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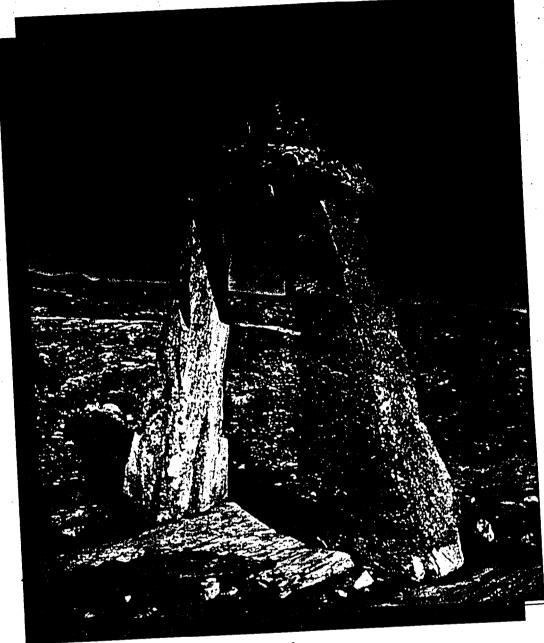
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Rapport annuel sur la mise en œuvre de l'Accord es revendications territorials du Nunavut



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<u>Annual Report</u> on the Implementation of the Nunavut Land Claims Agreement



Rapport annuel sur la mise en oeuvre de l'Accord sur les revendications territoriales du Nunavut

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Avant-propos

The implementation Panel to the Nunavut Land Claims Agreement is pleased to present its second annual report covering the period from April 1, 1994 to March 31, 1995. This report outlines the accomplishments and challenges encountered during the first full fiscal year of implementing the Agreement, which came into force on July 9, 1993. In preparation for this report, information was obtained from the parties to the Agreement: Nunavut Tunngavik Incorporated, and the federal and territorial governments. As well, information was obtained from the implementing bodies established since July 1993.

The parties have worked diligently over this first full year of implementation to ensure that all obligations pursuant to the Agreement were carried out as required. The year has seen the establishment of the Arbitration Board and the transition teams created to enable the institutions of public government (Nunavut Planning Commission, Nunavut Impact Review Board and Nunavut Water Board) to be as operational as possible on the date of their establishment. In addition, the parties negotiated and approved a number of amendments to the Agreement and the Implementation Contract.

The Implementation Panel is confident that the parties will continue to meet the challenges that lie ahead to ensure that this important land claim is implemented in the true spirit in which it was intended.

Members of the Nunavut Implementation Panel:

Simona Arnatsiaq-Barnes

Nunavut Tunngavik Incorporated

Lois Leslie

Nunavut Tunngavik Incorporated

Terry Henderson

Government of Canada

Mark Warren

Territorial Government

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Introduction

The Nunavut Land Claims Agreement, also referred to as the Nunavut Final Agreement:

- was signed on May 25, 1993 in Iqaluit by representatives of the Tungavik
 Federation of Nunavut, the Government of Canada and the Government of the Northwest Territories;
- •received royal assent in Parliament on **June** 10,1993 and came into force on July 9, **1993**; and
- •involves the largest number of claimants and the largest geographic area of any

comprehensive land claim in Canadian history. Today, there are approximately 19,000 Inuit in the central and eastern Northwest Territories described as the Nunavut Settlement Area. This area includes approximately 1.9 million square kilometres in the Northwest Territories (one-fifth of the total land mass of Canada), as well as adjacent offshore areas. Inuit constitute over 80 percent of the population in the Nunavut Settlement Area.

In exchange for ceding, releasing and surrendering to Her Majesty the Queen in Right of Canada all their Aboriginal claims, rights, title and interests, in and to lands and waters anywhere in Canada, the Agreement provides the Inuit of Nunavut with:

 title to approximately 350,000 square kilometres (136,000 square miles) of land, of which 35,257 square kilometres (14,000 square miles) include mineral rights;

- equal representation of Inuit with government on joint management boards related to wildlife management, land use planning, environmental assessment and the regulation of water use;
- the right to harvest wildlife on lands and waters throughout the Nunavut Settlement Area;
- •financial compensation payments of \$580 million in 1989 dollars with interest payable over 14 years (totalling \$1.173 billion less repayment of negotiating loans totalling \$39.8 million);
- •a \$13 million **Training** Trust Fund;
- •a \$4 million implementation Fund;
- •a \$500,000 Bowhead **Knowledge** Study Fund;
- •a share of Government royalties from oil, gas and mineral development on Crown lands:
- a right of first refusal on sport and commercial development of renewable resources in the Nunavut Settlement Area: and
- a commitment to recommend legislation to establish a Nunavut Government and territory.



2. 1994-95 Highlights

Points saillants de 1994-95

- •A capital transfer payment of \$50,895,504 was made by the Government of Canada to the Nunavut Trust on the first anniversary of the signing of the Nunavut Final Agreement (May 25, 1994).
- •Over 19,000 **Inuit** have been enrolled as beneficiaries under the land claims agreement.
- Transition teams were established to lay the foundation for the planned Nunavut Impact Review Board, Nunavut Water Board and Nunavut Planning Commission.
- •The Implementation Panel organized an orientation workshop for the transition team members which took place in Cambridge Bay in January 1995. The five-day workshop provided team members with a description of their respective roles and responsibilities and assisted them in identifying the steps required for the future boards to become operational.
- The first meeting of the Arbitration Board was held in Iqaluit in February 1995. The meeting provided board members with an overview of the Agreement and established terms of reference and general administrative procedures.
- •To make the Agreement and the Implementation Contract more accessible to Inuit, Nunavut Tunngavik Incorporated (NTI) and the federal government collaborated to make both documents available in Inuktitut and the Agreement available in Inuinnaqtun.
- •All parties approved amendments to the Final Agreement and the Implementation Contract. Amendments to the Final Agreement included:
- the extension to January 1, 1996 from July 9,1994 for the start of the Nunavut

- Wildlife Harvest Study (Article 5.4.2); and
- an extension of the time allowed for the Nunavut Wildlife Management Board (NWMB) to establish the basic needs levels for beluga, narwhal and walrus to 24 months from 12 months (Article 5.6.25).
- •The Implementation Contract was amended to include:
- extending the time frame for **establishing**Hunters and Trappers Organizations and
 Regional **Wildlife** Organizations from the
 first anniversary of the Agreement (July 9,
 1994) to the second anniversary (July

9, 1995) (Schedule I, Page 5-13);

- extending funding for the transition teams to year three of implementation (Article 5.2);
- transfer of funding from the Nunavut Water Board and Nunavut Impact Review Board Transition Teams to the Territorial Government to provide additional funding for the training of municipal land administrators (Schedule 2. Part 2):
- extending the time frame for the Nunavut Wildlife Management

 Board to develop the methodology and design of the wildlife harvest study (to October 1, 1995), 'to identify the Designated Inuit Organization (010) required to collect data (to January 1, 1996) and to prepare a multi-year budget for the study (to July 1, 1995) (Schedule 1, Page 5-6); and
- deleting the department of Energy, Mines and Petroleum Resources as a responsible agency respecting the rights to carving stone (Schedule I, Page 19-13).



3. Implementation Panel

Comité de mise en oeuvre

Article 37 of the **Nunavut** Land Claims Agreement establishes the Implementation Panel and provides for its membership and mandate.

The Panel's membership includes two representatives from the Nunavut Tunngavik Incorporated, Simona Arnatsiaq-Barnes and Lois Leslie; one representative from the Territorial Government, Mark Warren; and one representative from Canada, Terry Henderson.

In accordance with its mandate, the Panel:

- organized an orientation workshop for all members appointed to the resource management transition teams;
- •monitored the activities of the transition teams;
- •oversaw the first meeting of the Arbitration Board;
- •provided advice to the Nunavut Implementation Training Committee for the development of the Inuit Implementation Training Study and the Implementation Training Plan;

- •invited the Nunavut Wildlife Management Board (NWMB) to provide updates on its activities including preparation of the Nunavut Wildlife Harvest Study;
- held six meetings over the course of this reporting period, including one in Yellowknife where the Territorial Government provided an overview of its activities, and another in Iqaluit at which the NWMB and the Inuit Heritage Trust (IHT) gave presentations;
- •recommended and approved reallocations with respect to the budgets for the NWMB, Arbitration Board and transition teams as identified in Schedule 2, Parts 1, 1A and 2 of the Implementation Contract
- recommended amendments to the Nunavut Final Agreement and to the Implementation Contract; and
- promulgated the first annual report on the implementation of the Nunavut Final Agreement.



4. Implementation Issues of Concern to Panel Members

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Préoccupation des membres du comité de mise en oeuvre

In the course of its work the Implementation Panel addressed a number of implementation issues, many leading to consensus and successful resolution. Others remained outstanding.

Key issues which arose and remained outstanding at the end of the review period included:

LEGISLATION TO ESTABLISH INSTITUTIONS OF PUBLIC GOVERNMENT

Canada is obligated under the Agreement to pass legislation to establish the Nunavut Surface Rights Tribunal (SRT) within six months of ratification of the Agreement and to establish the Nunavut Water Board (NWB), the Nunavut Impact Review Board (NIRB) and the Nunavut Planning Commission (NPC) within two years of the date of ratification. With respect to all four boards, if legislation has not been passed within one year of the date specified in the Agreement, the boards are established by the provisions of the Agreement.

At the end of the review period, neither piece of legislation had been passed. While significant progress was made in the development of draft Nunavut Surface Rights Tribunal legislation, during the reporting period, major issues remained outstanding concerning the interpretation of the Final Agreement. A resolution of these issues was hampered by the absence of a full and open exchange of views in a co-operative, non-adversarial atmosphere. It became evident that a more effective process was required.

No progress was made on the second piece of legislation. The deadline for completing this legislation is July 9, 1995. There

are serious concerns about the federal government's ability to meet this time line. Transition teams for the three resource management boards are expected to have completed their preparatory work, to get the boards up and running by the fall of 1995. If legislation to establish any of the resource management boards is not in effect by July 9, 1996, the provisions of the land claims agreement respecting the appointment of the members of the board shall come into effect on that date. On their appointment, the members shall be considered to have, for all purposes of law, all powers and duties described in the Agreement.

ARTICLE 24- GOVERN-MENT CONTRACTS

Article 24 of the Agreement sets out the obligations of the Government of Canada and the Territorial Government with respect to procurement policies as well as bidding and contracting procedures and criteria for Government contracts in the Nunavut Settlement Area. The Government of Canada and Territorial Government are required to provide reasonable support and assistance to Inuit firms, in accordance with the terms of Article 24, to enable them to compete for Government contracts. During the reporting period, discussions took place between NTI and both governments with a view to reaching a common interpretation of Article 24 and the most effective means of implementing its provisions. However, at the end of the reporting period, these discussions had been unsuccessful, and there was no agreement on what is required to implement Government obligations under Article 24.



5. Summary of Activities: Nunavut Tunngavik Incorporated

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Resume des activités: Nunavut Tunngavik Incorporated

Nunavut Tunngavik Incorporated (NTI) is the beneficiary corporation of the Nunavut Trust. During 1994-95, NTI was very busy as it and the other Inuit implementing bodies proceeded with the implementation of the Agreement.

NTI's first and second reporting periods were spent primarily on building a solid base upon which future implementation activities could take place. Since implementation began, key partnerships have been formed, financial and administrative systems have become operational, and various agreements have been reached

to ensure that the implementation process will be efficient and effective, and will provide the necessary services and opportunities to **Inuit.**

IMPLEMENTATION PLANNING

NTI continued the process of implementation planning with the three Regional Inuit Associations (RIAs) and other Inuit organizations. In particular, NTI planned activities with the Kitikmeot Inuit Association in regards to managing water rights and with the Baffin Regional Inuit Association (BRIA)

as the Designated Inuit Organization (DIO) designate in relation to national parks for the Baffin region. As the DIO, BRIA is responsible for negotiating Inuit Impact and Benefit Agreements (IIBAs) and participating with the federal Government on parks management committees. The Inuit communities which will be most affected by the development of national parks in the Baffin region include Grise Fiord, Pond Inlet, Arctic Bay, Broughton Island, and Pangnirtung. In September 1995, the HBA

for Wager Bay National Park will begin, with the Kivalliq Inuit Association acting as the DIO.NTI and the Department of Indian Affairs and Northern Development (DIAND) collaborated to produce Inuktitut and Inuinnaqtun versions of the Nunavut Agreement and Implementation Contract and an Inuktitut version of the Implementation Contract.

ECONOMIC DEVELOPMENT

NTI continued to work to encourage self-reliance amongst Inuit, including Inuit participation in economic opportunities. To this end, NTI organized the Nunavut Sivummut Economic Conference in October 1994. This conference, involving Inuit business people and politicians from across Nunavut, identified Seals and priorities relating to a strategy for the economic development of Nunavut for Inuit. This strategy, along with its accompanying Seals and priorities, was adopted by NTI as its policy on economic development.

Guided by this policy, NTI proceeded with work relating to Article 24 of the Agreement, which stipulates that the federal and territorial Governments must provide reasonable support and assistance to Inuit firms to enable them to compete for government contracts. In 1994-95, NTI was involved in discussions with both governments to implement their obligations under Article 24. NTI also initiated a process to identify Inuit firms which may compete for Government contracts. An initial review of applications for status as an Inuit firm was completed, with 36 Inuit firms approved and certified by the end of March 1995.

In other areas of economic development, an investment review committee has



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also been established to define three-year regional investment targets, to identify investment opportunities such as takeover targets and joint ventures, and to provide recommendations to the NTI board of directors regarding investment priorities and criteria.

HUNTER SUPPORT PROGRAM

The Nunavut Hunter Support Program was established and is expected to begin distributing assistance during the winter of 1995-96. The program, funded jointly by NTI and the Territorial Government (TG), provides financial assistance to Inuit who hunt, fish or trap for subsistence purposes for a minimum of six months a year. NTI is currently managing the program, but in the future it will be managed by the Hunters and Trappers Organizations (HTOs).

ELDERS' BENEFIT PLAN

The Nunavut Elders Benefit Plan (NEBP) was established and the first cheques were mailed in October 1994. The speed with which the NEBP was established reflects the high priority NTI, and all Inuit, give to the comfort and security of elders.

ESTABLISHMENT OF HUNTERS AND TRAPPERS ORGANIZATIONS (HTOs) and REGIONAL WILDLIFE ORGANIZATIONS (RWOs)

The process of forming HTOS and RWOS was completed, with 27 HTOS and three RWOS established by March 31,1995. Under Article 5 of the Agreement, these HTOS and RWOS have responsibilities and powers to regulate harvesting practices and techniques, and to allocate and enforce harvesting quotas at both the community and regional levels.

Delays by the federal government in making appointments to the TRANSITION

TEAMS for the Nunavut Impact Review Board, the Nunavut Water Board and the Nunavut Planning Commission hampered their timely start-up. However, with pressure from NTI, these teams are now in place. NTI participated in the drafting of by-laws for the transition teams, and in the planning and delivery of a workshop to launch the teams.

ENROLMENT

NTI staff continued to work hard to develop and maintain the Inuit Enrolment List.

Community consultations were undertaken in the fall of 1994 to develop the permanent structure of the Nunavut enrolment process. Over 19,000 Inuit have been registered under the Agreement. The initial Inuit Enrolment List was published in October 1994 and has been distributed to Nunavut communities and government. The list will be updated and published annually.

A Nunavut Enrolment Appeals
Committee has been established to review
all appeals made by individuals not accepted for enrolment. The Committee will also
decide on appeals made to remove individuals from the enrolment list.

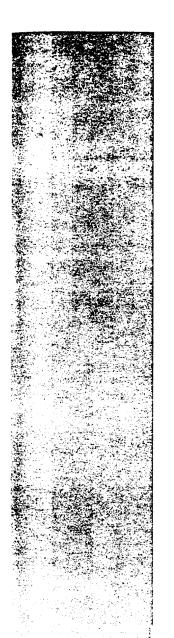
LANDS MANAGEMENT

NTI and the land management departments of RIAs have established rules and procedures for the management of **Inuit-owned** lands. These rules and procedures were approved at NTI's 1995 annual general meeting.

In 1994-95, NTI began working with the mining industry to promote subsurface development on Inuit-owned lands. To date, NTI has entered into 15 concession agreements which allow exclusive exploration, sampling and the right to obtain a production lease on Inuit-owned lands, and is negotiating several others.

NTI's Land Management Department is in the process of relocating from Ottawa





to **Cambridge** Bay and should complete the move by December 1995.

ENVIRONMENTAL ISSUES

The environmental section of NTI's Land Management Department has been involved in discussions with the Department of National Defence (DND) and the Department of Indian Affairs and Northern Development (DIAND) to ensure that environmental clean-ups in the Nunavut Settlement Area, including Distant Early Warning Line clean-ups, meet Inuit expectations. The Land Management Department has continued to participate in the environmental assessment processes relating to development projects that may have an impact upon Nunavut, including the now defunct Great Whale hydro electric project in the James Bay region of northern Quebec, and the Broken Hill Property diamond project at Lac de Gras, Northwest Territories. NTI was also involved in a working group with the Inuit **Tapirisat** of Canada **regarding** amendments to the Canada-United States Migratory Birds Convention to allow Aboriginal harvest and some sale of migratory birds and their eggs.

INUIT HERITAGE TRUST

NTI co-ordinated the design and establishment of the Inuit Heritage Trust (IHT), which will play a lead role in the management of archaeological sites and resources in the Nunavut Settlement Area. An awareness campaign has been launched to raise public awareness of the importance of archaeological resources and of leaving archaeological sites intact. The IHT has also taken steps to ensure that archaeological resources and grave sites are protected by law. Funding is currently being sought to train staff to access computer networks with information on museum collections within Canada. This training will greatly

enhance the ability of the IHT to access data on the archaeological record of Nunavut. The IHT also has the responsibility for reviewing official place names in the Nunavut Settlement Area. Funding is currently being sought to hire a staff member to carry out this function.

NUNAVUT SOCIAL DEVELOPMENT COUNCIL

The role of the Nunavut Social Development Council (NSDC), established in the fall of 1994, is to carry out research activities, to publish and distribute information about social and cultural issues, and to advise Government and Inuit on social and cultural policies, programs and services. The NSDC held its first meeting in January 1995. At this meeting, an executive board was elected, and board members discussed the Council's structure, priorities and administrative requirements. NSDC directors were appointed by the RIAs and NTI and represent youth, elders and women with special interests in health, culture, education, language and Inuit heritage.

In 1994-95, two orientation workshops were conducted for the NSDC.

They covered various issues, including reviewing Article 32, the section of the Agreement under which the Council was established; the mandate and mission statement of the Council; Seals and objectives, and regional priorities. The NSDC head office is currently in Igloolik and is expected to be staffed and operational by September 1995. In the interim, the NTI Department of Social, Cultural and Educational Development has been acting as the secretariat to the Council.

LEGAL ISSUES

NTI continued to participate in the development of draft Nunavut surface rights legislation, including insisting on changes to the draft legislation which NTI feels are necessary to reflect accurately the

letter, spirit and intent of the Agreement.

NTI has persisted in its vigilant monitoring and defence of the rights of Inuit under the Agreement. In particular, NTI actively promoted the interests of Inuit with respect to the allocation of turbot by the Department of Fisheries and Oceans and has protested the decision to prosecute Igloolik hunters in the striking of a bowhead whale.

NTI participated in the **planning** for the municipal lands referendum and advo-

cated successfully for **changes** in the way in which the vote was to be conducted so as to ensure **against** any perceived bias.

NTI brought a court application in September 1994 to have the territorial Supreme Court make appointments to the Arbitration Board, pursuant to Article 38.1.5 of the Agreement.

NTI continued to participate with TG officials to develop a position for negotiating a northern energy and minerals accord with the Government of Canada.

6. Summary of Activities: Territorial Government

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Résumé des activités : gouvernement territorial

During 1994-95, Territorial Government departments continued to make significant progress in implementing activities set out in the Agreement and Implementation Contract. In general terms, there was an increased awareness of Territorial Government (TG) obligations and responsibilities related to the Agreement. Staff in various departments worked closely with one another, as well as with the implementing bodies, to ensure implementation activities were carried out in an effective manner.

MINISTRY OF INTER-GOVERNMENTAL AND ABORIGINAL AFFAIRS

During the reporting period, the Ministry of Intergovernmental and Aboriginal Affairs co-ordinated TG implementation activities, and ensured effective liaison was maintained with officials of NTI and the federal government. In particular, senior ministry officials actively participated in the six meetings of the Nunavut Implementation Panel.

Assistance was provided in securing additional funding for the Community Land Administrator

Certificate Program through internal reallocation of TG funding and a one-time transfer from the **Nunavut** Water Board Transition Team and the **Nunavut** Impact Review Board Transition Team. The Ministry assisted in nominating and appointing members to transition teams and boards in a timely manner. Staff also helped to facilitate the Transition Team orientation workshop held in Cambridge Bay from January 7 to 10,1995.

Advice and assistance were provided to other TG departments involved in **devel-**

oping Inuit Impact and Benefit Agreements (IIBAs), implementing contract and procurement provisions, and planning for the municipal lands referendum. The Ministry directed comments related to the Inuit labour force analysis to officials preparing the report, and completed a thorough review of the Nunavut Implementation Training Study developed by the **Nunavut** Implementation Training Committee. Staff coordinated the development of the first annual report, budget and carry-over approval documents on behalf of all departments. Considerable work was also done to review and provide input to the proposed Nunavut surface rights legislation.

A significant highlight of the reporting period was a departmental land claims implementation co-ordinators' workshop hosted by the Ministry in September 1994. TG officials directly involved in implementing the Agreement met for three days to share information, and to gain a better understanding of the Agreement and the accompanying Implementation Contract. This group continues to meet quarterly, resulting in a more co-ordinated approach to implementation activities by TG departments.

DEPARTMENT OF RENEWABLE RESOURCES

The Department of Renewable Resources performed an active advisory and support role for the Nunavut Wildlife Management Board. Several research projects were jointly funded including a population survey of Qamanirjuaq and Beverly caribou herds, and community consultations related to polar bear harvesting. Development of the Thelon Game Sanctuary Management



1 3

Plan progressed throughout 1994-95 with the active participation of the Akiliniq "Committee. The Department initiated a review of the Wildlife Management Units-Zones-Areas to conform with the Nunavut Settlement Area and community hunting areas, and a proposal for review is expected to be complete by fall 1995. The Department is also continuing an internal review of conservation areas.

All appointments and nominations to implementing bodies, including transition teams, were completed in a timely fashion. Departmental regional land claim coordinators have been actively assisting both Hunters and Trappers Organizations and Regional Wildlife Organizations in registering their by-laws, and by attending workshops.

The Department provided administrative and other support to officials implementing the Nunavut Harvester Support Program. It also assisted in developing a system for remote sensing, prepared polar bear management agreements and participated in a land use planning workshop.

DEPARTMENT OF ECONOMIC DEVELOPMENT AND TOURISM

In accordance with the **Agreement**, all information **regarding** the business programs and related application forms were translated into **Inuktitut**.

To support the development of a traditional economy and to provide employment opportunities for residents of the Nunavut Settlement Area, departmental staff helped to prepare proposals for funding under economic development agreements. Several of these proposals were approved and implemented, including projects that encouraged the growth and development of the arts and crafts industry and business infrastructure in communities.

Discussions were undertaken related to IIBAs for federal and territorial parks.

With the recent identification of the Baffin Regional bruit Association as the D1O for parks in the Baffin region, negotiations and implementation regarding these agreements should proceed in 1995-96.

DEPARTMENT OF MUNICIPAL AND COMMUNITY AFFAIRS

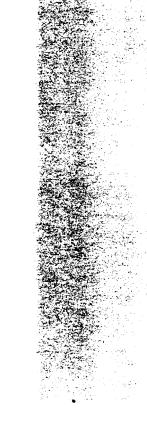
The Department of Municipal and Community Affairs undertook a number of major initiatives during 1994-95 with respect to the conveyance of municipal lands to Nunavut municipalities.

Most notably, the Department prepared for the referendum in each community to decide whether municipal lands should be available for sale or lease. Extensive public consultation related to this referendum was undertaken through public meetings in each community, meetings with municipal councils, informational materials, television and radio advertising, and phone-in shows.

A training program for municipal land staff was developed in conjunction with Nunavut Arctic College. The Community Land Administrator Certificate Program began in January 1995 and runs until November 1995. There are 20 students enrolled in the 1994-95 program at Iqaluit.

With the turnover of municipal lands, there were 180 surveyed municipal infrastructure lots titled to municipalities, with another 195 similar parcels legally surveyed for turnover in 1995-96. Work has also begun on the turnover of surveyed and leased lots. Any unsurveyed vacant and leased lots are planned to be surveyed in the summer of 1995.

In the summer of 1994, the Department also co-ordinated the survey of almost all Inuit-owned lands within municipal boundaries. The remaining surveys, in three Baffin communities, will be finished in 1995-96. Descriptive map plans were also finalized for those Inuit-owned lands that did not require a survey.



DEPARTMENT OF JUSTICE

The Constitutional Law Division provided legal advice to a number of departments regarding the implementation of the Agreement. Some of the matters on which the division provided legal advice were the municipal lands referendum process; the implications of the Makivik land claim, which overlaps the Nunavut Settlement Area; appointments to implementing bodies and the establishment of transition teams; the review of the territorial government business incentive policy and the proposed Nunavut surface rights legislation.

The Legal Division provided ongoing advice with regard to the development of the proposed Nunavut surface rights legislation and the establishment and operation of various implementing bodies. The Division also provided advice to the departments of Renewable Resources, Economic Development and Tourism, and Municipal and Community Affairs with regard to matters related to wildlife management, IIBAs and the tenure of municipal lands.

The Legislation Division provided draft wildlife regulations relating to commercial hunting within the Nunavut Settlement Area. It also drafted Sidelines for the municipal lands referendum.

The Land Titles Office continued to work with the parties to the **Agreement** to identify and resolve any problems associated with the **vesting** and initial issuance of title to **Inuit-owned** lands. In consultation with interested parties, the Land Titles Office initiated legislative amendments to the Land Titles Act to facilitate the conveyance of land within the built-up area of municipalities to the municipal Government.

DEPARTMENT OF ENERGY, MINES AND PETROLEUM RESOURCES

The Department of Energy, Mines and Petroleum Resources received implemen-

tation **funding** for consultation **leading** to . the development of a Northern Accord. Implementation resources enabled the **Inuit** and the TG to meet at both the **technical-working** level, with technical and professional staff, lawyers and consultants and the **co-ordinating** committee level, with professional staff and political leaders.

Implementation resources were substantially supplemented by territorial "A" Base funding. These additional resources were used to carry out the consultation required to accommodate Aboriginal interests in the development of the Northern Accord.

DEPARTMENT OF EDUCATION, CULTURE AND EMPLOYMENT

The Department of Education, Culture and Employment actively consulted with Inuit on matters related to heritage and culture. A legislative action paper proposing new heritage legislation was developed and reviewed by the **Standing** Committee on Legislation following consultation with various Inuit authorities, including the Inuit Heritage Trust (IHT). The Department is working closely with the IHT to review archaeological permit applications. Procedures related to the disposition of all specimens found in the Nunavut Settlement Area, other than on Inuit-owned lands, have also been established. A summary report on archaeological work carried out in 1994 is in progress for 1995-96.

Departmental officials provided advice and information for the development of the **Inuit labour** force analysis report. The Department is also **assisting** in the initial preparation and planning of **Inuit** employment plans, and hired a term employee to assist departments in this task.

7. Summary of Activities: Government of Canada:

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allowed.

Résumé des activités : gouvernement du Canada

ECONOMIC ACTIVITY AND EMPLOYMENT

The Agreement provides for the Government of Canada to assist Inuit firms to become familiar with Government bidding and contracting procedures, and to encourage Inuit firms to bid for Government contracts in the Nunavut Settlement Area. In 1994-95, Public Works and Government Services Canada (PWGSC) consulted with Nunavut Tunngavik Incorporated (NTI) and representatives of the various regional Inuit organizations within the Nunavut Settlement Area. Consultations were also held with NTI to discuss the development of procurement policies in the Nunavut Settlement Area. The Western Regional Office of PWGSC began preparing workshops and seminars geared to Nunavut claimant group members to familiarize Inuit contractors, suppliers and interested groups with PWGSC'S contracting practices and systems. These seminars will be provided in 1995-96 on request. In fulfilment of its obligations under Article 24 of the Agreement, Treasury Board issued a policy in March 1995 to all contracting authorities with respect to implementing the contracting provisions.

Many of the obligations of PWGSC are carried out by its Eastern Regional Office. Major activities in 1994-95 included workshops for procurement officers and client departments on land claim settlement agreements. These workshops are designed to sensitize PWGSC contracting officers to the measures the Department is taking to address the issues involved in comprehensive land claims agreements, including the Nunavut Agreement.

The Agreement provides that the

Government of Canada shall consider Inuit firms, as provided on a comprehensive list of firms developed by the DIO, for government contracts. In 1994-95 discussions were held with various members of NTI regarding this project. Until the list of Inuit firms is developed, the federal government continues to advertise contracting opportunities in two newspapers in the Nunavut Settlement Area.

Parks Canada, using the Northern
Careers Program, hired a local Inuit cultural
resource management trainee in 1994-95.
In accordance with the Agreement, Parks
Canada offered contracts to local
Inuit and Nunavut contractors before
advertising elsewhere, and purchased
locally where program requirements

In 1994-95, tendering processe were enhanced to assist Inuit firms bidding on contracts to carry of Department of National Defence activities in the Nunavut Settlement Area. Increased interest on the part of Inuit firms in bidding on construction work is anticipated in 1995-96, and Defence Construction Canada will continue to assist Inuit firms in bidding on these contracts.



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ENVIRONMENTAL AND WILDLIFE MANAGEMENT

The Department of Fisheries and Oceans (DFO) worked closely with the Nunavut Wildlife Management Board (NWMB) throughout 1994-95 in addressing fisheries issues. Departmental staff participated in all NWMB meetings.

Using its implementation resources, the Department continued to address some of the management concerns that have 16



been identified co-operatively with Hunters and Trappers Organizations through the NWMB. In 1994-95, stock assessment focused on Arctic charr in the Kitikmeot and Keewatin regions, and on Arctic charr, Greenland halibut (turbot), and beluga and bowhead whales in the Baffin Region.

DFO participated in a market analysis study for Arctic seal products, and on the steering committee for the planned wildlife harvest study. The Department co-ordinated NWMB'S participation at the Canada-Greenland Joint Commission on Beluga and Narwhal, in Pond Inlet, and the Fisheries Resource Conservation Council, held in **Iqaluit.** Throughout 1994-95, DFO advised the NWMB on an ongoing basis on international matters, such as the activities of the International Whaling Commission, the North Atlantic Marine Mammal Commission, and the North Atlantic Fisheries Organization, and activities related to the Convention on International Trade of Endangered Species.

The Department established interim experimental and scientific licensing procedures, and provided the NWMB with background information on walrus, beluga and narwhal which the Board may use for establishing basic needs levels. A co-management plan was completed for southeastern Baffin beluga, and the department also initiated the development of a co-management plan for walrus in Foxe Basin.

The Agreement provides that government, in consultation with Inuit, shall conduct a study to determine the need for new legislation or amendments to existing legislation to designate and manage conservation areas in terrestrial and marine environments in the Nunavut Settlement Area. In 1994-95, the Canadian Wildlife Service began consultations with Inuit to develop terms of reference for this study.

The **Agreement** also provides for Conservation Areas to be **co-managed** by

Government and the **DIO**. In 1994-95, the Canadian Wildlife Service began to form co-management committees for the Nirjutiqavvik and Igalirtuuq National Wildlife Areas. The committees are writing co-management plans for these areas, and a multi-party agreement for the co-operative management of the Igalirtuuq National Wildlife Area is being drafted. Natural resource descriptions are also being written for Nunavut bird sanctuary plans, and community consultations regarding policies contained in these plans will begin in 1995-96.

During the creation of the co-management plan for the Igalirtuuq National Wildlife Area, all materials were available in both English and Inuktitut. Similarly, the brochures planned to be developed in 1995-96 for the Igalirtuuq and Nirjutiqavvik National Wildlife Areas will be published in both English and Inuktitut, and will use information supplied by Inuit co-management committee members to feature Inuit cultural and historical perspectives.

HERITAGE

The Agreement provides for the establishment of three national parks, Auyurtuq, Ellesmere and North Baffin entirely or partly in the Nunavut Settlement Area. National parks are also proposed at Wager Bay and on northern Bathurst Island.

In 1994-95, Parks Canada continued working toward the establishment of the Auyuittuq, Ellesmere and North Baffin national parks. Social and economic bibliographies were prepared for the proposed Auyuittuq and Ellesmere national parks, and Parks Canada prepared for the negotiations on IIBAs through internal information collection, issue analysis and position development, and through contact with the Baffin Regional Inuit Association (BRIA). Parks Canada also met with the North Baffin Park Committee to discuss IIBA issues, and undertook community

consultation regarding the establishment of the proposed North Baffin and Wager Bay national parks.

In addition to these activities, Parks Canada also:

- •continued to work with the community of Pond Inlet on a local oral history project;
- prepared and submitted a conservation proposal for the Auyuittuq Advisory
 Committee on restoration of the Kitivoo archaeological site;
- •completed the second phase of a carving stone study in Auyuittuq National Park reserve, involving community consultation and the preparation and distribution of technical and plain language versions of a report on the study findings;
- continued the second phase of a carving stone study for North Baffin National
 Park Reserve, including community consultation, geological fieldwork and the assessment of samples by local carvers;
- began a tourism potential study of North Baffin National Park reserve;
- worked with the Territorial Government (TG) and the community of Pond Inlet to establish an interpretive centre;
- met with the West Kitikmeot Planning
 Team to discuss the establishment of a park for the Bluenose Lake area, and
- attended meetings in Coral Harbour to discuss national parks in the context of a Canadian Wildlife Service proposal for a national wildlife area on Coates Island.

Parks Canada worked with the NWMB on a number of very positive initiatives, including:

- the continuation of polar bear distribution and population studies in the Auyuittuq region to provide information for harvest data and for outpost camps;
- the formation of an advisory committee for the proposed Ellesmere Island national park;

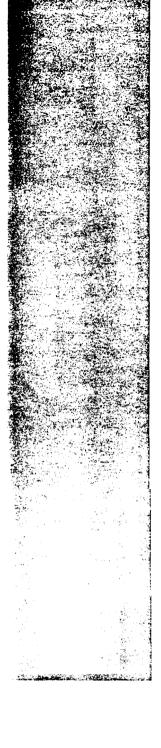
- the commencement of an oral history project to determine historical wildlife populations and place names of Ellesmere Island; and
- the production of information videos on the Auyuittuq and Ellesmere Island national park reserves and on the Agreement.

LAND AND WATER MANAGEMENT

The Agreement provides that the Legal Surveys Division of Natural Resources Canada is responsible for the preparation of descriptive map plans for all Inuit-owned lands not within municipal boundaries. This task, which involves the preparation of 278 descriptive map plans, was on schedule at the end of March 1995.

Natural Resources Canada is also responsible for surveying Inuit-owned land parcels. This task involves the survey and demarcation of approximately 1,155 parcels of Inuit-owned land, and all Crown land areas excluded from these parcels, and the preparation of plans. In 1994-95, the approximate value of this survey program was \$3.2 million. Activities included the preparation of a topographical overprint of National Topographic Scale maps to show Inuit-owned land parcels; aerial photography of a test area in North Baffin for natural boundaries; the implementation of Inuit involvement requirements for survey contracts in consultation with the DIO; contracting for seven surveys of Inuitowned land parcels, including Crown land areas excluded from these parcels; and contracting for two partial boundary surveys of Inuit-owned land parcels and intersections with mineral claims surveys.

The Agreement provides for government owners of lands in the Nunavut Settlement Area to make land available for establishing outpost camps, on request by potential occupiers of these camps or by a DIO on their behalf. In 1994-95, the



Department of Indian Affairs and Northern Development (DIAND) received one inquiry and one application for land for an outpost camp, and the Department began seeking the most appropriate mechanism for making land available.

Under the Agreement government, in co-operation with the **Nunavut** Planning Commission, is responsible for developing a general monitoring plan for collecting and analyzing information on the long-term state and health of the ecosystem and the **socio-economic** environment in the Nunavut Settlement Area. In 1994-95, **DIAND** prepared a report on the present state of the environment in co-operation with the Nunavut Planning Commission Transition Team. The report **gives** a broad overview of existing information.

In 1994-95, **DIAND** undertook several activities to enhance water quality and quantity studies respecting **Inuit** water **rights** which included the provision of **ongoing** support for 47 environmental monitoring stations; the investigation of contaminant levels in fish and water at Peter Lake; the publication and distribution of an information brochure; and the establishment of a data base on water quality.

DIAND also carried out several projects related to Inuit-owned lands. On the initiative of NTI and the Kivalliq Inuit Association, the parties negotiated the Agreement for Exclusive Possession of Marble and Quartzite Islands. DIAND entered into discussions with NTI and the NTI Land Administration Department on existing third-party interests on Inuit-owned lands. Finally, discussions continued with NTI respecting the transfer of fee simple title of Contwoyto Lake lands, as provided by Article 41 of the Agreement.

DEFENCE

In early 1995, the Department of National **Defence (DND)** established the position of Director General, Aboriginal Affairs to act

as a departmental focal point on Aboriginal sissues. An implementation working **group** will assist the Director General in **ensuring** that **all** departmental obligations under comprehensive **land** claims agreements are identified and that DND implementation plans are developed accordingly. The DND implementation strategy for the Nunavut Agreement was drafted by March 31,1995, and is to be reviewed by departmental authorities prior to planned publication in 1995-96.

DND provided information to NTI on project training and exercises by Canadian Ranger patrols, cadets and southern-based Canadian military units in the Nunavut Settlement Area. In 1994-95, over 20 Canadian Ranger patrols participated in various exercises, some in conjunction with three sovereignty exercises conducted with southern-based military units, and some to conduct security checks of North Warning System installations. NTI has been involved in two DND projects in the Nunavut Settlement Area, the High Arctic Data Communication System and the Distant Early Warning Line clean-up. Discussions, initiated in 1994-95, to ensure Nunavut Inuit participation in the development of plans for each project will continue.

LEGISLATION

In 1994-95, proposed Nunavut surface rights legislation was drafted. In 1995-96, DIAND will complete consultations on the legislation with NTI and, with respect to overlap areas, will consult with the Makivik Corporation. Introduction of the bill is expected in winter 1995-96. Plans for drafting a Nunavut resource management bill are also being put in place.

FEDERAL CO-ORDINATION OF IMPLEMENTATION ACTIVITIES

The Claims Implementation Branch of DIAND has responsibility for co-ordinating

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federal government activities to ensure that

Agreement. The Branch is also responsible for funding arrangements with the territorial government, NTI and all implementing bodies established by the Agreement.

During 1994-95, the Branch actively participated in Implementation Panel meetings including providing secretariat services to the Panel; directed the organization of the inaugural meetings of the transition teams and the Arbitration Board; obtained order-in-council approval for amendments to the Final Agreement as well as to the Implementation Contract; and, participated in a number of transition team meetings held throughout the Nunavut Settlement Area.

Implementation funding was provided during the reporting period as follows:

Nunavut Trust

capital transfer payment \$50,895,504"resource royalties \$53,060

Government of the Northwest Territories

- * to fulfil its responsibilities under the
 Implementation Contract \$1,455,599"
- * development and implementation of a land administration training module \$63,699
- •Municipal and Community Affairs -Training of land administrators \$95,000

Nunavut Tunngavik incorporated

- •Inuktitut translation of the Nunavut Final Agreement \$51,722
- land use planning in the
 West Kitikmeot \$379,000
 (from Nunavut Planning
 Commission Transition Team budget)
- •Interim Enrolment Committees \$395,352

Nunavut Wildlife Management Board

- •to fulfil its responsibilities under the Implementation Contract \$2,955,000
- •wildlife harvest study \$117',000

Nunavut Water Board Transition Team

• to **fulfil** its responsibilities under the Implementation Contract \$107,050

Nunavut Impact Review Board Transition Team

•to fulfil its responsibilities under the Implementation Contract \$114,190

Nunavut Planning Commission Transition Team

•to fulfil its responsibilities under the Implementation Contract \$564,000

Nungyut Arbitration Board

- •funding for its inaugural meeting \$22,575
- *Reference amounts were adjusted to fiscal year and current dollars

Salmplementing Bodies

Organisms de mise en oeuvre

The Agreement provides for the establishment of implementing bodies to **manage** wildlife resources, conduct environmental impact assessments and reviews of development proposals, plan for land use, regulate water use, **manage** the Training **Trust** Fund, develop the **Inuit** Implementation Training Plan and settle disputes that may arise in the interpretation of the Agreement. The Agreement sets out the membership, functions and time frame of the establishment of these implementing bodies.

To date the Nunavut Wildlife

Management Board, the Nunavut Implementation Training Committee and the Arbitration Board have been created to carry out some of these responsibilities. The Agreement provides for the creation of a planning commission, an impact review board and a water board through legislation by July 1995 to assume the remaining resource management responsibilities as institutions of public government. In the meantime, transition teams have been established to develop administrative and information regimes on behalf of these. future resource man-

agement boards in order that they be as operational as possible on creation.

Article 33.4 of the Agreement provides for the establishment of the **Inuit**

Heritage Trust by Nunavut Tunngavik Incorporated to support, encourage and facilitate the conservation, maintenance, restoration and display of archaeological sites and specimens in the Nunavut Settlement Area. Article 32.3 of the Agreement provides for the establishment of the Nunavut Social Development Council by Nunavut Tunngavik Incorporated to promote Inuit involvement in the development of social and cultural policies and in the design of social and cultural programs and services, including the method of delivery, in the Nunavut Settlement Area. In addition, under the Agreement Nunavut Tunngavik Incorporated may designate an organization as responsible for any power, function or authority of a **DIO** under the Agreement.

In 1994-95, the **Inuit** Heritage **Trust**, the **Nunavut** Social Development Council and a number of **DIOs** were established. Their activities are described in the **Nunavut Tunngavik** Incorporated suction.

The following describes more fully the activities during 1994-95 of the Arbitration Board, the Nunavut Wildlife Management Board, the Nunavut Implementation Training Committee and the transition teams established for the Nunavut Planning Commission, the Nunavut Impact Review Board and the Nunavut Water Board. Appendix 2 lists the membership of each of these bodies.



8.1 Arbitration Board

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Commission d'arbitrage

The Arbitration Board, created under Article 38 of the Agreement, is designed to resolve disputes arising from the implementation of the Agreement. Board members may be called on to resolve disputes brought to them by the parties to the Agreement.

The nine members of the **Nunavut**Arbitration Board met for the first time on

February 14 and 15, 1995 to put in place the dispute resolution structures required under the Agreement. Andrew Tagak of Iqaluit was chosen by the members as the board chairperson and Elizabeth Copland of Whale Cove was chosen as vice-chairperson.



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8.2 Nungvut Wildlife Management Board

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Conseil de gestion des resources fauniques du Nunavut

The office of the Nunavut Wildlife Management Board (NWMB) is established and in full operation. The Board is the main instrument of wildlife management in the Nunavut Settlement Area. Given the importance of wildlife to the people of the Nunavut Settlement Area, the workload of the Board is expected to increase.

The Board staffed the following positions in 1994-95: executive director, harvest study coordinator, bowhead **knowledge** study biologist, administrative **officer**, translator-interpreter, and clerk-receptionist.

Work **began** in 1994-95 on operating procedures to assist board members and staff in fulfilling their duties, to inform the public about board operations and to

on the International Joint Whaling Commission, and NWMB members participated in meetings of the Canada-Greenland Joint Commission on Narwhal and **Beluga** and the Davis Strait South Hudson Polar Bear Management Committee.

Nunavut Wildlife Harvest Study

The Nunavut **Wildlife** Harvest Study is a major task of the Board. The results of the study will be used to establish basic needs levels for beneficiaries, and to assist in the development of **total** allowable harvest levels for wildlife stocks.

A steering committee composed of

representatives from Regional Wildlife Organizations and government was established and held three meetings in 1994-95. A harvest study coordinator, Carol Churchyard, was hired in November, and Dr. Fikret Birkes of the University of

Manitoba was contracted to **design** the study for the Board.

Once the design phase is completed in April 1995, preparations for data collection, planned to start in January 1996, can begin in earnest. These preparations include the production of a recording calendar and a training manual for community field workers, and publicizing the study in the communities. In 1995-96, Regional Wildlife Organizations must be designated as DIOS for the purpose of the study, and



ensure that other agencies can interact productively with the Board. They are expected to be approved for distribution in early 1995-96.

Five board meetings were held in 1994-95, with meeting locations rotated **among** the three regions of the **Nunavut** Settlement Area. In addition to regular board meetings, some 20 other meetings, conferences and workshops were attended by board members, staff or delegates. For example, the NWMB chair is represented

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contracted to carry out the study.

" Bowhead Knowledge Study

The NWMB is required under Article 5.5.2 of the Agreement to carry out an Inuit knowledge study to record sightings, location and concentrations of Bowhead whales within the Nunavut Settlement Area. A Bowhead knowledge study biologist, Keith Hay, was hired in 1994-95.

Under the guidance of the Bowhead Knowledge Study Committee, established and supervised by the NWMB, the planning and design phase of the study has been completed. Interviewers have been selected and trained, and the study is in progress in 10 communities. The first interviews will be transcribed, translated and analyzed, and an interim report available by November 1995. The Board will use these initial results, along with other scientific studies, to establish a total allowable harvest for bowheads as required under Article 5.6.18 of the Agreement.

Southeast Baffin Beluga Co-management Plan

The Southeast Baffin Beluga Co-management plan was presented to the NWMB at its May-June meeting in Taloyoak. It was endorsed by the Board, and implementation continues. The recommended quota structure for Pangnirtung, Iqaluit and Lake Harbour will continue until 1999, at which

time it will be reviewed. The Board is planning to forma standing committee to deal with the issue of quota structures.

Walrus Management Planning Initiative

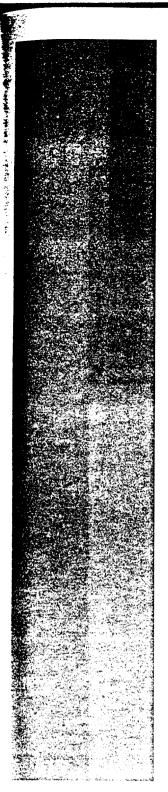
In response to requests from communities that they be allowed to conduct sports hunts of walrus as economic ventures, the board approved a pilot project to conduct a sport hunt in the summer of 1995 in Igloolik. The Board also convened a planning workshop in March 1995 to begin developing a management plan for walrus.

Basic Needs Levels

Under Article 5.6.25 of the Agreement, the NWMB is required to establish basic needs levels for beluga, narwhal and walrus within one year of the establishment of the Board. Given delays in establishing the NWMB, the Board requested and received a one-year extension. The Board has requested that the Department of Fisheries and Oceans assist it in devising a process for establishing basic needs levels for these species.

NWMB Funded Research

The Board has a Wildlife Research Trust Fund with which to fund research by government departments. Application procedures and evaluation criteria are being devised. The following projects were funded in 1994-95:



FUNDING (\$000) AGENCY

DESCRIPTION

South Baffin Caribou Survey Aerial survey 50.0		Department of Renewable Resources (TG)	
	Southeast Baffin Beluga Committee Completion of a comanagement plan	23.5	Department of Fisheries and Oceans (Canada)
	Victoria Island Caribou Survey **Aerial survey**	70.0	Department of Renewable Resources (TG)
	Beverly Caribou Survey Aerial survey	15.0	Department of Renewable Resources (TG)
	South Hudson Bay Polar Bear Polar bear surveying and tracking	54.7	Canadian Wildlife Service (Canada)
	Traditional Ecological Knowledge and Management Systems Study Collection of traditional environmental knowledge in Hudson Bay	75.0	Traditional Environmental Knowledge and Management Systems, Sanikiluaq
	Birds of Nunavut Completion and publication of aguidebook	40.0	Baffin Divisional Board of Education (TG)

8.3 Nunavut Implementation Training Committee

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Comité du Nunavut charge de la formation pour la mise en oeuvre

The Nunavut Implementation Training Committee (NITC) oversaw several activities and initiatives in 1994-95.

In July 1994, the NITC offices were relocated from Ottawa to Rankin Inlet. This new location has enabled the NITC to be in more regular contact with several of the implementing bodies it serves. Local staffing was undertaken immediately after the relocation, and all fulltime staff are now Inuit from Nunavut. Advisory and project services are contracted as needed.

The Inuit Implementation Training
Study was completed and copies were distributed to all concerned Inuit and government parties. The study identified land management, board development and organizational management as immediate priority training areas to be addressed by the NITC.

An exciting project during 1994-95 was the establishment of the Nunavut Beneficiaries Scholarships. Financial support from Nunasi Corporation, Arctic Cooperatives Limited, the Northwest Territories Cooperative Business Development Fund, NTI, the Kitikmeot Inuit Association, the Kivalliq Inuit Association and the NITC Incorporated enabled 65 Inuit from Nunavut to enrol in professional diploma and degree programs at colleges and universities throughout Canada.

In keeping with the NITC philosophy that sound training must be based on well-prepared organizational plans reflecting operational realities, the NITC has actively assisted the NTI Implementation Office in working with Regional Inuit Associations (RIAs) to prepare designation and implementation work plans and schedules. These work plans and schedules will be important in determining training priorities

and in scheduling and allocating resources in the context of the Implementation Training Plan,

During 1994-95 the NITC undertook several training support and direct delivery activities which included:

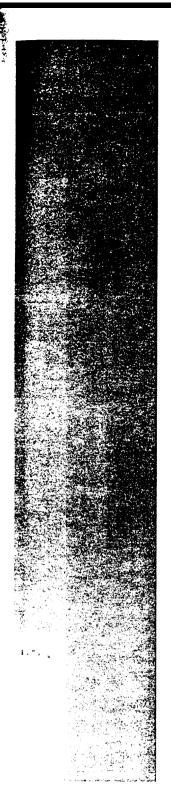
- supporting lands personnel from NTI and the RIAs to attend four training workshops and seminars in preparation for the development and management of geographical information systems in Nunavut;
- partnering with the Baffin Regional Inuit Association (BRIA) to develop and deliver a financial management workshop to its board members;
- supporting individuals to attend a specialized workshop on computerized lands management systems; and
- supporting an individual undertaking a work placement with the Geological Surveys of Canada.

Direct delivery activities included:

- participating in the orientation of transition teams;
- working with the Inuit Heritage Trust to define its mission, mandate, immediate priorities and staff training needs;
- deliveries of implementation responsibility workshops to the boards and staff of NTI and the three RIAs; and
- working with the operational departments of the NTI and the RIAs planning implementation and designation activities.

To support the longer-term needs of Inuit regarding lands and resource management, NITC entered into an agreement with the Nunavut Arctic College for the

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development and delivery of the **Inuit**Resource Management Certificate
Program. As a professional level accredited
program of the College, this Program is
designed to enable participants to develop
. skills and **gain** knowledge in specialized
areas such as field inspection and lands

management. The Program is scheduled to begin in August 1995, and the delivery of classes and related learning activities will be rotated throughout Nunavut using the campuses of Nunavut Arctic College.

Participation is open to any individual working in the lands and resources area.

8.4 Nunavut Planning Commission Transition Team

Équipe de transition de la commission d'établissement du Nunavut

The Nunavut Planning Commission
Transition Team is responsible for laying
the groundwork for the establishment of
the Nunavut Planning Commission (NPC).

Members of the team were appointed in October 1994 from nominations from NTI, the territorial and federal governments. Appointed to the transition team at that time were Bobby Lyall (nominated as chairperson), David Mablick, Edna Elias, Tongola Sandy, Akalayok Qavavau, John Ningeongan and Bob Aknavigak.

In early 1995, NPC Transition Team members, along with representatives of other transition teams, began examining how all the implementing bodies created

under the Agreement would work together. This led to the creation of the Land and Resource Transition Team Chairpersons' Study Team, composed of the acting chairpersons of the Nunavut Planning Commission, Nunavut Impact Review Board and Nunavut Water Board transition teams: Bobby Lyall, Larry Aknavigak and Thomas Kudloo respectively.

The Chairpersons' Study Team has drafted a procedures manual. The NPC Transition Team is also co-ordinating the establishment of a resource centre for use by the institutions of public government in the Nunavut Settlement Area.

The NPC Transition Team held a number of community meetings and workshops to discuss land use issues and concerns in the West Kitikmeot region. In February 1995, more than 60 people gathered in Cambridge Bay to talk about marine transportation issues. The information gathered from this and other planned consultation exercises will be used by the NPC when it is established.



8:5 Nunavut Impact Review Board Transition Team

Équipe de transition de la commission du Nunavut chargée de l'examen des repercussions

The Agreement provides for the **establish**-ment of the **Nunavut** Impact Review Board (NIRB) to screen project proposals, measure and define the impacts of projects, review the ecosystem and **socio-economic** impacts of project proposals, determine whether projects should proceed and monitor projects that do proceed.

In 1994-95, a transition team was established to lay the foundation for the eventual establishment of the NIRB. The Team first met in January 1995 in Cambridge Bay. Team members are Leona Aglukkaq, Kane Tologanak and Larry Aknavigak, all of Cambridge Bay; Elizabeth Copland of Whale Cove; Duncan

- nominated Larry Aknavigak as chairperson, Duncan Cunningham as vicechairperson and Micah Arreak as secretary-treasurer;
- •developed a budget; and
- decided to have the acting chairperson set up an office. and hire staff in Cambridge Bay.

Millie Evalik was hired as the office manager in January 1995.

The transition team held two additional meetings in 1994-95, in **Yellowknife** in February and in Rankin Inlet in March 1995. The acting chairperson developed a detailed work plan for the next 12 months,

emphasizing training for team members. Team members are also preparing an operations manual, and expect to hire a director of operations.

In summary, the NIRB Transition Team is **progressing** in accordance with its work plan. Team members are **look**-

ing forward to continuing work with the Implementation Panel, NTI, 010s, other implementing bodies established under the Agreement and the federal and territorial Governments.



Cunningham of Iqaluit; Micah Arreak of Rankin Inlet and Ruby Arng'naaq of Ottawa. Larry Aknavigak, the acting chairperson, is also on the Land and Resource Transition Team Chairpersons' Study Team.

At that first **meeting**, the transition team members:

 drafted and approved by-laws, which were then submitted to the territorial Registrar of Societies;

8.6 Nunavut Water Board Transition leam

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Équipe de transition de l'office des eaux de Nunavut

The Nunavut Water Board (NWB) will be established under the Agreement as an institution of public government with responsibilities and powers over the regulation, use and management of water in the Nunavut Settlement Area.

The members of the NWB Transition Team spent their first few months learning and preparing for the success of the team. Progress to date has been slow but steady, and with the establishment of a head office in Gjoa Haven should continue as planned.

The Transition Team is composed of Thomas Kudloo of Baker Lake (acting chairperson), Rosie Okpik of Pangnirtung (vice-chairperson), Joseph Aglukkaq of

Gjoa Haven (treasurer), Peter Kattuk of Sanikiluaq, Frank Ipakohak of Coppermine, George Porter of Gjoa Haven, and Kono Tattuninee of Arviat. Thomas Kudloo, the acting chairperson, is also represented on the Land and Resource Transition Team Chairpersons' Study Team.

The Transition Team held its first meeting in January 1995 in Cambridge Bay, at which time the executive was chosen. Additional meetings and workshops were held in Yellowknife in February and in Rankin Inlet in March 1995. An office manager, Ben Kogvik was hired for the Gjoa Haven office as well as a consultant, Wayne Bryant, who is working out of Yellowknife.



Appendix 1: Glossary of Acronyms and Initialisms

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Annexe 1: Glossaire des sigles et des acronymes

BRIA Baffin Regional Inuit Association

DFO Department of Fisheries and Oceans

DIAND Department of Indian Affairs and Northern Development

DIO Designated Inuit Organization

DND Department of National **Defence**

HTO Hunters and Trappers Organizations

IHT Inuit Heritage Trust

IIBA Inuit Impact and Benefit Agreement

NEBP Nunavut Elders Benefit Plan

NIRB Nunavut Impact Review Board

NITC Nunavut Implementation Training Committee

NPC Nunavut Planning Commission

NSDC Nunavut Social Development Council

NTI Nunavut Tunngavik Incorporated

NWB Nunavut Water Board

NWMB Nunavut Wildlife Management Board

PWGSC Public Works and Government Services Canada

RIA Regional Inuit Association

RWO Regional Wildlife Organization

SRT Surface Rights Tribunal

TG Territorial Government

Appendix 2: Membership of Implementing Bodies

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Annexe 2 : Composition ; des organisms de mise en **oeuvre**;

NUNAVUT ARBITRATION BOARD

Andrew Tagak, Chairperson Elizabeth Copland, Vice-chairperson

Anne Crawford
Keith Crowe
Violet Mae Ford
Letha J. MacLachlan
David T. McCann
Edward Picco
Robert Stanbury

NUNAVUT IMPLEMENTATION TRAINING COMMITTEE

Wilfred Wilcox, Chairperson

Fred Nowicki
Leena EvicTwerdin
Peter Kritiqliluk
Joy Suluk
Conrad PiIon
Mary Wilman

NUNAVUT WILDLIFE MANAGEMENT BOARD

Ben Kovic, Chairperson
Jeannie Ikkidluak
David Aglukark
David Igutsaq
Malachi Arreak
Gordon D. Koshinsky
Kevin J. McCormick
J.M.A. Theriault
Marius Tungilik

MAKIVIK CORPORATION NOMINEES

Daniel Epoo Jackie **Konea**k

NUNAVUT PLANNING COM-MISSION TRANSITION TEAM

Bobby Lyall, Acting chairperson
Bob Aknavigak
Tongola Sandy
Edna Elias
David Mablick
Agalayok Qavavau
John Ningeongan
(resigned November 19, 1994)

NUNAVUT IMPACT REVIEW BOARD TRANSITION TEAM

Larry Aknavigak, Acting chairperson Kane Tologanak Ruby Arngn'naaq Leona Aglukkaq Micah Arreak Elizabeth Copland Duncan Cunningham

NUNAVUT WATER BOARD TRANSITION TEAM

Tom Kudloo, Acting chairperson
George Porter
Kono Tattuninee
Frank Ipakohak
Joseph Aglukkaq
Peter Kattuk
Rose Okpik

ANNUAL REPORT ON THE IMPLEMENTATION OF THE NUNAVUT LAND CLAIM AGREEMENT

Sector: Land Claims Information

10-1-27

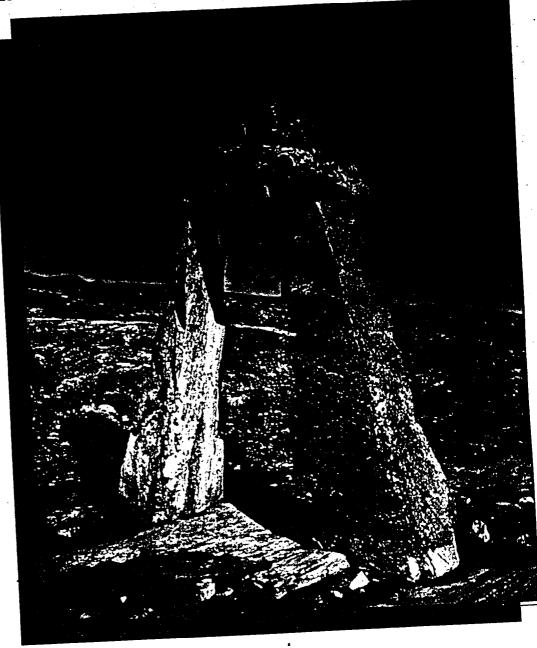
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Annual Report on the Implementation of the Nunavut Land Claims Agreement

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Rapport annuel sur la mise en œuvre de l'Accord 'es revendications territorials du Nunavut



Government of Canada

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Annual Report on the Implementation of the Nunavut Land Claims Agreement

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Rapport annuel sur la mise en oeuvre de l'Accord sur les revendications territoriales du Nunavut

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Avant-propos

The implementation Panel to the Nunavut Land Claims Agreement is pleased to present its second annual report covering the period from April 1, 1994 to March 31, 1995. This report outlines the accomplishments and challenges encountered during the first full fiscal year of implementing the Agreement, which came into force on July 9, 1993. In preparation for this report, information was obtained from the parties to the Agreement: Nunavut Tunngavik Incorporated, and the federal and territorial governments. As well, information was obtained from the implementing bodies established since July 1993.

The parties have worked diligently over this first full year of implementation to ensure that all obligations pursuant to the Agreement were carried out as required. The year has seen the establishment of the Arbitration Board and the transition teams created to enable the institutions of public government (Nunavut Planning Commission, Nunavut Impact Review Board and Nunavut Water Board) to be as operational as possible on the date of their establishment. In addition, the parties negotiated and approved a number of amendments to the Agreement and the Implementation Contract.

The Implementation Panel is confident that the parties will continue to meet the challenges that lie ahead to ensure that this important land claim is implemented in the true spirit in which it was intended.

Members of the Nunavut Implementation Panel:

Simona Arnatsiaq-Barnes

Nunavut Tunngavik Incorporated

Lois Leslie

Nunavut Tunngavik Incorporated

Terry Henderson

Government of Canada

Mark Warren

Territorial Government

Introduction

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Introduction

The Nunavut Land Claims Agreement, also referred to as the Nunavut Final Agreement:

- was signed on May 25, 1993 in Iqaluit by representatives of the Tungavik
 Federation of Nunavut, the Government of Canada and the Government of the Northwest Territories:
- •received royal assent in Parliament on **June** 10,1993 and came into force on July 9, **1993**; and
- •involves the **largest** number of claimants and the **largest geographic** area of any

comprehensive land claim in Canadian history. Today, there are approximately 19,000 Inuit in the central and eastern Northwest Territories described as the Nunavut Settlement Area. This area includes approximately 1.9 million square kilometres in the Northwest Territories (one-fifth of the total land mass of Canada), as well as adjacent offshore areas. Inuit constitute over 80 percent of the population in the Nunavut Settlement Area.

In exchange for ceding, releasing and surrendering to Her Majesty the Queen in Right of Canada all their Aboriginal claims, rights, title and interests, in and to lands and waters any-

where in Canada, the Agreement provides the **Inuit** of Nunavut with:

title to approximately 350,000 square kilometres (136,000 square miles) of land, of which 35,257 square kilometres (14,000 square miles) include mineral rights;

- equal representation of Inuit with government on joint management boards related to wildlife management, land use planning, environmental assessment and the regulation of water use;
- the right to harvest wildlife on lands and waters throughout the Nunavut Settlement Area;
- •financial compensation payments of \$580 million in 1989 dollars with interest payable over 14 years (totalling \$1.173 billion less repayment of negotiating loans totalling \$39.8 million);
- •a \$13 million **Training** Trust Fund;
- •a \$4 million implementation Fund;
- a \$500,000 Bowhead Knowledge Study Fund;
- a share of Government royalties from oil,
 gas and mineral development on Crown lands;
- a right of first refusal on sport and commercial development of renewable resources in the Nunavut Settlement Area: and
- •a commitment to recommend legislation to establish a Nunavut Government and territory.



2. 1994-95 Highlights

Points saillants de 1994-95

- •A capital transfer payment of \$50,895,504 was made by the Government of Canada to the Nunavut Trust on the first anniversary of the signing of the Nunavut Final Agreement (May 25, 1994).
- •Over 19,000 **Inuit** have been enrolled as beneficiaries under the land claims agreement.
- Transition teams were established to lay the foundation for the planned Nunavut Impact Review Board, Nunavut Water Board and Nunavut Planning Commission.
- The Implementation Panel organized an orientation workshop for the transition team members which took place in Cambridge Bay in January 1995. The five-day workshop provided team members with a description of their respective roles and responsibilities and assisted them in identifying the steps required for the future boards to become operational.
- The first meeting of the Arbitration Board was held in Iqaluit in February 1995. The meeting provided board members with an overview of the Agreement and established terms of reference and general administrative procedures.
- •To make the Agreement and the Implementation Contract more accessible to Inuit, Nunavut Tunngavik Incorporated (NTI) and the federal government collaborated to make both documents available in Inuktitut and the Agreement available in Inuinnaqtun.
- •All parties approved amendments to the Final Agreement and the Implementation Contract. Amendments to the Final Agreement included:
- the extension to January 1, 1996 from July 9,1994 for the start of the Nunavut

- Wildlife Harvest Study (Article 5.4.2);
- an extension of the time allowed for the Nunavut Wildlife Management Board (NWMB) to establish the basic needs levels for beluga, narwhal and walrus to 24 months from 12 months (Article 5.6.25).
- The Implementation Contract was amended to include:
 - extending the time frame for establishing Hunters and Trappers Organizations and Regional Wildlife Organizations from the first anniversary of the Agreement (July 9, 1994) to the second anniversary (July 9, 1995) (Schedule I, Page 5-13);
 - extending funding for the transition teams to year three of implementation (Article 5.2);
- transfer of funding from the Nunavut Water Board and Nunavut Impact Review Board Transition Teams to the Territorial Government to provide additional funding for the training of municipal land administrators (Schedule 2. Part 2):
- extending the time frame for the Nunavut Wildlife Management
 Board to develop the methodology and design of the wildlife harvest study (to October 1, 1995), 'to identify the Designated Inuit Organization (010) required to collect data (to January 1, 1996) and to prepare a multi-year budget for the study (to July 1, 1995) (Schedule 1, Page 5-6); and
- deleting the department of Energy, Mines and Petroleum Resources as a responsible agency respecting the rights to carving stone (Schedule I, Page 19-13).



3. Implementation Panel

Comité de mise en oeuvre

Article 37 of the **Nunavut** Land Claims Agreement establishes the Implementation Panel and provides for its membership and mandate.

The Panel's membership includes two representatives from the **Nunavut Tunngavik** Incorporated, Simona **Arnatsiaq**Barnes and Lois **Leslie**; one representative from the Territorial Government, Mark
Warren; and one representative from
Canada, Terry Henderson.

In accordance with its mandate, the Panel:

- organized an orientation workshop for all members appointed to the resource management transition teams;
- •monitored the activities of the transition teams;
- *oversaw the first meeting of the Arbitration Board;
- •provided advice to the Nunavut Implementation Training Committee for the development of the Inuit Implementation Training Study and the Implementation Training Plan;

- invited the Nunavut Wildlife Management Board (NWMB) to provide updates on its activities including preparation of the Nunavut Wildlife Harvest Study;
- •held six meetings over the course of this reporting period, including one in Yellowknife where the Territorial Government provided an overview of its activities, and another in Iqaluit at which the NWMB and the Inuit Heritage Trust (IHT) gave presentations;
- •recommended and approved reallocations with respect to the budgets for the NWMB, Arbitration Board and transition teams as identified in Schedule 2, Parts 1, 1A and 2 of the Implementation Contract
- recommended amendments to the Nunavut Final Agreement and to the Implementation Contract; and
- \bullet promulgated the first annual report on the implementation of the Nunavut Final Agreement. \bullet



4. Implementation Issues of Concern to Panel Members

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Préoccupation des membres du comité de mise en oeuvre

In the course of its work the Implementation Panel addressed a number of implementation issues, many leading to consensus and successful resolution. Others remained outstanding.

Key issues which arose and remained outstanding at the end of the review period included:

LEGISLATION TO ESTABLISH INSTITUTIONS OF PUBLIC GOVERNMENT

Canada is obligated under the Agreement to pass legislation to establish the Nunavut Surface Rights Tribunal (SRT) within six months of ratification of the Agreement and to establish the Nunavut Water Board (NWB), the Nunavut Impact Review Board (NIRB) and the Nunavut Planning Commission (NPC) within two years of the date of ratification. With respect to all four boards, if legislation has not been passed within one year of the date specified in the Agreement, the boards are established by the provisions of the Agreement.

At the end of the review period, neither piece of legislation had been passed. While significant progress was made in the development of draft Nunavut Surface Rights Tribunal legislation, during the reporting period, major issues remained outstanding concerning the interpretation of the Final Agreement. A resolution of these issues was hampered by the absence of a full and open exchange of views in a co-operative, non-adversarial atmosphere. It became evident that a more effective process was required.

No progress was made on the second piece of legislation. The deadline for completing this legislation is July 9, 1995. There

are serious concerns about the federal government's ability to meet this time line. Transition teams for the three resource management boards are expected to have completed their preparatory work, to get the boards up and running by the fall of 1995. If legislation to establish any of the resource management boards is not in effect by July 9, 1996, the provisions of the land claims agreement respecting the appointment of the members of the board shall come into effect on that date. On their appointment, the members shall be considered to have, for all purposes of law, all powers and duties described in the Agreement.

ARTICLE 24- GOVERN-MENT CONTRACTS

Article 24 of the Agreement sets out the obligations of the Government of Canada and the Territorial Government with respect to procurement policies as well as bidding and contracting procedures and criteria for Government contracts in the Nunavut Settlement Area. The Government of Canada and Territorial Government are required to provide reasonable support and assistance to Inuit firms, in accordance with the terms of Article 24, to enable them to compete for Government contracts. During the reporting period, discussions took place between NTI and both governments with a view to reaching a common interpretation of Article 24 and the most effective means of implementing its provisions. However, at the end of the reporting period, these discussions had been unsuccessful, and there was no agreement on what is required to implement Government obligations under Article 24.



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5. Summary of Activities: Nunavut Tunngavik Incorporated

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Resume des **activités**: **Nunavut Tunngavik** Incorporated

Nunavut Tunngavik Incorporated (NTI) is the beneficiary corporation of the Nunavut Trust. During 1994-95, NTI was very busy as it and the other Inuit implementing bodies proceeded with the implementation of the Agreement.

NTI's first and second reporting periods were spent primarily on building a solid base upon which future implementation activities could take place. Since implementation began, key partnerships have been formed, financial and administrative systems have become operational, and various agreements have been reached

to ensure that the implementation process will be efficient and effective, and will provide the necessary services and opportunities to **Inuit**.

IMPLEMENTATION PLANNING

NTI continued the process of implementation planning with the three Regional Inuit Associations (RIAs) and other Inuit organizations. In particular, NTI planned activities with the Kitikmeot Inuit Association in regards to managing water rights and with the Baffin Regional Inuit Association (BRIA)

as the Designated Inuit Organization (DIO) designate in relation to national parks for the Baffin region. As the DIO, BRIA is responsible for negotiating Inuit Impact and Benefit Agreements (IIBAs) and participating with the federal Government on parks management committees. The Inuit communities which will be most affected by the development of national parks in the Baffin region include Grise Fiord, Pond Inlet, Arctic Bay, Broughton Island, and Pangnirtung. In September 1995, the HBA

for Wager Bay National Park will begin, with the Kivalliq Inuit Association acting as the DIO. NTI and the Department of Indian Affairs and Northern Development (DIAND) collaborated to produce Inuktitut and Inuinnaqtun versions of the Nunavut Agreement and Implementation Contract and an Inuktitut version of the Implementation Contract.

ECONOMIC DEVELOPMENT

NTI continued to work to encourage self-reliance amongst Inuit, including Inuit participation in economic opportunities. To this end, NTI organized the Nunavut Sivummut Economic Conference in October 1994. This conference, involving Inuit business people and politicians from across Nunavut, identified Seals and priorities relating to a strategy for the economic development of Nunavut for Inuit. This strategy, along with its accompanying Seals and priorities, was adopted by NTI as its policy on economic development.

Guided by this policy, NTI proceeded with work relating to Article 24 of the Agreement, which stipulates that the federal and territorial Governments must provide reasonable support and assistance to Inuit firms to enable them to compete for government contracts. In 1994-95, NTI was involved in discussions with both governments to implement their obligations under Article 24. NTI also initiated a process to identify Inuit firms which may compete for Government contracts. An initial review of applications for status as an Inuit firm was completed, with 36 Inuit firms approved and certified by the end of March 1995.

In other areas of economic development, an investment review committee has



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also been established to define three-year regional investment targets, to identify investment opportunities such as takeover targets and joint ventures, and to provide recommendations to the NTI board of directors regarding investment priorities and criteria.

HUNTER SUPPORT PROGRAM

The Nunavut Hunter Support Program was established and is expected to begin distributing assistance during the winter of 1995-96. The program, funded jointly by NTI and the Territorial Government (TG), provides financial assistance to Inuit who hunt, fish or trap for subsistence purposes for a minimum of six months a year. NTI is currently managing the program, but in the future it will be managed by the Hunters and Trappers Organizations (HTOs).

ELDERS' BENEFIT PLAN

The Nunavut Elders Benefit Plan (NEBP) was established and the first cheques were mailed in October 1994. The speed with which the NEBP was established reflects the high priority NTI, and all Inuit, give to the comfort and security of elders.

ESTABLISHMENT OF HUNTERS AND TRAPPERS ORGANIZATIONS (HTOs) and REGIONAL WILDLIFE ORGANIZATIONS (RWOs)

The process of forming HTOS and RWOS was completed, with 27 HTOS and three RWOS established by March 31,1995. Under Article 5 of the Agreement, these HTOS and RWOS have responsibilities and powers to regulate harvesting practices and techniques, and to allocate and enforce harvesting quotas at both the community and regional levels.

Delays by the federal government in making appointments to the TRANSITION

TEAMS for the Nunavut Impact Review Board, the Nunavut Water Board and the Nunavut Planning Commission hampered their timely start-up. However, with pressure from NTI, these teams are now in place. NTI participated in the drafting of by-laws for the transition teams, and in the planning and delivery of a workshop to launch the teams.

ENROLMENT

NTI staff continued to work hard to develop and maintain the Inuit Enrolment List.

Community consultations were undertaken in the fall of 1994 to develop the permanent structure of the Nunavut enrolment process. Over 19,000 Inuit have been registered under the Agreement. The initial Inuit Enrolment List was published in October 1994 and has been distributed to Nunavut communities and government. The list will be updated and published annually.

A Nunavut Enrolment Appeals
Committee has been established to review
all appeals made by individuals not accepted for enrolment. The Committee will also
decide on appeals made to remove individuals from the enrolment list.

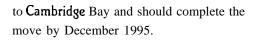
LANDS MANAGEMENT

NTI and the land management departments of RIAs have established rules and procedures for the management of **Inuit-owned** lands. These rules and procedures were approved at NTI's 1995 annual general meeting.

In 1994-95, NTI began working with the mining industry to promote subsurface development on Inuit-owned lands. To date, NTI has entered into 15 concession agreements which allow exclusive exploration, sampling and the right to obtain a production lease on Inuit-owned lands, and is negotiating several others.

NTI's Land Management Department is in the process of relocating from Ottawa





ENVIRONMENTAL ISSUES

The environmental section of NTI's Land Management Department has been involved in discussions with the Department of National Defence (DND) and the Department of Indian Affairs and Northern Development (DIAND) to ensure that environmental clean-ups in the Nunavut Settlement Area, including Distant Early Warning Line clean-ups, meet Inuit expectations. The Land Management Department has continued to participate in the environmental assessment processes relating to development projects that may have an impact upon Nunavut, including the now defunct Great Whale hydro electric project in the James Bay region of northern Quebec, and the Broken Hill Property diamond project at Lac de Gras, Northwest Territories. NTI was also involved in a working group with the Inuit Tapirisat of Canada regarding amendments to the Canada-United States Migratory Birds Convention to allow Aboriginal harvest and some sale of migratory birds and their eggs.

INUIT HERITAGE TRUST

NTI co-ordinated the design and establishment of the Inuit Heritage Trust (IHT), which will play a lead role in the management of archaeological sites and resources in the Nunavut Settlement Area. An awareness campaign has been launched to raise public awareness of the importance of archaeological resources and of leaving archaeological sites intact. The IHT has also taken steps to ensure that archaeological resources and grave sites are protected by law. Funding is currently being sought to train staff to access computer networks with information on museum collections within Canada. This training will greatly

enhance the ability of the IHT to access data on the archaeological record of Nunavut. The IHT also has the responsibility for reviewing official place names in the Nunavut Settlement Area. Funding is currently being sought to hire a staff member to carry out this function.

NUNAVUT SOCIAL DEVELOPMENT COUNCIL

The role of the Nunavut Social Development Council (NSDC), established in the fall of 1994, is to carry out research activities, to publish and distribute information about social and cultural issues, and to advise Government and Inuit on social and cultural policies, programs and services. The NSDC held its first meeting in January 1995. At this **meeting**, an executive board was elected, and board members discussed the Council's structure, priorities and administrative requirements. NSDC directors were appointed by the RIAs and NTI and represent youth, elders and women with special interests in health, culture, education, language and Inuit heritage.

In 1994-95, two orientation workshops were conducted for the NSDC.

They covered various issues, including reviewing Article 32, the section of the Agreement under which the Council was established; the mandate and mission statement of the Council; Seals and objectives, and regional priorities. The NSDC head office is currently in Igloolik and is expected to be staffed and operational by September 1995. In the interim, the NTI Department of Social, Cultural and Educational Development has been acting as the secretariat to the Council.

LEGAL ISSUES

NTI continued to participate in the development of draft Nunavut surface rights legislation, including insisting on changes to the draft legislation which NTI feels are necessary to reflect accurately the

letter, spirit and intent of the Agreement.

NTI has persisted in its vigilant monitoring and defence of the rights of Inuit under the Agreement. In particular, NTI actively promoted the interests of Inuit with respect to the allocation of turbot by the Department of Fisheries and Oceans and has protested the decision to prosecute Igloolik hunters in the striking of a bowhead whale.

NTI participated in the planning for the municipal lands referendum and advo-

cated successfully for **changes** in the way in which the vote was to be conducted so as to ensure **against** any perceived bias.

NTI brought a court application in September 1994 to have the territorial Supreme Court make appointments to the Arbitration Board, pursuant to Article 38.1.5 of the Agreement.

NTI continued to participate with TG officials to develop a position for negotiating a northern energy and minerals accord with the Government of Canada.

6. Summary of Activities: Territorial Government

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Résumé des activités : gouvernement territorial

During 1994-95, Territorial Government departments continued to make significant progress in implementing activities set out in the Agreement and Implementation Contract. In general terms, there was an increased awareness of Territorial Government (TG) obligations and responsibilities related to the Agreement. Staff in various departments worked closely with one another, as well as with the implementing bodies, to ensure implementation activities were carried out in an effective manner.

MINISTRY OF INTERGOVERNMENTAL AND ABORIGINAL AFFAIRS

During the reporting period, the Ministry of Intergovernmental and Aboriginal Affairs co-ordinated TG implementation activities, and ensured effective liaison was maintained with officials of NTI and the federal government. In particular, senior ministry officials actively participated in the six meetings of the Nunavut Implementation Panel.

Assistance was provided in securing additional funding for the Community Land Administrator Certificate Program through internal

reallocation of TG funding and a one-time transfer from the **Nunavut** Water Board Transition Team and the **Nunavut** Impact Review Board Transition Team. The Ministry assisted in nominating and appointing members to transition teams and boards in a timely manner. Staff also helped to facilitate the Transition Team orientation workshop held in Cambridge Bay from January 7 to 10,1995.

Advice and assistance were provided to other TG departments involved in **devel-**

oping Inuit Impact and Benefit Agreements (IIBAs), implementing contract and procurement provisions, and planning for the municipal lands referendum. The Ministry directed comments related to the Inuit **labour** force analysis to officials preparing the report, and completed a thorough review of the Nunavut Implementation Training Study developed by the Nunavut Implementation Training Committee. Staff coordinated the development of the first annual report, budget and carry-over approval documents on behalf of all departments. Considerable work was also done to review and provide input to the proposed Nunavut surface rights legislation.

A significant highlight of the reporting period was a departmental land claims implementation co-ordinators' workshop hosted by the Ministry in September 1994. TG officials directly involved in implementing the Agreement met for three days to share information, and to gain a better understanding of the Agreement and the accompanying Implementation Contract. This group continues to meet quarterly, resulting in a more co-ordinated approach to implementation activities by TG departments.

DEPARTMENT OF RENEWABLE RESOURCES

The Department of Renewable Resources performed an active advisory and support role for the Nunavut Wildlife Management Board. Several research projects were jointly funded including a population survey of Qamanirjuaq and Beverly caribou herds, and community consultations related to polar bear harvesting. Development of the Thelon Game Sanctuary Management



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All appointments and nominations to implementing bodies, including transition teams, were completed in a timely fashion. Departmental regional land claim coordinators have been actively assisting both Hunters and Trappers Organizations and Regional Wildlife Organizations in registering their by-laws, and by attending workshops.

The Department provided administrative and other support to officials implementing the Nunavut Harvester Support Program. It also assisted in developing a system for remote sensing, prepared polar bear management agreements and participated in a land use planning workshop.

DEPARTMENT OF ECONOMIC DEVELOPMENT AND TOURISM

In accordance with the **Agreement**, all information **regarding** the business programs and related application forms were translated into **Inuktitut**.

To support the development of a traditional economy and to provide employment opportunities for residents of the Nunavut Settlement Area, departmental staff helped to prepare proposals for funding under economic development agreements. Several of these proposals were approved and implemented, including projects that encouraged the growth and development of the arts and crafts industry and business infrastructure in communities.

Discussions were undertaken related to IIBAs for federal and territorial parks.

With the recent identification of the Baffin Regional bruit Association as the D1O for parks in the Baffin region, negotiations and implementation regarding these agreements should proceed in 1995-96.

DEPARTMENT OF MUNICIPAL AND COMMUNITY AFFAIRS

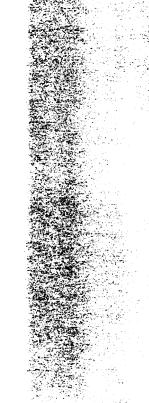
The Department of Municipal and Community Affairs undertook a number of major initiatives during 1994-95 with respect to the conveyance of municipal lands to Nunavut municipalities.

Most notably, the Department prepared for the referendum in each community to decide whether municipal lands should be available for sale or lease. Extensive public consultation related to this referendum was undertaken through public meetings in each community, meetings with municipal councils, informational materials, television and radio advertising, and phone-in shows.

A training program for municipal land staff was developed in conjunction with Nunavut Arctic College. The Community Land Administrator Certificate Program began in January 1995 and runs until November 1995. There are 20 students enrolled in the 1994-95 program at Iqaluit.

With the turnover of municipal lands, there were 180 surveyed municipal infrastructure lots titled to municipalities, with another 195 similar parcels legally surveyed for turnover in 1995-96. Work has also begun on the turnover of surveyed and leased lots. Any unsurveyed vacant and leased lots are planned to be surveyed in the summer of 1995.

In the summer of 1994, the Department also co-ordinated the survey of almost all Inuit-owned lands within municipal boundaries. The remaining surveys, in three Baffin communities, will be finished in 1995-96. Descriptive map plans were also finalized for those Inuit-owned lands that did not require a survey.



DEPARTMENT OF JUSTICE

The Constitutional Law Division provided legal advice to a number of departments regarding the implementation of the Agreement. Some of the matters on which the division provided legal advice were the municipal lands referendum process; the implications of the Makivik land claim, which overlaps the Nunavut Settlement Area; appointments to implementing bodies and the establishment of transition teams; the review of the territorial government business incentive policy and the proposed Nunavut surface rights legislation.

The Legal Division provided ongoing advice with regard to the development of the proposed Nunavut surface rights legislation and the establishment and operation of various implementing bodies. The Division also provided advice to the departments of Renewable Resources, Economic Development and Tourism, and Municipal and Community Affairs with regard to matters related to wildlife management, IIBAs and the tenure of municipal lands.

The Legislation Division provided draft wildlife regulations **relating** to commercial **hunting** within the **Nunavut** Settlement Area. It also drafted Sidelines for the municipal lands referendum.

The Land Titles Office continued to work with the parties to the **Agreement** to identify and resolve any problems associated with the **vesting** and initial issuance of title to **Inuit-owned** lands. In consultation with interested parties, the Land Titles Office initiated legislative amendments to the Land Titles Act to facilitate the conveyance of land within the built-up area of municipalities to the municipal Government.

DEPARTMENT OF ENERGY, MINES AND PETROLEUM RESOURCES

The Department of Energy, Mines and Petroleum Resources received implemen-

tation **funding** for consultation **leading** to . the development of a Northern Accord. Implementation resources enabled the **Inuit** and the TG to meet at both the **technical-working** level, with technical and professional staff, lawyers and consultants and the **co-ordinating** committee level, with professional staff and political leaders.

Implementation resources were substantially supplemented by territorial "A" Base **funding**. These additional resources were used to carry out the consultation required to accommodate **Aboriginal** interests in the development of the Northern Accord.

DEPARTMENT OF EDUCATION, CULTURE AND EMPLOYMENT

The Department of Education, Culture and Employment actively consulted with Inuit on matters related to heritage and culture. A legislative action paper proposing new heritage legislation was developed and reviewed by the **Standing** Committee on Legislation following consultation with various Inuit authorities, including the Inuit Heritage Trust (IHT). The Department is working closely with the IHT to review archaeological permit applications. Procedures related to the disposition of all specimens found in the Nunavut Settlement Area, other than on Inuit-owned lands, have also been established. A summary report on archaeological work carried out in 1994 is in **progress** for 1995-96.

Departmental officials provided advice and information for the development of the Inuitlabour force analysis report. The Department is also assisting in the initial preparation and planning of Inuit employment plans, and hired a term employee to assist departments in this task.

7. Summary of Activities: Government of Canada.

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Résumé des activités : gouvernement du Canada

ECONOMIC ACTIVITY AND EMPLOYMENT

The Agreement provides for the Government of Canada to assist Inuit firms to become familiar with Government bidding and contracting procedures, and to encourage Inuit firms to bid for Government contracts in the Nunavut Settlement Area. In 1994-95, Public Works and Government Services Canada (PWGSC) consulted with Nunavut Tunngavik Incorporated (NTI) and representatives of the various regional Inuit organizations within the Nunavut Settlement Area. Consultations were also held with NTI to discuss the development of procurement policies in the Nunavut Settlement Area. The Western Regional Office of PWGSC began preparing workshops and seminars geared to Nunavut claimant group members to familiarize Inuit contractors, suppliers and interested groups with PWGSC'S contracting practices and systems. These seminars will be provided in 1995-96 on request. In fulfilment of its obligations under Article 24 of the Agreement, Treasury Board issued a policy in March 1995 to all contracting authorities with respect to implementing the contracting provisions.

Many of the obligations of PWGSC are carried out by its Eastern Regional Office. Major activities in 1994-95 included workshops for procurement officers and client departments on land claim settlement agreements. These workshops are designed to sensitize PWGSC contracting officers to the measures the Department is taking to address the issues involved in comprehensive land claims agreements, including the Nunavut Agreement.

The Agreement provides that the

Government of Canada shall consider Inuit firms, as provided on a comprehensive list of firms developed by the DIO, for government contracts. In 1994-95 discussions were held with various members of NTI regarding this project. Until the list of Inuit firms is developed, the federal government continues to advertise contracting opportunities in two newspapers in the Nunavut Settlement Area.

Parks Canada, using the Northern
Careers Program, hired a local Inuit cultural
resource management trainee in 1994-95.
In accordance with the Agreement, Parks
Canada offered contracts to local
Inuit and Nunavut contractors before
advertising elsewhere, and purchased
locally where program requirements
allowed.

In 1994-95, tendering processe were enhanced to assist Inuit firms bidding on contracts to carry of Department of National Defence activities in the Nunavut Settlement Area. Increased interest on the part of Inuit firms in bidding on construction work is anticipated in 1995-96, and Defence Construction Canada will continue to assist Inuit firms in bidding on these contracts.



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ENVIRONMENTAL AND WILDLIFE MANAGEMENT

The Department of Fisheries and Oceans (DFO) worked closely with the Nunavut Wildlife Management Board (NWMB) throughout 1994-95 in addressing fisheries issues. Departmental staff participated in all NWMB meetings.

Using its implementation resources, the Department continued to address some of the management concerns that have 16



been identified co-operatively with Hunters and Trappers Organizations through the NWMB. In 1994-95, stock assessment focused on Arctic charr in the Kitikmeot and Keewatin regions, and on Arctic charr, Greenland halibut (turbot), and beluga and bowhead whales in the Baffin Region.

DFO participated in a market analysis study for Arctic seal products, and on the steering committee for the planned wildlife harvest study. The Department co-ordinated NWMB'S participation at the Canada-Greenland Joint Commission on Beluga and Narwhal, in Pond Inlet, and the Fisheries Resource Conservation Council, held in **Igaluit**. Throughout 1994-95, DFO advised the NWMB on an ongoing basis on international matters, such as the activities of the International Whaling Commission, the North Atlantic Marine Mammal Commission, and the North Atlantic Fisheries Organization, and activities related to the Convention on International Trade of Endangered Species.

The Department established interim experimental and scientific licensing procedures, and provided the NWMB with background information on walrus, beluga and narwhal which the Board may use for establishing basic needs levels. A co-management plan was completed for southeastern Baffin beluga, and the department also initiated the development of a co-management plan for walrus in Foxe Basin.

The Agreement provides that government, in consultation with Inuit, shall conduct a study to determine the need for new legislation or amendments to existing legislation to designate and manage conservation areas in terrestrial and marine environments in the Nunavut Settlement Area. In 1994-95, the Canadian Wildlife Service began consultations with Inuit to develop terms of reference for this study.

The **Agreement** also provides for Conservation Areas to be **co-managed** by

Government and the **DIO**. In 1994-95, the Canadian Wildlife Service began to form co-management committees for the Nirjutiqavvik and Igalirtuuq National Wildlife Areas. The committees are writing co-management plans for these areas, and a multi-party agreement for the co-operative management of the Igalirtuuq National Wildlife Area is being drafted. Natural resource descriptions are also being written for Nunavut bird sanctuary plans, and community consultations regarding policies contained in these plans will begin in 1995-96.

During the creation of the co-management plan for the Igalirtuuq National Wildlife Area, all materials were available in both English and Inuktitut. Similarly, the brochures planned to be developed in 1995-96 for the Igalirtuuq and Nirjutiqavvik National Wildlife Areas will be published in both English and Inuktitut, and will use information supplied by Inuit co-management committee members to feature Inuit cultural and historical perspectives.

HERITAGE

The Agreement provides for the establishment of three national parks, Auyuittuq, Ellesmere and North Baffin entirely or partly in the Nunavut Settlement Area. National parks are also proposed at Wager Bay and on northern Bathurst Island.

In 1994-95, Parks Canada continued working toward the establishment of the Auyuittuq, Ellesmere and North Baffin national parks. Social and economic bibliographies were prepared for the proposed Auyuittuq and Ellesmere national parks, and Parks Canada prepared for the negotiations on IIBAs through internal information collection, issue analysis and position development, and through contact with the Baffin Regional Inuit Association (BRIA). Parks Canada also met with the North Baffin Park Committee to discuss IIBA issues, and undertook community

consultation regarding the establishment of the proposed North Baffin and Wager Bay national parks.

In addition to these activities, Parks Canada also:

- •continued to work with the community of Pond Inlet on a local oral history project;
- prepared and submitted a conservation proposal for the Auyuittuq Advisory
 Committee on restoration of the Kitivoo archaeological site;
- completed the second phase of a carving stone study in Auyuittuq National Park reserve, involving community consultation and the preparation and distribution of technical and plain language versions of a report on the study findings;
- continued the second phase of a carving stone study for North Baffin National
 Park Reserve, including community consultation, geological fieldwork and the assessment of samples by local carvers;
- began a tourism potential study of North Baffin National Park reserve;
- worked with the Territorial Government (TG) and the community of Pond Inlet to establish an interpretive centre;
- met with the West Kitikmeot Planning
 Team to discuss the establishment of a park for the Bluenose Lake area, and
- attended meetings in Coral Harbour to discuss national parks in the context of a Canadian Wildlife Service proposal for a national wildlife area on Coates Island.

Parks Canada worked with the NWMB on a number of very positive initiatives, including:

- the continuation of polar bear distribution and population studies in the Auyuittuq region to provide information for harvest data and for outpost camps;
- the formation of an advisory committee for the proposed Ellesmere Island national park;

- the commencement of an oral history project to determine historical wildlife populations and place names of Ellesmere Island; and
- the production of information videos on the Auyuittuq and Ellesmere Island national park reserves and on the Agreement.

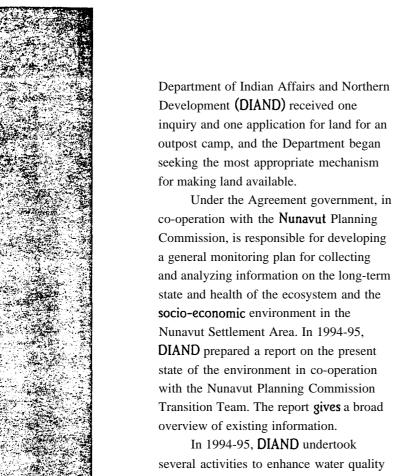
LAND AND WATER MANAGEMENT

The Agreement provides that the Legal Surveys Division of Natural Resources Canada is responsible for the preparation of descriptive map plans for all Inuit-owned lands not within municipal boundaries. This task, which involves the preparation of 278 descriptive map plans, was on schedule at the end of March 1995.

Natural Resources Canada is also responsible for surveying Inuit-owned land parcels. This task involves the survey and demarcation of approximately 1,155 parcels of Inuit-owned land, and all Crown land areas excluded from these parcels, and the preparation of plans. In 1994-95, the approximate value of this survey program was \$3.2 million. Activities included the preparation of a topographical overprint of National Topographic Scale maps to show Inuit-owned land parcels; aerial photography of a test area in North Baffin for natural boundaries; the implementation of Inuit involvement requirements for survey contracts in consultation with the DIO; contracting for seven surveys of Inuitowned land parcels, including Crown land areas excluded from these parcels; and contracting for two partial boundary surveys of Inuit-owned land parcels and intersections with mineral claims surveys.

The Agreement provides for government owners of lands in the Nunavut Settlement Area to make land available for establishing outpost camps, on request by potential occupiers of these camps or by a DIO on their behalf. In 1994-95, the





In 1994-95, **DIAND** undertook several activities to enhance water quality and quantity studies respecting **Inuit** water **rights** which included the provision of **ongoing** support for 47 environmental monitoring stations; the investigation of contaminant levels in fish and water at Peter Lake; the publication and distribution of an information brochure; and the establishment of a data base on water quality.

DIAND also carried out several projects related to Inuit-owned lands. On the initiative of NTI and the Kivalliq Inuit
Association, the parties negotiated the Agreement for Exclusive Possession of Marble and Quartzite Islands. DIAND entered into discussions with NTI and the NTI Land Administration Department on existing third-party interests on Inuit-owned lands. Finally, discussions continued with NTI respecting the transfer of fee simple title of Contwoyto Lake lands, as provided by Article 41 of the Agreement.

DEFENCE

In early 1995, the Department of National **Defence (DND)** established the position of Director General, Aboriginal Affairs to act

as a departmental focal point on Aboriginal 'issues. An implementation working **group** will assist the Director General in **ensuring** that **all** departmental obligations under comprehensive **land** claims agreements are identified and that DND implementation plans are developed accordingly. The DND implementation strategy for the Nunavut Agreement was drafted by March 31,1995, and is to be reviewed by departmental authorities prior to planned publication in 1995-96.

DND provided information to NTI on project training and exercises by Canadian Ranger patrols, cadets and southern-based Canadian military units in the Nunavut Settlement Area. In 1994-95, over 20 Canadian Ranger patrols participated in various exercises, some in conjunction with three sovereignty exercises conducted with southern-based military units, and some to conduct security checks of North Warning System installations. NTI has been involved in two DND projects in the Nunavut Settlement Area, the High Arctic Data Communication System and the Distant Early Warning Line clean-up. Discussions, initiated in 1994-95, to ensure Nunavut Inuit participation in the development of plans for each project will continue.

LEGISLATION

In 1994-95, proposed Nunavut surface rights legislation was drafted. In 1995-96, DIAND will complete consultations on the legislation with NTI and, with respect to overlap areas, will consult with the Makivik Corporation. Introduction of the bill is expected in winter 1995-96. Plans for drafting a Nunavut resource management bill are also being put in place.

FEDERAL CO-ORDINATION OF IMPLEMENTATION ACTIVITIES

The Claims Implementation Branch of DIAND has responsibility for co-ordinating

federal government activities to ensure that
Canada meets its obligations under the
Agreement. The Branch is also responsible
for funding arrangements with the territorial
government, NTI and all implementing
bodies established by the Agreement.

During 1994-95, the Branch actively participated in Implementation Panel meetings including providing secretariat services to the Panel; directed the organization of the inaugural meetings of the transition teams and the Arbitration Board; obtained order-in-council approval for amendments to the Final Agreement as well as to the Implementation Contract; and, participated in a number of transition team meetings held throughout the Nunavut Settlement Area.

Implementation funding was provided during the reporting period as follows:

Nunavut Trust

capital transfer payment \$50,895,504"resource royalties \$53,060

Government of the Northwest Territories

- * to fulfil its responsibilities under the Implementation Contract \$1,455,599"
- * development and implementation of a land administration training module \$63,699
- •Municipal and Community Affairs -Training of land administrators \$95,000

Nunavut Tunngavik incorporated

- •Inuktitut translation of the Nunavut Final Agreement \$51,722
- •land use planning in the
 West Kitikmeot \$379,000
 (from Nunavut Planning
 Commission Transition Team budget)
- •Interim Enrolment Committees \$395,352

Nunavut Wildlife Management Board

- •to fulfil its responsibilities under the
 Implementation Contract \$2,955,000
- wildlife harvest study \$117',000

Nunavut Water Board Transition Team

• to **fulfil** its responsibilities under the Implementation Contract \$107,050

Nunavut Impact Review Board Transition Team

•to fulfil its responsibilities under the Implementation Contract \$114,190

Nunavut Planning Commission Transition Team

•to fulfil its responsibilities under the Implementation Contract \$564,000

Nunavut Arbitration Board

- •funding for its inaugural meeting \$22,575
- *Reference amounts were adjusted to fiscal year and current dollars

i...implementing Bodies

Organisms de mise en oeuvre

The Agreement provides for the establishment of implementing bodies to **manage** wildlife resources, conduct environmental impact assessments and reviews of development proposals, plan for land use, regulate water use, **manage** the Training **Trust** Fund, develop the **Inuit** Implementation Training Plan and settle disputes that may arise in the interpretation of the Agreement. The Agreement sets out the membership, functions and time frame of the establishment of these implementing bodies.

To date the Nunavut Wildlife

Management Board, the Nunavut Implementation Training Committee and the Arbitration Board have been created to carry out some of these responsibilities. The Agreement provides for the creation of a planning commission, an impact review board and a water board through legislation by July 1995 to assume the remaining resource management responsibilities as institutions of public government. In the meantime, transition teams have been established to develop administrative and information regimes on behalf of these. future resource man-

agement boards in order that they be as operational as possible on creation.

Article 33.4 of the Agreement provides for the establishment of the **Inuit**

Heritage Trust by Nunavut Tunngavik Incorporated to support, encourage and facilitate the conservation, maintenance, restoration and display of archaeological sites and specimens in the Nunavut Settlement Area. Article 32.3 of the Agreement provides for the establishment of the Nunavut Social Development Council by Nunavut Tunngavik Incorporated to promote Inuit involvement in the development of social and cultural policies and in the design of social and cultural programs and services, including the method of delivery, in the Nunavut Settlement Area. In addition, under the Agreement Nunavut Tunngavik Incorporated may designate an organization as responsible for any power, function or authority of a DIO under the Agreement.

In 1994-95, the **Inuit** Heritage **Trust,** the **Nunavut** Social Development Council and a number of **DIOs** were established. Their activities are described in the **Nunavut Tunngavik** Incorporated suction.

The following describes more fully the activities during 1994-95 of the Arbitration Board, the Nunavut Wildlife Management Board, the Nunavut Implementation Training Committee and the transition teams established for the Nunavut Planning Commission, the Nunavut Impact Review Board and the Nunavut Water Board. Appendix 2 lists the membership of each of these bodies.



8.1 Arbitration Board

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Commission d'arbitrage

The Arbitration Board, created under Article 38 of the Agreement, is designed to resolve disputes arising from the implementation of the Agreement. Board members may be called on to resolve disputes brought to them by the parties to the Agreement.

The nine members of the **Nunavut**Arbitration Board met for the first time on

February 14 and 15, 1995 to put in place the dispute resolution structures required under the Agreement. Andrew Tagak of Iqaluit was chosen by the members as the board chairperson and Elizabeth Copland of Whale Cove was chosen as vice-chairperson.



8:2:Nungvut Wildlife Management Board

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Conseil de gestion des resources fauniques du Nunavut

The office of the Nunavut Wildlife Management Board (NWMB) is established and in full operation. The Board is the main instrument of wildlife management in the Nunavut Settlement Area. Given the importance of wildlife to the people of the Nunavut Settlement Area, the workload of the Board is expected to increase.

The Board staffed the following positions in 1994-95: executive director, harvest study coordinator, bowhead **knowledge** study biologist, administrative **officer**, translator-interpreter, and clerk-receptionist.

Work **began** in 1994-95 on operating procedures to assist board members and staff in fulfilling their duties, to inform the public about board operations and to

on the International Joint Whaling Commission, and NWMB members participated in meetings of the Canada-Greenland Joint Commission on Narwhal and **Beluga** and the Davis Strait South Hudson Polar Bear Management Committee.

Nunavut Wildlife Harvest Study

The Nunavut **Wildlife** Harvest Study is a major task of the Board. The results of the study will be used to establish basic needs levels for beneficiaries, and to assist in the development of **total** allowable harvest levels for wildlife stocks.

A steering committee composed of

representatives from Regional Wildlife Organizations and government was established and held three meetings in 1994-95. A harvest study coordinator, Carol Churchyard, was hired in November, and Dr. Fikret Birkes of the University of

Manitoba was contracted to **design** the study for the Board.

Once the design phase is completed in April 1995, preparations for data collection, planned to start in January 1996, can begin in earnest. These preparations include the production of a recording calendar and a training manual for community field workers, and publicizing the study in the communities. In 1995-96, Regional Wildlife Organizations must be designated as DIOS for the purpose of the study, and



ensure that other agencies can interact productively with the Board. They are expected to be approved for distribution in early 1995-96.

Five board meetings were held in 1994-95, with meeting locations rotated **among** the three regions of the **Nunavut** Settlement Area. In addition to regular board meetings, some 20 other meetings, conferences and workshops were attended by board members, staff or delegates. For example, the NWMB chair is represented

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contracted to carry out the study.

" Bowhead Knowledge Study

The NWMB is required under Article 5.5.2 of the Agreement to carry out an Inuit knowledge study to record sightings, location and concentrations of Bowhead whales within the Nunavut Settlement Area. A Bowhead knowledge study biologist, Keith Hay, was hired in 1994-95.

Under the guidance of the Bowhead Knowledge Study Committee, established and supervised by the NWMB, the planning and design phase of the study has been completed. Interviewers have been selected and trained, and the study is in progress in 10 communities. The first interviews will be transcribed, translated and analyzed, and an interim report available by November 1995. The Board will use these initial results, along with other scientific studies, to establish a total allowable harvest for bowheads as required under Article 5.6.18 of the Agreement.

Southeast Baffin Beluga Co-management Plan

The Southeast Baffin Beluga Co-management plan was presented to the NWMB at its May-June meeting in Taloyoak. It was endorsed by the Board, and implementation continues. The recommended quota structure for Pangnirtung, Iqaluit and Lake Harbour will continue until 1999, at which

time it will be reviewed. The Board is planning to forma standing committee to deal with the issue of quota structures.

Walrus Management Planning Initiative

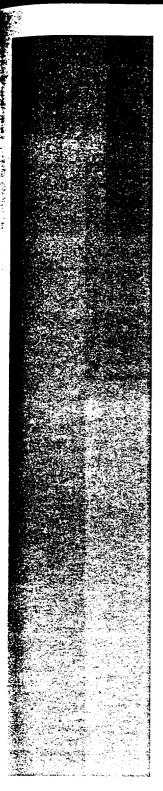
In response to requests from communities that they be allowed to conduct sports hunts of walrus as economic ventures, the board approved a pilot project to conduct a sport hunt in the summer of 1995 in Igloolik. The Board also convened a planning workshop in March 1995 to begin developing a management plan for walrus.

Basic Needs Levels

Under Article 5.6.25 of the Agreement, the NWMB is required to establish basic needs levels for beluga, narwhal and walrus within one year of the establishment of the Board. Given delays in establishing the NWMB, the Board requested and received a one-year extension. The Board has requested that the Department of Fisheries and Oceans assist it in devising a process for establishing basic needs levels for these species.

NWMB Funded Research

The Board has a Wildlife Research Trust Fund with which to fund research by government departments. Application procedures and evaluation criteria are being devised. The following projects were funded in 1994-95:



FUNDING (\$000) AGENCY

DESCRIPTION

South Baffin Caribou Survey Aerial survey	y 50.0	Department of Renewable Resources (TG)
Southeast Baffin Beluga Committee Completion of a comanagement plan	23.5	Department of Fisheries and Oceans (Canada)
Victoria Island Caribou Survey **Aerial survey**	70.0	Department of Renewable Resources (TG)
Beverly Caribou Survey Aerial survey	15.0	Department of Renewable Resources (TG)
South Hudson Bay Polar Bear Polar bear surveying and tracking	54.7	Canadian Wildlife Service (Canada)
Traditional Ecological Knowledge and Management Systems Study Collection of traditional environmental knowledge in Hudson Bay	75.0	Traditional Environmental Knowledge and Management Systems, Sanikiluaq
Birds of Nunavut Completion and publication of aguidebook	40.0	Baffin Divisional Board of Education (TG)

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Comité du Nunavut charge de la formation pour la mise en oeuvre

The Nunavut Implementation Training Committee (NITC) oversaw several activities and initiatives in 1994-95.

In July 1994, the NITC offices were relocated from Ottawa to Rankin Inlet. This new location has enabled the NITC to be in more regular contact with several of the implementing bodies it serves. Local staffing was undertaken immediately after the relocation, and all fulltime staff are now Inuit from Nunavut. Advisory and project services are contracted as needed.

The Inuit Implementation Training
Study was completed and copies were distributed to all concerned Inuit and government parties. The study identified land management, board development and organizational management as immediate priority training areas to be addressed by the NITC.

An exciting project during 1994-95 was the establishment of the Nunavut Beneficiaries Scholarships. Financial support from Nunasi Corporation, Arctic Cooperatives Limited, the Northwest Territories Cooperative Business Development Fund, NTI, the Kitikmeot Inuit Association, the Kivalliq Inuit Association and the NITC Incorporated enabled 65 Inuit from Nunavut to enrol in professional diploma and degree programs at colleges and universities throughout Canada.

In keeping with the NITC philosophy that sound training must be based on well-prepared organizational plans reflecting operational realities, the NITC has actively assisted the NTI Implementation Office in working with Regional Inuit Associations (RIAs) to prepare designation and implementation work plans and schedules. These work plans and schedules will be important in determining training priorities

and in scheduling and allocating resources in the context of the Implementation **Training** Plan,

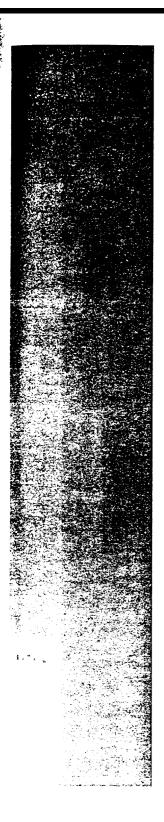
During 1994-95 the NITC undertook several training support and direct delivery activities which included:

- supporting lands personnel from NTI and the RIAs to attend four training workshops and seminars in preparation for the development and management of geographical information systems in Nunavut;
- partnering with the Baffin Regional Inuit Association (BRIA) to develop and deliver a financial management workshop to its board members;
- supporting individuals to attend a specialized workshop on computerized lands management systems; and
- supporting an individual undertaking a work placement with the Geological Surveys of Canada.

Direct delivery activities included:

- participating in the orientation of transition teams;
- working with the Inuit Heritage Trust to define its mission, mandate, immediate priorities and staff training needs;
- deliveries of implementation responsibility workshops to the boards and staff of NTI and the three RIAs; and
- working with the operational departments of the NTI and the RIAs planning implementation and designation activities.

To support the longer-term needs of Inuit regarding lands and resource management, NITC entered into an agreement with the Nunavut Arctic College for the



development and delivery of the **Inuit**Resource Management Certificate
Program. As a professional level accredited program of the College, this Program is designed to enable participants to develop. skills and **gain** knowledge in specialized areas such as field inspection and lands

management. The Program is scheduled to begin in August 1995, and the delivery of classes and related learning activities will be rotated throughout Nunavut using the campuses of Nunavut Arctic College.

Participation is open to any individual working in the lands and resources area.

8.4 Nunavut Planning Commission Transition Team

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Équipe de transition de la commission d'établissement du Nunavut

The Nunavut Planning Commission Transition Team is responsible for laying the groundwork for the establishment of the Nunavut Planning Commission (NPC).

Members of the team were appointed in October 1994 from nominations from NTI, the territorial and federal governments. Appointed to the transition team at that time were Bobby Lyall (nominated as chairperson), David Mablick, Edna Elias, Tongola Sandy, Akalayok Qavavau, John Ningeongan and Bob Aknavigak.

In early 1995, NPC Transition Team members, along with representatives of other transition teams, began examining how all the implementing bodies created

under the Agreement would work together. This led to the creation of the Land and Resource Transition Team Chairpersons' Study Team, composed of the acting chairpersons of the Nunavut Planning Commission, Nunavut Impact Review Board and Nunavut Water Board transition teams: Bobby Lyall, Larry Aknavigak and Thomas Kudloo respectively.

The Chairpersons' Study Team has drafted a procedures manual. The NPC Transition Team is also co-ordinating the establishment of a resource centre for use by the institutions of public government in the Nunavut Settlement Area.

The NPC Transition Team held a number of community meetings and workshops to discuss land use issues and concerns in the West Kitikmeot region. In February 1995, more than 60 people gathered in Cambridge Bay to talk about marine transportation issues. The information gathered from this and other planned consultation exercises will be used by the NPC when it is established.



8:5 Nunavut Impact Review Board Transition Team

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Équipe de transition de la commission du Nunavut chargée de l'examen des repercussions

The Agreement provides for the **establish**-ment of the **Nunavut** Impact Review Board (NIRB) to screen project proposals, measure and define the impacts of projects, review the ecosystem and **socio-economic** impacts of project proposals, determine whether projects should proceed and monitor projects that do proceed.

In 1994-95, a transition team was established to lay the foundation for the eventual establishment of the NIRB. The Team first met in January 1995 in Cambridge Bay. Team members are Leona Aglukkaq, Kane Tologanak and Larry Aknavigak, all of Cambridge Bay; Elizabeth Copland of Whale Cove; Duncan

- nominated Larry Aknavigak as chairperson, Duncan Cunningham as vicechairperson and Micah Arreak as secretary-treasurer;
- •developed a budget; and
- decided to have the acting chairperson set up an office. and hire staff in Cambridge Bay.

Millie Evalik was hired as the office manager in January 1995.

The transition team held two additional meetings in 1994-95, in **Yellowknife** in February and in Rankin Inlet in March 1995. The acting chairperson developed a detailed work plan for the next 12 months,

emphasizing training for team members. Team members are also preparing an operations manual, and expect to hire a director of operations.

In summary, the NIRB Transition Team is **progressing** in accordance with its work plan. Team members are **look**-

ing forward to continuing work with the Implementation Panel, NTI, 010s, other implementing bodies established under the Agreement and the federal and territorial Governments.



C. Land Street

Cunningham of Iqaluit; Micah Arreak of Rankin Inlet and Ruby Arng'naaq of Ottawa. Larry Aknavigak, the acting chairperson, is also on the Land and Resource Transition Team Chairpersons' Study Team.

At that first **meeting**, the transition team members:

 drafted and approved by-laws, which were then submitted to the territorial Registrar of Societies;

8.6 Nunavut Water Board Transition: Team

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Équipe de transition de l'office des eaux de Nunavut

The Nunavut Water Board (NWB) will be established under the Agreement as an institution of public government with responsibilities and powers over the regulation, use and management of water in the Nunavut Settlement Area.

The members of the NWB Transition Team spent their first few months learning and preparing for the success of the team. Progress to date has been slow but steady, and with the establishment of a head office in Gjoa Haven should continue as planned.

The Transition Team is composed of Thomas Kudloo of Baker Lake (acting chairperson), Rosie Okpik of Pangnirtung (vice-chairperson), Joseph Aglukkaq of

Gjoa Haven (treasurer), Peter Kattuk of Sanikiluaq, Frank Ipakohak of Coppermine, George Porter of Gjoa Haven, and Kono Tattuninee of Arviat. Thomas Kudloo, the acting chairperson, is also represented on the Land and Resource Transition Team Chairpersons' Study Team.

The Transition Team held its first meeting in January 1995 in Cambridge Bay, at which time the executive was chosen. Additional meetings and workshops were held in Yellowknife in February and in Rankin Inlet in March 1995. An office manager, Ben Kogvik was hired for the Gjoa Haven office as well as a consultant, Wayne Bryant, who is working out of Yellowknife.



Appendix 1: Glossary of Acronyms and Initialisms

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Annexe 1: Glossaire des sigles et des acronymes

BRIA Baffin Regional Inuit Association

DFO Department of Fisheries and Oceans

DIAND Department of Indian Affairs and Northern Development

DIO Designated Inuit Organization

DND Department of National **Defence**

HTO Hunters and Trappers Organizations

IHT Inuit Heritage Trust

IIBA Inuit Impact and Benefit Agreement

NEBP Nunavut Elders Benefit Plan

NIRB Nunavut Impact Review Board

NITC Nunavut Implementation Training Committee

NPC Nunavut Planning Commission

NSDC Nunavut Social Development Council

NTI Nunavut Tunngavik Incorporated

NWB Nunavut Water Board

NWMB Nunavut Wildlife Management Board

PWGSC Public Works and Government Services Canada

RIA Regional Inuit Association

RWO Regional Wildlife Organization

SRT Surface Rights Tribunal

TG Territorial Government

Appendix 2: Membership of Implementing Bodies

Annexe 2 : Composition des organisms de mise en **oeuvre**

NUNAVUT ARBITRATION BOARD

Andrew Tagak, Chairperson
Elizabeth Copland, Vice-chairperson
Anne Crawford
Keith Crowe
Violet Mae Ford

Letha J. MacLachlan

David T. McCann Edward **Picco**

Robert Stanbury

NUNAVUT IMPLEMENTATION TRAINING COMMITTEE

Wilfred Wilcox, Chairperson

Fred Nowicki

Leena EvicTwerdin Peter Kritigliluk

Joy Suluk

Conrad PiIon

Mary Wilman

NUNAVUT WILDLIFE MANAGEMENT BOARD

Ben Kovic, Chairperson

Jeannie Ikkidluak

David Aglukark

David Igutsaq

Malachi Arreak

Gordon D. Koshinsky

Kevin J. McCormick

J.M.A. Theriault

Marius Tungilik

MAKIVIK CORPORATION NOMINEES

Daniel Epoo

Jackie Koneak

NUNAVUT PLANNING COM-MISSION TRANSITION TEAM

Bobby Lyall, Acting chairperson

Bob Aknavigak

Tongola Sandy

Edna Elias

David Mablick

Agalayok Qavavau

John Ningeongan

(resigned November 19, 1994)

NUNAVUT IMPACT REVIEW BOARD TRANSITION TEAM

Larry Aknavigak, Acting chairperson

Kane Tologanak

Ruby Arngn'naaq

Leona Aglukkaq

Micah Arreak

Elizabeth Copland

Duncan Cunningham

NUNAVUT WATER BOARD TRANSITION TEAM

Tom Kudloo, Acting chairperson

George Porter

Kono Tattuninee

Frank Ipakohak

Joseph Aglukkaq

Peter Kattuk

Rose Okpik