning, construction and management of public utilities, primarily electrical, on a commercial basis. For this purpose, it is empowered to survey utility requirements, construct utility plants in the Northwest Territories (NWT), the Yukon Territory (YT) and, subject to approval of the Gover General in Council, elsewhere in Car

The Commission is the principa producer of electricity north of 60° ar operates the main transmission netv in the Yukon and Northwest Territoria Heat, water and severage service ut are operated at Inuvik, NWT. Wholes heat supply is provided to the Northwest Territorial Government for distribution at Frobisher Bay. Residual heat recovery systems are presently operated at Cambridge Bay, Coppermine, Lac La Marlre, Pelly Bay, Igloolik and Rankin inlet in the NWT and at Dawson City, YT.

The Commission's head office is located at Edmonton, Alberta. Regional offices are located in Yellowknife, NWT

and Whitehorse, YT. The Authorizing Act requires that operations of the Commission shall be self sustaining within each rate zone as defined in the Act. Consequently, rates charged for utilities supplied must provide sufficient revenue to cover interest and principal payments on loans made to the Commission, operating, maintenance, administrative and all other expenses and ntingency allowances.

The accounts of the Commission are

ject to the audit of the Auditor General UI Canada.

Review of 1983-84

During the 1983/84 fiscal year, the Commission provided retail electric utility service to 49 communities in the NWT and to 4 in the Yukon as well as to customers in Field, British Columbia. The Commission also supplied wholesale electrical energy to the local electrical distributes in Yellowknife,NWT and Whitehorse, Haines Junction, Ross River, Carmacks and Keno City in the Yukon. This service was provided from 7 hydro-electric plants and 52 diesel-electric plants located in the general vicinity of the communities which they serve.

Pricing

In compliance with the 6/5 pricing restraint formula, all rate increases in the NWT and YT were restricted to 6% in April, 1983. In 1984, NCPC rates are expected 10 increase no more than 5% above the 1983/84 levels.

Generation and Sales

Total sales of electric energy in 1983/84 are expected to be 2,047,000,000 MJ, an 8.8% decline from 1982/83. Generation is expected to total 2,304,400,000 MJ in 1983/84, a drop of 8.6% from the previous year. The NWT share of total sales is anticipated to reach 1,308,600,000 MJ, a marginal decrease of 0.9% from 1982/83. In the YT, sales are expected to drop by 20.2% to 734,400,000 MJ in 1983/84, Generation of electric energy in the Northwest Territories and the Yukon Territory is expected to be 1,500,100,000 MJ and 799,560,000 MJ respectively in 1983384. These figures indicate a drop of 1,00/. and 20.2% respectively from the previous fiscal year.

The non-coincidental peak demands in the NWT and YT are expected to be 79,302 kW and 46,866 kW respectively in 1983184, which compares with 1982183 non-coincidental peak demand of 79,163 kW and 60,849 kW respectively.

Capacity Expansion

Northern Canada Power Commission's generation system was expanded by approximately 1.8 MW in 1983/84 with the replacement of internal combustion units tepracement of internal combustion units at Arctic Bay (O. 12 MW), Fort Good Hope (0.1 5 MW), Fort Norman (0.20 MW), Lac La Marlre (0.13 MW), Lake Harbour (O. 12 MW), Pond Inlet (0.34 MW), and Tuktoyaktuk (0.74 MW). The Commission plans to increase its generation capacity in plans to increase its generation capacity in 1984/85 with the addition of 2.82 MW, by replacement of one combustion unit at Holman Island (0.22 MW), one at Sachs Harbour (O. 10 MW), and the addition of one 2.5 MW unit at Fort Smith, The construction of a fourth

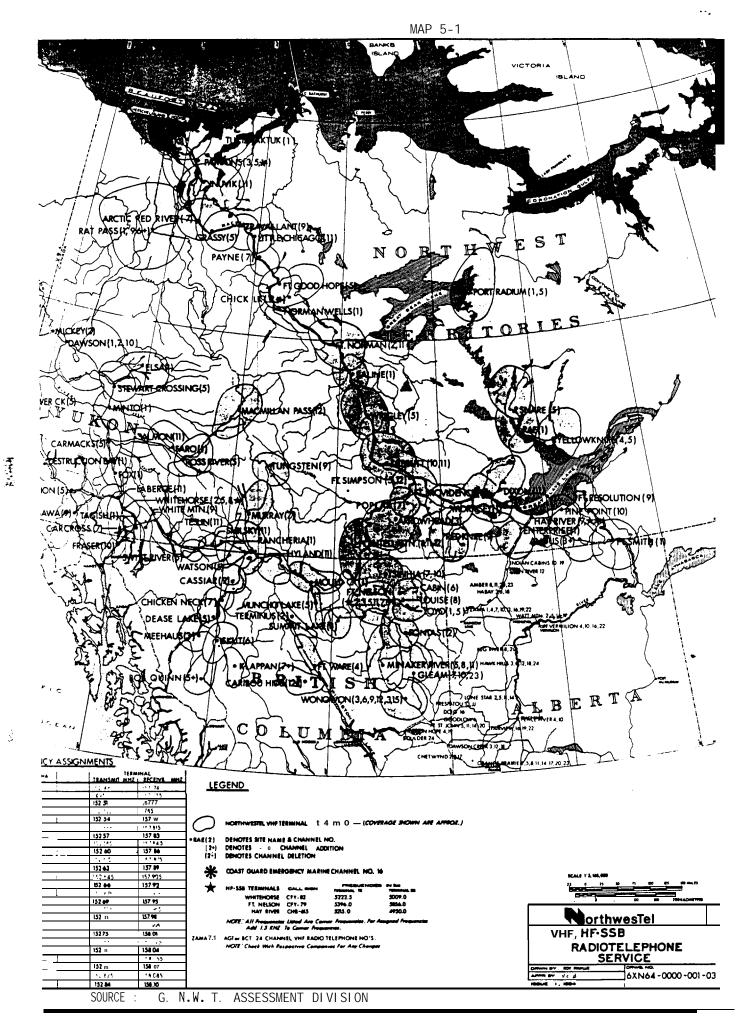
hydroelectric generating unit at Whitehorse, YT was completed by year end, adding approximately 20 MW to the system capacity.

In N.W. T. 1985:

- 48 deisel generating station 4 hydro generating stations 10 major substations
- 721 km. major transmission lines

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SOURCE : Government Activities in the North, 1983-84 (D. I. A. N. D.)



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TABLE 5-4

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ESTIMATED HOUSING UNIT OWNERSHIP, 1983

N.W.T.

REGI ON	NWTHC	GNWT	FEDERAL	PRI VATE	TOTAL
Baffi n	1, 257	371	203	131	1, 962
Keewatin	712	153	38	N/A	903
Kitikmeot	589	144	19	N/A	752
Inuvik	807	277	554	212	1, 850
Fort Smith	729	728	809	4, 382	6, 648
TOTAL	4,094	1, 673	1, 623	4, 725	12, 115

SOURCE : NWT Data Book 84/85 Statistics Canada **Catalogue** No. 64-001, 64-203 and E-570

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TABLE 5-5 ESTIMATED HOUSING UNIT OWNERSHIP, 1983 BAFFIN REGION

REGION	NWTHC	GNWT	FEDERAL	PRI VATE	TOTAL
Arctic Bay	71	8	0)		
Broughton Island	76	8	2		
Cape Dorset	137	14	5)		
Clyde River	74	9	2		
Hall Beach	64	5	0)		
Igloolik	136	15	4		
Lake Harbour	41	5	3	131	1, 274
Pangnirtung	163	17	10		
Pond Inlet	107	14	5)		
Sanikiluaq	57	7	2		
Grise Fiord	21	3	1		
Nanisivik	ø	15	2		•
Resolute Bay	28	7	5)		
Frobisher Bay	282	. 244	162		688
TOTAL	1, 257	371	203	131	1, 962*

SOURCE : NWT Data Book 84/85 Statistics Canada **Catalogue** No. 64-001, 64-203 and E-570

*1981 census	1, 700
June 81-Dec 83	
(bldg. permits)	N/A
	1,700

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TABLE 5-6

ESTIMATED HOUSING UNIT OWNERSHIP, 1983

KEEWATIN REGION

REGION	NWTHC	GNWT	FEDERA	L PRI VATE	TOTAL
Baker Lake	162	24	14	5	205
Chesterfi el d	Inlet 48	4	4		56
Coral H abour	71	8	2		81
Eskimo Point	184	19	4		207
Rankin Inlet	154	91	14		259
Repulse Bay	60	5			65
Whale Cove	33	2			40
REGI ON	712	153	38	10	913*

SOURCE: NWT Data Book 84/85 Statistics Canada **Catalogue** No. 64-001, 64-203 and E-570

*1981 census **870** June **81-Dec** 83 (bldg. permits) <u>N/A</u> 870

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TABLE 5-7 ESTIMATED HOUSING UNIT OWNERSHIP, 1983 KITIKMEOT REGION

REGION	NWTHC	GNWT	FEDERAL	PRI VATE	TOTAL
Cambridge Bay	123	89	5		
Coppermine	168	17	10		
Gj oa Haven	102	15	0		
Holman Island	69	6	0		
Pelly Bay	51	4	0		
Spence Bay	76	13	4		
Bathurst Inlet	ø	Ø	0		
Bay Chimo	Ø	Ø	0		
TOTAL	589	144	19	0	752*

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SOURCE : NWT Data Book 84/85 Statistics Canada **Catalogue** No. 64-001, 64-203 and E-570

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*1981 census 680 June **81-Dec** 83 (bldg. permits) <u>N/A</u> 680

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TABLE 5-8 ESTIMATED HOUSING UNIT OWNERSHIP, 1983 INUVIK REGION

REGION	NWTHC	GNWT	FEDERAL	PRIVATE	TOTAL
Aklavik	147	18	12)		
Fort Franklin	57	20	4)		
Fort Norman	36	9	4)		
Norman Wells	15	17	61		
Tuktoyaktuk	127	20	4)		
Arctic Red River	15	2	Ø		
Colville Lake	ø	Ø	Ø)	158	930
Ft. Good Hope	27	13	9)		
Ft. McPherson	66	19	6)		
Paulatuk	27	1	Ø		
Sachs Harbour	27	7	2)		
Inuvik Un-Org	Ø	Ø	Ø)		
Inuvik	263	151	452	54	920
TOTAL	807	277	554	212	1,850*

1. 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 19

SOURCE: NWT Data Book 84/85 Statistics Canada Catalogue No. 64-001, 64-203 and E-570

*1981 census 1,850 June 81-Dec 83 (bl dg. permits) <u>N/A</u> 1,850

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TABLE 5-9ESTIMATED HOUSING UNIT OWNERSHIP, 1983FORT SMITH REGION

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REGION	NWTHC	GNWT	FEDERAL	PRI VATE	TOTAL
Rae-Edzo	157	9	12)	
Detah	10)	
Enterpri se		4)	
Ft. Liard		3	6)	
Ft. Providence	e 95	11	2)	
Ft. Resolution	n 40	17	4)	
Jean Marie Ri	ver	6		532	951
Kakisa Lake					
Lac La Martre		4		Ś	
Nahanni Butte		1	3		
Paradise Gard	ens			}	
Rae Lakes		2		ł	
Rel i ance					
Snare Lakes		2			
Snowdri ft	12	6	3		
Trout Lake		2			
Tungsten		3			
Wrigley		5		Ś	•
Ft. Smith	74	117	97	342	630
Ft. Simpson	36	36	72	111	255
Hay River	98	56	86	663	903
Pine Pt.	20	23	11	456	510
Yellowknife	187	421	513	2,278	3,399
TOTAL	729	728	809	4, 382	6, 648*
	tistics Canada (64-001, 64-203 0			*1981 census June 81-Dec 83 (bldg. permits)	6, 420 <u>228</u> 6, 648

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6. LOCAL GOVERNMENTS AND SERVICES

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TABLE 6-1

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NWT TAX BASED COMMUNITIES: DATE OF INCORPORATION TO CURRENT STATUS

COMMUNI TY	CURRENT STATUS	DATE OF INCORPORATION TO CURRENT STATUS
Frobisher Bay	Town	October 1, 1980
Inuvik	Town	January 1, 1970
Fort Simpson	Vi 1 Lage	January 1, 1973
Fort Smith	Town	October 1, 1966
Hay River	Town	Jul y 18, 1963
Pine Point	Town	April 1, 1974
Yellowknife	Ci ty	January 1, 1970

SOURCE : Municipal Affairs Division, G.N.W.T. Department of Local Government.

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TABLE 6-2

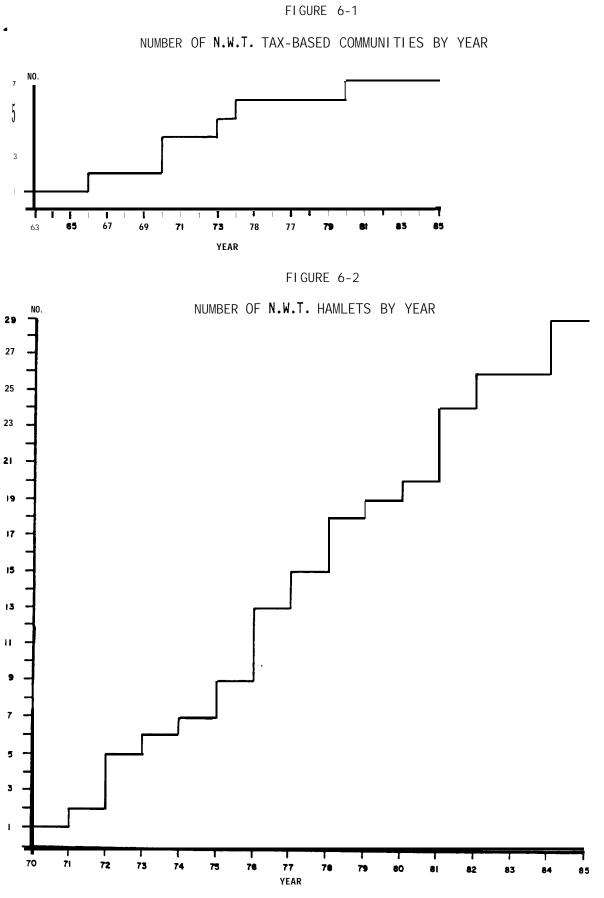
NWT HAMLETS: DATE OF INCORPORATION

HAMLET	DATE OF INCORPORATION
BaffinArctic BayBroughton IslandCape DorsetClyde RiverHall BeachIgloolikLake HarbourPangnirtungPond InletSanikiluaq	July 1, 1976 Aug. 31, 1979 April 1, 1982 July 1, 1978 April 1, 1978 April 1, 1976 April 1, 1976 April 1, 1982 April 1, 1972 April 1, 1975 April 20, 1976
<u>Keewatin</u> Baker Lake Chesterfield Inlet Coral Harbour Eskimo Point Rankin Inlet Repulse Bay Whale Cove	Apri 1 1, 1977 Apri 1 1, 1980 April 1, 1972 Dec. 1, 1977 April 19, 1975 July 1, 1978 July 1, 1976
<u>Kitikmeot</u> Cambridge Bay Coppermine Gjoa Haven Holman Island Pelly Bay Spence Bay	April 1, 1984 Apri l 1, 1981 April 1, 1981 April 1, 1984 April 1, 1973 Apri l 1, 1981
<u>Inuvik</u> Aklavik Fort Franklin Fort Norman Norman Wells Tuktoyaktuk	Jan. 1, 1974 Apri 1 1, 1972 Apri 1 1, 1984 Apri 1 1, 1981 Apri 1 1, 1970
Fort Smith Rae-Edzo	April 1, 1971

SOURCE: Municipal Affairs Division, G.N.W.T. Department of Local Government.

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SOURCE: Municipal Affairs Division, G.N.W.T. Department of Local Government

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7. LOCAL REVENUES AND EXPENDI TURES

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Table 7-1

NWT TAX-BASED MUNICIPALITIES: EXPENDITURES AND REVENUES, 1984-1985

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	1984	1983	1982	1981	1980	1979	1978
EXPENDI TURES Gen. Gov. Protecti on Transport. Env. Heal th Pub. Heal th Rec. /Cul t. Educa. Env. Devel op. Fi scal, Other			3938 1575 2877 4117 1010 2369 80 7705	3610 1347 2455 3457 463 1919 4 5873	2750 1253 1982 2994 28 1607 2 5134	2595 1075 1776 3729 42 2980 30 3530	2329 942 1823 3011 72 1458 1978 38 2431
TOTAL EXP.	30627	24800	23671	19128	15750	15757	14082
REVENUES Taxes,G.in Lieu Transfers Sale of Ser. Other Own Sour.			12195 6373 2839 2636	7999 7274 3127 1441	7619 5526 2498 1811	6433 5317 1989 1547	5482 5096 1976 1610
TOTAL REV.	31060	24700	24043	19841	17454	15286	14164
SURPLUS/DEFICIT	433	-100	372	713	1704	-471	82

SOURCE : Compiled by **C.N.** Watson and Associates Limited from the following 1978-1983 - **N.W.T.** Annual Reports Totals for 1984 from 1984 Municipal Financial Statements

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1984 EXPENDITURES AND REVENUES NWT TAX-BASED MUNICIPALITIES; (

				(400)0)					
-	Frobis Pay	her Inuvi	k Fort Simp	son	Fort Smith	Hay R ·	iver Pine	Point Ye	el lowknife	TOTAL
EXPENDITURES										
Genera 1 Government Legislation Administration Other	438	749 35 403 0	235 16 733 0	26 165 44	3	583 56 862 25	526 32 551	45 n.a. 481	1742 206 1402 134	4716
Protection	344	175	52		96	136	77	401	1215	2005
Administration Fire By-law Enf. Other		112 115 82 35	76 83 3 13	1 30 17 4		23 18 34 21	1 110 2 23	0 72 1 4	n.a. 564 221 430	
Transportation Common Ser. Poad Transit		498 270 450 34	236 224 274 0	145 84 0		544 70 70 0	398 79 465 0	212 186 0	600 -44 644 0	3270
Airport Environmental Mealth Water & Sewer		0 130 370	0 1131 14	7 1042		0 753 94	0 371 633	0 314	2598 2164	6045
Garbage Coil. & D1 9ther		132 165	116 0	89 0		57 .44	120 0	57 0	434 n	
Public Health Velfare Social Assis. Children's Ser.	1049	5 331 590 75	0 0 0		7	1 0 0	1 0 0 0	0 n	° Û Û	1085
Children's Ser. Sther Recreation & Cultur. Administration Arena, Complex Poo 1 Curling Rink		75 53 359 150 104 68 11	5 73 48 51 13 0	13		7 289 133 47 40 4	1 253 31 207 0	0 1 110 120 0 0	9 1537 214 494 216 C	3261
Other Environmental Dev. Fiscal Services Cebt Charges Own Fund, Other	9 495	170 9 15 645 119 376	247 15 156 1430 271 374	40 156 94 1336	18 672 5	23 18 0 257 83 89	51 0 0 409 257 0	23 n 409 0	613 0 0 2719 1205 1514	5627
TOTAL "UH, EXPEND School Purposes TOTAL EXPEND ITURES	4259 148 4407	2576 277 2853	3326 57 3383		2118 144 2262	2563 296 2859	2035 201 2236		0420 2207 12627	27207 3330 • 30527
PEVENUES										
Taxati on "unicipal Local Iron. School		930 755 0 123	192 660 0 270	135 0 57	4	1115 83 53 48	1264 735 84 296	9 23 140 201	5693 3210 275 2207	1156
Other Gov. Contri. In Lieu Terr, Ecus. Spec, Grants	2273	123 1229 704 429 140	270 2752 539 281 409	187 131	694 3 2	833 20 9 2	496 274 289	146 259	2695 1225 1102	C972
Cther Revenue V&S , Garbage, Rec Cther	1046	749 538 508	409 211 83 666	2434 128 83	407	82 1274 38 69	270 733 618 656	91 348 385	368 4512 2141 2371	8932
TCTAL REVENUES	4197	2908	3155		2185	2222	2493	1	2900	31060
SURPLUS/DEFICIT	-210	55	-228		-77	363	257		273	433

Due to lack of consistency in the various Financial Statements, figures, particularly for the sub-classes , should be considered estimates only. Adjustments were made in some cases; for example, sewer and water uti 1 i ties were consolidated where they were not included in general expenditures. In other cases, adjustments were not possible. For instance, capital out of current revenue was shown by function in **some** statements and in "fiscal services" in Note: others.

SOURCE: Compiled by C.N. Watson and Associates Ltd. from information in 1984 Community Financial Statements

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Table 7-3

NWT TAX-BASED MUNICIPALITIES: 1984 PER CAPITA EXPENDITURES AND REVENUES

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	Frobisher Bay	Inuvik	Fort Simpson	Fort Smith	Hay River	Pine Point	Yellowknife	TOTAL
EXPENDI TURES								
General Government Protection Transportation Environmental Health Public Health Recreation & Cultur. Environmental Oev. Fiscal Services TOTAL MUN. EXPEND.	361.23	218. 94 51. 15 145. 57 38. 00 1. 46 104. 94 4. 38 188. 54 753.00	222. 96 49. 34 223. 91 1073. 06 12. 33 69. 26 148. 01 1356. 74 3155. 60	183. 97 39. 87 99. 67 164. 04 2. 91 102. 57 7. 48 279. 07 879. 57	187.34 43.70 174.81 241.97 0.32 92.87 0.00 82.58 823.59	307. 60 45. 03 232. 75 216. 96 0. 58 147. 95 0. 00 239. 18 1190. 06	160. 05 111. 63 55. 13 238. 70 0. 83 141. 22 0. 00 249. 82 957. 37	184. 99 82. 18 128. 27 237. 12 42. 56 127. 92 7. 77 259. 95 1070. 76
School Purposes TOTAL EXPENDITURES	50. 96 517. 56	80.97 833.97	54.08 3209.68	59.80 939.37	95.12 918.70	117.54 1307.60	202. 77 1160. 14	130. 62 1201. 39
Taxation Other Gov. Contri. Other Revenue	302. 34 782. 71 360. 19	271.85 359.25 218.94	182. 16 2611. 01 200. 19	450.17 288.21 169.02	358.29 267.67 409.38	739. 18 290. 06 428. 65	523.06 247.61 414.55	437.61 430.39 350.37
TOTAL REVENUES	1445. 25	850.04	2993.36	907.39	1035.35	1457.89	1185.23	1218.37
SURPLUS/DEFICIT	-72.31	16.08 •	-216.32	-31.98	116.65	150. 29	25.08	16. 99

SOURCE: Calculated by C.N. Watson and Associates Ltd. from information in 1984 Municipal Financial Statements.

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Table 7-4

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NWT TAX-BASED MUNICIPALITIES : 1984 PERCENTAGE DISTRIBUTION OF MUNICIPAL EXPENDITURES AND REVENUES

	Frobi sher Bay	Inuvik	Fort Simpson	Fort Smith	Hay River	Pine Point	Yellowknife	TOTAL
EXPENDI TURES								
General Government Protection Transportation Environmental Health Public Health Recreation & Cultur. Environmental Dev. Fiscal Services TOTAL MUN. EXPEND.	24.63	29.08 6.79 19.33 5.05 0.19 13.94 0.58 25.04 100.00	$\begin{array}{c} 7.\ 07\\ 1.\ 56\\ 7.\ 10\\ 34.\ 00\\ 0.\ 39\\ 2.\ 19\\ 4.\ 69\\ 42.\ 99\\ 100.00\\ \end{array}$	20. 92 4. 53 11. 33 18. 65 0. 33 11. 66 0. 85 31. 73 100.00	22.75 5.31 21.23 29.38 0.04 11.28 0.00 10.03 100.00	25. 85 3. 78 19. 56 18. 23 0. 05 12. 43 0. 00 20. 10 100.00	16. 72 11. 66 5. 76 24. 93 0. 09 14. 75 0. 00 26. 09 100.00	17. 28 7. 67 11. 98 22. 15 3. 97 11. 95 0. 73 24. 28 100.00
REVENUES								
Taxation Other Gov. Contri. Other Revenue	18. 53 55. 79 25. 68	25. 02 46. 59 28. 39	4. 36 88. 83 6. 81	45. 95 34. 07 19. 98	27. 99 28. 47 43. 54	46. 38 21. 64 31. 98	32.59 25.21 42.20	28. 29 39. 53 32. 18
TOTAL REVENUES	100.00	100.00	100.00	100.00	100.00	100.00	100.00	100. 00

SOURCE : Calculated by C.N. Watson and Associates Ltd. from information in 1984 Municipal Financial Statements.

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TABLE 7-5

	IUMBER	AMOUNT OUTSTANDI NG	1984 ANNUAL PAYMENT	1985 PROPERTY ASSESSMENT (1963 BASE YEAR)	DEBENTURES DUTISTANDING AS A % OF ASSESSMENT	
Frobisher Bay	N⁄A	\$ 356,000	\$ 119,354	\$ 11, 923, 397	3.0	
Inuvik	14	1, 908, 260	218,518	17, 719, 962	10.8	
Fort Simpson	4	126, 908	37,521	3, 938, 993	3.2	
Fort Smith	28	1, 451, 429	595,773	10, 792, 739	13.5	
Hay Ri ver	23	1, 404, 905	320,224	31, 986, 671	4.4	
Pine Point	23	1, 850, 119	474,748	11, 723, 577	15.8	
Yellowknife	88	12, 382, 206	1,935,023	63, 823, 265	19.4	

NWT TAX BASED MUNICIPALITIES - DEBENTURES (1984)

SOURCE :

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Developed from 1984 Community Financial Statements and information supplied by the Assessment Division.

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TABLE 7-6

REVIEW OF ACTION TAKEN BY TAXED-BASED MUNICIPALITIES RE: VARIOUS PROPERTY TAX RELATED SECTIONS OF THE MUNICIPAL ACT

ITEM/ Municipal Act Section	FROBISHER BAN Town	INUVIK Town	FORT SIMPSON Village	FORT SMITH Town	HAY RIVER Town	PINE POINT Town	YELLOWKNIFE City
Population s.4(1)	2, 904	3, 421	1 , 0 5 4	2, 408	3,112	1, 710	10, 884
Taxable Assessment s.4(1)	\$11, 923, 397	\$17, 719, 962	\$3, 938, 993	\$10,792,739	\$31,986,671	\$11, 723, 577	\$63, 823, 265
Assessment/Capita	\$4, 106	\$5, 180	\$3, 737	\$4,482	\$10,278	\$6, 856	\$5, 864
Business Licenses	-just shown as licenses	\$13, 750	\$875	\$13,000	\$13,965	\$6,000	\$41, 379
	& permits \$60, 761 \$20. 9/capita	\$4.02/capi ta	83¢/capita	\$5. 40/capi ta	\$4.49/capita	\$3.51 capita	\$3.80/capi ta
Garbage Collections and Water Charges s* water s ewe r	muni ci pal servi ces \$433, 273 \$149. 20/ capi ta	6-8 people paying \$60/month \$5,040 \$1.47/capita	water & sewer are together \$85,457 \$81.08/capita	\$200, 900 \$83. 43/capi ta \$73, 084 \$30. 35/capi ta	water & sewer \$482,951 \$155.19/ capita	water & sewe \$320,395 \$187.37/ capita	\$2, 141, 157 \$196. 73/capi ta no charge
garbage		commercial - \$72,000 (only after 1st weekly pick-up) \$21.01/capit	no charge	no charge	no charge	no charge	no charge

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TABLE 7-6 (Cont'd)

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« MUNICIPAL ACT VARIOUS PROPERTY TAX RELATED SECTIONS OF EN BY TAXED-BASED MUNICIPALITIES RE:

	YELLOWKNIFE C ty	\$275,777	\$25.34 -a <u></u> ta	9.4%	e×pecting middle of February, no reassessment	G ant Yellow- knife Cominco	100%/149%	Ю
-	PINE POINT Town	\$139.70	\$81.70/cap [.] t ₃	15.8%	December 2	Cominc∘	ou	ои
	×∞Y RIVER Town	\$109,457	\$3,517/capit	4.4%	genera re- assess⊤ent, expecting roll end of February	ou	ои	ои
	FORT SM: H Town	\$452,594	\$187.94/cap ⁻ t	13.5%	December 2	ou	100%/109.1%	ои
	F⊂R∵ SIMPSON Vi lane	ои		3.2%	beginning ∘°	ê	ou	оц
	INUVIK דמשח	٥U		%8 °0	haven't got it yet, they are having a reassessment	or	٥Ľ	ou
	FROBISHER BAY	N/A		3.0%	N/A	оц	ou	N/A
	NN			nen [.] 5		t/		170

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TABLE 7-6 (Cent'd)

REVIEW OF ACTION TAKEN BY TAXED-BASED MUNICIPALITIES RE: VARIOUS PROPERTY TAX RELATED SECTIONS OF THE MUNICIPAL ACT

ITEM/ MUNICIPAL ACT SECTION	FROBISHER BA	INUVIK Town	FORT SIMPSON Vi 1 lage	FORT SMITH Town	HAY RIVER Town	PINE POINT Town	YELLOWKNIFE City
Mobile Unit Taxes (Mobile Homes) s.277	yes	yes	yes	yes	yes	yes	yes
Community Service Charge s.283	N/A	no	no	no	no	no	no
Uniform School Rate (1963 Base Year) s.288							
mill rate	18. 70	17.77	18. 98	19.50	11. 70	14.56	N/A
assessment	\$8, 316, 786	\$15, 128, 534	\$3, 102, 863	\$7,679,544	\$26, 701, 274	\$10, 376, 726	
est. school taxes	\$155, 524	\$268, 834	\$58, 892	\$149,751	\$312, 405	\$151, 085	
Late Payment	\$14, 705	\$69, 489	\$3, 833	\$27,767	\$142, 847	\$89, 747	\$121, 114
Penalties s.293(s)	\$5/capi ta	\$20. 3/capi ta	\$3.64/capi ta	\$11.53/capita	\$45.90/capita	\$52.48/capit	\$11. 13/capi ta
penal ty charges	N/A	2% per month	2% per month	2% initially 2% per month	2% per month	2% per month	2% per month

Source: 1984 Municipal Financial Statements and staff in each Municipality.

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FIGURE 7-1

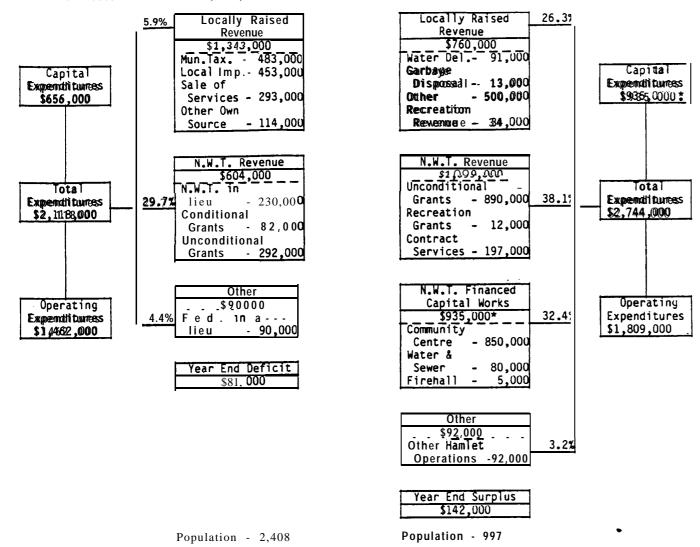
FUNDING SOURCES IN A TYPICAL TAX-BASED MUNICIPALITY AND HAMLET IN N.W.T.

Tax Based - Fort Smith (1984)

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Hamlet - Baker Lake (1984-85)



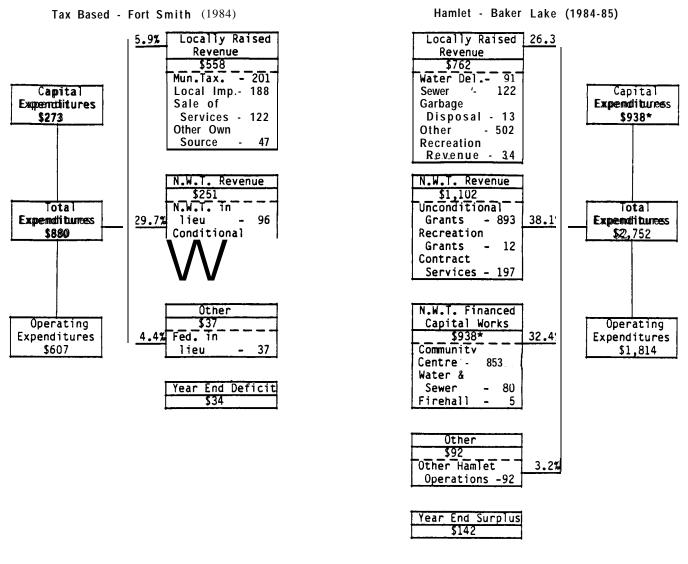
- Note: Tax-based municipalities emplace their own capital works while N.W.T. provide capital facilities for hamlets directly. The Hamlet Financial Statements basically cover operating and maintenance costs o The figures shown in the boxes with • are the NWT estimates for capital works in Baker Lake for the 1985-86 financial year. There may be additional minor expenditures which were not broken out by community. Also, the amount spend in a particular community in any one year may vary significantly from previous years.
- Source: Compiled by C.N. Watson and Associates Ltd. from information contained in the Fort Smith Financial

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FIGURE 7-2

PER CAPITA FUNDING SOURCES IN A TYPICAL TAX-BASED MUNICIPALITY AND HAMLET IN N.W.T.



Population - 2,408

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Population - 997

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- Note: Tax-based municipalities emplace their own capital works while N.W.T. provide capital facilities for hamlets directly. The Hamlet Financial Statements basically cover operating and' maintenance costs only The figures shown in the boxes with * are the NWT estimates for capital works in Baker Lake for the 1985-86 financial year. There may be additional minor expenditures which were not broken out by community. Also, the amount spend in a particular community in any one year may vary significantly from previous years.
- Source: Compiled by C.N. Watson and Associates Ltd. from information contained in the Fort Smith Financial Statement, the Baker Lake F nancial Statement and The NWT 1985-86 Main Estimates.

N.W.T. HAMLETS: REVIEW (

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	Arctic Bay	Broughton Island	Cape Dorset	Clyde River	Hall Deach	i igloolik	Lake Harbour	Pangnir- tung	Pond Inlet
EIPENDITURES Gen. Gov. Protect. Trans. Env. Hea. Pub. Hea. Recrea. Nain./Ut. Airport Con./Oth.	259 4 43 153 0 43 194 0 22	297 9 23 110 1 45 373 155 92	253 17 31 271 0 100 271 70 18	214 4 40 145 0 43 221 90 74	6 27 114 0 58 268 0	226 9 187 0 41 283 0 295	184 4 40 145 0 100 291 121 154	313 22 59 226 1 112 317 0 570	331 9 26 243 0 99 412 0 347
TOTAL EXP.	718	1113	1031	831	7s3	1096	103 I	1620	1467
REVENUES Terr. Grants Other Terr. Local Rev. Other		622 109 317 177	710 0 228 93	534 64 212 116	67 212	705 244 210 43	489 143 281 205	750 526 652 68	107 260 502 6s
TOTAL REV.	738	1225	103 I	926	801	1202	1120	1996	154s
SURPLUS	20	112	0	95	i 18	106	89	376	78

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	Cambridge Bay	Coppermine	6joa Haven	Hol man Island	Pelly Bay	Spence Bay	TOTAL Kitikmedt	Aklavik	Fort Franklin
EXPENDITURES Gen. Gov. Protect. Trans. Env.Flea. Pub.Hea. Recrea. Main./Ut. Airport Con./Oth.	21s 12 94 276 275 273 0 16	219 4 31 199 0 42 373 156 61	251 22 27 170 0 12 334 168 323	127 2 26 71 0 42 250 1 95 10	196 26 38 107 2 4 283 149 39	220 24 43 174 0 10 390 164 179	1231 90 259 991 2 124 1903 832 628	186 44 80 217 4 46 126 124 77	234 15 32 117 0 22 236 16 17
TOTAL EXP.	905	1085	1307	723	844	1204	6068	904	689
REVENUES Tørr. Grant Dther Terr. Local Rev. Other	655 0 477 15	647 0 337 211	567 0 348 495	527 29 191 195	511 : : 149	592 112 329 105	3499 253 1814 1 2s0	570 0 163 200	476 0 213 33
TOTAL REV.	1147	1195	1410	942	846	1278	6619	933	122
SURPLUS	242	110	103	219	2	74	150	29	33
SOURCE : E	xtracted	I from H	amlet	Financia	I State	ments,	1984-19	85	

N.W.T. HAMLETS: PERCENTAGE DISTRIE

	Arctic Bay	Broughton Island	Cape Dorset	Clyde River	Hall Beach	lgloolik	Lake Harbour	Pangnir- tung	Poi inlet
EXPENDITURES Gen. Gov. Protect. Trans. Env. Hea. Pub. Hea. Recrea. Main./Ut. Airport Con./Oth.	36. 07 0. 56 5. 99 21. 31 0. 00 5. 99 21. 02 0, 00 Sob	26.68 0.81 2.07 10.60 0.09 4.04 33.51 13.93 8.27	24.54 1.65 3.01 26.29 0.00 9.70 26.29 6.79 1.15	25. 75 0. 48 4. 81 17. 45 0. 00 5. 17 26. 59 10. 83 8. 90	28.86 0.71 3.45 14.56 0.00 8.68 34.23 0.00 9.45	20.62 0.82 5.02 17.06 0.00 3.74 25.62 0.00 26.92	17.85 0.39 3.80 14.06 0.00 9.70 27.26 11.74 15.13	19.32 1.36 3.64 13.95 0.04 6.91 19.57 0.00 35.19	22. 0. 1. 16. 0. 28. 0. 23.
IDTAL EXP.	100.00	100.00	100.00	100.00	100.00	100.00	100.00	100.00	100.
REVENUES Terr. Grants Other Terr. Local Rev. Other	69.24 3.12 26.15 1.49	50.78 8.90 25.88 14.45	18. 87 0.00 22.11 9.02	57.67 6.91 22.89 12.53	62.92 8.36 26.47 2.25	58,65 20,30 17,47 3,58	43.66 12.95 25.09 18.30	37.58 26.35 32.67 3.41	45. 11. 32. 4,
TOTAL REV.	100.00	100.00	100.00	100.00	100.00	100, 00	100.00	100.00	100.

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	Cambridge Bay '	Coppermine	6joa Haven	Holman Island	Pelly Bay	Spence Bay	TOTAL Kitikmeot	Ak] avî k	Fort Franklii
EIPENDIFURES Ben. Gov. Protect. Trans. Env. Hea. Pub. Hea. Recrea. Main./Ut. Airport Con. /Oth.	24.09 1.33 10.39 30.50 0.00 1.77 30.17 0.00 1.77	20.18 0.37 2.86 19.34 0.00 3.87 34.38 14.38 5.62	19.20 1.68 2.07 13.01 0.00 0.92 25.55 12.85 24.71	17. 57 0.28 3.60 9.82 0.00 5.81 34.58 26.97 1.38	23. 22 3. 08 4. 50 12. 68 0. 24 0: 47 33. 53 17. 65 4. 62	18.27 1.99 3,57 14.45 0.00 0:83 32.39 13.62 14.87	20. 27 1. 40 4. 27 16. 43 0. 03 2. 09 31. 36 13. 71 10. 35	20.58 4.01 8.85 24.00 0.44 5:09 13.94 13.72 8.52	33. 9 2. 11 4. 6 16. 9 0, 00 3. 1 34. 25 2. 3 2, 4
TOTAL EXP.	100.00	100.00	100.00	100.00	100.00	100.00	100.00	100.00	100.0
REVENUES Tørr. Grants Other Terr. Local Rev. Other	57.11 0,00 41.59 1.31	54. 14 0. 00 28. 20 17. 64	40.21 0,00 24.68 35.11	55.94 3.09 20.28 20.70	60.40 6.15 15.84 17.61	46.32 13.46 25.74 14.48	51. 32 1.71 26.64 18.33	61.09 0.00 17.47 21.44	65. 9 0. 0 29, 50 4. 5
TOTAL REV.	100.00	100.00	100.00	100.00	100.00	100.00	100.00	100.00	100.00

SOURCE: Calculated by C.N. Watson and Associates Ltd. from data extracted

N.W.T. HAMLETS: PER CAPITA

EXPENDITURES	Arctic Bay B	rou inton Island	Cape Dor set	Clyde Hi River	all Beach	Igloolik	Lake Harbour	Pangnir- tung	Pond Inlet
Gen. Gov. Protect. Trans. Env. Hea. Pub. Hea. Recrea. Main./Ut. Airport Con./Dth.	589,98 9,11 97,95 348,52 0,00 97,95 441,91 0,00 50,11	719.13 21.79 55.69 205.71 2.42 108.96 903.15 375.30 222.76	308, 91 20.76 37.85 330.89 0.00 122.10 330.89 85.47 21.98	428.00 0.00 80.00 290,00 0.00 86.00 442.00 100.00 148.00	549.88 14.60 65.69 217.31 0.00 165.45 652.07 0.00 180.05	298.15 11.87 72.56 246.70 0.00 54.09 373.35 0.00 389.18	673.99 14.65 146.52 531.14 A.00 366.50 1027, 30 443,22 571.43	352.08 24.15 66.37 254.22 1.12 125.95 356.58 0.00 641.17	411.18 11.19 32.30 301.86 0.00 122.98 511.80 0.00 431.06
TOTAL EXP.	1635.54	2694.92	250.85 16	62.00 1905	1445	5. 91 3776	.56 1822	2, 27 1822	2,36 20
REVENUES Terr. Grant Other Terr. Local Rev. Other	s 1164.01 52.39 439.64 25.oh	150 6.05 263 <i>92</i> 767.55 420.57	866. 91 000 278.39 113.55		1226.28 163.02 515.02 43.	930.08 321.90 277.04 30 56.73	1791,21 531,14 1029,30 750,92	843.64 591.68 733.41 76.49	878.26 332.92 623.60 84.47
TOTAL REV.	1681.09	2966.10	2 58.85	18 S2, 00	1948.91	150S. 7S	4102, 56	2245. 22	1919, 25

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	Cambridge Bay	Coppermine	6joa Haven	Holman Island	Pelly Bay	Spence Bay	TOTAL Kitikmedt	Aklavik	Fort Franklin
Exerminitures Gen. Gov. Protect. Irans. Env. Hea. Pub. Hea. Recrea. Nain./Ut. Airport Con./Oth.	234.91 12.93 101.29 297.41 0.00 17.24 294.18 0.00 17.24	4.12 36.56 234.67 0.00 49.53 439.86 183.96	397.15 34.81 42.72 268.99 0.00 18.99 528.48 265.82 511.08	376.85 5.93 71.15 210.68 0.00 124.63 141.84 578.64 29.67	96. 30 140. 14	479, 30 52, 29 93, 68 379, 08 0, 09 21, 79 849, 67 357, 30 309, 98	25.91 74.55 286.99 0.58 36.27	243.46 57.59 104.71 284.03 5.24 60.21 164.92 162.30 100.79	407. 67 26.13 55.75 203.83 0.00 38.33 411.15 27.87 29.62
TOTAL EXP.	975.22	1219. 48	2068.04	214S<40	312S, 93	2623.09	1146. 69	1103.25	1200. 35
REVENUES Terr, Grants Other Terr, Local Rev, Other	5 70S, 82 0.00 514.01 16.16	0.00 391.41	097.1 "0.00 \$50.63 783.23	15 15 63 86, 05 566, 77 578, 64	5.80 1892.59 192.59 496.30 551.85	7 1209.76 374.73 716,78 403,05		146. 01 0. 00 213, 35 261. 79	829.27 0.JW 371.08 57.49
TOTAL REV.	1235.99	1409.20	2231.01	2795. 25	3133, S3	27 84. <u>3</u> 1	1962. 58	1221.20 12	257. 64 239

* NWT HAMLETS: 1984/85 EXPENDITURES AND 1985 PROPERTY TAXES

	(\$000)		
	Total Expenditures (excluding Airport, Con- tract, Other) Po	1985 Property Taxes (General rtion Only)	Property Taxes as a % of Expendi tures
BAFFIN Arctic Bay Broughton Island Cape Dorset Clyde River Hall Beach Igloolik Lake Harbour Pangnirtung Pond Inlet Sanikiluaq TOTAL	696 866 943 667 709 801 754 1050 1120 721 8327	7 5 10 6 7 11 4 11 11 8 80	$\begin{array}{c} 1.01\\ 0.58\\ 1.06\\ 0.90\\ 0.99\\ 1.37\\ 0.53\\ 1.05\\ 0.98\\ 1.11\\ 0.96\end{array}$
KEEWATIN Baker Lake Chesterfield Inlet Coral Harbour Eskimo Point Rankin Inlet Repulse Bay Whale Cove TOTAL	1463 819 857 1430 988 834 767 7158	16 4 11 17 52 7 4 111	$1.09 \\ 0.49 \\ 1.28 \\ 1.19 \\ 5.26 \\ 0.84 \\ 0.52 \\ 1.55$
KITIKMEOT Cambridge Bay Coppermine Gjoa Haven Holman Island Pelly Bay Spence Bay TOTAL	889 868 816 518 656 861 4608	28 17 12 6 5 8 76	3.15 1.96 1.47 1.16 0.76 0.93 1.65
INUVIK Aklavik Fort Franklin Fort Norman Norman Wells Tuktoyaktuk TOTAL	703 656 426 757 1171 3713	14 8 6 134 71 233	1.99 1.22 1.41 17.70 6.06 6.28
FORT SMITH Rae-Edzo TOTAL	1061 1061	0 0	0.00
HAMLET TOTAL	24867	500	2.01

SOURCE : Calculated by C.N. Watson and Associates Ltd. from information in 1984-85 Hamlet Financial Statements and from Assessment Division

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NWT HAMLETS: 1984/85 EXPENDITURES AND LOCALLY RAISED REVENUES (\$000)

	Total Expendi tures (excl udi ng Ai rport, Con- tract, Other)	Local Revenues	Local Revenues as a % of Expenditures
BAFFIN Arctic Bay Broughton Island Cape Dorset Clyde River Hall Beach Igloolik Lake Harbour Pangnirtung Pond Inlet Sanikiluaq TOTAL	696 866 943 667 709 801 754 1050 1120 721 8327	193 317 228 212 212 210 281 652 502 323 3130	28 37 24 32 30 26 37 62 45 45 45 38
KEEWATIN Baker Lake Chesterfield Inlet Coral Harbour Eskimo Point Rankin Inlet Repulse Bay Whale Cove TOTAL	t 1463 819 857 1430 988 834 767 7158	760 258 350 586 356 407 159 2876	52 32 41 41 36 49 21 40
KITIKMEOT Cambridge Bay Coppermine Gjoa Haven Holman Island Pelly Bay Spence Bay TOTAL	889 868 816 518 656 861 4608	477 337 348 191 134 329 1816	54 39 43 37 20 38 39
INUVIK Aklavik Fort Franklin Fort Norman Norman Wells Tuktoyaktuk TOTAL	703 656 426 757 1171 3713	163 213 162 334 447 1319	23 32 38 44 38 36
FORT SMI TH Rae-Edzo TOTAL HAMLET TOTAL	1061 1061 24867	198 198 9339	19 19 38

SOURCE : Compiled by C.N. Watson and Associates Ltd. from information in 1984-85 Hamlet Financial Statements

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Table 7-12

• NWT HAMLETS:	AND RECREATION (\$000)	FURES and NWT UNC GRANTS	CONDI TI ONAL
	Total Expenditures (excluding Airport, Con- tract, Other)	NWT Unconditional and Recreation Grants	NWT Grants as a % of Expenditures
BAFFIN			
Arctic Bay Broughton Island	696 866	511 622	73 72
Cape Dorset	943	710	75
Clyde River	667	534	80
Hall Beach Igloolik	709 801	504 705	71 88
Lake Harbour	754	489	65
Pangnirtung	1050	750	71
Pond Inlet Sanikiluaq	1120 721	707 538	63 75
TOTAL	8327	6070	73
KEEWATI N			
Baker Lake	1463	902	62
Chesterfield Inlet Coral Harbour	819 857	509 588	62 69
Eskimo Point	1430	784	55
Rankin Inlet	988	809	82
Repulse Bay Whale Cove	834 767	530 603	64 79
TOTAL	7158	4725	66
KITIKMEOT			
Cambridge Bay	889	655	74
Coppermine Gjoa Haven	868 816	647 567	75 69
Holman Island	518	527	102
Pelly Bay	656	511	78
Spence Bay TOTAL	861 4608	592 3499	69 76
INUVIK			
Aklavik	703	570	81
Fort Franklin Fort Norman	656 426	476 430	73 101
Norman Wells	757	503	66
Tuktoyaktuk	1171	939	80
TOTAL	3713	2918	79
FORT SMITH			
Rae-Edzo TOTAL	1061 1061	863 863	81 81
IUTAL	1001	003	ŏΙ
HAMLET TOTAL	24867	18075	73

SOURCE : Compiled by C.N. Watson and Associates Ltd. from information in 1984-85 Hamlet Financial Statements

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8. ASSESSMENT AND TAXATION

TABLE 8-1

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TOTAL 1985 PROPERTY TAXES (INCLUDING PAYMENTS IN LIEU) BILLED WITHIN THE NWT

GNWT Share		%
Headquarters Roll	841, 000	5.0
School Rates in the Six Tax-Based Municipalities	1,089,028	6.5
Property and School Taxes in Taxation Areas	<u>1, 267, 973</u>	7.6
Sub-total	3, 198, 001	19. 1
Tax Based Municipalities' Share		
Frobisher Bay	1, 764, 715	10.5
Inuvik	1, 326, 951	7.9
Fort Simpson	361, 593	2.2
Fort Smith	996, 340	5.9
Hay River	1, 069, 035	6.4
Pine Point	971, 436	5.8
Yellowknife	4, 782, 507	28.6
	11, 272, 937	67.3
Yellowknife School Board's Share	2, 275, 297	13.6
TOTAL	\$16, 746, 235	100.0

Source: Department of Local Government data.

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ASSESSMENT BASE FOR N.W.T. TAX-BASED COMMUNI IES

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U	scheduled for reassessment in 1986 general reassessment completed in 1985 general reassessment completed in 1985 scheduled for reassessment in 1986
1085	1980 1980 1980 1963 1977 1980 1982
1084	1980 1980 1980 1983 1977 1982 1982
1 083	N/A 1980 1980 1963 1977 1977 1977
1082	N/A 1980 1980 1977 1977 1977
1081	N/A 1980 1980 1977 1977 1977 1977
CaD.	N/A 1963 1963 1977 1977 1977
010	N/A 1963 1963 1963 N/A 1963 1977
a 1- 0	N/A 1963 1963 N/A N/A 1963 1977
רדים י	N/A 1963 1963 N/A N/A N/A N/A
	Fort Simpson Fort Smith Frobisher Bay Hay River Inuvik Pine Point Yellowknife

N/A - not avai a⊐ ≤

 \mathtt{c} : Deve oped from informat on supp ied by the Assessment Div s

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ASSESSMENT BASE

				Fina	ncial Y	ear
	77/78	78/79	79/80	<u>80/81</u>	8 1 <u>/</u> 8 2	82/
Anadia Davi				NIA	10.02	10
Arctic Bay	NA	NA	NA	NA	1963	19
Broughton Island	NA	NA	NA	NA	NA	NA
Cape Dorset	NA	NA	NA	NA	NA	NA
Clyde River	NA	NA	NA	NA	1963	19
Hall Beach	NA	NA	NA	NA	1963	19
Igloolik	NA	NA	NA	NA	1963	19
Lake Harbour	NA	NA	NA	NA	NA	NA
Pangnirtung	NA	NA	NA	NA	1963	19
Pond Inlet	NA	NA	NA	NA	1963	19
Sanikiluaq	NA	NA	NA	NA	NA	19
Balker Lake	NA	NA	NA	NA	1963	19
Chesterfield Inlet	NA	NA	NA	NA	NA	19
Coral Harbour	NA	NA.	NA	NA	1963	19
Eskimo Point	NA	NA	NA	NA	1963	19
Rankin Inlet	NA	NA	NA	NA	1963	19
Repulse Bay	NA	NA	NA	NA	1963	19
Whale Cove	NA	NA	NA	NA	1963	19
Cambridge Bay	NA	1963	1963	1963	1963	19
Coppermine	NA	NA	NA	NA	NA	NA
Gjoa Haven	NA	NA	NA	NA	NA	NA
Holman Island	NA	NA	NA	NA	NA	19
Pelly Bay	NA	NA	NA	NA	NA	NA
Spence Bay	NA	NA	NA	NA	NA	NA
Aklavik	NA	1963	1963	1963	1963	19
Fort Franklin	NA	NA	NA	NA	NA	NÁ
Fort Norman	NA	NA	NA	NA	NA	NA
Norman Wells	NA	1963	1963	1963	1963	19
Tuktoyaktuk	NA	1963	1963	1963	1963	19
Rae-Edzo	NA	NA	NA	NA	NA	ŇÁ

NA - Not Assessed

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 $\label{eq:source} \text{SOURCE:} \quad \text{Developed from information supplied by the Assessment Div}$

TABLE 8-4

ASSESSMENT BASE YEAR FOR N.W.T. SETTLEMENTS

Financial Year

	77/78	78/79	79/80	80/81	81/82	82/83	83/84	84/85	85/86	Comments
Nanisivik	NA	1963	1963	1963	1963	1963,	1963	1963	1963	
Resolute Bay	NA	MA	NA	1963	1963	1963	1963	1963	1963	
Arctic Red River	NA	NA	NA	NA	NA	NA	HA	198(1	1980	
Fort Good Hope	NA	1980	198U							
Fort McPherson	NA	1963	1963	1963	1963	1963	1963	1963	1980	
Paulatuk	NA	MA	MA	NA	NA	NA	MA	1980	198U	
Sachs Harbour	NA	NA	MA	NA	NA	1980	1980	1980	1980	
Enterprise	NA	1963	1963	1963	1963	1963	1963	1963	1963	
Fort Providence	NA	1963	1963	1963	1963	1980	1980	1980	1980	

NA - Not Assessed

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SOURCE: Developed from information supplied by the Assessment Division.

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	ТАХ	ABLE		PAYMEI	NT IN LIEU OF	TAXES		
	NWTHC	OTHER	TERRITORIAL	FEDERAL	NCPC	С. В. С.	OTHER	TUTAL
Frobisher Bay* General School	306, 092 271, 751 34, 341	762, 761 677, 187 85, 574	533, 794 533, 794	288, 726 256, 334 32, 392	28,890 25,649 3,241			1,920,263 1,764,715 155,548
Inuvik General School	143, 511 116, 140 27, 371	784, 985 635, 268 149, 717	196, 378 196, 378	424, 983 343, 928 81, 055	41,038 33,211 7,827	2, 503 2,026 477		1, 593, 398 1, 326, 951 266, 447
Fort Simpson General School	22, 028 18, 290 3, 738	184, 963 153, 576 31, 387	72, 888 72, 888	128, 290 106, 520 21, 77(I	3,709 3,080 629	876 727 149	7, 843 6, 512 1, 331	420, 597 361, 593 59,004
Fort Smith General School	56, 996 46, 611 10, 385	627,387 516,173 111,214	300,660 300,660	153, 399 126, 519 26, 880	$5,630 \\ 4,670 \\ 960$	2,082 1,707 375		1, 146, 154 996,34 0 149, 814
Hay River General School	21, 572 16,049 5, 523	1, 034, 244 769, 459 264, 785	180, 058 180, 058	139, 075 103, 469 35, 606				1, 374, 949 1,069,035 305, 914
Pine Point General School	19,055 16,264 2,791	989, 526 844, 585 144, 941	98, 949 98, 949	12, 011 10, 252 1, 759	1,624 1,386 238			1, 121, 165 971, 436 149, 729
Yel I owkni fe General School	216, 577 144, 787 71, 790	5, 576, 066 3, 779, 224 1, 796, 842	595, 622 404, 632 190,990	577, 520 391, 388 186, 132	21,658 14,719 6,939	37, 653 25, 581 12, 072	32,708 22,176 10,532	7 , 057 , 804 4, 782, 507 2, 275, 297
TUTAL General School	785, 831 629, 892 155, 939	9, 959, 932 7, 375, 472 2, 584, 460	1,978,349 1,787,359 190,990	1, 724, 004 1, 338, 410 385, 594	102,549 82,715 19,834	43, 114 30, 041 13, 073	40,551 28,688 11,863	14, 634, 330 11, 272, 577 3, 361, 753

TABLE 8-5 1985 TAX BILLINGS **FOR** THE SEVEN TAX-BASED MUNICIPALITIES BY CATEGORY

SOURCE : Data obtained from the individual **hunicipalities** involved.

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* Data from G.N.W.T.

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1985 PROPERTY TAXES BILLED (FOR GENERAL PURPOSES) WITHIN THE SEVEN TAX-BASED COMMUNITIES

	FROB I SHER BAY	INUVIK	FORT SIMPSON	FORT WITH	HAY RIVER	PINE POINT	YELLOWKN IFE	TOTAL	S
NWTHOUS∤NG CORP.	271,752	115,810	18, 698	47,324	16,052	16,217	211, 472	703,325	5.1
FEDERAL P.1 .1.	256,334	3%,297	108, 685	117,280	103,783	11,569	605,074	1,559,022	11. 2
TERRITORIAL	535,795	195,414	77,642	298,037	198,064	114,388	852, 143	2,269,483	16.3
NCPC (&CBC)	25,649	35,236	3, 738	6,717	8	3,241	104, 371	178, 96 0	1.3
TAXABLE	677,187	633,467	157,006	524,074	769,640	842,112	5, 599, 088	9,202,634	66. 1
TOTAL	1,764,717	1,336,224	365, 769	993,432	1,087,547	987,587	7,378,148	13,913,424	100.0
MAJOR TAXABLE I NCL.	Frobisher Devpts. Hillside Housing Co-op Hudsons Bay Bradley Air Tel esat Arctic Resources Baffin Constrn.	Finto Enterprises Northern Transp.C Imperial 011 Perma Devpts. GBH Holdings Galda SF Hutton Properties Eskimo Inn	Trading Maroda Enterprises Keen Industries Interprovincial	808 Properties Husky Rentals Ft. Smith Housing Author I ty Pelican Rapids De Gauthier Apts. Roman Cath. Episcopai	Northern Transp.C Imperial Oll Shell c m Gulf Texaco Arctic Transp.Ltd Hay River Housing Author I ty Freshwater Fish Corp. Kerldge Holdings	°ine Point Mines ²	Cominco Con Giant Yellowknife P. Pocklington Apt Yellowknife Inn Explorer Inn Polar Pandas Commercial Bellanca Off Ices Ruperts Trading Hudsons Bay Co. Yellowknife Housing Auth. McTaggart Offices Solar Const. Off Ices		

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SOURCE: GNWT Assessment Rolls for 1985 Purposes.

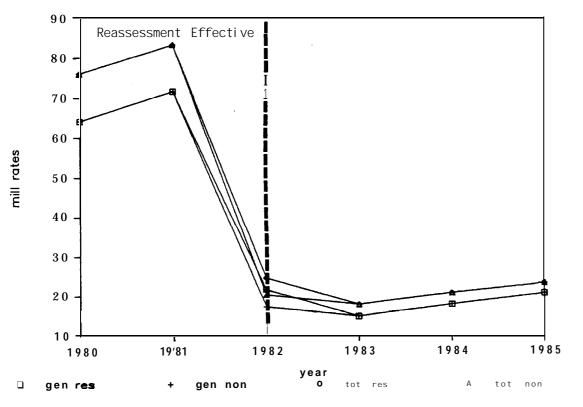
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FIGURE 8-1

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FRO BISHER BAY MILL RATES



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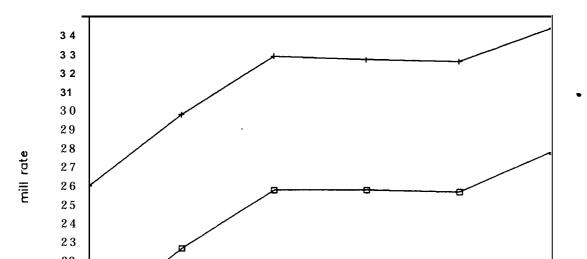
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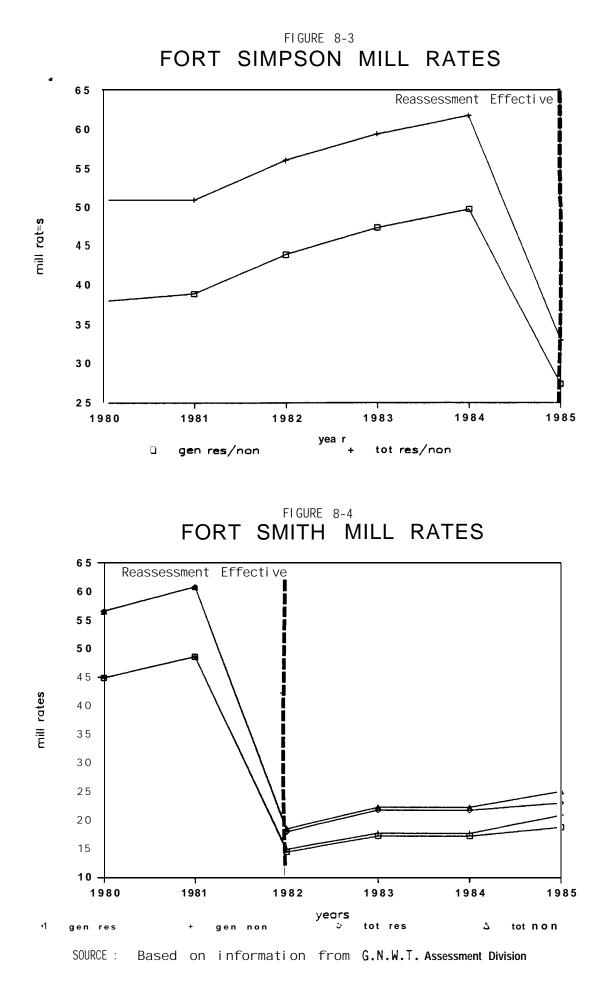
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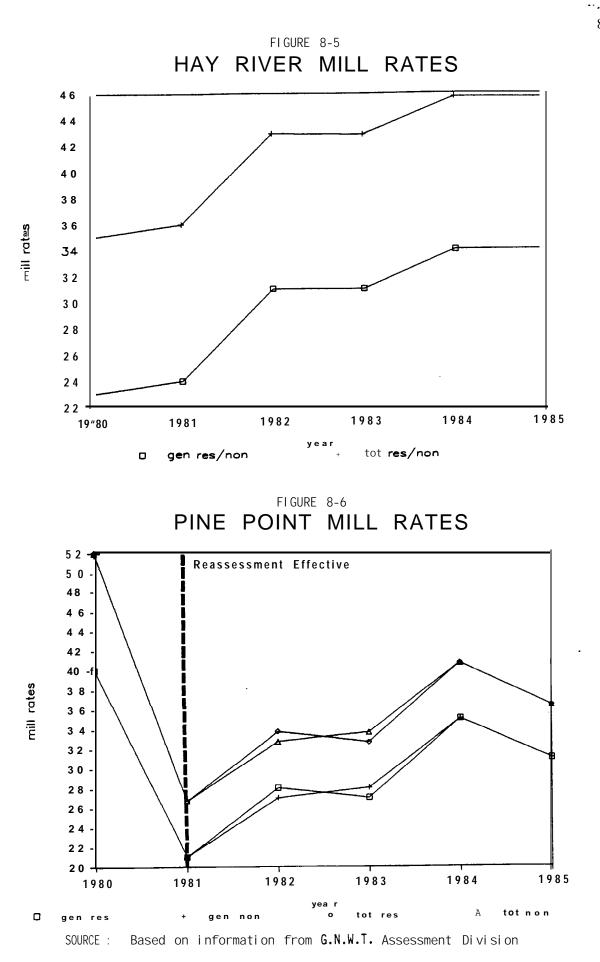
INUVIK MILL RATES





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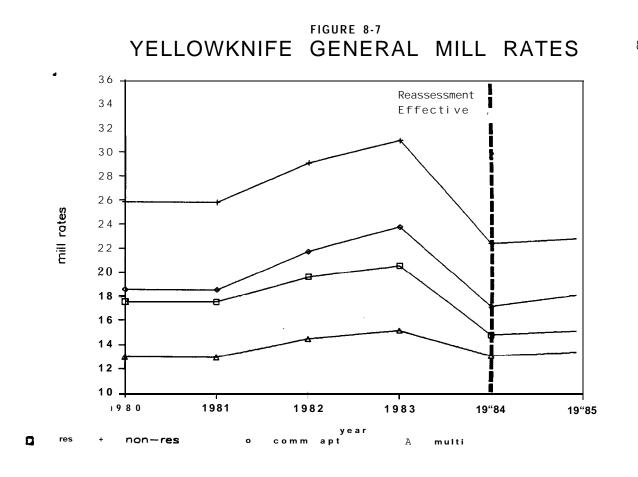
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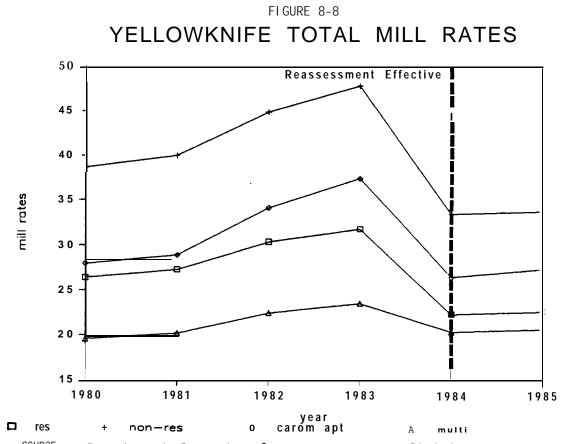
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SOURCE : Based on information fromG.N.W.T.Assessment Division

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	TOTAL	NWT HOUS-		NCPC/	TAXABLE	
COMMUNITY	TAXES	ING COKP.	FEDERAL	CBC	Largest Taxpayers	Other
II						
Hamlets	10.075	7 0 1 0	0 (4 0		\$ 4.005	\$ 470
Arctic Bay	12,875	7,213	2,612	266	Hudsons 8ay 1,305	1,478
Broughton Island	9 ,8(J7	6,842	1,360	156	Hudsons Bay 680;Tulugak Co-op 312	456
Cape Dorset	18,6(JO	10,664	1,875	475	W.B. Eskimo Co-op 1,603; HudsonsBay 1,314	2,669
Clyde River	11,666	7,321	2,738	116	Hudsons 8ay 1,040	451
Hall Beach	13,181	7,222	4,906	22	Hudsons 8ay 680	351
Igloolik	21,483	13,498	4,419	975	Hudsons 8ay 535; Igloolik Co-op 631	1,424
Lake Harbour	7,446	4,525	1,456	106	Hudsons 8ay 504; Inuit N.P. Housing 520	336
Pangnirtung	20,969	11,381	4,446	465	Hudsons 8ay 1,765; Peyton 815; Telesat 625	1,472
Pond Inlet	21,727	14,489	1,889	684	Hudsons 8ay 2,498; Telesat 583	1,583
Sanikiluaq	15,475	7,795	5,313	0	Mitiq.Co-op 906; Hudsons Bay 822	640
Baker Lake	30,385	12,877	11,481	7(19	Hudsons Bay 1,568; Iglu Hotel 1,315; Sigyamuit530	1,905
Chesterfield Inle	7,865	5,112	1,290	700	Hudsons Bay 215; PitsivlakCo-op 155	393
Coral H arbour	21,613	7,623	11,721	284	Hudsons 8ay 700; Telesat 543	743
Eskimo Point	33,399	21,427	5,340	1,533	Hudsons 8ay 880; Telesat 613	3,607
Rankin Inlet	10(I,457	57,425	5,862	2,871	Hudsons Bay 1,762; Sanajiit 4,843	27,694
Repulse Bay	12,608	7,367	3,487	170	Hudsons Bay 680; Navjat Co-op 373	531
Whale Cove	7,221	3,272	3,217	147	Telesat 288	297
Cambridge Bay	54,533	23,090	18,327	2,069	Ikal. Co-op 1,067; F.Ross 4,024	5,956
Coppermine	32,855	17,594	9,124	971	Hudsons Bay 1,479; Kerry Horn 1,158	2,530
Gjoa Haven	23,577	14,860	6,357	432	Hudsons Bay 1,014	915
Holman	10,870	6,122	2,757	160	Hudsons Bay 554	1,276
Pelly Bay	10,464	6,110	3,013	230	Koomiut Co-op 833	279
Spence Bay	16,007	11,14(J	2,146	789	Hudsons Bay 983	949
Aklavik	27,607	13,326	4,974	566	Imperial Oil 2,443	6,298
Fort Franklin	14,511	5,085	7,046	542	Dene Corp. 514	1,324
Fort Norman	12,286	4,259	4,846	188	Hudsons Bay 509	2,485
Norman Wells	256,925	5,034	37,807	609	Esso 111,853; Norwell 18,032	83,590
Tuktoyaktuk	136,027	18,542	12,352	800	Dome 36,397; Beaudril 20,113; Arctic Trans. 4,167	43,656
Assessed Settlement						
Nanisivik	120,968	4,423	7,397	0	Nanisivik Mines 108,190	957
Resolute Bay	79,207	4,380	36,264	2,423	Esso 23,728; Telesat 1,795; Narwhal 2,370	8,246
Arctic Red River	9,684	2,217	3,122	2,423	CNR 2,559	1,563
Fort Good Hope	12,198	2,778	5,915	577	Hudsons Bay 642; RC Episcopal 500	1,785
Fort McPherson	22,711	9,248	4,348	705	TETLITCO-OP 47U; Hudsons Bay 715	7,224
Paulatuk	5,739	3,552	1,209	122	N/A	856
Sachs Harbour	6,415	3,206	2,23(J	407	N/A	572
	21,568	ت ,200	2,23(3	407	Superior Equip. 2,838; Quyta700	18,031
Enterprise	20,255	3,658'	6,930	0 44	Snowshoe Inn 3,270; Northland Ut. 813	5,539
Fort Providence	20,200	3,050	0,930	44	Showshoe hill 3,270; Northland Ot. 813	5,557
	¢1 0/1 104	¢264 677	C240 676	\$21.526		\$240,061
37 COMMUNITIES	\$1,261,184	ə304,0//	\$249,576	\$∠1,330		4640,001

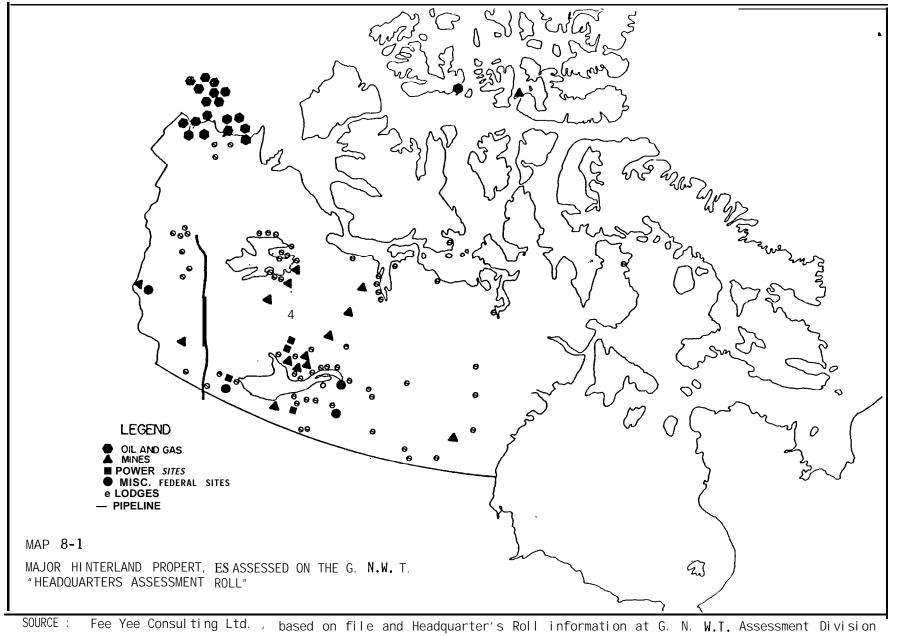
TABLE 8 - 7 1985 TAXES BILLED BY NWE IN TAXA [10N AREAS (Hamletsand Settlements)

* Fort Providence HousingAssociation.

SOURCE: GNWT Assessment Rolls for 1985 Purposes

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There are nine artificial islands in the Beaufort Sea and Sixin the Mackenzie River at Norman Wells. They are built by oil companies and used as drilling and production platforms for oil.

The nine in the Beaufort were assessed in 1981-82 at the cost of development (\$20m.). Assessment notices were sent to Esso Resources for five islands, Dome Petroleum for three islands and Gulf for one. Each island was assessed at \$20 million". They are still on the Assessment Roll (1985) for \$20m. except for one of Dome's which has had improvements of \$1,498,373 added. Industry has refused to pay to date, claiming that assessing them at the cost of development is unfair. (They are basically piles of gravel good for nothing else besides drilling for oil.) Discussions have taken place between the GNWT and the oil companies, resulting in a recommended formula for assessment. This formula would be based only partly on the costs of development. It is waiting for approval by the Minister of Local Government. Once he approves it, the companies are willing to start paying and the Assessment Division are set to proceed.

Several of the islands in the Beaufort are outside the 12 mile limit and it is **unclear** whether the jurisdiction for taxation purposes lies with the GNWT or the Federal Government. The GNWT Department of Justice is preparing a legal opinion and it is quite possible that it will end up in Court. In the meantime, the Assessment Division is not doing anything and the companies are not paying. These disputed islands would not be subject to the new assessment formula once it is approved, until the jurisdictional dispute is resolved.

The six islands in the Mackenzie were only completed in 1984 and have just been assessed. Once the assessment formula is approved by the Minister, they will be assessed and taxed according to it. The company involved (Esso) has agreed to start paying taxes according to that formula.

Source:

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 Assessment Division, G.N.W.T. (Myron Chili beck and Florrie Dacanay)



November 25, 1985

SECRETMY TO THE FINANCIAL MANAGEMENT BOARD

Revenue' Estimates Adjustment - Property Taxes

ThisDepartment's revenue estimates for 1986/87 have been submitted projecting S1, 250,000 for School Levies and \$2, 030,000 for General Levies. This letter is to have those figures adjusted.

The adjusted revenue est imates are based on rev isions for which assessment information has not yet been ful 1 y collected. However, I believe that we will experience a positive overall volume growth of about 5% over our current year's estimates in both SchoolLevies and General Levies. In addition, General Levies wi 11 be increased because of the newly assessed propert ies in Rae-Ed zo and the oilfield infrastructure at Norman Wells and oil pipeline to the NWT/Alberta border.

I would therefore recommend that the estimates be revised • s follows:

1986/87 Revenue

School le	vies \$1,437,000 x 1.05		\$1,509,000
General L	evies S1, 830,000 x1.05	\$1,921,000	
plus:	assessment/taxation at Rac-Edzo	100,000	
- :	assessment increases at Norman We	lls 21 0.000	,
: 8	assessment of the pipeline	230,000	
		\$2,461,000	\$2 , 461, 00 0

At present, my Municipal Affairs staff and the Assessment Section are working with Mr. Nelson and his Department of Finance staff in bringing foreward recommendations on \bullet mill rate. Wi th minor modifications to the legislation, the GNWT could realize significantly increased revenues f rows the pipeline.

A joint Financial Management Board submission will be produced for sponsorship by both the Minister of Finance and Minister of Local Covernment.

Deputy Minister.

Attachment

Government of the Northwest Territories, Yellowknife, N.W.I. Canada X1A 22.2 / Telex: 084 %528

TYPI CAL 1985 PROPERTY TAX BILLINGS IN THE NWT

Tax-Based		Assessment	Mill Rate	Prop & School Taxes	Bldg. Sq.Ft.	Tax∕ Sq.Ft.				
Yel lowknife	- 3 BR. Bungalow - 1 BR. Apt. - Hudsons Bay	\$ 70,094 24,030 1,010,330	2 2 . 7 2 2 . 7 3 3 . 8 3	\$1,591 545 34,179	1,204 840 27,800	\$ 1.32 0.65 1.23				
Frobisher Bay	- 3 BR. Bungalow	61,372	23.264	1 , 4 2 8	1,232	1.16				
Fort Smith	- 3 BR. Bungalow	39,391	22.94	904	1,104	0.82				
Hay River	- 3 BR. Bungalow	12,610	45.7	576	1,040	U.55				
Inuvik	-Hudsons Bay	346,908	34.29	11,895	24,222	0.49				
Hamlets & Set	Hamlets & Settlements									
Arctic Bay	- 3 BR. Bungalow -1BR. Apt. - Hudsons Bay	6,141 3,627 21,170	25.00 25.00 25.00	154 91 529	1,204 72U 3,536	$0.13 \\ 0.13 \\ 0.15$				
Hall Beach	- 3 BR. Bungalow -1BR. Apt. - Hudsons Bay	6,799 2,252 8,454	25.00 25.00 25.00	170 56 211	1,372 713 3,388	U*12 0.08 U.(I6				
Coppermine	- 3 BR. Bungalow - 1 BR. Apt. - Hudsons Bay	96,216 33,700 89,414	2.00 2.00 2.00	192 67 179	$1,280 \\ 544 \\ 3,050$	0.15 0.12 0.06				
Norman Wells	-3 BR. Bungalow -1 BR. Apt.	64,665 41,590	5.95 5.95	385 247	1,248 704	U.31 0.35				
Nanisivik	-3 BR. Bungalow	11,64S	25.00	291	1,232	0.24				
Tuktoyaktuk	- 3 BR. Bungalow -1BR. Apt. - Hudsons Bay	56,726 32,268 113,114	3.35 3.35 3.35	190 108 379	1,232 768 5,028	0.15 0.14 0.075				

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SOURCE : Information Supplied by the GNWT Assessment Office

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TABLE 8-9

NUMBER OF APPEALS OF 1984 ASSESSMENTS INN.W.T.

Tax-based:	Yel lowknife	90	
	Frobisher Bay	22	
	Inuvik	0	
	Fort Simpson	17	
	Fort Smith	34	
	Hay River	18	
	Pine Point	24	
			205
Other:	Fort McPherson	1	
	Norman Wells	2	
	Pangnirtung	1	
	Resolute Bay	1	
	Tuktoyaktuk	1	
	Whale Cove	1	
	Headquarters	3	
			10

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These are appeals based on assessed value only. Appeals regarding school levy or clerical errors are not included.

Source: Assessment Division, G.N.W.T. Dept. of Local Government

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TABLE 8-10

NWT TAX BASED MUNICIPALITIES - TAX ARREARS

	1	984	1	983
	<u>Per Capita*</u> (\$)	% of Current Tax Levy** (%)	<u>Per Capita*</u> (\$)	% of Current Tax Levy ** (%)
Frobisher Bay	21	6.5	15	4.6
Inuvik				
Fort Simpson	46	36.0	28	26.0
Fort Smith	69	15.4	63	?
Hay River	56	15.7	59	?
Pine Point	55	7.4	64	?
Yellowknife	40	7.6	54	10.9
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* based on Territorial Population Estimates

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** including schoollevy

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SOURCE: Calculated from information provided in the 1984 Financial Statements.

	NUMBER	TOTAL AMOUNT (INCLUDING INTEREST)	TOTAL YEARS OUTSTANDI NG- ALL ARREARS*	1985 PROPERTY TAXES	TOTAL ARREARS AS % OF 1985 TAXES
Arctic Bay Broughton Island Cape Dorset Clyde River Hall Beach Igloolik Lake Harbour	1 1 1 1	(\$) 72 180 16 33	2 2 2 2	(\$) 12,900 9,800 18,600 11,700 13,200 21,500 7,400	0 0.7 1.0 0.1 0.3 0 0
Pangnirtung Pond Inlet Sanikiluaq TOTAL BAFFIN	1 1 	493 148 942	3 4 	7, 400 21, 000 21, 700 15, 500 153, 300	2.3 0.7 0 0.6
Baker Lake Chesterfield Inlet Coral Harbour Eskimo Point Rankin Inlet Repulse Bay Whale Cove TOTAL KEEWATIN	1 12 1 1 17	44 65 6, 850 130 16	1 7 30 2	30, 400 7, 900 21, 600 33, 400 100, 400 12, 600 7, 200 213 , 500	0 0.6 0 0.2 6.8 1.0 0.2
Cambridge Bay Coppermine Gjoa Haven Holman Pelly Bay Spence Bay TOTAL KITIKMEOT	2	1,042	5	54, 500 32, 800 23, 600 10, 900 10, 500 16, 000 148, 300	1.9 0 0 0 0 0 0 0
Aklavik	7	693	31	27, 600	2.5
Fort Franklin Fort Norman Norman Wells Tuktoyaktuk TOTAL INUVIK	<u> </u>	6,418 6,723 13,834	17	14, 500 12, 300 256, 900 136,000 447,300	0 0 2.5 4.9
HAMLET TOTAL	45	22,923	130	962, 400	2. 4

TABLE 8-11N.W.T. HAMLETS - TAX ARREARS AS OF JULY, 1985

NOTE: Tax arrears by community was based on mailing addresses of persons in arrears. In addition to the above listing, there were 17 entries totalling \$13,443 with mailing addresses in tax-based communities or outside N.W.T.

* Total number of years for which taxes have not been paid for all overdue accounts.

SOURCE : Compiled from data supplied by the GNWT Department of Finance and Local Government.

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TABLE 8-12

NWT SETTLEMENTS - TAX ARREARS AS OF JULY, 1985

	NUMBER	TOTAL AMOUNT (INCLUDING INTEREST)	TOTAL YEARS DUTSTANDING- ALL ARREARS*	1985 PROPERTY TAXES	TOTAL ARREARS AS % OF 1985 TAXES
		(\$)			
Nanisivik				121, 000	0
Resolute Bay	2	927	6	79, 200	1. 2
Arctic Red River				9, 700	0
Fort Good Hope				12, 200	0
Fort McPherson	21	3, 492	94	22, 700	15.4
Paulatuk				5, 700	0
Sachs Harbour				6, 400	0
Enterprise				21, 600	0
Fort Providence	2	1, 054	8	20, 300	5. 2
SETTLEMENT TOTAL	25	5, 473	108	298, 800	1. 8

NOTE: Tax arrears by community was based on mailing addresses of persons in arrears. In addition to the above listing, there were 17 entries totalling, \$13, 443 with mailing addresses in tax-based communities or outside N.W.T.

* Total number of years for which taxes have not been paid for all overdue accounts.

Compiled from data supplied by the GNWT Departments of Finance and Local Government.

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INTER-PROVINCIAL COMPARISON OF ASSESSMENT PRACTICE 9.

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SAMPLE OF QUESTIONNAIRE USED IN SURVEY OF ASSESSMENT PRACTICE IN OTHER JURISDICTIONS

- 1. What is the size, roughly, of your northern jurisdiction for assessment purposes and approximately how many parcels do you have to assess there?
- 2. How many staff would you have in administration and in the field allocated to your northern areas, and could you allocate an approximate cost to the assessing function there?
- 3. How many consecutive years may a roll be adopted without a complete revaluation? Do you find it practically possible to meet this schedule everywhere in the province, particularly with reference to the northern parts?
- 4. On what year or periodis your latest manual based and does it apply universally?
- 5. Are you prepared to let outside jurisdictions use your manual and would you loan staff to instruct them in its application?
- 6. How do You determine land values in the remote parts of the northern areas? 'Do you have any unassessed communities and, if so, for what reason and is this situation likely to prevail?
- 7. What are the tax and assessment rates per km or mile on pipelines, power transmission lines and railways in the northern areas? Are mining company agreements revised when other assessments are updated?
- 8. On what year are the assessments in #7 based? Are you considering updating them?
- 9. How are forestry lands assessed and taxed?

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- 10. Would there be any practical objections, advantages or disadvantages to phasing out the assessment of improvements so that the tax base would eventually be land alone to encourage development and expedite assessments? Would your answer be the same with reference to the northern regions only?
- 11. What aspects of your property taxation and assessment system do you consider to be most problematical and in need of revision?
- 12. Where property tax rates are not set by the local jurisdiction, how are they established and administered?
- 13. Who may we contact by telephone in order to obtain supplementary information relating to these matters?

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Population Ranges	COMMERCIAL LAND Maximum Front Foot Rates	HESIDENTIAL LAND Maximum Front Foot Rates
0 - 2 5	\$ 12.00	\$ 8.00
26-50	15.00	8.50
51-75	18.00	9.00
76-100	22.00	9.50
101-150	26.00	10.00
151-200	30.00	10.50
201-250	34.00	11.(XJ
251-300	38.00	11.50
301-350	42.00	12.00
351-400	46.00	12.50
401-500	50.00	13.00
501-600	55.00	13.50
601-700	61.00	14.00
701-600	68.00	14.50
601-900	75.00	15.00
901-1000	82.00	15.50
1001-1200	90.00	16.00
1201-1400	98.00	16.50
1401-1600	106.00	17.00
1601-1600	1 15.00	17.50
1801-2000	124.00	18.00
2001-2200	134.00	19.00
2201-2400	142.00	20.00
2401-2600	151.00	21.00
2601-2600	160.00	22.00
2801-3000	169.00	23.00
3001 1-3500	164.00	24.50
3501-4000	200.00	26.00
4001 - 4500	220.00	27.50
4501-5000	240.00	29.00
5001 - 6000	270.00	31.00
6001 -7000	300.00	33.00
7 001 -6000	330.00	35.00
6001-10000	360.00	38.00
10CKI1 - 13000	500.00	44.00
13001-17000	700.00	50.00
17001- 22000	900.00	57.00
22001 - 26000	1200SK)	65.00
28001- 35000	1500.00	75.00
Over 100,000	4000.00	150.cil
ates should be adjus (to obtain the maximum	ted by the urban Land m values for individual	

NOTE: 1) The above rates should be adjusted by the urban lar index to obtain the maximum values for individual

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municipalities.
The above rates do not apply to resort villages which are assigned a flat rate of \$40.00 per front loot.

Local Government Finance Commission, September, 1985

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URBAN LAND INDEX

The urban land index is used to adjust the maximum front foot values for commercial and residential land and business assessments for an individual municipality depending upon the viability of the municipality and the level of **services** provided. In effect, two municipalities, each with the same population, can be assigned different maximum **land** values and business assessments because of differences in the levels of services offered within the municipalities at the time they are reassessed. The more viable the centre or the more services provided the larger the percentage index value and, therefore, the greater the **front foot land value**.

For example, a municipality which is judged to be fairly viable based, in large **part**, to population trends, and which has one or more elementary schools, no hospital, a **lawyer's** office, a fair level of consumer outlets, no R. **C.M.P.** detachment stationed in the community, fair fire protection, a water and sewer system, and natural gas service would be assigned an index rating of **75%.By**

comparison, the same population-sized centre which doesn't have an elementary school, a lawyer's office. or natural gas service would be assigned a rating of 69%. Based on a population range of 301 to 350, the maximum residential front foot land value obtained from the urban land schedule would be reduced from \$12.00 to \$8.88 (0.74 x 12.00) for the community with relatively more services and from \$12.00 to \$8.28 (0.69 x \$12.00) for the other community.

The percentage points assigned to the various components of the urban land index were chosen by the Assessment Authority so that the various combination of factors, as found in urban centres, would result in ratings which approximated the desired proportion of market value in the surveyed centres and which produced equitable results across all urban centres.

It should be noted that front foot land values in resort villages are determined under a separate index rating system.

URBAN LAND INDEX FORM

Municipality of			
1. Minimum Starting Point	50%		50%
2. Unit Viability	maximum 20%		
Good		20%0	
Fair		+10%	•
Poor		I 0%	%
3. Services	maximum 30%		
Schools			
- University		+ 2?!	
- Secondary		+ 2%	
- Elementary		≁ 2%	'Jo
Hospi tal s			
- General		+ 4'3/0	
- Convalescent Only		+ 29'0	%

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Professional Services				
- Doctors			+ 1%	
- Dentists			+ <u>1 %</u>	
- Lawyers			+ <u>1 %</u>	
- Accountants			1%	
- Others			+ 1 <u>"/0</u>	%
Consumer Outlets		4		
- Good			+ 5%	
- Fair			+ 3°h _	
-Poor			- t <u>1%</u>	
- Nil			+ 0% _	%
Police Protection				
- Inside Unit			+ 2740	
- Outside Unit			+ <u>1 %</u>	
Fire Protection				
-Good			+2%	
- Fair			+ <u>1 %</u>	
- Nil			+ Q <u>%</u>	- %
Wa			·i 2%	%
Sewer			+	<u> 2%</u> %
Natural Gas			+ 29'0	%
	GRAND TOTAL			

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Local Government Finance Commission, September, 1985

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	Facilities - 50% Scenic Appeal		
	- Good	+10%	
	- Fair	+ 5%	~
	- Poor	+ 00/0	%
b) I	Beach Quality		
	- Good	+1 5%	
	– Fair	+10%	
	- Poor	+ 5%	
	-None	+ 0"/0	%
c)	Boating	+ 5"/0	%
d)	Fishing	+ 5%	_ " / "
e)	Other Recreational Facilities		
-)	- Good	+159′0	
	- Fair	+1 00/0	
	- Poor	+ 5 "/0	
	- None	+ 0%	%
2 Populatio	on Influence – 30%		
•	Within 50 miles of a City	+30%	
	Within 150 miles of a City	+20%	
	Over 150 miles from a City	+1 0%	_ " / "
3. Services	Provided - 15%		
	- Good	+15"/0	
	- Fair	+10%	
	- Poor	+ 5"/0	
	- None	+ 0%	%
4. Access to	Beach - 5%		
	- Paved Road	+ 5%	
	- Gravel Grid	+ 3%	
	- Dirt Road	+ 1 %	%
	GRAND TOTAL		

Local Government Finance Commission, September, 1985

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TABLE 1

ALASKA REAL PROPERTY TAXATION 1984 (Est'd)

Boroughs	Total Taxes¹ \$000′s	Popul ati on	Taxes Per Capita \$
Anchorage (Municipality)	103, 036	244,030	422
Bristol Bay	428	1, 271	337
Fairbanks	21, 418	69, 633	308
Hai nes	364	1, 847	197
Juneau (City & Borough)	13,000	28, 941	449
Kenai Peninsula	15,073	38, 919	387
Ketchikan Gateway	598	14, 314	42
Kodiak	1, 642	13, 479	122
Matanuska-Susitna	11, 110	34,030	326
North Slope	358, 0112	12, 359	28,968
Sitka (City & Borough)	1, 205	8, 221	147
Total Boroughs (omitting North Slope)	167, 874	454,685	369
Cities			
Cordova	53	2, 520	21
Crai g	125	907	137
Dillingham	229	2, 026	113
Nenana	99	547	181
Nome	706	3, 732	189
Peli can	39	213 [.]	183
Petersburg	331	3, 137	106
Skagway	249	790	315
Unalaska	1,081	1, 922	562
Valdez	37,043	3, 687	10,047
Wrangell	203	2, 376	85
Yakutat	131	462	284
Total Cities omitting Valdez	3, 246	18, 632	174
GRAND TOTAL			
(omitting North Slope and Valdez)	171, 120	473, 317	362

Source: Table I and Table XI-8 of Alaska Taxables, 1984.

1 Calculated from Total Revenue in Table XI-8 less sales tax revenue. $^{\rm 2}$ OiI and gas property revenue accounts for \$215,532,943 of the total.

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PEACE RIVER-LIARD REGIONAL DISTRICT OF BRITISH COLUMBIA REAL PROPERTY TAXATION, 1982'

	Total Taxes \$000's	Population	Per Capita \$
Dawson Creek Fort St. John Hudsons Hope Tumbler Ridge Chetwynd Fort Nelson Pouce Coupe Tayl or	11, 569 13, 969 2, 244 1, 857 3, 212 3, 293 528 3, 349	12,500 14,000 2,600 100 2,700 4,000 850 1,000	926 998 863 18,570 1,190 823 621 3,349
Total	40, 021	37,75(1	1,060

Source: Municipal Statistics, Province of British Columbia, 1982, Tables 2 & 9

 $1\,$ These are the latest published figures available.

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10. G.N.W.T. TAX REVENUES AND EXPENDITURES ON COMMUNITIES

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GOVERNMENT UF THE NORTHWEST TERRITORIES SCHEDULE OF CAPITAL AND OPERATING REVENUES FUR THE YEAR ENDED MARCH 31, 1984

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<u>Contributions from Canada</u>	<u>000's</u>	<u> % </u>
operating Grant	266, 904	51.7
Capital Grant	79, 504	15.4
Transfer Payments	52, 149	<u>10. 1</u>
Sub-total	398, 557	77.2
Taxation		
Income Taxes	43, 985	8.5
	14, 334	2.8
Fuel & Tobacco Taxes	4, 485	0. 9
Property Taxes	365	
Insurance Premiums	63, 169	12. 2
sub-total		
<u>General and Other Revenues</u>	10,093	2.0
Liquor Control System (net)	8,878	1.7
Interest Income		
Licenses, Fees & Permits	3,309	0.6
Rental s	13,526	2.6
Sale of Goods	3,405	0.7
Nanisivik Capital Reserves .	2,931	0.6
Sale of Houses	1,952	0.4
Other	<u>10,400</u>	2.0
Sub-total	54,494	10.6
TOTAL	\$516,220	100.0

Source: Calculated from "Annual Report of Territorial Accounts Fiscal Year 1983/84".

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TABLE 10-,2

TAXATION ESTIMATES FOR THE N.W.T.

	1983/84 \$	1985/86 <u>\$%</u>	1986/87 <u>\$</u> %
Fuel Tax	10,629,000 16.8	12, 238, 000 19. 3	15, 135, 001) 20. 5
Tobacco Tax	3,705,000 5.9	4, 267, 000 6. 7	5, 288, 000 7. 2
lncome Tax (Personal & Corporate)	43,985,000 69.6	43, 172, 000 68. 2	48, 930, 000 66. 3
Insurance Tax	365,000 0.6	365,000 ().6	425,000 U.6
Property Tax	4,485,000 7.1	3, 267, 000 5. 2	3, 970, 000 5. 4
TOTAL	63,169,000 100.0	63, 309, 000 100.0	73, 748, 000 100.0

NOTE: Liquor taxes are estimated at \$9,756,000 (1985/86) but are included as part of the liquor control system, rather than as a separate tax.

SOURCE: NWT 1985-86 MainEstimates

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TABLE 10-3

POTENTIAL* SOURCES OF ADDITIONAL GNWT TAX REVENUE

Personal Income Tax (48% rate vs. current 43%)	\$ 3,900,000
Corporate Income Tax (13.8% rate vs. current 10%)	3,000,000
Fuel Taxes (15% rate vs. current approx.12%)	2,700,000
Tobacco Taxes (recent increases already imposed)	N/A
Retail Sales Tax (imposition of 5% rate)	9,500,000
Oil & Gas Conservation Tax (not estimated)	N/A
Payroll Tax on Non Resident Labour (4% rate)	5,600,000
Paid-Up Capital Tax on Large Corporations (0.3-0.8% rates)	2,200,000
	\$26,900,000

* Note: These taxes and amounts are illustrative and hypothetical in order to provide orders of magnitude. Their inclusion does not imply Government commitment or consideration.

SOURCE: Unpublished study

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TA N.W.T. DEPARTMENT OF LO

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Operations and Maintenance

Directorate Community Planning and Development Land and Assessment Municipal Affairs Community Airports Sports and Recreation

Sub-Total

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Community Planning and Development Land and Assessment Community Airports Sports and Recreation

Sub-Total

Total

NOTES : Expenditures categories varied from year addition, there appear to be some mispri

SOURCE : Annual Reports of Territorial Accounts

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TABLE 10-5

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N.W.T. DEPARTMENT OF LOCAL GOVERNMENT, GRANTS AND CONTRIBUTIONS

\$000

	1983-84	1982-83	1981-82
Grants Municipal Equalization In Lieu of Taxes Homeowner Property Tax Relief Recreation Per Capita Settlement Per Capita Recreation Administration Other	2, 504 1, 679 479 235 140 205 120	2, 385 1, 776 310 266 184) 259	2, 271 1, 444 201 125 96
Total	5, 362	5, 180	4, 137
Contributions Hamlet Operations Recreation Facility Operating Grant Assistant to Regional Councils Water Delivery Subsidy Sport North Other	15, 008 1, 265 565 447 284 327	13, 726 334 1, 396	11, 324 242 1,849
Total	17, 896	15, 456	13, 415

NOTES : Categories varied from year to year, affecting direct comparison of the figures.

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SOURCE: Annual Report of Territorial Accounts

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TABLE 10-6

GOVERNMENT **OF** THE NORTHWEST TERRITORIES PROPERTY TAX AND SCHOOL LEVIES **BILLED³** 1979-1985

	Property Taxes ¹	School Levies ^z	Total
1985/86 est. ⁶	\$ 1, 682, 188	\$ 1, 186, 002	\$ 2,868,190 ^₅
1984/85 actual	2, 137, 836	1, 129, 836	3, 267, 672
198, 3/84 actual	2, 526, 732	1, 958, 366	4, 485, 098 4
1982/83 actual	1, 498, 891	851, 079	2, 349, 970
1981/82 actual	1, 069, 830	862, 671	1, 932, 501
1980/81 actual	675, 351	682, 354	1, 3s7, 705
1979/80 actual	584, 425	482, 089	1, 066, 514
TOTAL	\$10, 175, 253	\$7, 152, 397	\$17, 327, 650

SOURCE: Annual Reports of Territorial Accounts and Manager of Revenue Records

Includes property taxes and school levies billed to assessed hamlets and settlements, as well as taxes billed to Headquarters Roll (hinterland mines, Dew Lines, etc.).

- 2 Includes school levies billed to the 6 tax-based communities (excluding Yellowknife).
- ³ This table shows the amount billed and not the amount which has actually been recovered. As of Oct. 31/85, \$1,127,538 of these billings has been outstanding for more than 4 months, a further \$365,000 has been outstanding for 2-4 months and an additional \$1,527,694 represents current year's billings which came due as of Oct. 31/85. Additional unspecified amounts of these billings have been written off or subject to Commissioner's remissions from time to time.
- ⁴ The peak collections in 1983/84 resulted, in part, from retroactive billings to various mines and others.
- ⁵ This amount has been reduced by **approx.** \$410,000 from the previous year since Federal payments in lieu had not been billed as of Dec. 7/85. This occurred as a result of the dispute concerning eligibility which centred around patented land, land titles, etc.
- ⁶ Estimated by the Revenue Division of the Finance Department based on current ledger information.

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	TABLE 10-7		10-
	1985 GOVERNMENT OF THE NWT PROPERTY (AND SCHOO	L) TAX BILLIN	GS
1.	Headquarters Roll		
	- 78 lodges (e.g. Great Bear Lake Lodge) - 48 CNR microwave sites - Misc. mines (e.g. Cullaton Lake, Cadillac,	\$ 14, 559 74, 158	
	Cominco, Echo Bay) - Misc. oil and gas sites (e.g. Panarctic Oils)	545, 750 110, 855	
	Misc. Federal Property (e.g. weather stations, palrks, dewline sites) - N.C.P.C.and Misc.	88, 321 7,357	\$ 841,000
2.	School Rates (in 6 Tax-Based Municipalities excluding Yellowknife)		
	- Inuvik - Frobisher Bay - Hay River - Pine Point - Ft. Simpson - Ft. Smith	\$266, 448 155, 559 305, 913 149, 73(I 59, 005 149, 813	1, 089, 028
3.	Property and School Taxes in Taxation Areas		
	NWT Housing Corp (misc. communities) Federal Government (payments in lieu in misc. communities) - NCPC/CBC (misc. communities) - Esso (Norman Wells)	\$364, 677 249, 576 21, 536 111, 853	
	Nanisivik Mine (Nanisivik) - Dome (Tuktoyaktuk) - Esso (Resolute Bay) - Beaudril (Tuktoyaktuk)	108, 19U 36, 397 23, 728 20, 113	
	Hudsons Bay Co. (misc. communities) - Norwell (Norman Wells) - All other*	22,844 18,032 291,027	1,267,973
	TOTAL NWT PROPERTY TAX BILLINGS		\$3,198,001

* The "all other" category is comprised primarily of development in Norman Wells, Tuktoyaktuk, Rankin Inlet and Enterprise. Assessment in the remaining thirtythree (33) communities in the "all other" category is in the order of \$112,000 or 3.5% of total NWT property tax billings.

SOURCE : Data prepared by the Assessment Office, extracted from the Assessment Rolls and obtained from the tax-based communities.

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TABLE 10-8

NWT HOMEOWNERS PROPERTY TAX REBATES

	(t	o <u>1985</u> 4)			1984							
	\$	No.	Avge.	\$	No.	<u>Avge.</u>						
TAXATI ON AREAS	\$ 4,870	64	\$ 76	\$ 5,464	71	\$77						
TAX-BASED												
- Fort Simpson	7, 698	25	308	9, 463	35	270						
- Fort Smith	84, 983	242	351	76, 909	224	343						
- Frobisher Bay	11, 488	34	338	11, 660	33	353						
- Hay River	69, 158	271	255	65, 726	263	250						
– Inuvik	14, 378	42	342	15,336	50	307						
- Pine Point	7 , 34U	36	204	2,374	7	339						
- Yel lowknife	379, 913	1, 123	338	370, 227	1, 146	323						
Sub-Total	\$574, 958	1, 773	\$324	\$551, 695	1, 758	\$314						
TOTAL	\$579, 828	1, 837	\$316	\$557, 159	1, 829	\$305						

SOURCE: Prepared from Municipal Affairs' Cash Book Records

11. G.N.W.T. ASSESSMENT PRACTICE

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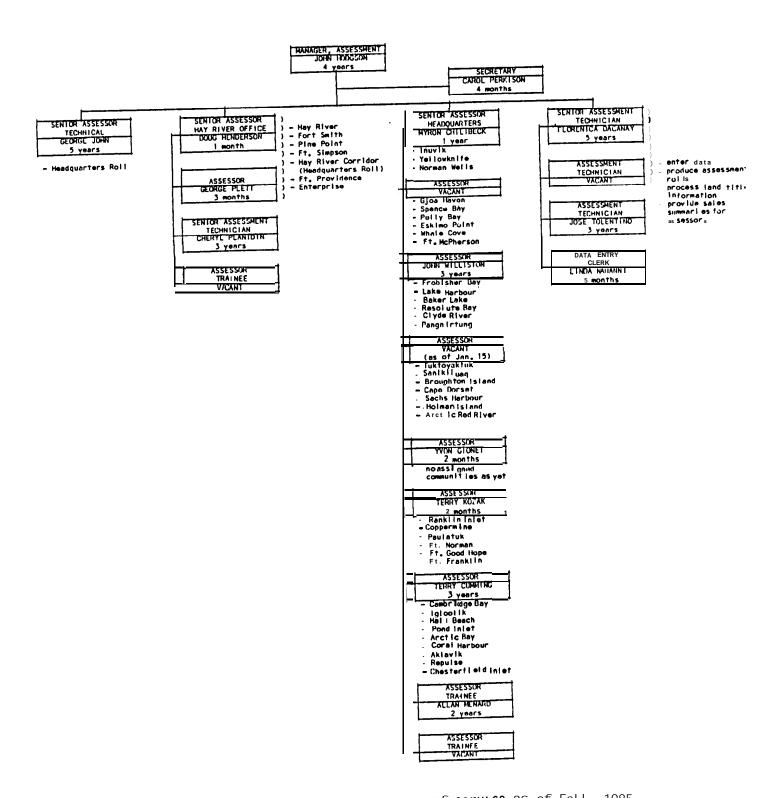
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FIGURE 11-1

ORGANIZATION CHART OF ASSESSMENT DIVISION MUNICIPAL AFFAIRS SECTION N.W.T. DEPARTMENT OF LOCAL GOVERNMENT



NOTE : Time figures indicate approximate length SOURCE : Assessment Division, Municipal Affairs N.W.T. Department of Local Government

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IF YOU DISAGREE WITH THE ASSESSMENT

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If you believe that the Assessment of your property is unfair in relation to other properties in your community, or is faulty in other ways, by all means come in and discuss the matter with the Assessor.

The Assessment Roll is open 30 days after the mailing of an assessment notice. Consequently, you may wish to make comparisons with other property or appeal your assessment.

We welcome the opportunity to review any evidence showing our valuation is unrealistic.

After talking with the Assessor and a difference of opinion still exists, you may take your assessment complaint before the Court of Revision for their judgement.

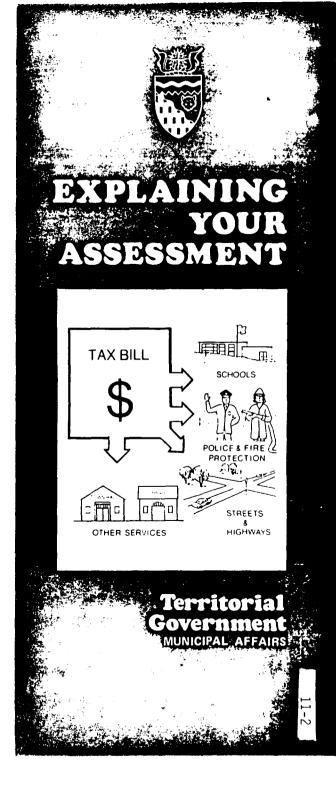
The Court of Revision (a Board appointed by the Commissioner) has the authority to **review** your valuation and direct the Assessor to make amendments. The Court of Revision has no other jurisdiction or control over taxes. It's only function is to hear evidence as to whether or not your property is assessed on an equitable basis with similar property.

An appeal may be mada against tha decision of the Court of Revision to a judge in the Supreme Court of the N.W.T.

IF YOU NEED FURTHER INFORMATION

Further individual assistance is available from Assessors of "Open Houses", to be scheduled in your community. Dates and locations will be posted in your local newspaper or by the settlement secretary.

Assessors, Municipal Affairs Division, Department of Local Government, Government of the N. W.T. Yellowknife, N.W.T.



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IN GENERAL YOUR COMMUNITY

pays for services through Local Property Taxes provided by the Territorial Government.

YOUR TAX BILL

is your share of the cost of educating the young people in your community, constructing and maintaining the streets you drive on, fire and police protection for your home and many other community services which you have authorized your settlement or hamlet council to provide through funding from the Territorial Government.

NOW LET'S LOOK AT THIS PROCEDURE IN DETAIL

WHATTHE ASSESSOR DOES

The Assessor is required by legislation to assess at the level of value prescribed (by the Commissioner) as of a certain date, all lands and improvements within the hamlet or settlement. This involves valuating all buildings and permanent fixtures but does not include your personal property or amenities such as trees, lawns, shrubbery, landscaping, residential fences, walks or driveways.

The Assessor must assess all new construction at its value by December 1st of every year and reassess ail property that either increased or decreased in value for any reason.

HOW WILL THE ASSESSOR ESTIMATE AN ASSESSED VALUE

To estimate assessed values, the Assessor must be guided by the Territorial Land Pricing Policy in the valuation of land in certain communities. Local conditions such as zoning, heavy traffic or view lots can also have a marked effect on value. In your case land will be assessed according to its use. For example: A house will be residential, stores will be commercial, your local Esso dealer will be industrial.

In valuating the improvement (building or structure), the cost approach is applied: an estimate is made of the money required to replace your buildings with one similar to it.

If your structure is not new, the Assessor

may deduct from this replacement cost, an appropriate amount for depreciation or factors influencing the value of your property. To provide a consistent cost approach, the Assessor is directed to use the 1967 Alberta Assessment Manual.

THE APPROACH

The approach to assessing buildings is the assessor inspects and examines all structural components of the house, joists, floors, walls, roof, and all mechanical particulars (plumbing fixtures Et heating). A basic cost is calculated with nominal depreciation applied. With this value a further 66.69'0, as prescribed by the Commissioner, is applied. This is your improvement value.

In the case of land, a basic value is applied to all parcels in the community. There are standard deductions applied such as sewer & water services, roads, topography and a location factor. This is your land value.

SETTING THE TAX RATE

After all individual assessments have been determined each year, the Assessor must compile a complete listing of properties. The total assessed value of taxable property in the municipality is called the Assessment Roll.

The tax rate in the N. W.T. for hamlets, settlements & unorganized areas is 25 mills. The rate is broken down to 13 mills for educational purposes (schools, etc.), and 12 mills for a general levy for garbage pick-up, grading the streets and street lights, etc.

A tax rate of 25 mills means that the tax for every \$1000.00 of assessed value will be \$25.00. To determine your tax bill, then you would multiply your assessment by 25 mills or .025.

Let's assume your assessment is \$15,000 and the mill rate is 25 mills, then $15,000 \times .025 =$ \$375.00 tax.

WHY CHANGE ASSESSMENT VALUES

Territorial Legislation [taxation ordinance) requires that assessed values may be used for a maximum of 6 years, after which a complete reassessment must be undertaken. While it would be more equitable or fair to carry out an annual valuation, the task would be impossible.

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CURRENT ASSESSMENT PROCEDURES IN N.W.T.

Residential and Commercial Properties

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<u>Tax Based Municipalities (excluding Frobisher Bay)</u>
 Land assessment is based on sales of vacant land for residential and

commercial properties respectively.

<u>Improvements</u> assessment has been calculated using Edmonton replacement cost factors included in the 1967 Alberta Assessment Manual; these are based on 1963 costs. These values are then increased to the municipality's assessment base year. Depreciation is applied, where necessary, using factors contained in the manual. The improvements value for assessment purposes is then calculated at 66.6% of the depreciated value.

Recently, the Assessment Division has begun to use the revised 1984 Alberta Assessment manual which contains 1983 Edmonton replacement cost data.

2. Frobisher Bay, Hamlets and Other Assessment Areas

Land assessment is based on the development cost approach whereby a cost per unit value of land is determined for use in the assessment calculation. This approach is used due to the lack of **bonafide** sales, since the majority of land is leased from the Crown. Calculation of the development cost may include the following: legal fees (title/surveys); wages of G.N.W.T. staff; consultant fees; land purchase (where applicable); roads and fill; and accrued interest re financing of the project. Water and sewer costs are treated as local improvements and would be added to the land value where applicable.

The report "Handbook of Land Assessment" sets out the calculation of the development costs for each community for 1980-81. The assessed communities have been divided into four areas. A development cost has been calculated

CURRENT ASSESSMENT PROCEDURES IN N.W.T. - Cent'd

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			Range of	
			Dev. Costs	Average
	Total No.	No. of Land	For Land	Applied to
Area	of Communities	Assembly Corn.	Ass. Corn.	All Others
		<u> </u>	(\$/sq. m.)	(\$/sq. m.)
Baffin	8	3	9.52-17.46	14.14
Coastal Area	20	6	10.33-22.73	17.10
MacKenzie Area	16	2*	12. 42-20. 83	16.63
N.W.T. Highway Area	10	1*	12.42	12.42

*Rae-Edzo is included in both areas.

The rate for Land assessment in **Frobisher** Bay was calculated on the same basis at \$27.55/sq.m.

The report does not **contain** any information concerning different rates for ¹and assessment of residential and other types of properties.

The Assessment Division has recently prepared an updated "Handbook of Land Assessment" which will be used in 1986. (copy not provided)

<u>Improvements</u> assessment for Frobisher Bay, the hamlets and other assessment areas is prepared using a similar technique to properties in the tax-based municipalities, with one exception. In addition to the base year factor which converts the 1963 Edmonton replacement cost to the assessment base year used in the community, a local modifier is also applied. The local modifier reflects the difference in construction costs between Edmonton and the N.W.T. community, thereby producing a local replacement cost. The local modifiers are normally developed at the time of a general assessment and are revised at the time of a reassessment.

Industrial Properties

Assessment on industrial properties in tax-based municipalities and Frobisher

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12. SCHOOL RATES AND EDUCATION FINANCING

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TABLE 12-1

DEPARTMENT **OF** EDUCATION REVENUES AND EXPENDITURES FOR THE YEAR ENDED MARCH 31, 1984

Expenditures	Operating	Capi tal	Total
Administration	10, 388, 012	43, 969	10, 431, 981
School s	49, 144, 880	9, 244, 771	58, 389, 651
Continuing Education	2, 869, 842	122, 048	2, 991, 890
College Programs	8, 545, 791	963, 198	9, 508, 989
Student Residence	4, 293, 187	281, 607	4, 574, 794
	75, 241, 712	10, 655, 593	85, 897, 305
Revenues			
Course & Exam. Fees	63, 648		63, 648
Recoveries (board, fees, etc.)	447, 891		447, 891
Transfer Payments	7, 518, 915		7, 518, 915
	8,030,454		8, 030, 454

Source: Annual Report of Territorial Accounts Fiscal Year 1983/84

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TABLE 12-2

YELLOWKNIFE PUBLIC SCHOOL BOARD (SCHOOL DISTRICT #1)

EXPENDITURES AND REVENUE FOR THE YEAR ENDED JUNE 30, 1985

Expenditures

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Instruction Plant Operation Accommodation Administration Student Transportation Debenture Principal Debenture Interest Capital Out of Revenue Lease Payments Ancillary Services	\$4, 511, 324 978, 487 664, 380 198, 892 169, 732 38, 557 29, 697 21, 090 2, 484 18, 391	
Revenue	\$6, 633, 034	
G.N.W.T. Tax Revenue Interest Proceeds of Sale Accommodation Rental Other Revenue Capital	4, 956, 660 1, 446, 922 320, 783 1, 341 179, 465 68, 583 29, 604)) 8.5%)
	\$7, 003, 358	100.0%

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